

# Labour market dynamics in South Africa 2008

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Statistics South Africa 2009

## **Labour marker dynamics in South Africa, 2008**

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## Foreword

Labour market dynamics in South Africa, 2008 is the first of a series of reports that will be published by Statistics South Africa on an annual basis. The report looks at trends in the labour market over a five-year period from 2003 to 2008. It outlines important aspects of the three major groups: the employed, unemployed, and the inactive, which constitute the working age population (15-64 years). The relevance of age, sex, population group, and education to labour market outcomes in the South African economy over the 5-year period is discussed. The analysis then focuses on variations in the sex structure of the three groups and examines how these have been changing over time. It also highlights differences of the workforce by province and level of education, and signals the importance of the latter for the quality of labour supply.

I trust that this report will inform the policy and academic discourse on labour markets and job creation in our country. To kick-start this, stakeholders are invited to receive and study this report.

A handwritten signature in black ink, appearing to read 'P. Lehohla', with a stylized, flowing script.

Pali Lehohla  
Statistician-General



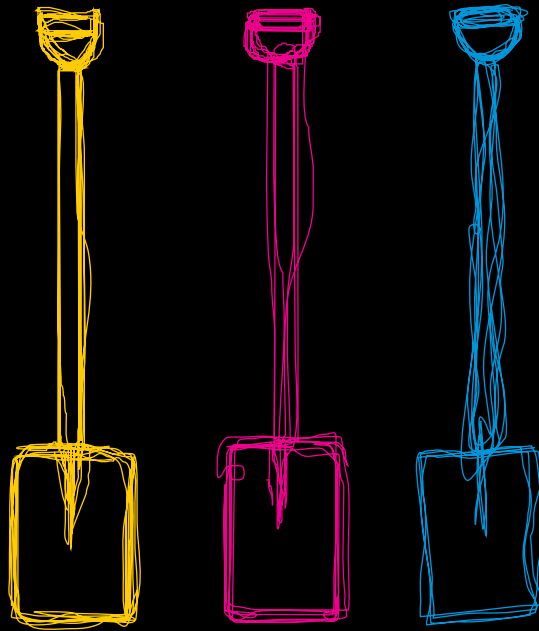
## Highlights

- Employment expanded by an average annual 3,0 percent over the period 2003 to 2008 - equivalent to an additional 1,9 million jobs over the five years to 2008. And this was accompanied by a decline in the number of unemployed persons by an annual average 1,5 percent over the same period.
- Employment growth slowed in the two years to 2008 by which time the downward trend in unemployment had been reversed.
- Over the period 2003-2006, female unemployment rates were higher than male rates by an increasingly large margin. Although the gap narrowed in 2007 and 2008, the unemployment rate among women was still more than 30 percent higher than that of men in 2008.
- In 2008 the absorption rate was 52,4 percent for men compared to 37,5 percent for women.
- 41,8 percent of the white labour force had higher education compared with 22,9 percent of the Indian labour force and around 10 percent of the coloured and Black/African labour force.
- Although younger people were in general better educated than older people, this has not always assisted their job prospects and in 2008, the unemployment rate among youth aged 15-24 years was still twice the national average.
- Although the overall unemployment rate was virtually unchanged in 2008 (22,9 percent) compared with a year earlier (22,3 percent), among Black/Africans it rose from 25,8 percent in 2007 to 27,0 percent in 2008. Black/African women had the highest unemployment rate (30,9% in 2008) while white men had the lowest (3,5% in 2008).
- Over the period 2003 to 2008, unemployment rates were lowest in the more urbanised provinces Western Cape and Gauteng and highest in Limpopo and Eastern Cape. This pattern reflected the evolution of absorption rates and labour force participation rates which were highest in the more urban provinces and lowest in provinces such as Limpopo and Eastern Cape.
- The unemployment rate among graduates declined from 9,8 percent in 2003 to 7,7 percent in 2008, reflecting a decline among all population groups. In 2008 the unemployment rate among Black/African graduates was still more than six times that of white graduates suggesting that there is perhaps still a large mismatch between the education outcomes of the four population groups and the labour market opportunities available to each group.
- In 2008 the number of persons in long-term unemployment rose after four successive years of decline. As a result, the incidence of long-term unemployment increased among both men and women such that over 50 percent of unemployed men and over 60 percent of unemployed women were actively looking for a job for one year or longer in 2008.
- One clear indication of the deteriorating labour market situation in 2008 was that the overall unemployment rate was virtually unchanged compared with a year earlier but the long-term unemployment rate increased from 11,6 percent in 2007 to 13,4 percent in 2008.
- In 2008, 18,9 percent of working age individuals were underutilised in the South African labour market because they were either underemployed, or unemployed or discouraged.
- Whereas one in every five working age women (20,0%) was underutilised - a smaller proportion of working age men (17,7%) fell into the category "underutilised labour".

- The underemployment rate rose from 2,2 percent in 2007 to 3,5 percent in 2008 (the highest rate over the period 2003-2008). This occurred despite the relative stability in the unemployment rate which remained virtually unchanged in 2008 compared with 2007 suggesting a preference for shorter than desired working hours rather than facing unemployment.

# Chapter 1

## Introduction







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## Chapter 1: Introduction

### Background

The Quarterly Labour Force Survey (QLFS) is a household-based sample survey conducted by Statistics South Africa (Stats SA). It collects data on the labour market activity of individuals aged 15 years or older who live in South Africa.

In 2005, Stats SA undertook a major revision of the Labour Force Survey (LFS) which was conducted twice per year since 2000. This revision resulted in changes to the survey methodology, the survey questionnaire, the frequency of data collection and data releases, and the survey data capture and processing systems. The redesigned labour market survey, the QLFS, is now the principal vehicle for collecting labour market information on a quarterly basis.

This report is the first annual report on the labour market in South Africa produced by Stats SA. The analysis is based on annual labour market data from 2003 to 2008. The report also includes a statistical appendix with historical data dating back to 2003 on an annual basis.

### Objective

The objective of this report is twofold: first, to present annual labour market data backcast to 2003, and second, to analyse important aspects of the labour market in South Africa over the past five years.

### Data sources

Labour Force Survey – 2003 to 2007 (March and September each year)  
QLFS – 2008 (Quarters 1 to 4)

### Data issues

#### Missing values

These were imputed in the QLFS but not in the LFS. As a result, some of the historically linked variables in the LFS may sometimes include an unspecified category. This category will always be included in the totals but, depending on the size, it may not necessarily be itemised separately.

#### Differences between the QLFS and LFS questionnaires

A detailed report on the differences in the questions and the structure of the questionnaire is available at [www.statssa.gov.za/qlfs/index.asp](http://www.statssa.gov.za/qlfs/index.asp)

#### Breaks in series

As noted below in '**Linking the LFS and the QLFS**', many of the series published by the LFS have been adjusted to make them comparable to the QLFS data. However, not all series could be linked for two reasons:

##### **Not included in the QLFS questionnaire**

Only those LFS questions which were suitable for a quarterly labour market survey were replicated in the QLFS questionnaire. Perhaps the most significant of questions *not* carried over were questions to determine income from employment. In response to stakeholder demands they have been included in Quarter 3 of 2009 and will be analysed in subsequent reports.

##### **Series not linked**

Any of the questions common to both the LFS and QLFS questionnaires had the potential to be linked; that is, the LFS series adjusted to make them comparable to their QLFS counterparts. However, the linkage methodology strictly limited the number of series that could be directly linked. Priority was given to linked series related to employed, unemployed, not economically active, sector, industry, occupation, sex, population group, province, and age. Thus, while the not economically active were controlled to enable historical continuity with the LFS, its components were not – hence the break in series for **discouraged work-seekers**.

Other variables, including hours worked, formal/informal sector employment, and duration of unemployment, were not adjusted directly but are nevertheless available as LFS historically adjusted data. See '**Linking the LFS and the QLFS**' for more information on the distinction between directly and indirectly historically revised LFS data.

## Technical notes

The annual data presented in this report have been derived as follows:

- LFS historically-revised data covering the period 2003–2007 are averages of the revised March and September LFS results each year.
- QLFS data covering the period 2008 are averages of the results obtained for the four quarters of 2008.

## Rounding

Totals may sometimes differ from the sum of the constituent parts by small amounts due to rounding.

## Master Sample design

The Labour Force Survey and the Quarterly Labour Force Survey are based on a Master Sample and there have been three of them so far. The design of each is outlined below.

### 1999 Master Sample

For the LFSs of February 2000 to March 2004, a rotating panel sample design was used to allow for measurement of change in people's employment situation over time. The same dwellings were visited on, at most, five different occasions. After this, new dwelling units were included for interviewing from the same PSU in the master sample. This means a rotation of 20% of dwelling units each time. The database of enumerator areas (EAs) established during the demarcation phase of Census '96 constituted the sampling frame for selecting EAs for the LFS. Small EAs consisting of fewer than 100 dwelling units were combined with adjacent EAs to form primary sampling units (PSUs) of at least 100 dwelling units, to allow for repeated sampling of dwelling units within each PSU. The sampling procedure for the master sample involved explicit stratification by province and within each province, by urban and non-urban areas (Census 1996 definitions). Independent samples of PSUs were drawn for each stratum within each province. The smaller provinces were given a disproportionately large number of PSUs compared to the bigger provinces. Simple random sampling was applied to select 10 dwelling units to visit in each PSU as ultimate sampling units. If more than one household was found in the same dwelling unit all such households were interviewed.

### 2004 Master Sample

The 2004 Master Sample was used in the LFSs of September 2004 to September 2007. Enumeration Areas (EAs) that had a household count of less than twenty-five were omitted from the census frame that was used to draw the sample of PSUs for the Master Sample. Other omissions from the frame included all institution EAs except workers' hostels, convents and monasteries. EAs in the census database that were found to have less than sixty dwelling units during listing were pooled. This Master Sample was a multi-stage stratified sample. The overall sample size of PSUs was 3 000. The explicit strata were the 53 district councils. The 3 000 PSUs were allocated to these strata using the power allocation method. The PSUs were then sampled using probability proportional to size principles. The measure of size used was the number of households in a PSU as counted in the census. The sampled PSUs were listed with the dwelling unit as the listing unit. From these listings systematic samples of dwelling units per PSU were drawn. These samples of dwelling units formed clusters. The size of the clusters differed

depending on the specific survey requirements. The LFS used one of the clusters that contained ten dwelling units.

### **Current Master Sample**

The Quarterly Labour Force Survey (QLFS) frame has been developed as a general-purpose household survey frame that can be used by all other household surveys irrespective of the sample size requirement of the survey. The sample size for the QLFS is roughly 30 000 dwellings per quarter.

The sample is based on information collected during the 2001 Population Census conducted by Stats SA. In preparation for the 2001 Census, the country was divided into 80 787 enumeration areas (EAs). Stats SA's household-based surveys use a master sample of primary sampling units (PSUs) which comprises EAs that are drawn from across the country.

The sample is designed to be representative at provincial level and within provinces at metro/non-metro level. Within the metros, the sample is further distributed by geography type. The four geography types are: urban formal, urban informal, farms and tribal. This implies, for example, that within a metropolitan area the sample is representative at the different geography types that may exist within that metro.

The current sample size is 3 080 PSUs. It is divided equally into four subgroups or panels called rotation groups. The rotation groups are designed in such a way that each of these groups has the same distribution pattern as that which is observed in the whole sample. They are numbered from one to four and these numbers also correspond to the quarters of the year in which the sample will be rotated for the particular group.

The sample for the redesigned Labour Force Survey (i.e. the QLFS) is based on a stratified two-stage design with probability proportional to size (PPS) sampling of primary sampling units (PSUs) in the first stage, and sampling of dwelling units (DUs) with systematic sampling in the second stage.

Each quarter, a  $\frac{1}{4}$  of the sampled dwellings rotate out of the sample and are replaced by new dwellings from the same PSU or the next PSU on the list. Thus, sampled dwellings will remain in the sample for four consecutive quarters. It should be noted that the sampling unit is the dwelling, and the unit of observation is the household. Therefore, if a household moves out of a dwelling after being in the sample for, say two quarters and a new household moves in then the new household will be enumerated for the next two quarters. If no household moves into the sampled dwelling, the dwelling will be classified as vacant (unoccupied).

### **Linking the LFS and the QLFS**

To preserve historical continuity with the QLFS, link factors were computed on the basis of an overlap of the QLFS and the LFS in March and September 2008. A detailed report on the methodology used to derive the link factors is available at [www.statssa.gov.za/qlfs/index.asp](http://www.statssa.gov.za/qlfs/index.asp).

The historical adjustment methodology involved re-weighting the LFS unit record (micro data) files. In doing this reweighting, a substantial number of variables were set as control totals. This was done using the QLFS/LFS ratios from the estimates for these variables for Q1/March 2008 and Q3/September 2008. These variables (employed, unemployed, not economically active, industry, occupation, etc.) can be said to have been adjusted directly.

However, it is possible to tabulate other variables on the LFS files. Because these variables did not enter directly into the revision process, less confidence can be put in the consistency of these data with the corresponding data from the QLFS.

In the case of variables with vastly different definitions in the LFS and QLFS, such as discouraged work-seekers, the indirect method of historical adjustment yields LFS data that are clearly inconsistent with the QLFS estimates.

## **Layout of the remainder of the report**

### **Chapter 2: The South African labour market**

This chapter first outlines important aspects of the three major groups which constitute the working-age population and discusses the relevance of age and population group to labour market outcomes in the South African economy over the period 2003 to 2008. The analysis then focuses on variations in the sex structure of the three groups and examines how these have been changing over time. Finally, the chapter highlights differences in the composition of the workforce by province and level of education, and signals the importance of the latter for the quality of the labour supply.

### **Chapter 3: Summary labour market measures**

The discussion in this chapter focuses on summary labour market variables that are intrinsically linked: the unemployment rate, the labour force participation rate, and the employment-to-population ratio (absorption rate). In recognition that the trends and patterns of these labour market aggregates at national level often conceal wide variations for different groups, this chapter also explores other pertinent factors such as age, sex, population group, and location that contributed to the performance of the South African labour market over the period 2003 to 2008. Given the importance of education and training in determining labour market outcomes, the education profile of labour market groups is also examined.

### **Chapter 4: A profile of the employed**

This chapter presents a detailed analysis of the levels and trends in employment over the period 2003 to 2008 in terms of age, sex, population group, province, and education. The analysis will first focus on employment trends followed by a discussion of various descriptors of employment. The industrial and occupational structure of the economy will be assessed, followed by an analysis of the status in employment of people with jobs in terms of whether or not they are employers, employees, own-account or unpaid household members. The analysis in this chapter will then focus on time-related underemployment.

### **Chapter 5: The formal/informal sector in South Africa**

This chapter focuses on analysing the formal and informal sectors, with specific emphasis on sex, age, population group, educational level, province, occupation and industry. On a high level, all sector employment attributes will be presented, including agriculture and private households.

### **Chapter 6: A profile of the unemployed**

The analysis in this chapter first focuses on various demographic characteristics of the unemployed as well as their type of job-search activity. This is followed by a discussion of the profile of persons who fall into each of five categories: job-leavers, job-losers, new entrants, re-entrants and those who worked more than five years in the past, including (where relevant) their previous occupation and industry. Finally, the chapter provides insight into various aspects of unemployment duration and in that context discusses the long-term unemployment rate.

### **Chapter 7: A profile of the not economically active population**

Given the importance of the not economically active population in the South African labour market, this chapter first analyses reasons for economical inactivity over the period 2003 to 2008. Two aspects of the economically inactive population, namely discouraged work-seekers and other not economically active, will be discussed. In this analysis, the socio-economic variables such as gender, age, population group, educational background, and marital status will be examined. Province will be another variable to be discussed in concluding our analysis.

**Chapter 8: Underutilised labour**

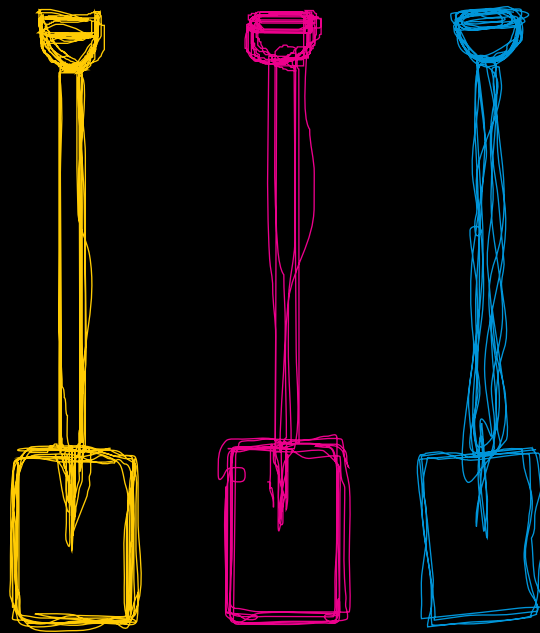
This chapter highlights the limitations of the unemployment measurement and signals the need for a broader measure of labour market slack. It acknowledges that the level of unemployment provides a useful indicator of unused capacity in the labour force, but that it does not include persons who are already working but would like to do so for a longer duration, nor does it include discouraged job-seekers who want to work but who did not take active steps to find work. The analysis then focuses on various aspects of persons that fall into the 'underutilised labour' category and provides a comprehensive picture of this group by assessing their sex, age, population group, location, and level of education. Finally, given the importance of underemployment in the discussion of underutilised labour, the chapter provides a brief overview of the underemployment rate and its association with the unemployment rate for various groups.

**Statistical appendix**

This appendix includes annual labour market indicators based on the LFS (2003–2007) and the QLFS (2008) as well as sampling variability for labour force characteristics.

## Chapter 2

# The South African labour market







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## Chapter 2: The South African labour market

### Key labour market concepts

The **working-age population** comprises everyone aged 15–64 years who fall into each of the three labour market components (employed, unemployed, not economically active).

**Employed** persons are those who were engaged in market production activities in the week prior to the survey interview (even if only for one hour).

In order to be considered **unemployed**, three criteria must be met simultaneously: completely without work, currently available to work, and taking active steps to find work.

If a person is working or trying to find work, he/she is in the **labour force**. Thus the number of people that are employed or unemployed within an economy is the labour force or economically active population.

A person who reaches working age may not necessarily enter the labour force. He/she may remain outside the labour force and would then be regarded as inactive (**not economically active**). This inactivity can be voluntary – if the person prefers to stay at home or to begin or continue education – or involuntary, where the person would prefer to work but is **discouraged** and has given up hope of finding work.

### Background

Common to the situation associated with other markets, the labour market consists of a supply side and a demand side. The labour supply of the population, referred to as the economically active population or labour force, has two components: employed persons and unemployed persons. Labour demand can also be disaggregated into two components: jobs/filled posts and job vacancies/unfilled posts (Husmanns, 2007<sup>1</sup>). The principal sources of labour demand are government and private firms.

Against this background, labour market information is the body of knowledge that describes employment, unemployment and the factors that relate to labour demand and supply. The analysis that follows focuses on these factors in the context of the labour market outcomes in the South African economy over the period 2003 to 2008. These labour market developments are the result of long-term demographic and socio-economic changes.

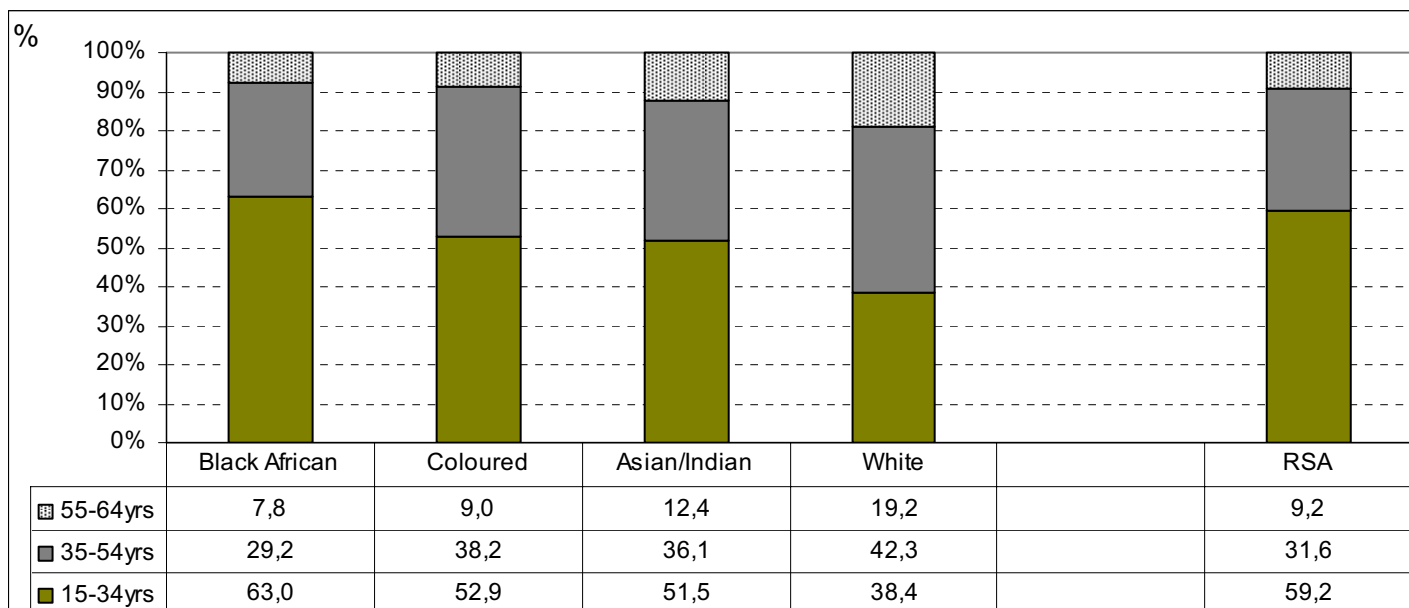
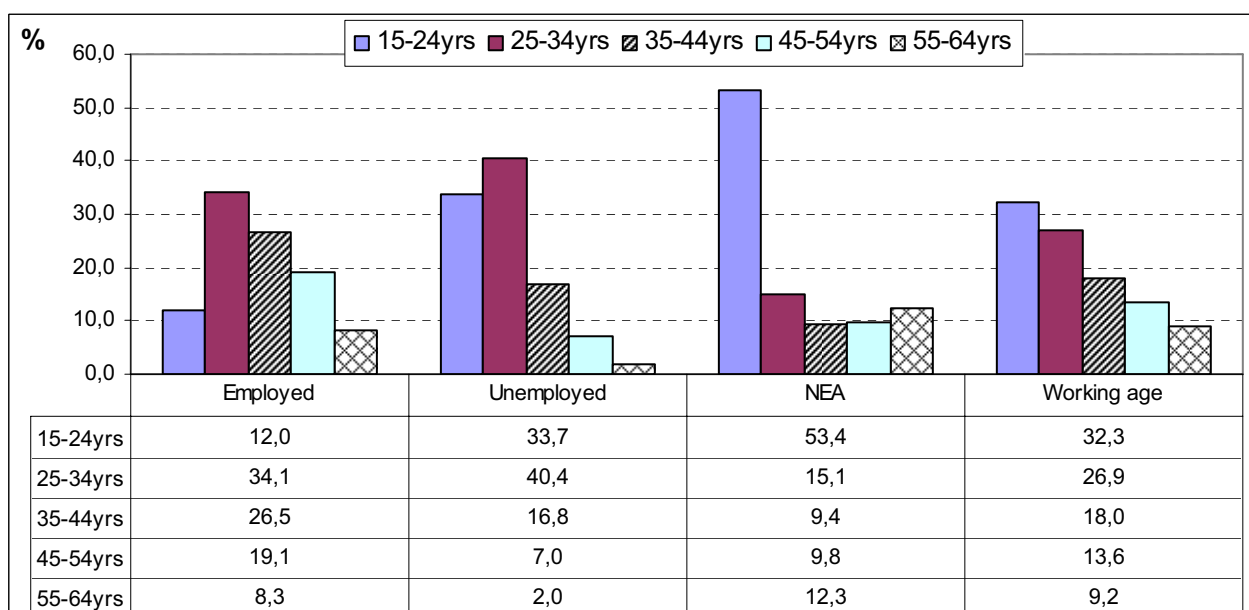
### Introduction

This chapter first outlines important aspects of the three major groups which constitute the working-age population and discusses the relevance of age and population group to labour market outcomes in the South African economy over the period 2003 to 2008. The analysis then focuses on variations in the sex structure of the three groups and examines how these have been changing over time. Finally, the chapter concludes with an analysis of the differences in the composition of the workforce by level of education, and signals the importance of the latter for the quality of the labour supply.

### The South African working-age population by age and population group

The age profile of the working-age population in South Africa reflects the age structure of the four population groups. The black African population group is more youthful than the other groups; more than 60% are 15–34 years old (Figure 2.1).

<sup>1</sup> Husmanns, Ralf. Measurement of employment, unemployment and underemployment – Current international standards and issues in their application, ILO Bureau of Statistics, Geneva

**Figure 2.1: The age profile of persons in the working-age population, 2008****Figure 2.2: The age profile of persons in each component of the working-age population, 2008**

Figures 2.1 and 2.2 and Table 2.1 highlight two important characteristics of the South African labour market as follows:

- One in every three working-age persons (32,3%) is 15–24 years old.
- More than three-quarters (77,5%) of the working-age population is black African.

In combination, the youthfulness of the population – particularly the black African population – and the relative size of this population group, are important explanatory factors for the aggregate labour market outcomes in the South African economy discussed throughout this report.

**Table 2.1: The population group of persons in the working-age population, 2008**

	Employed	Unemployed	Not economically active	Working age
	Per cent			
Black African	70,1	87,3	82,2	77,5
Coloured	11,3	8,9	7,9	9,6
Asian/Indian	3,4	1,6	2,6	2,8
White	15,1	2,3	7,3	10,1
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

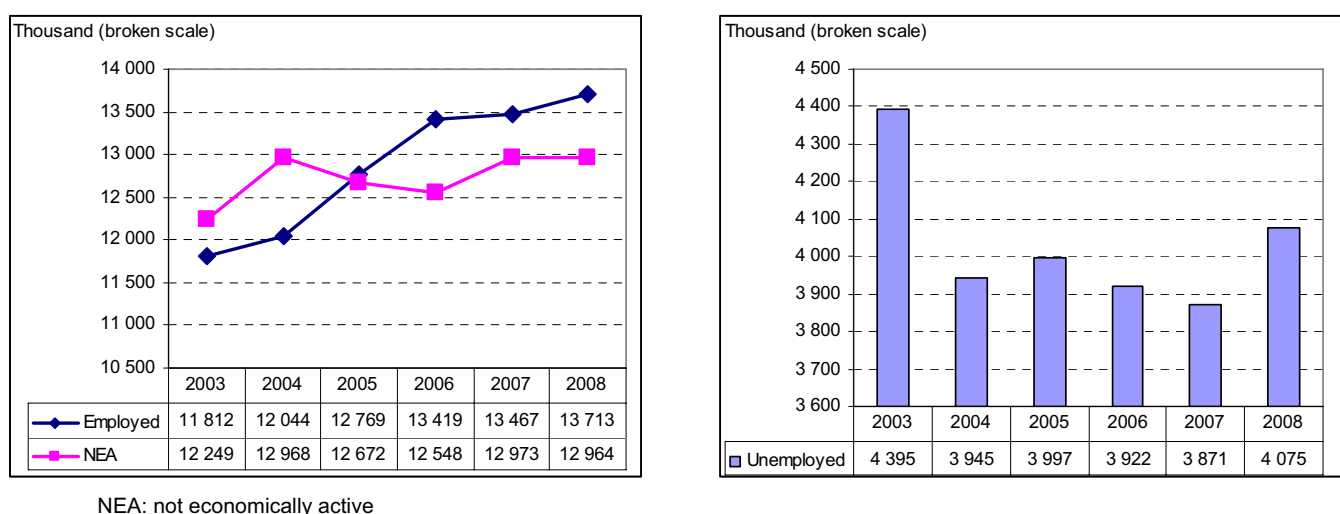
A striking feature of the profile of persons in the labour market based on population group is that while 77,5% of working-age people are black African, this group is under-represented among the employed (70,1%) and over-represented among both the unemployed (87,3%), and the not economically active (82,2%). On the other hand, the white population group accounts for 10,1% of the working-age population, but as much as 15,1% of total employment and only 2,3% of unemployment (Table 2.1).

### The South African working-age population by sex

This section first discusses overall developments in the three components of the working-age population and then examines various aspects of female and male labour market indicators as well as the disparity between the two.

**Table 2.2: Key labour market indicators, 2003–2008**

	2003	2004	2005	2006	2007	2008
	Thousand					
Employed	11 812	12 044	12 769	13 419	13 467	13 713
Unemployed	4 395	3 945	3 997	3 922	3 871	4 075
Not economically active	12 249	12 968	12 672	12 548	12 973	12 964
Labour force	16 207	15 989	16 766	17 340	17 338	17 788
<b>Working age</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>

**Figure 2.3: Trends in the components of the working-age population, 2003–2008**

Since 2007, the performance of the South African labour market has been weaker than in previous years. By 2008, the number of unemployed persons had increased after two consecutive years of decline, and this was accompanied by only modest increases in employment in both 2007 and 2008 (Figure 2.3 and Tables 2.2 and 2.3).

**Table 2.3: Annual change in key labour market indicators, 2003–2008**

	2004	2005	2006	2007	2008	Cumulative change 2003–2008
	Thousand					
Employed	231	725	650	48	246	1 900
Unemployed	-450	52	-75	-51	204	-320
Not economically active	719	-296	-123	424	-9	715
Labour force	-218	777	575	-2	450	1 581
<b>Working age</b>	<b>500</b>	<b>481</b>	<b>451</b>	<b>422</b>	<b>441</b>	<b>2 296</b>
	Percentage change					
	2004	2005	2006	2007	2008	Annual average change 2003–2008
Employed	2,0	6,0	5,1	0,4	1,8	3,0
Unemployed	-10,2	1,3	-1,9	-1,3	5,3	-1,5
Not economically active	5,9	-2,3	-1,0	3,4	-0,1	1,1
Labour force	-1,3	4,9	3,4	0,0	2,6	1,9
<b>Working age</b>	<b>1,8</b>	<b>1,7</b>	<b>1,5</b>	<b>1,4</b>	<b>1,5</b>	<b>1,6</b>

The expansion in employment by 1,9 million jobs, or at an annual average rate of 3,0% over the period 2003 to 2008 reflects similar annual average rates of increase for both men and women (Tables 2.2 and 2.3). However, as shown in Table 2.5, among both men and women, employment growth had slowed considerably since 2006. This slowdown was accompanied by a reversal of the downward trend in unemployment in 2008 among both men (up by 178 000 or 10,2%) and women (up by 26 000 or 1,2%).

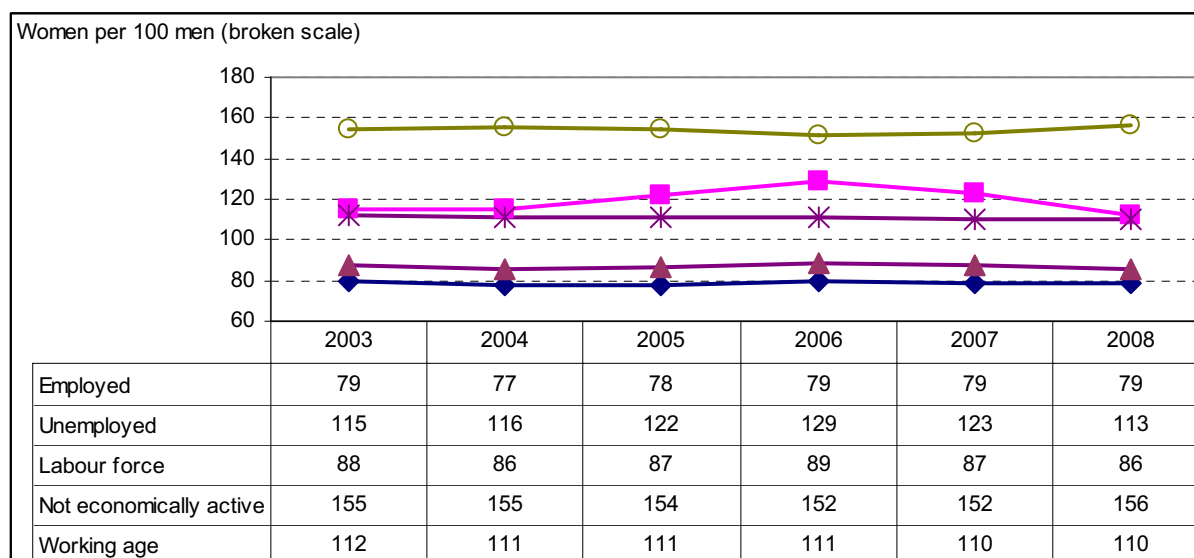
**Table 2.4: Key labour market indicators by sex, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Men</b>	Thousand					
Employed	6 592	6 788	7 167	7 483	7 523	7 672
Unemployed	2 042	1 830	1 797	1 710	1 739	1 917
Not economically active	4 811	5 081	4 983	4 989	5 145	5 058
Labour force	8 634	8 618	8 964	9 193	9 262	9 589
<b>Working age</b>	<b>13 445</b>	<b>13 699</b>	<b>13 947</b>	<b>14 182</b>	<b>14 407</b>	<b>14 647</b>
<b>Women</b>						
Employed	5 220	5 256	5 602	5 936	5 944	6 041
Unemployed	2 353	2 115	2 200	2 212	2 132	2 158
Not economically active	7 438	7 887	7 689	7 559	7 828	7 906
Labour force	7 573	7 371	7 802	8 147	8 076	8 199
<b>Working age</b>	<b>15 011</b>	<b>15 257</b>	<b>15 491</b>	<b>15 706</b>	<b>15 904</b>	<b>16 105</b>

**Table 2.5: Annual percentage change in key labour market variables, 2003–2008**

	2004	2005	2006	2007	2008	Annual average change 2003–2008
<b>Men</b>	<b>Percentage change</b>					
Employed	3,0	5,6	4,4	0,5	2,0	3,1
Unemployed	-10,4	-1,8	-4,8	1,7	10,2	-1,3
Not economically active	5,6	-1,9	0,1	3,1	-1,7	1,0
Labour force	-0,2	4,0	2,6	0,8	3,5	2,1
<b>Working age</b>	<b>1,9</b>	<b>1,8</b>	<b>1,7</b>	<b>1,6</b>	<b>1,7</b>	<b>1,7</b>
<b>Women</b>						
Employed	0,7	6,6	6,0	0,1	1,6	3,0
Unemployed	-10,1	4,0	0,5	-3,6	1,2	-1,7
Not economically active	6,0	-2,5	-1,7	3,6	1,0	1,2
Labour force	-2,7	5,9	4,4	-0,9	1,5	1,6
<b>Working age</b>	<b>1,6</b>	<b>1,5</b>	<b>1,4</b>	<b>1,3</b>	<b>1,3</b>	<b>1,4</b>

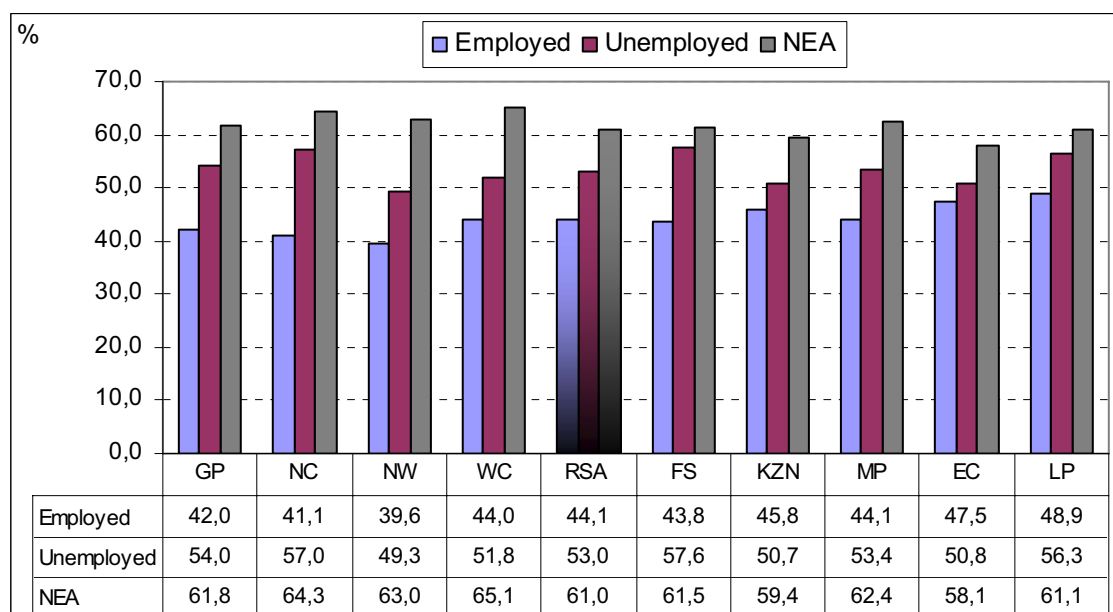
**Figure 2.4: Number of women per hundred men in the working-age population, 2003–2008**



Another dimension of the scale of the gender inequalities in the South African labour market is the number of women per 100 men in each labour market category. In 2008 for example, for every 100 employed men there were only 79 employed women, while for every 100 unemployed men there were 113 unemployed women. Among the not economically active, the gender gap was even wider – 156 women per 100 not economically active men. Over the period 2003 to 2008, the number of women per 100 men was relatively unchanged for all labour market groups except the unemployed (Figure 2.4).

## The South African working-age population by province

Figure 2.5: Female share of the working-age population by province, 2008



NEA: not economically active

In 2008, women accounted for fewer than 40% of the employed in North West, but for more than 45% in provinces such as Eastern Cape, KwaZulu-Natal and Limpopo. And in provinces such as Northern Cape and Free State more than 55% of the unemployed were women (Figure 2.5).

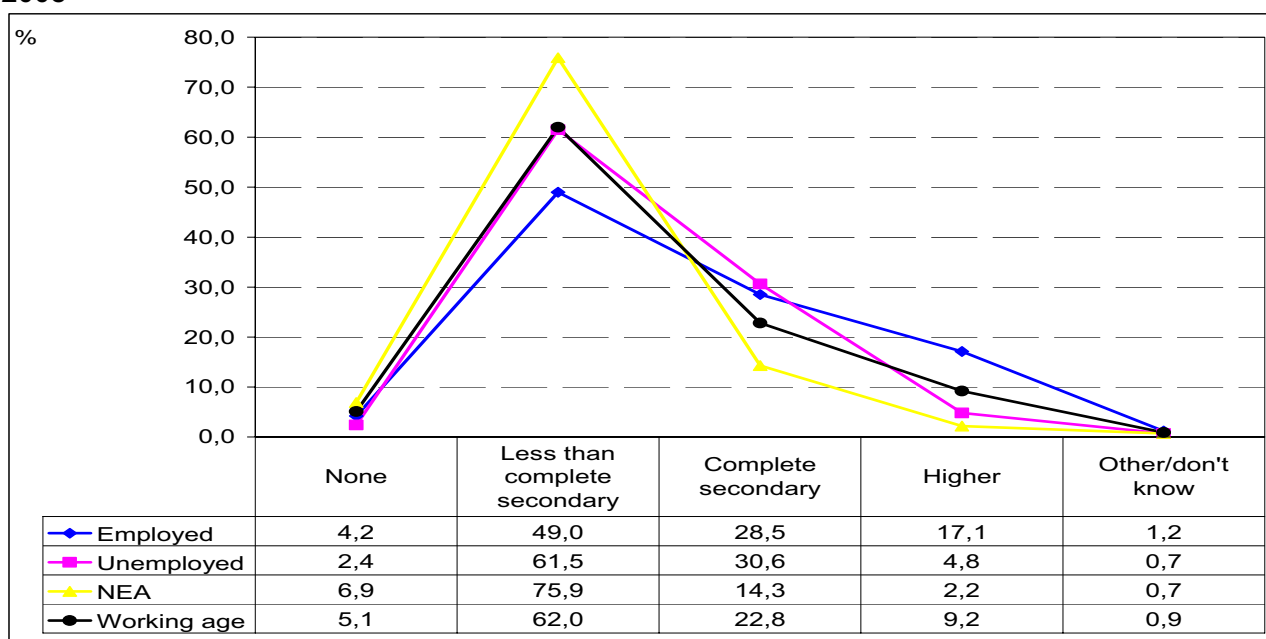
### Level of educational attainment

The number of years of completed schooling and the highest level of education attained are the two most frequently used measures of human capital development. However, caution is required when analysing education outcomes because, as discussed by Palmer, 2008<sup>2</sup>, such measures omit any on-the-job-training and say nothing about the kind of school (e.g. academic, vocational) where these years of schooling have been done, nor anything about the quality of schooling received. In addition, the number of years of schooling is correlated to family wealth; hence it is quite possible that it is this wealth, rather than the schooling, which contributes to future success.

In the South African context, the challenges posed by the education system are acknowledged by government: 'The most difficult aspects of the legacy of apartheid to unwind arise from its deliberately inferior system of education and irrational patterns of population settlement. In a period of growth it is evident that we lack sufficient skilled professionals, managers and artisans, and that the uneven quality of education remains a contributory factor. In addition, the price of labour of the poor is pushed up by the fact that many live a great distance from their places of work (AsgiSA<sup>3</sup>). The irrational patterns of population settlement is also likely to affect the readiness of large segments of the unemployed black African population to engage in some of the job-search activities discussed in greater detail in Chapter 6 and contribute to the disproportionate share of black Africans among the discouraged discussed in Chapter 7.

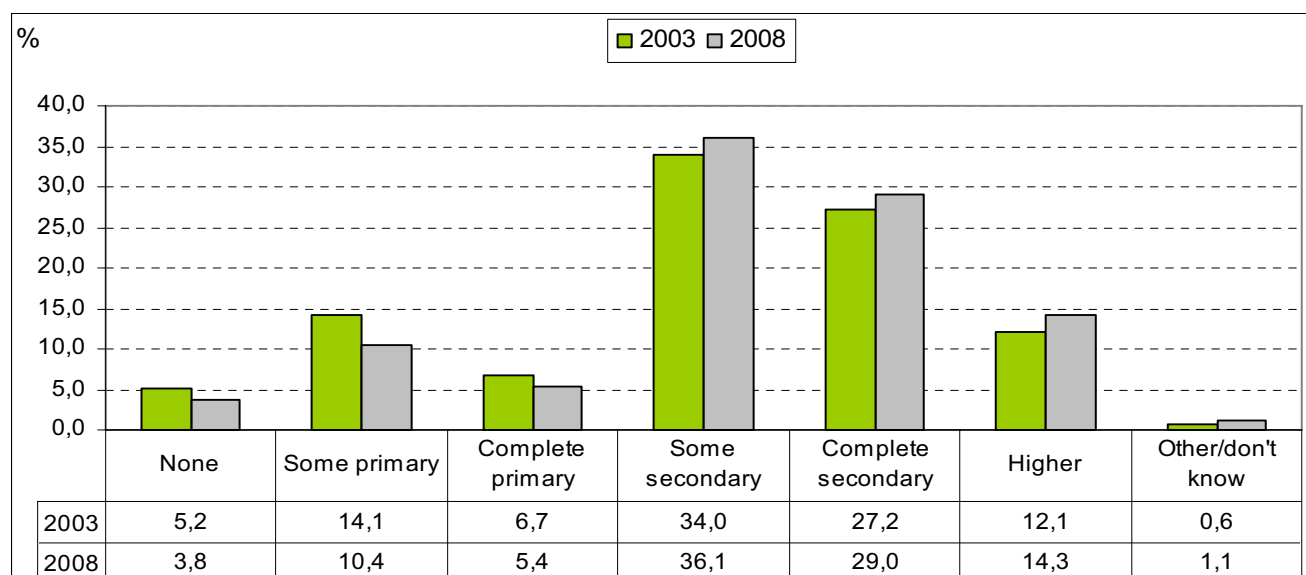
<sup>2</sup> Palmer, Robert, ILO. Employment Sector, Employment Working Paper No. 5, 2008

<sup>3</sup> Accelerated shared growth initiative for South Africa, Annual Report, 2008

**Figure 2.6: Components of the working-age population by level of educational attainment, 2008**

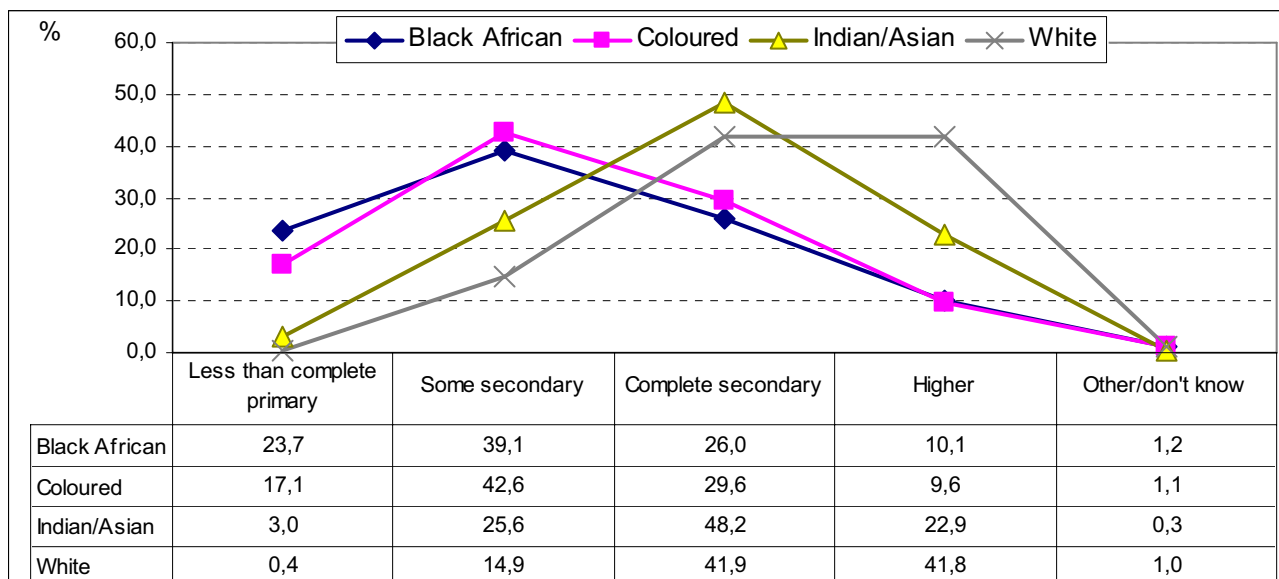
NEA: not economically active

Figure 2.6 shows that there are variations in the educational profile of the working-age population when each of the three components (employed, unemployed and not economically active) is considered. In 2008, a larger proportion of the employed (4,2%) than the unemployed (2,4%) had no education. And while 17,1% of those with jobs had higher qualifications, as many as 4,8% of those without jobs and looking for work also had higher qualifications (Figure 2.6).

**Figure 2.7: The labour force by level of educational attainment, 2003 and 2008**

There was an improvement in the educational profile of persons in the labour force in 2008 compared with 2003 (Figure 2.7). By 2008, a larger proportion of people who were working and looking for work had completed secondary school (matric), or had attained a higher level of education. However, in that year (2008), more than half of the labour force still had educational qualifications below the completed secondary level, including a similar percentage of the labour force aged 20–24 years who had such educational qualifications (below the completed secondary level).



**Figure 2.8: The labour force by level of educational attainment and population group, 2008**

Note: The lower education categories are collapsed because of small numbers.

Although the educational level of the labour force improved over the five years (2003–2008), significant differences still existed for various groups. These included higher shares of the black African labour force with primary education or lower (23,7% in 2008) compared with Indians (3,0%) and whites (0,4%); relatively larger proportions of the white and Indian labour force with completed secondary education (over 40%) compared with Africans and coloureds (under 30%), and markedly different proportions of the labour force with higher education across the four population groups. In this regard, 41,8% of the white labour force had higher education compared with 22,9% of the Indian labour force and around 10% of the coloured and black African labour force (Figure 2.8).

Against this background, it is widely acknowledged that the advance of complex organisations and knowledge requirements, as well as the introduction of sophisticated machinery and technology, means that economic growth and improvements in welfare increasingly depend on the degree of literacy and educational attainment of the population (ILO, KILM 2001–2002<sup>4</sup>).

## Summary and conclusion

The analysis in this chapter has shown that in the South African economy, variations in the age structure and the quality of labour supply by population group have been important explanatory factors in the labour market outcomes over the period 2003 to 2008. So too are the differences in the composition of the workforce by sex and location.

Employment expanded by an annual average 3,0% over the period 2003 to 2008 – equivalent to an additional 1,9 million jobs over the this period (2003–2008). This favourable labour market outcome over the period 2003 to 2008 does, however, mask weaknesses that began to surface in 2007. Employment growth slowed in 2007 and by 2008 the downward trend in unemployment had been reversed.

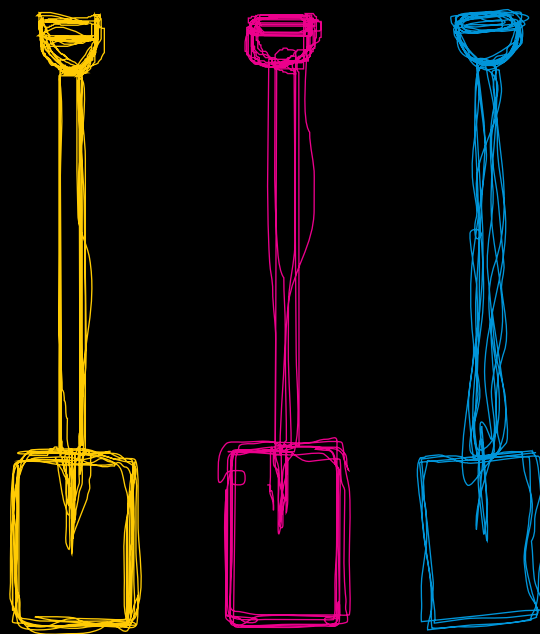
In terms of educational outcomes, the underlying differences among various groups were still well entrenched in 2008. In this regard, 41,8% of the white labour force had higher education qualifications (either a degree or a certificate/diploma of at least six months duration with matric) compared with 22,9% of the Indian labour force and around 10% of the coloured and black African labour force. The dominance of black Africans in the working-age population, coupled with the difference in their educational outcomes, is likely put a damper on the speed of labour market adjustment that is necessary to align production to changing market demands.

<sup>4</sup> Key Indicators of the Labour Market 2001-2002, ILO, Geneva, 2002



## Chapter 3

# Summary labour market measures





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## Chapter 3: Summary labour market measures

### Key labour market concepts

The **unemployment rate** measures the proportion of the labour force that is trying to find work.

The **labour force participation rate** is a measure of the proportion of a country's working-age population that engages actively in the labour market, either by working or looking for work; it provides an indication of the relative size of the supply of labour available to engage in the production of goods and services<sup>5</sup>.

The **absorption rate** (employment-to-population ratio) measures the proportion of the working-age population that is employed.

**Graduates** (individuals who have qualifications categorised as 'higher' education) are persons who have obtained an undergraduate or post-graduate degree or have completed secondary school and in addition obtained a certificate or diploma of at least six months' full-time duration.

## Background

The analysis in this chapter focuses on three important summary labour market measures that are intrinsically linked: the unemployment rate, the labour force participation rate and the employment-to-population ratio (absorption rate). Each measure reflects a different perspective on the degree to which individuals of working age are represented in the labour market, and together they contribute to a better understanding of how the labour market functions (Lestrade-Jefferis, 2002<sup>6</sup>).

## Introduction

An analysis of the trends and patterns in various labour market aggregates at national level often conceals wide variations for different groups. In light of this, the analysis in this chapter explores pertinent factors such as age, sex, population group, and marital status that contributed to the labour market outcome over the period 2003 to 2008.

**Table 3.1: Summary labour market measures by sex, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Unemployment rate</b>	<b>Per cent</b>					
Men	23,7	21,2	20,0	18,6	18,8	20,0
Women	31,1	28,7	28,2	27,1	26,4	26,3
<b>Both sexes</b>	<b>27,1</b>	<b>24,7</b>	<b>23,8</b>	<b>22,6</b>	<b>22,3</b>	<b>22,9</b>
<b>Labour absorption rate</b>						
Men	49,0	49,5	51,4	52,8	52,2	52,4
Women	34,8	34,4	36,2	37,8	37,4	37,5
<b>Both sexes</b>	<b>41,5</b>	<b>41,6</b>	<b>43,4</b>	<b>44,9</b>	<b>44,4</b>	<b>44,6</b>
<b>Labour force participation rate</b>						
Men	64,2	62,9	64,3	64,8	64,3	65,5
Women	50,4	48,3	50,4	51,9	50,8	50,9
<b>Both sexes</b>	<b>57,0</b>	<b>55,2</b>	<b>57,0</b>	<b>58,0</b>	<b>57,2</b>	<b>57,8</b>

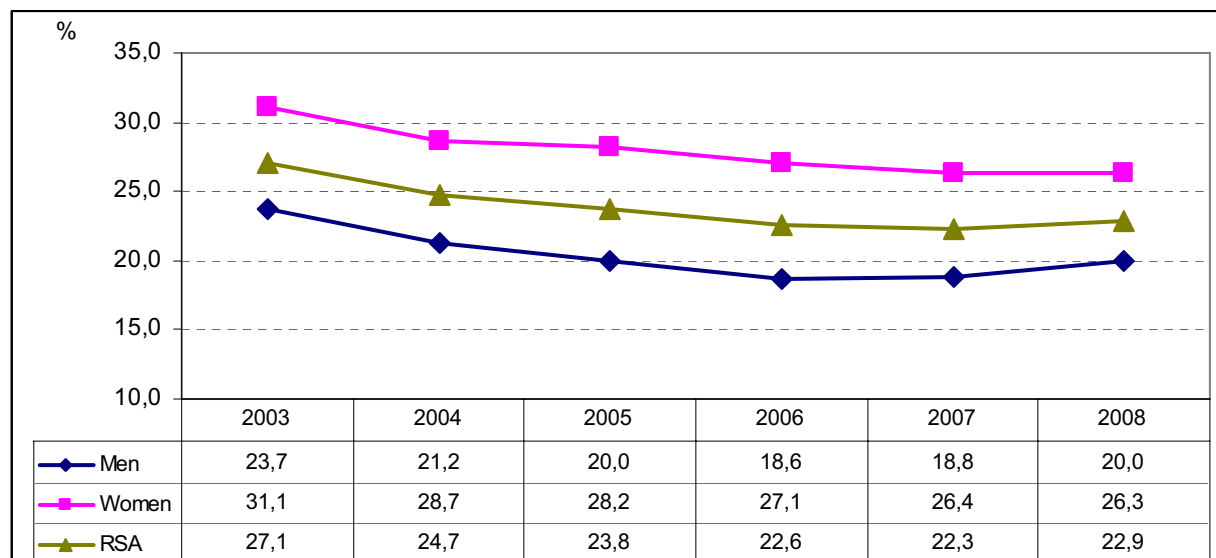
The growth in employment over the five years to 2008 resulted in a rise in the labour absorption rate from 41,5% in 2003 to 44,6% in 2008. This expansion in employment, coupled with a decline in the number of people that were unemployed, contributed to the decline in the unemployment rate from 27,1% in 2003 to 22,9% in 2008, but only a minimal increase in the labour force participation rate (Table 3.1, Figures 3.1, 3.2 and 3.3).

<sup>5</sup> Key Indicators of the Labour Market, ILO, Geneva 2005

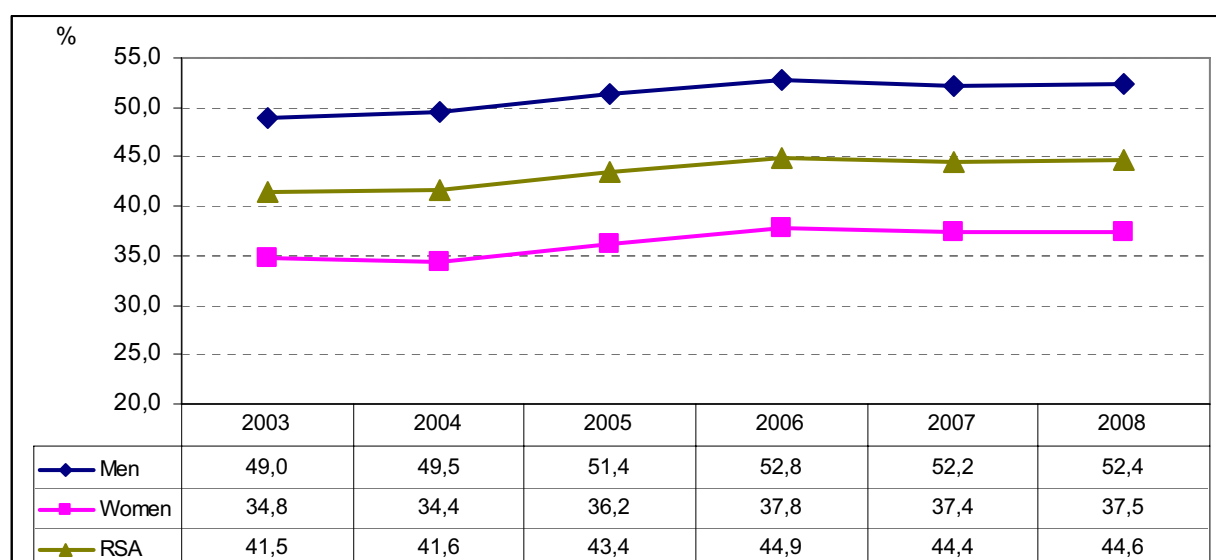
<sup>6</sup> Lestrade-Jefferis JP. The South African Labour Market, Statistics South Africa, 2002

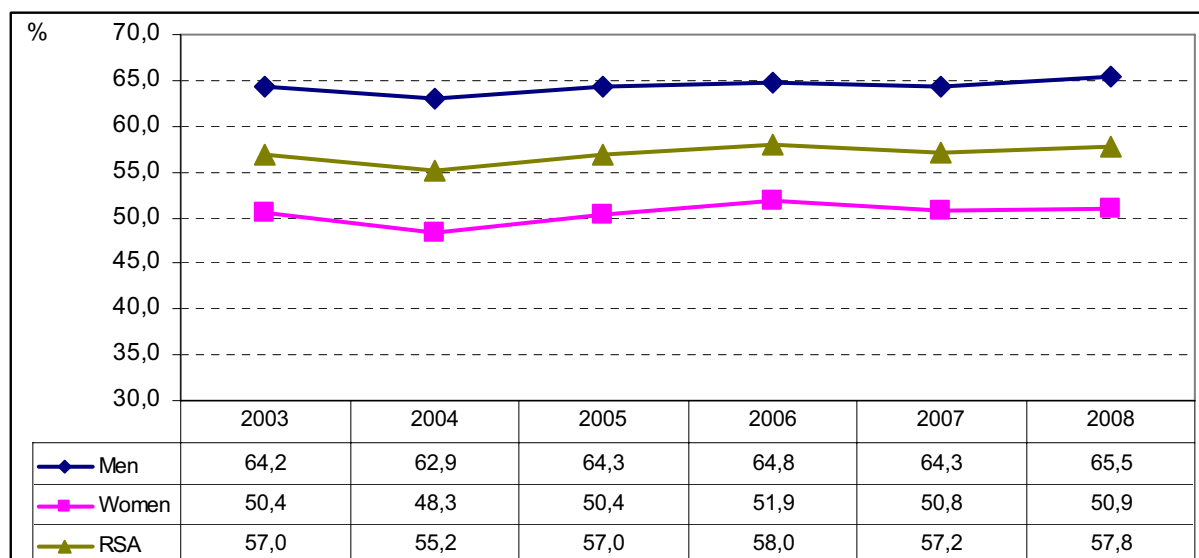
There was also a reversal in the downward trend in the unemployment rate among men in 2007 while the rate among women declined steadily over the entire period (Figure 3.1).

**Figure 3.1: Unemployment rate by sex, 2003–2008**

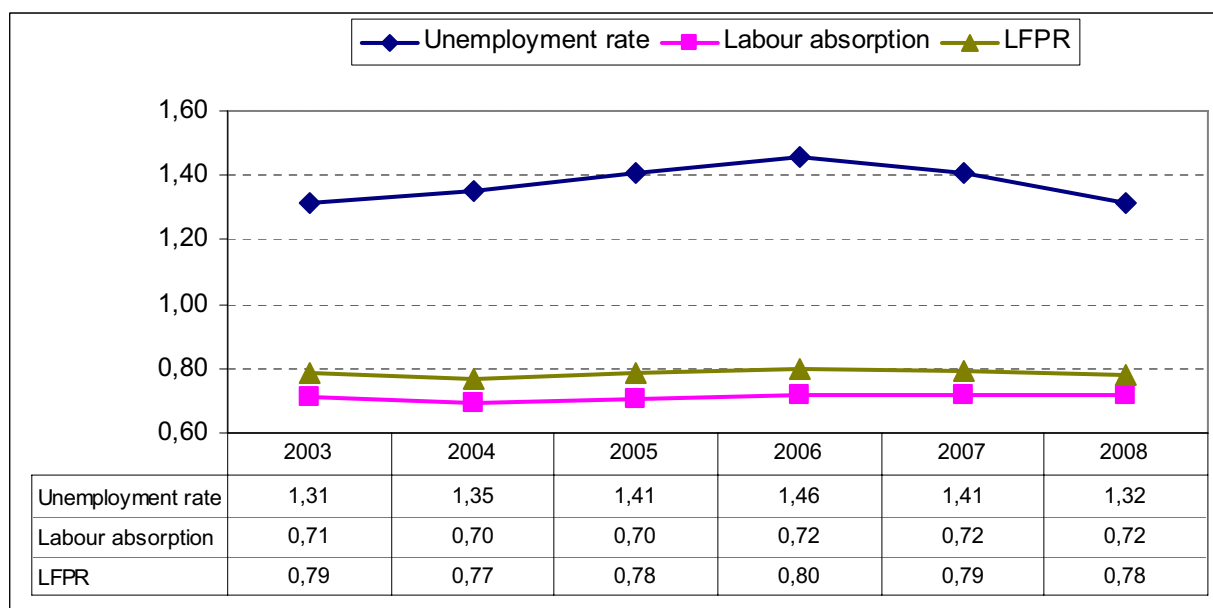


**Figure 3.2: Labour absorption rate by sex, 2003–2008**



**Figure 3.3: Labour force participation rate by sex, 2003–2008**

The gender gap – measured as the ratio of female to male rates for key labour market indicators – highlights larger disparities between men and women in the labour market.

**Figure 3.4: The gender gap in key labour market variables, 2003–2008**

LFPR: labour force participation rate

Over the period 2003–2006, female unemployment rates were higher than male rates by an increasingly larger margin. Although the gap narrowed in 2007 and 2008, the unemployment rate among women was still more than 30% higher than that of men in 2008. While female unemployment rates were higher than male rates, female labour absorption and labour force participation rates were lower than that of their male counterparts (Figure 3.4).

## Population group

The extent of labour market disparities may be analysed through several indicators, including the rate of unemployment, the absorption rate, and the labour force participation rate among various groups. High levels of unemployment and low levels of employment among various population groups indicate that certain groups of workers are not able to effectively use their labour in order to better their living conditions.



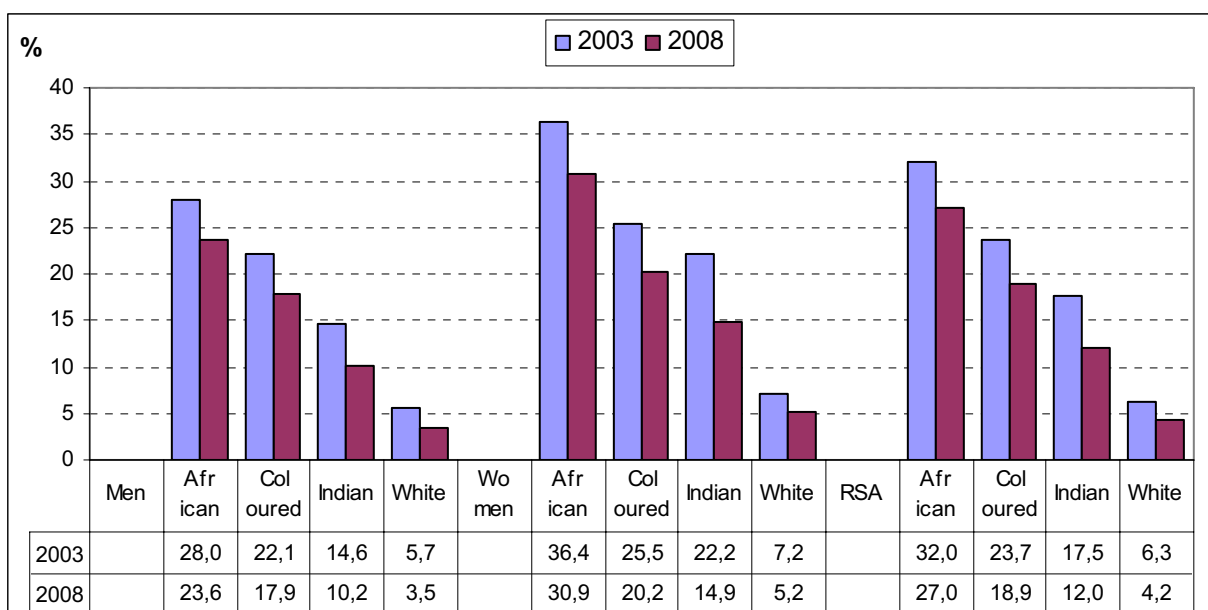
**Table 3.2: Labour market variables by population group, 2003–2008**

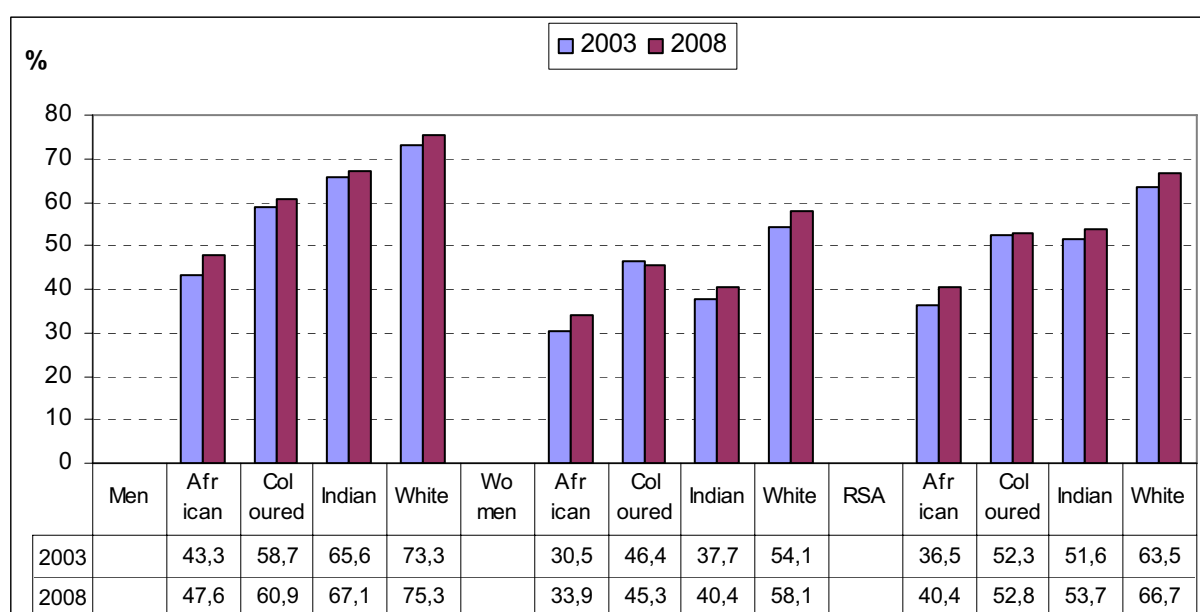
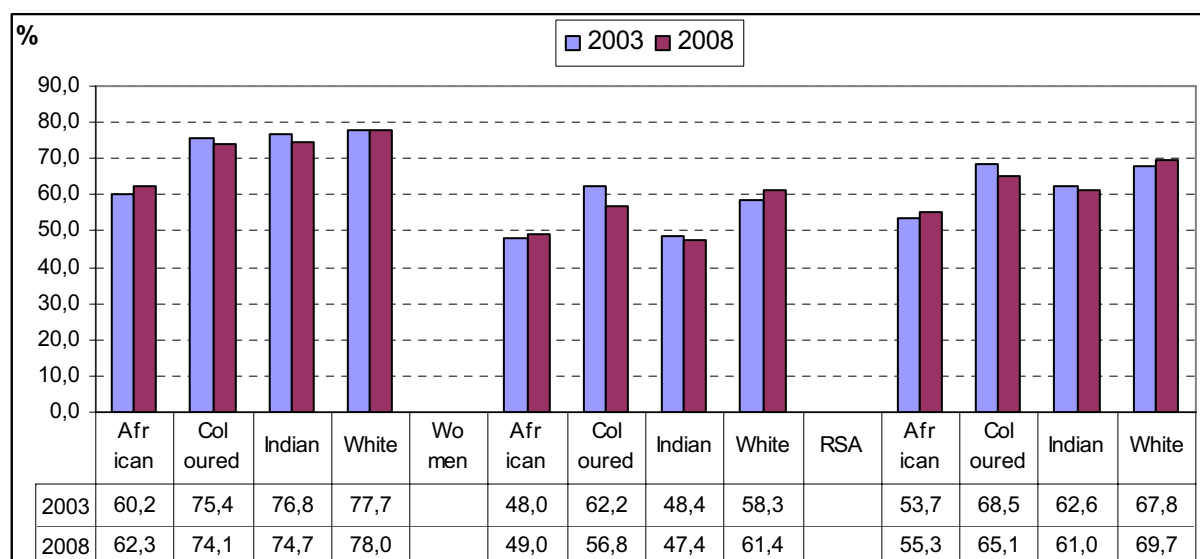
	2003	2004	2005	2006	2007	2008
<b>Unemployment rate</b>	<b>Per cent</b>					
Black African	32,0	29,1	27,7	26,3	25,8	27,0
Coloured	23,7	22,0	22,1	20,8	22,4	18,9
Indian/Asian	17,5	14,3	15,4	9,3	10,2	12,0
White	6,3	5,4	5,4	5,0	4,3	4,2
<b>RSA</b>	<b>27,1</b>	<b>24,7</b>	<b>23,8</b>	<b>22,6</b>	<b>22,3</b>	<b>22,9</b>
<b>Absorption rate</b>						
Black African	36,5	36,8	39,1	40,9	40,5	40,4
Coloured	52,3	51,8	52,1	53,3	52,2	52,8
Indian/Asian	51,6	50,8	52,3	54,0	52,0	53,7
White	63,5	63,7	63,9	63,9	64,4	66,7
<b>RSA</b>	<b>41,5</b>	<b>41,6</b>	<b>43,4</b>	<b>44,9</b>	<b>44,4</b>	<b>44,6</b>
<b>Labour force participation rate</b>						
Black African	53,7	51,9	54,0	55,6	54,6	55,3
Coloured	68,5	66,4	66,9	67,2	67,2	65,1
Indian/Asian	62,6	59,3	61,8	59,5	57,8	61,0
White	67,8	67,4	67,6	67,3	67,3	69,7
<b>RSA</b>	<b>57,0</b>	<b>55,2</b>	<b>57,0</b>	<b>58,0</b>	<b>57,2</b>	<b>57,8</b>

Table 3.2 shows that in 2008, the unemployment rate among black Africans increased, but the absorption rate was virtually unchanged. This suggests that the modest rise in the labour force participation rate was as a result of more Africans searching for work rather than getting jobs. In contrast, in 2008, the stability in the unemployment rate among whites was associated with an increase in the absorption rate. Thus, the increase in the labour force participation rate among whites was probably the result of higher employment.

However, compared with 2003, there was a decline in the unemployment rate in 2008 among each population group. This decline was matched by an increase in absorption rates. Whereas the labour force participation rate rose for black Africans and whites, it decreased among the coloured population group and among Indians/Asians (Table 3.2, Figures 3.5 and 3.6).

**Figure 3.5: Unemployment rates by population group, 2003 and 2008**



**Figure 3.6: Absorption rates by population group, 2003 and 2008****Figure 3.7: Labour force participation rates by population group, 2003 and 2008**

Figures 3.5, 3.6 and 3.7 highlight important gender differences by population group as follows:

- Black African women had the highest unemployment rate (30,9% in 2008).
- White men had the lowest unemployment rate (3,5% in 2008).
- The decline in the unemployment rate over the period 2003 to 2008 was largest among Indians/Asians.
- Absorption rates were highest among white men (75,3% in 2008) and lowest among black African women (33,9% in 2008).
- Labour force participation rates were higher among men than among women for all population groups.
- In 2008, the labour force participation rate was higher than in 2003 among the black African and Indian/Asian groups. Among the Indian/Asian and coloured population groups, the labour force participation rate declined over a similar period.

## Youth in the labour market

It is widely recognised that young people are often at a disadvantage in labour markets because they lack the necessary education and training, work experience, job-search ability, and the requisite skills for the jobs that are available. As noted by Gallart, 2008<sup>7</sup>, although young people now stay longer in the educational system than in the past, for many of them this does not guarantee mastery of the skills needed for employability or ensure a competitive place in the queue of people seeking their first job.

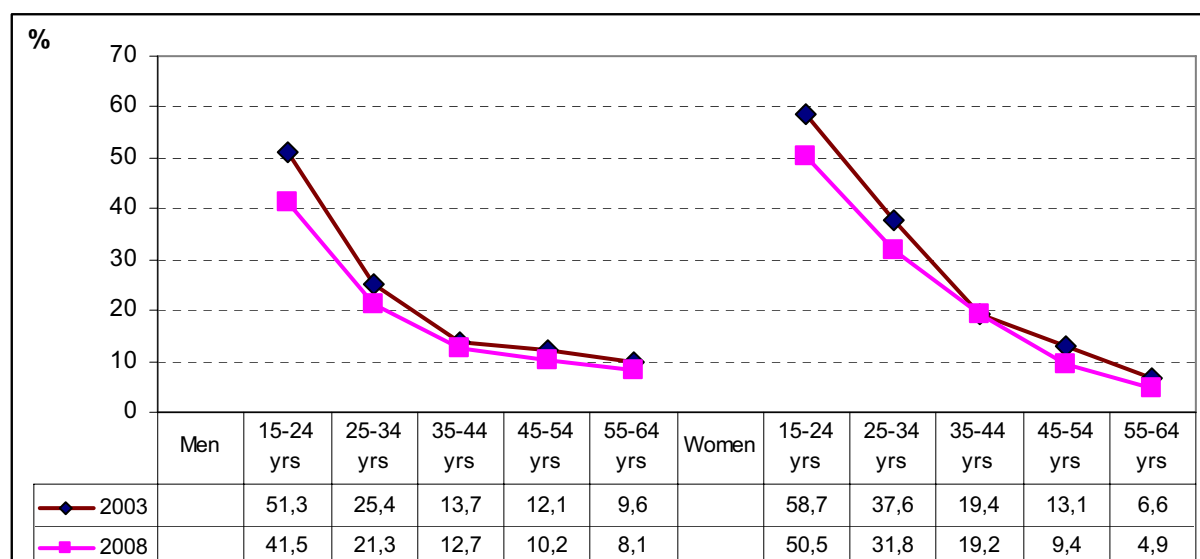
A similar picture emerges in the South African labour market where in 2008, youth aged 15–24 years accounted for one-third of all working-age persons, a similar proportion of the unemployed, 53,4% of the not economically active, but only 12% of those who were employed (Figure 2.1). This indicates possible demand-side deficiencies in two respects: firstly, the inability of the economy to generate enough employment opportunities to absorb all the new entrants into the labour market, and secondly, the apparent preference by employers for older workers who often have the relevant work experience and training that better suit the employment opportunities that are available.

**Table 3.3: Summary labour measures by age, 2003–2008**

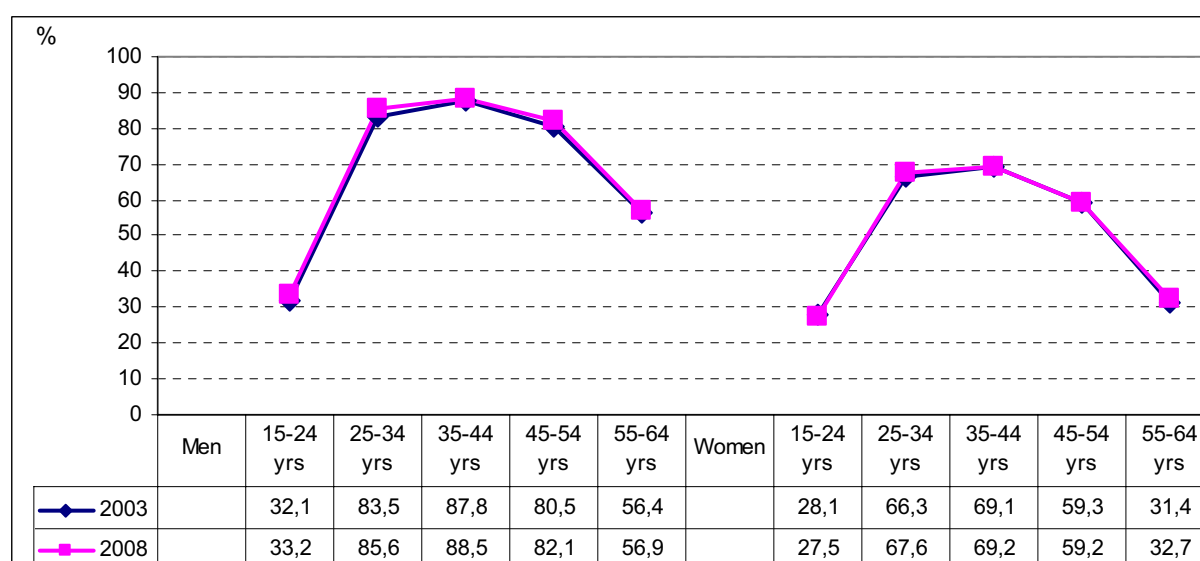
Unemployment rate	2003	2004	2005	2006	2007	2008
	Per cent					
15–24 yrs	54,8	51,0	48,3	46,7	46,5	45,5
25–34 yrs	31,1	28,6	28,1	26,0	26,0	26,1
35–44 yrs	16,4	15,3	14,7	14,7	13,5	15,8
45–54 yrs	12,6	10,6	10,6	10,0	10,4	9,9
55–64 yrs	8,4	6,5	6,9	5,2	5,6	6,8
<b>RSA</b>	<b>27,1</b>	<b>24,7</b>	<b>23,8</b>	<b>22,6</b>	<b>22,3</b>	<b>22,9</b>
<b>Labour force participation rate</b>						
15–24 yrs	30,0	28,3	29,1	30,0	29,3	30,4
25–34 yrs	74,5	72,2	74,4	75,5	74,6	76,4
35–44 yrs	77,7	75,5	77,0	78,2	77,8	78,0
45–54 yrs	69,1	68,0	70,1	71,3	70,1	69,5
55–64 yrs	42,6	42,3	45,4	46,0	44,8	43,4
<b>RSA</b>	<b>57,0</b>	<b>55,2</b>	<b>57,0</b>	<b>58,0</b>	<b>57,2</b>	<b>57,8</b>
<b>Absorption rate</b>						
15–24 yrs	13,6	13,8	15,0	16,0	15,7	16,5
25–34 yrs	51,3	51,5	53,5	55,9	55,2	56,5
35–44 yrs	65,0	63,9	65,7	66,7	67,3	65,7
45–54 yrs	60,4	60,7	62,7	64,2	62,8	62,6
55–64 yrs	39,0	39,6	42,2	43,6	42,2	40,5
<b>RSA</b>	<b>41,5</b>	<b>41,6</b>	<b>43,4</b>	<b>44,9</b>	<b>44,4</b>	<b>44,6</b>

Over the period 2003 to 2008, the unemployment rate among persons aged 15–24 years declined steadily each year, except for 2007, when the absorption rate among this age group was generally on an upward trend.

<sup>7</sup> Gallart, Maria Antonia, ILO/Cinterfor, 2008. Skills, Productivity and Employment Growth: The case of Latin America

**Figure 3.8: Unemployment rate by age, 2003 and 2008**

In every age group, the unemployment rate among both men and women was lower in 2008 than in 2003 (Table 3.3 and Figure 3.8).

**Figure 3.9: Labour force participation rate by age, 2003 and 2008**

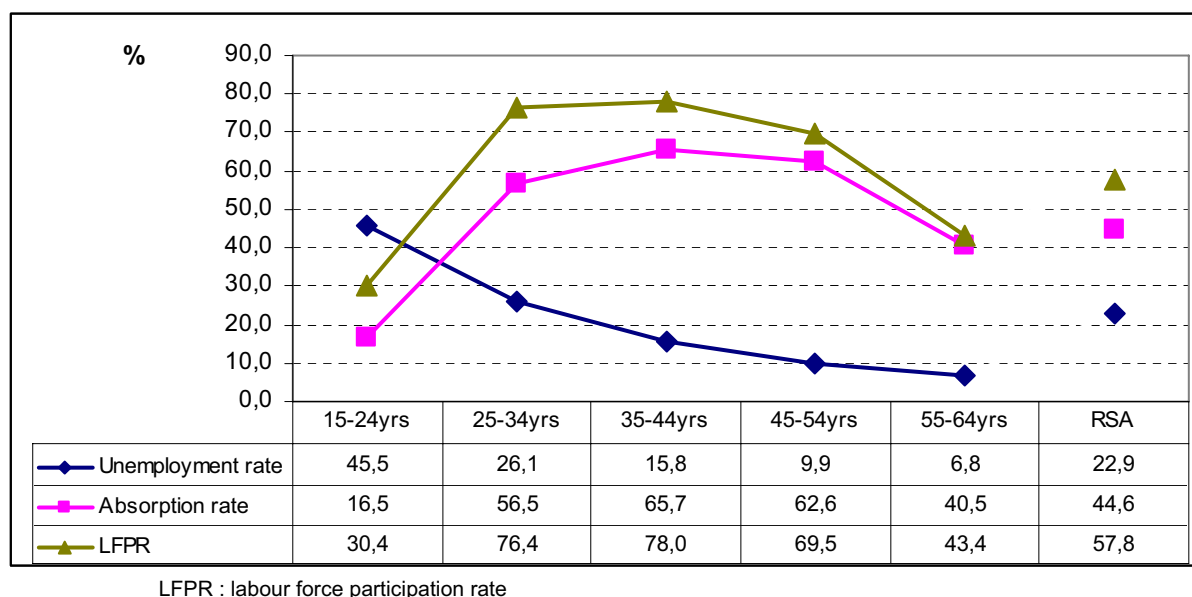
For the country as whole in 2008, 50,9% of all working-age women were either looking for work or working – which is what labour force participation measures. This was only 0,5 percentage points higher than in 2003 and reflects two divergent patterns. On the one hand there was an increase in prime-age participation among women (aged 25–54 years) and on the other, a decrease in participation among young women aged 15–24 years from 28,1% in 2003 to 27,5% in 2008 (Figure 3.9). The latter probably reflects an increase in the number of young women staying in education for longer periods to hopefully improve their chances in the labour market at a later stage. In contrast, over the period 2003 to 2008, there was an increase in the labour force participation rates of men in all age groups.

The ILO<sup>8</sup> notes that unemployment is by no means the only labour market challenge facing youth in Africa. With prospects comparatively low in many African countries, jobs in agriculture and the informal sector are often the only choice available to youth seeking employment, and they must either take menial, low-paying jobs or leave the labour force altogether. This is also true of the

<sup>8</sup> African employment trends, ILO, April 2007

South African labour market where in 2008 one in every four employed persons aged 15–24 years worked either in the informal sector or in agriculture, and as many as 42,4% of all employed persons aged 15–24 years had jobs regarded as informal – without benefits such as medical aid, paid leave or written contracts of employment (see also Chapter 5).

**Figure 3.10: Key labour market rates by age, 2008**



Despite the decline in the unemployment rate among men and women in every age group over the period 2003 to 2008 discussed earlier, Figure 3.10 shows that in 2008, the rate among persons aged 15–24 years was nonetheless substantially higher than that for older age groups, and as much as twice the national average. In addition, absorption and participation rates among persons aged 15–24 years were considerably lower than those for older age groups reflecting the high proportion of persons aged 15–24 years who are still in full-time education.

The labour market situation in other countries suggests that since the 1990s labour markets have been demanding skills that can be acquired only through long years of schooling, and also social skills that enable a worker to perform in labour contexts that are relatively complex and involve common technologies. Since there are numerous young people seeking jobs, access to formal employment is restricted to those who have been able to complete a sufficient number of years of schooling and obtain at least a secondary education certificate and preferably higher education qualifications (Gallart, 2008<sup>9</sup>). A similar picture emerges with respect to the South African labour market where, as discussed in Chapter 2, the vast majority of young people also do not have such qualifications, and their options are therefore restricted to either unemployment or precarious jobs without benefits such as medical aid, paid leave or written contracts of employment.

## Provincial labour market indicators

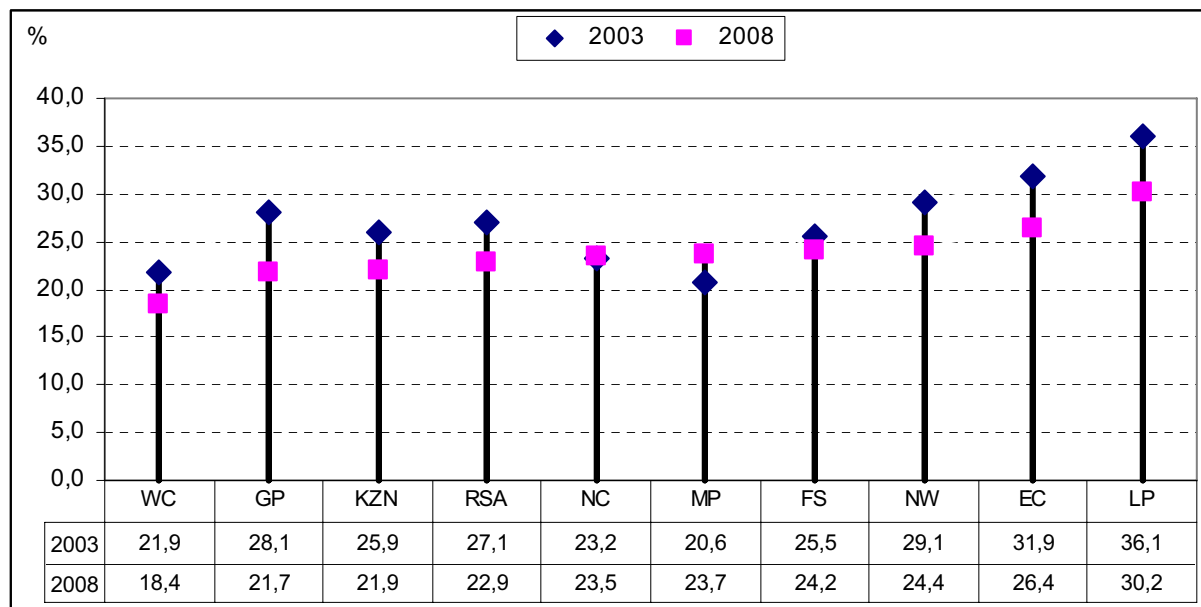
Provincial disparities in the South African labour market are large as evidenced by the difference between the highest and lowest unemployment rates, absorption rates, and labour force participation rates across the nine provinces. These disparities arise from many sources – some of which relate directly to the different economic circumstances facing each province. In this regard, differences in the industrial breakdown and the share of male and female-dominated industries as well as the level of urbanisation are likely to be important contributing factors to provincial labour market outcomes.

The different economic structures in the provinces mean that in 2007, value added by the agriculture industry accounted for 8% of the total goods and services produced in Northern Cape, but less than 1% in Gauteng. And whereas the mining industry accounted for over 20% of the

<sup>9</sup> Gallart, Maria Antonia, ILO/Cinterfor, 2008, op cit

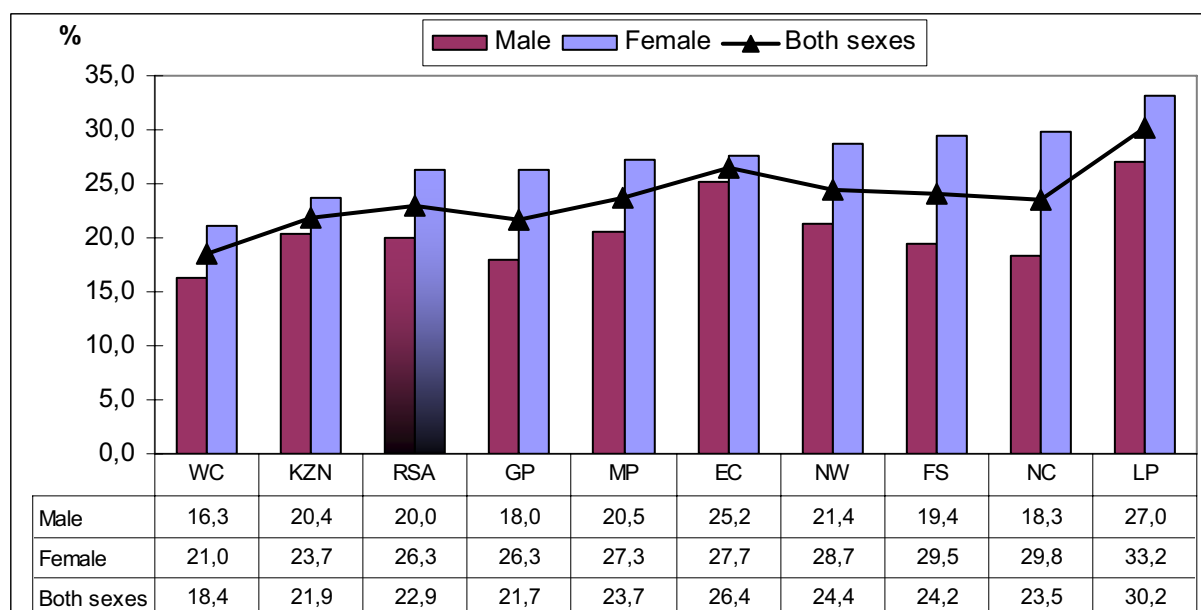
value of goods and services produced in Northern Cape, North West, Mpumalanga and Limpopo, in other provinces, notably Western Cape and Eastern Cape, there was little such industrial activity. In addition, manufacturing accounted for 15–22% of total output in Western Cape, Eastern Cape, KwaZulu-Natal, Gauteng and Mpumalanga, but less than 5% in provinces such as Limpopo and Northern Cape (Stats SA, 2008<sup>10</sup>).

**Figure 3.11: Unemployment rate by province, 2003 and 2008**



The unemployment rate tended to be lowest in the more urbanised provinces where the industrial structure is better diversified. In contrast, the provinces that were hardest hit by unemployment tended to be the more rural ones such as Eastern Cape and Limpopo. Although the gap between the highest and lowest provincial unemployment rates narrowed over the period 2003 to 2008, there was still a difference of 11,8 percentage points between Western Cape and Limpopo in 2008 (Figure 3.11).

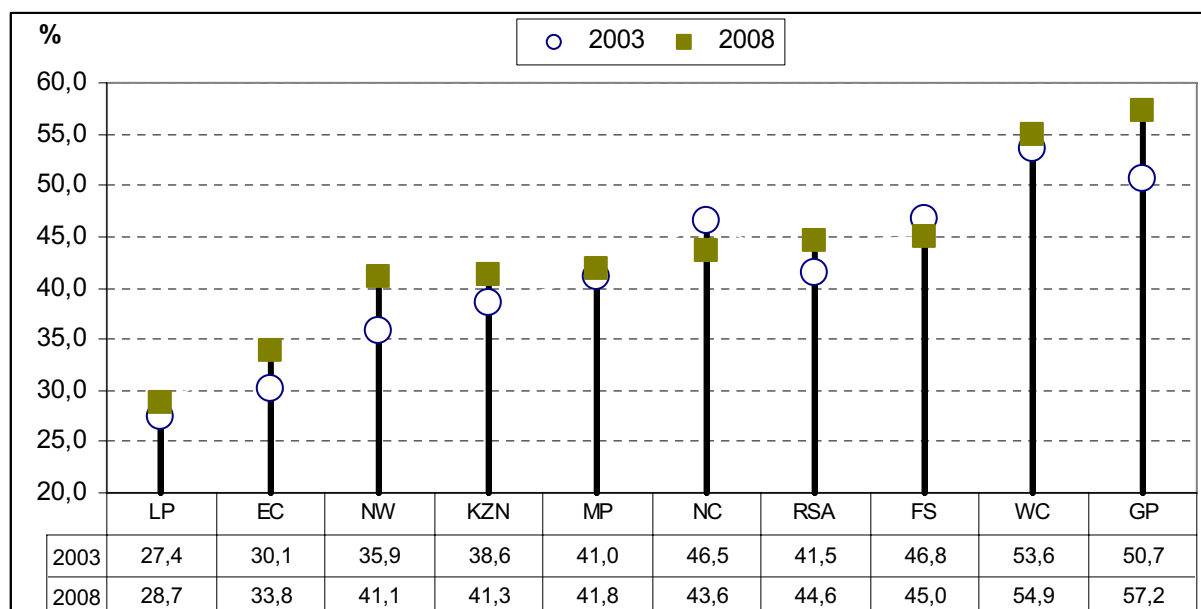
**Figure 3.12: Unemployment rate by province and sex, 2008**



<sup>10</sup> Stats SA Statistical Release P04414, 4<sup>th</sup> Quarter 2008

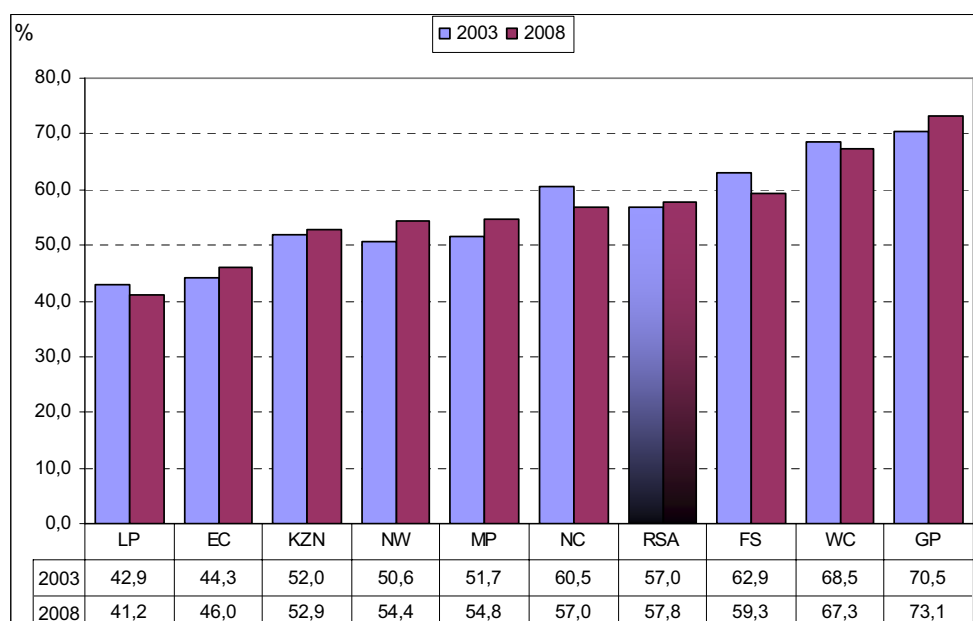
In every province, the unemployment rate among women was higher than that of men in 2008 (Figure 3.12). The gap between male and female unemployment rates was highest in Northern Cape, Free State, North West and Gauteng where the number of employed women per 100 employed men was lowest. The labour market situation of women was better in provinces such as Eastern Cape and KwaZulu-Natal where the gap in male/female unemployment rates was less than 4 percentage points, and the number of employed women per 100 employed men was among the highest of all the provinces.

**Figure 3.13: Absorption rate by province, 2003 and 2008**



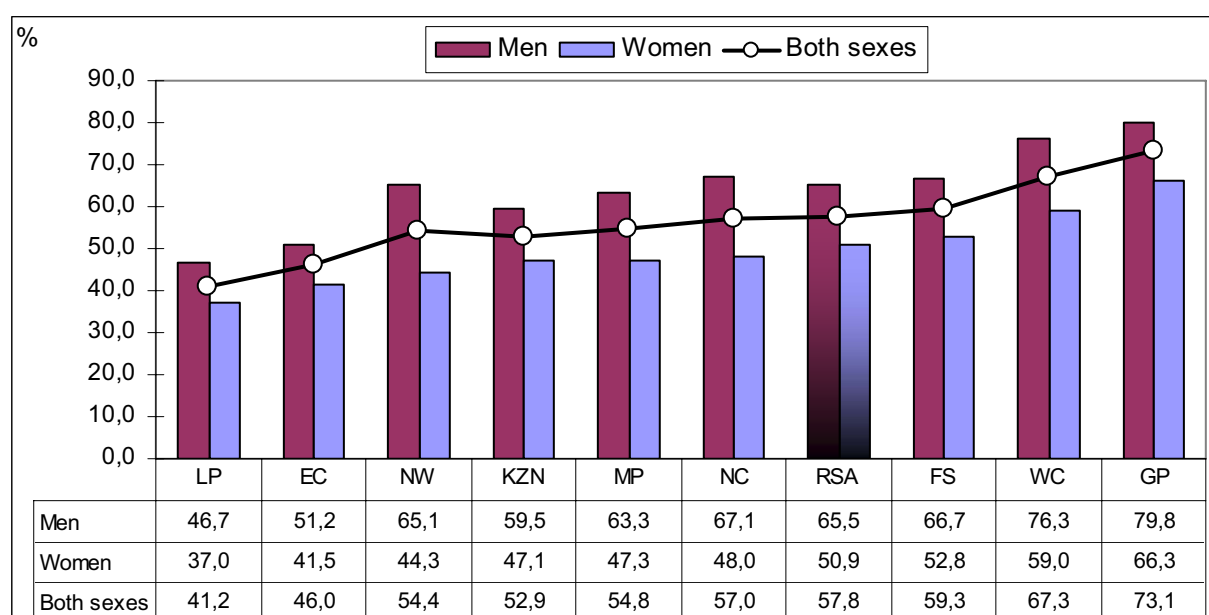
In terms of the provincial profile of absorption rates, Figure 3.13 indicates that absorption rates were higher in 2008 than in 2003 in all provinces except Northern Cape and Free State. Gauteng – the province with the largest population – posted the highest gains in this regard. The absorption rate in Gauteng rose from 50,7% in 2003 to 57,2% in 2008 on account of the expansion of employment opportunities in the construction, trade and finance industries in the province that together accounted for one in every four of the additional 1,9 million jobs in the country over the five years to 2008.

**Figure 3.14: Labour force participation rate by province, 2003 and 2008**



Over the period 2003 to 2008, labour force participation rates were highest in the more urbanised provinces (Western Cape and Gauteng) and lowest in Limpopo and Eastern Cape. This pattern reflects the evolution of unemployment rates and absorption rates discussed earlier. In provinces such as Gauteng and North West the decline in the unemployment rate over the period 2003 to 2008 (Figure 3.10) was accompanied by higher than average increases in both the labour force participation rate (Figure 3.14) and the absorption rate (Figure 3.12), reflecting the more rapid growth of employment in these provinces than elsewhere. In contrast, in Mpumalanga where the unemployment rate rose over the period 2003 to 2008, the absorption rate was virtually unchanged, but the labour force participation rate increased – suggesting that the main contributor to the rise in the labour force participation rate was not employment but instead people who were looking for work.

**Figure 3.15: Labour force participation rate by province and sex, 2008**



Gender differences in the labour force participation rate were largest in provinces such as North West, Northern Cape, Western Cape and Mpumalanga where male rates were 15 percentage points or more higher than female rates (Figure 3.15).

## Educational attainment

It is generally expected that the completion of higher levels of education improves job prospects. Yet in South Africa, the unemployment rate was lower among people who had no education than among individuals in every other education category except those with higher qualifications (Table 3.4 and Figure 3.16). This perhaps unexpected outcome is explained by a closer examination of the profile of those without formal education.

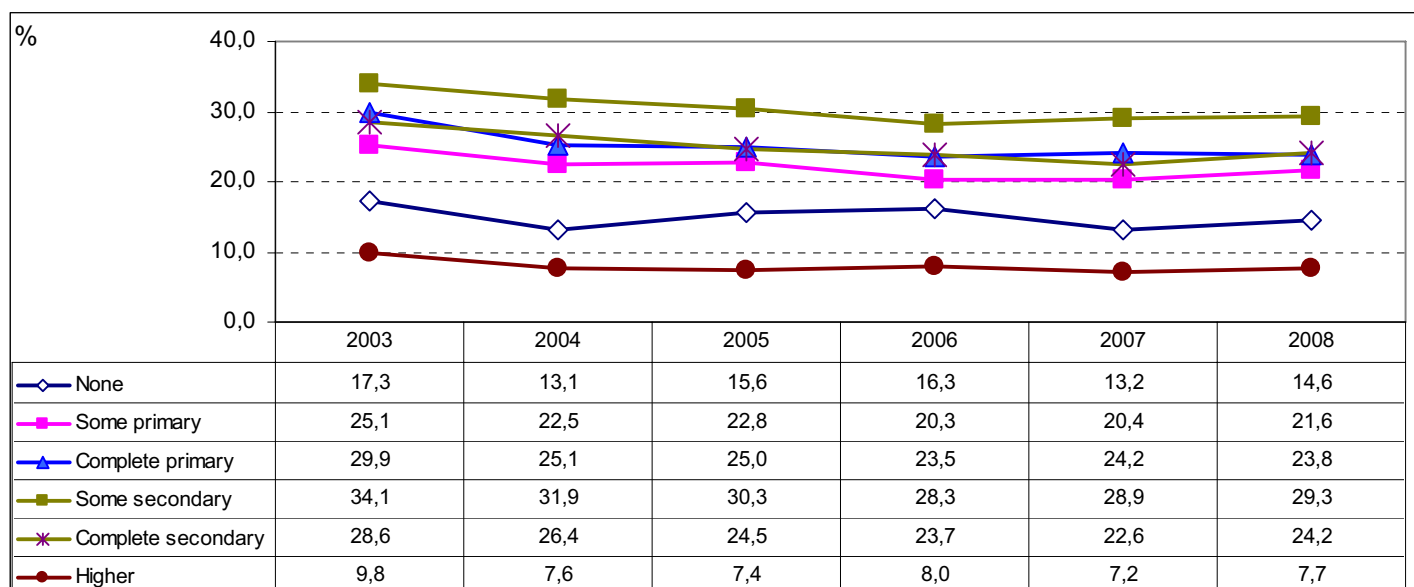
Among those with jobs, the group with no formal education comprises mainly older people, many of whom may have experience which substitutes for formal qualifications. In 2008, seven out of every ten employed women with no education were either female domestic workers or else had jobs categorised as elementary, and which required few skills and little education. Against this background, it is clear that the lower unemployment rates and higher employment-to-population ratios among those with less than a complete primary education say little about job quality. Issues relating to job quality will be discussed in greater detail in Chapter 5 where the analysis specifically focuses on persons in informal employment.

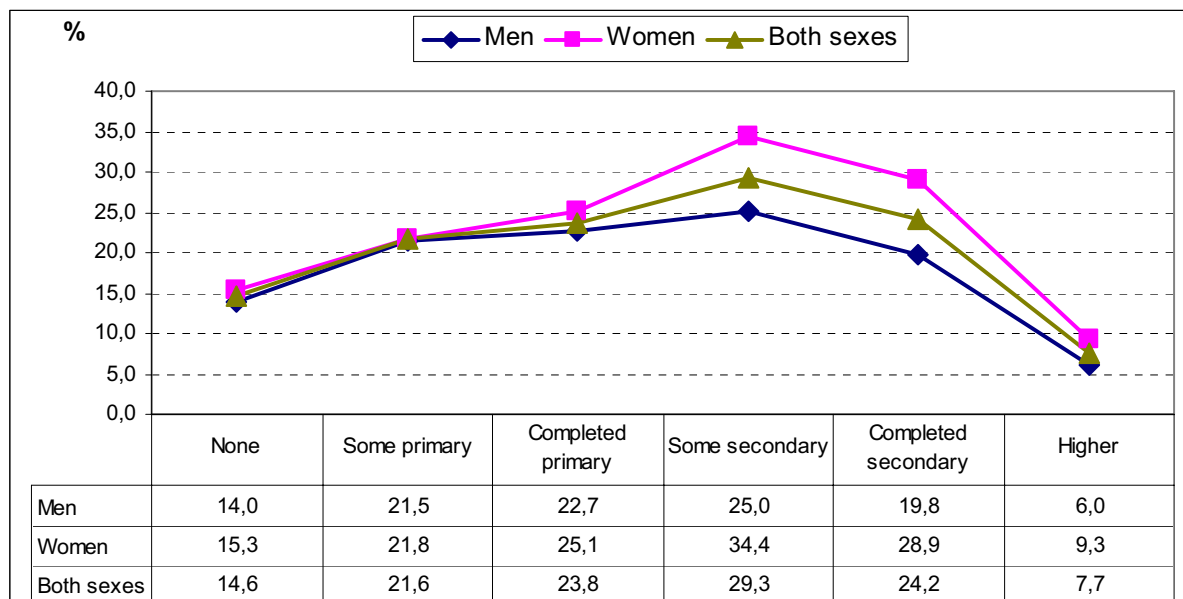


**Table 3.4: Summary measures by level of educational attainment, 2003–2008**

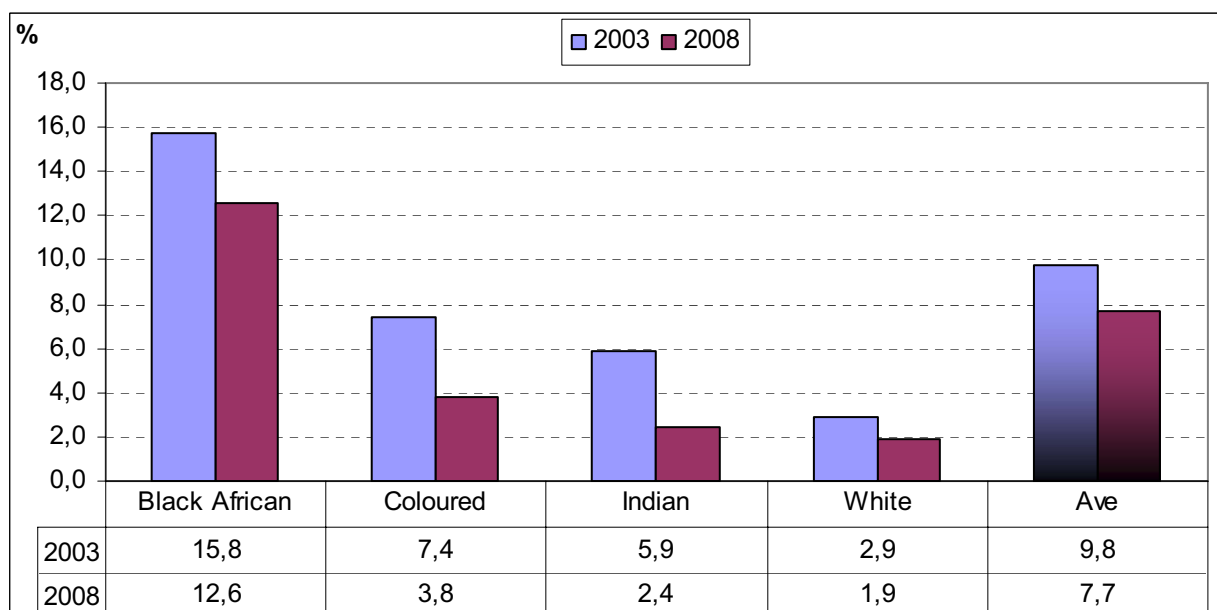
	2003	2004	2005	2006	2007	2008
	Per cent					
<b>Unemployment rate</b>						
None	17,3	13,1	15,6	16,3	13,2	14,6
Some primary	25,1	22,5	22,8	20,3	20,4	21,6
Complete primary	29,9	25,1	25,0	23,5	24,2	23,8
Some secondary	34,1	31,9	30,3	28,3	28,9	29,3
Complete secondary	28,6	26,4	24,5	23,7	22,6	24,2
Higher	9,8	7,6	7,4	8,0	7,2	7,7
<b>RSA</b>	<b>27,1</b>	<b>24,7</b>	<b>23,8</b>	<b>22,6</b>	<b>22,3</b>	<b>22,9</b>
<b>Labour force participation rate</b>						
None	45,3	43,0	45,9	48,1	44,1	42,9
Some primary	52,0	48,3	51,0	52,4	51,0	49,3
Complete primary	49,0	46,9	48,7	49,0	49,4	47,3
Some secondary	47,9	46,6	48,3	49,3	48,4	48,3
Complete secondary	72,1	70,9	71,8	72,2	71,7	73,6
Higher	88,9	87,5	86,8	87,7	88,3	89,8
<b>RSA</b>	<b>57,0</b>	<b>55,2</b>	<b>57,0</b>	<b>58,0</b>	<b>57,2</b>	<b>57,8</b>
<b>Absorption rate</b>						
None	37,5	37,4	38,8	40,2	38,2	36,7
Some primary	38,9	37,4	39,3	41,8	40,6	38,6
Complete primary	34,4	35,1	36,5	37,5	37,4	36,0
Some secondary	31,6	31,7	33,6	35,3	34,4	34,2
Complete secondary	51,5	52,1	54,2	55,1	55,5	55,8
Higher	80,2	80,9	80,4	80,6	82,0	83,0
<b>RSA</b>	<b>41,5</b>	<b>41,6</b>	<b>43,4</b>	<b>44,9</b>	<b>44,4</b>	<b>44,6</b>

**Figure 3.16: Trend in unemployment rate by level of education, 2003–2008**



**Figure 3.17: Unemployment rate by level of education and sex, 2008**

There is a gender-specific pattern in the unemployment rate by level of education (Figure 3.17). The unemployment rate is higher for women than for men at all levels of education. Although the gender gap is largest among those with only some secondary education, in the higher education category rates converge to 9,3% among women and 6,0% among men.

**Figure 3.18: The graduate unemployment rate by population group, 2003 and 2008**

The unemployment rate among graduates (persons with degrees, or with matric and either a certificate or a diploma of at least six months' full-time duration) declined from 9,8% in 2003 to 7,7% in 2008, reflecting a decline among all population groups (Figure 3.18). But importantly, in 2008 the unemployment rate among black African graduates was still more than six times that of white graduates, suggesting that there is perhaps still a large mismatch between the educational outcomes of the four population groups and the labour market opportunities available to each group.

## Summary and conclusion

The expansion in employment, coupled with a decline in the number of people who were unemployed, contributed to the decline in the unemployment rate from 27,1% in 2003 to 22,9% in 2008. Because the increase in employment exceeded the decline in unemployment, there was an increase in the labour force participation rate.

The good labour market performance over the period as a whole (2003–2008) masks weaknesses that began to emerge in 2007. There was a reversal in the downward trend in the unemployment rate among men in 2007, while the rate among women declined steadily over the entire period. Over the period 2003–2006, despite the declines for both groups, female unemployment rates were higher than male rates by an increasingly larger margin. Although the gap narrowed in 2007 and 2008, the unemployment rate among women was still more than 30% higher than that of men in 2008.

There was also a gender-specific dimension to absorption rates and labour force participation rates as represented by the gap between male and female rates. On the labour demand side, in 2008 the absorption rate was 52,4% for men compared to 37,5% for women. The gender gap, defined as the absorption rate for women divided by the male absorption rate, was virtually unchanged over the period 2003 to 2008.

The analysis in this chapter also highlighted the plight of youth in the labour market. Although younger people were generally better educated than older people, this has not always assisted their job prospects, and in 2008, the unemployment rate among youth aged 15–24 years was still twice the national average.

The labour market performance of the four population groups was markedly different. Although the overall unemployment rate was virtually unchanged in 2008 compared with a year earlier, among black Africans it rose from 25,8% in 2007 to 27,0% in 2008. In addition, black African women had the highest unemployment rate (30,9% in 2008) while white men had the lowest (3,5% in 2008) and, as expected, absorption rates were highest among white men and lowest among black African women.

Over the period 2003 to 2008, unemployment rates were lowest in the more urbanised provinces (Western Cape and Gauteng) and highest in Limpopo and Eastern Cape. This pattern reflects the evolution of absorption rates and labour force participation rates which were highest in the more urban provinces and lowest in provinces such as Limpopo and Eastern Cape.

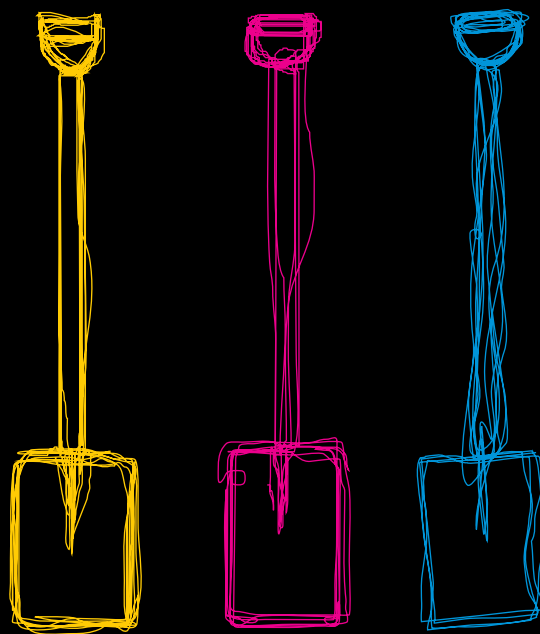
The unemployment rate among graduates (persons with degrees, or with matric and either a certificate or a diploma of at least six months' full-time duration) declined from 9,8% in 2003 to 7,7% in 2008, reflecting a decline among all population groups. But importantly, in 2008 the unemployment rate among black African graduates was still more than six times that of white graduates, suggesting that there is perhaps still a large mismatch between the education outcomes of the four population groups and the labour market opportunities available to each group.

Unemployment has become a source of growing concern, in part because historically, those who have been particularly hard hit include women and young people. The unemployment rate among each of these groups is higher than elsewhere, and their jobs are highly vulnerable to adverse economic shocks. In light of this, bridging the gap in the demand and supply of youth and female employment will continue to be a key labour market challenge.



## Chapter 4

### A profile of the employed





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## Chapter 4: Employment

### Key labour market concepts

Persons are considered to be **employed** if they have engaged in any kind of economic activity for at least one hour in the reference period. Also included are persons who, during the reference period, were temporarily absent from work/business but definitely had a job/business to return to.

Only individuals that are engaged in **market production activities** are considered to be employed.

**Economic activities** are activities that contribute to the production of goods and services.

**Market production activities** refer to work that is done usually for pay or profit, whereas **non-market production** refers to work that is done for the benefit of the household, e.g. subsistence farming (production of fruit/vegetables for own consumption). The QLFS collects information on these activities.

Occupations<sup>11</sup> in this chapter have been grouped by hierarchy from the way they appear in QLFS statistical release publications. The two main categories consist of:

**More skilled occupations:** which consist of managers, professionals and technicians.

**Other occupations:** consist of clerks, sales and services, skilled agriculture, crafts and related trade, plant and machine operators, elementary work, and domestic workers.

Employed persons may be fully employed, that is, they do not want to work more hours than they currently do, or underemployed, that is, they would like to work more hours. This measure of time-related **underemployment** indicates that the hours of work of an employed person are less than what that person is willing and available to take. In essence, time-related underemployment measures situations of partial lack of work, and thus complements statistics on unemployment.

### Background

Since the early 2000s, South Africa has seen substantial growth in both the number of jobs and the proportion of the working-age population with jobs. This has moved the country closer to the achievement of the Millennium Development Goals (MDGs); in particular, to the eradication of poverty<sup>12</sup>.

People counted as employed are those who did one or more hours of work in the reference week (the week before the interview). Also employed are those who were temporarily absent from a job or business to which they would definitely return.

In South Africa, as in almost all countries with labour force surveys, only individuals that are engaged in market production activities are considered to be employed (see QLFS Guide<sup>13</sup>).

### Introduction

The objective of this chapter is to provide an analysis of employed individuals in 2008. Furthermore, in order to ascertain how employment in the country has evolved, where applicable, the analysis will also focus on trends in employment by making comparisons between the years 2003 and 2008. These trends are assessed with reference specifically to industry and occupational categories as well as by other various descriptors of employment. In addition, the analysis also includes demographic variables (age, sex and population group) and a geographic variable (province).

<sup>11</sup> Stats-SA classifies occupations as prescribed by the South African Standard Classification of Occupations (SASCO).

<sup>12</sup> See <http://www.un.org/millenniumgoals/>

<sup>13</sup> See Report-02-11-01 – Guide to the Quarterly Labour Force Survey (QLFS), August 2008. <http://statssa-web:9999/publications/Report-02-11-01/Report-02-11-01August2008.pdf>



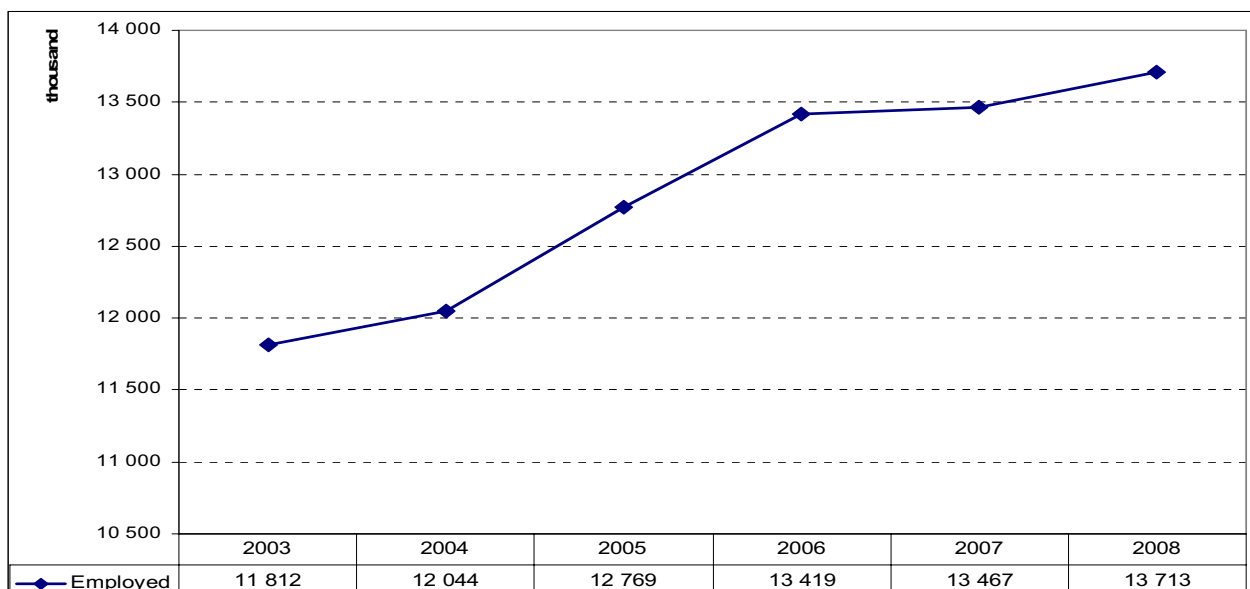
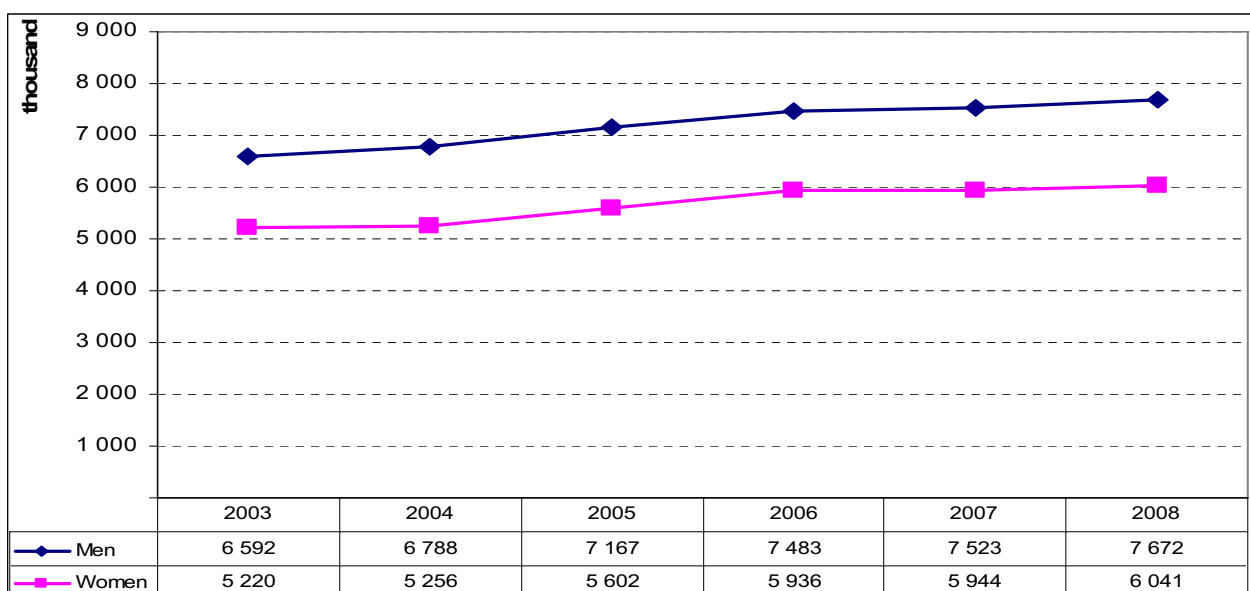
**Figure 4.1: Employment trends, 2003–2008**

Figure 4.1 shows that the number of employed persons in South Africa has increased over the last five years (from 2003 to 2008). In 2003 there were 11,8 million employed persons in the country, and by 2008 the number had increased to 13,7 million – a net gain of 1,9 million jobs. The biggest growth in employment occurred between the years 2004 to 2006 when a total of 1,4 million jobs were created.

### Employment by sex, age and province

This section covers employment by demographic variables, i.e. sex, age, education and province.

**Figure 4.2: Employment by sex, 2003–2008**

The employment gap between women and men persists. Figure 4.2 above indicates that since 2003 the number of employed men have consistently been higher than that of women. In 2008, only 6, 0 million women aged 15–64 were working compared to 7, 7 million men. This reflects in part the lower participation rate of women, that is, a lower percentage of women than men are available for employment.

However, when gender distributions are further disaggregated by age groups, Table 4.1 below shows that among both men and women, a higher proportion of individuals were aged between 25 to 34 years compared to individuals in other age groups. Among those aged 55–64, the proportion of employed women and men is relatively small, as can be expected.

**Table 4.1: Age distribution of those in employment, 2008**

Age groups	Men	Women	Both sexes	Men	Women	Both sexes
	Thousand			Percentage share		
15–24 yrs	966	677	1 644	12,6	11,2	12,0
25–34 yrs	2 707	1 967	4 674	35,3	32,6	34,1
35–44 yrs	1 962	1 674	3 636	25,6	27,7	26,5
45–54 yrs	1 384	1 234	2 619	18,0	20,4	19,1
55–64 yrs	652	488	1 140	8,5	8,1	8,3
<b>Total</b>	<b>7 672</b>	<b>6 041</b>	<b>13 713</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

**Figure 4.3: Employment by province, 2003–2008**

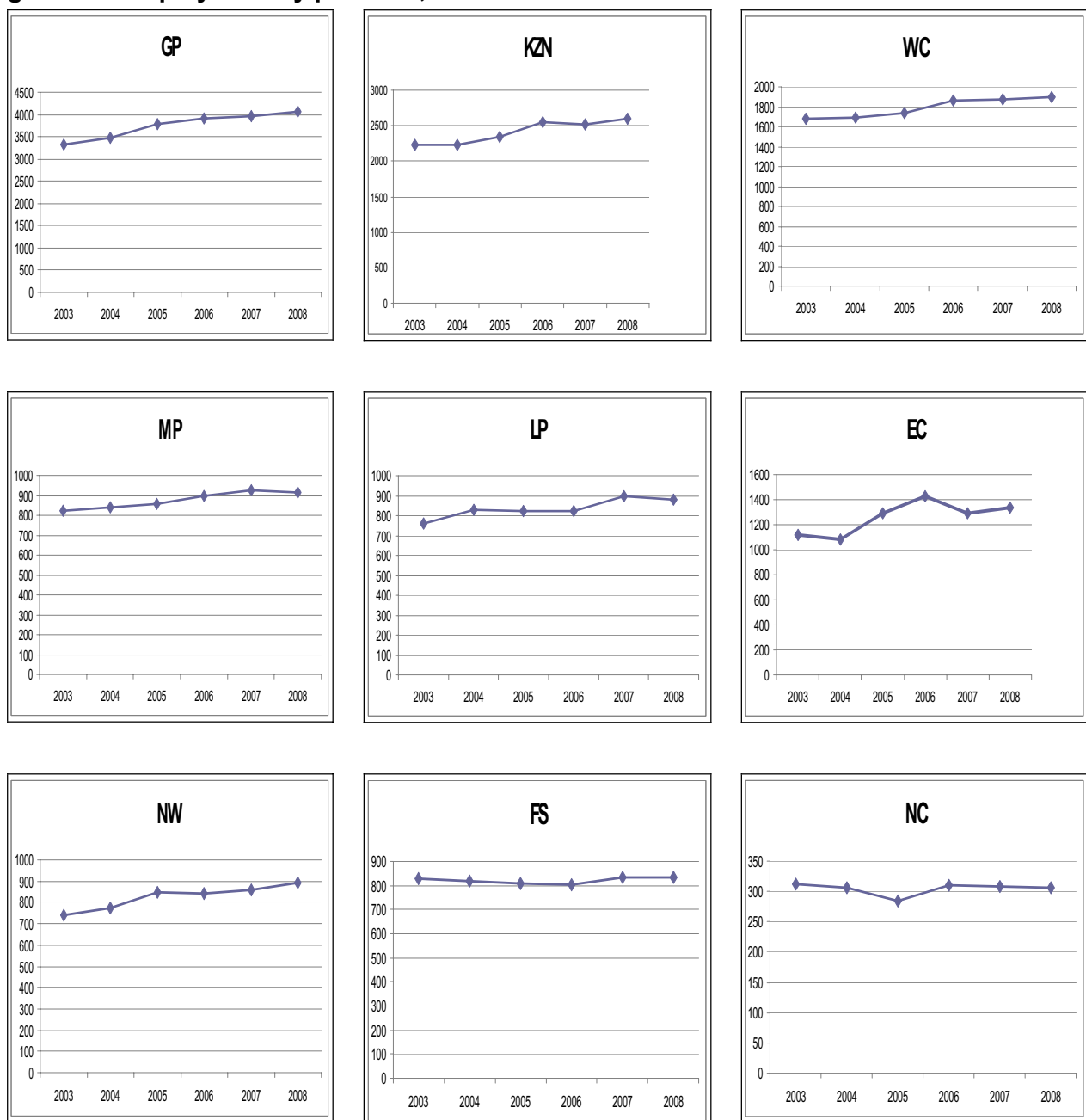


Figure 4.3 shows that in the last five six years (with the exception of Northern Cape and Free State), there has been a consistent increase in employed persons in most provinces. In 2008, there were 731 000 more employed individuals in Gauteng compared to 2003. Likewise, employment in KwaZulu-Natal grew by 364 000 while in Eastern Cape; there were 224 000 more employed persons over the period 2003 to 2008. In contrast, however, the period 2007 and 2008 saw a decline in employment in three of the nine provinces, i.e. Limpopo, Mpumalanga and Northern Cape.

**Figure 4.4: Employment by province and sex, 2008**

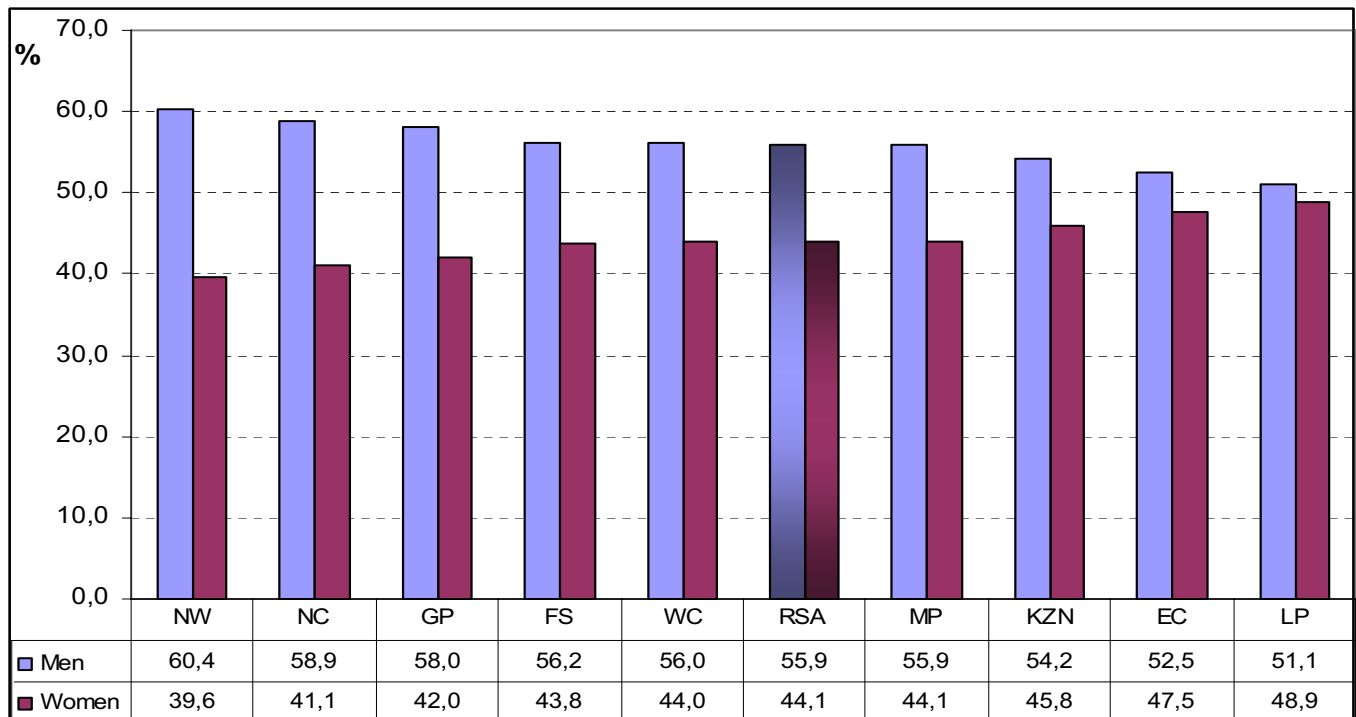


Figure 4.4 shows that in 2008, of all the provinces, North West had the lowest proportion of employed women, with Limpopo recording the highest. In terms of growth in the number of employed women within provinces, Table 4.2 below shows that between the years 2003 and 2008, there was a general increase in the number of employed women across all provinces. Gauteng recorded the highest annual average growth rate of 4,8% when compared to the other provinces, followed by North West with an average increase of 4,5%. Northern Cape on the other hand, was the only province with a negative annual average growth rate of only 0,1%.

**Table 4.2: Employment by province and sex: 2003 and 2008**

Province	2003			2008			Av. ann. growth rate	
	Men	Women	Both sexes	Men	Women	Both sexes	Men	Women
Western Cape	929	748	1 678	1 063	834	1 897	2,7	2,2
Eastern Cape	561	553	1 114	702	636	1 338	4,6	2,8
Northern Cape	186	126	313	181	126	307	-0,6	-0,1
Free State	488	343	831	469	366	835	-0,8	1,3
KwaZulu-Natal	1 191	1 043	2 233	1 407	1 190	2 597	3,4	2,7
North West	455	283	737	538	353	891	3,4	4,5
Gauteng	1 975	1 350	3 324	2 353	1 703	4 056	3,6	4,8
Mpumalanga	451	374	824	511	402	913	2,5	1,5
Limpopo	357	400	757	449	430	880	4,7	1,5
<b>Total</b>	<b>6 592</b>	<b>5 220</b>	<b>11 812</b>	<b>7 672</b>	<b>6 041</b>	<b>13 713</b>	<b>3,1</b>	<b>3,0</b>

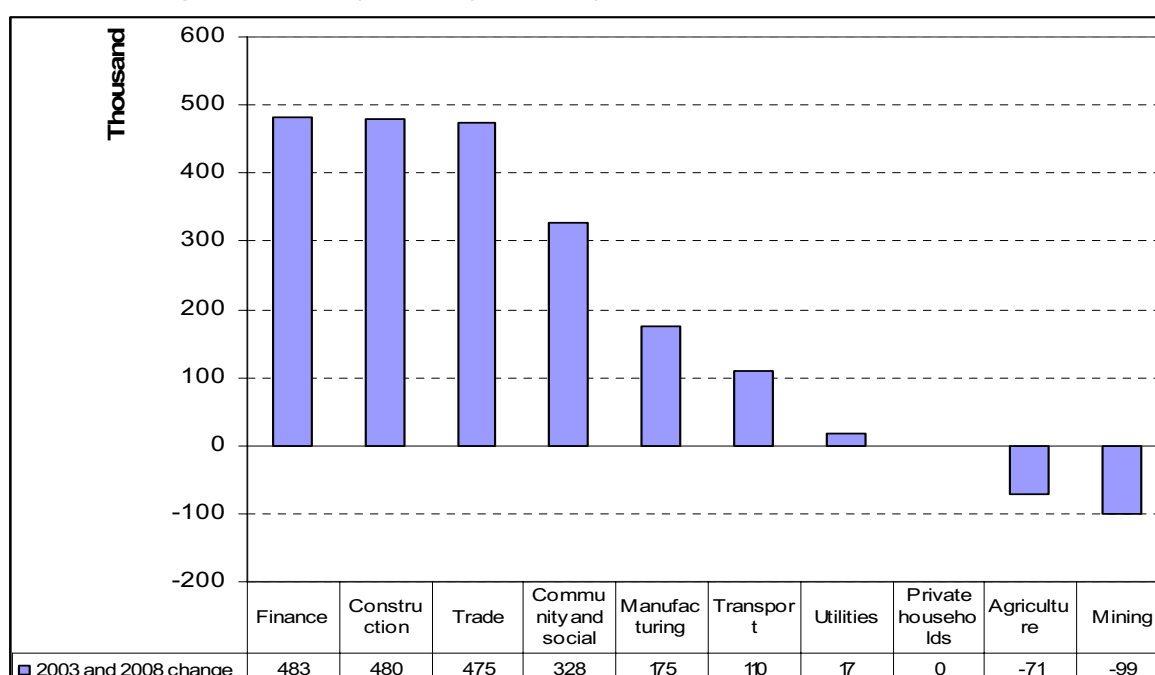
## Employment by industry

**Table 4.3: Employment by industry, 2003–2008**

	2003	2004	2005	2006	2007	2008
Industry	Thousand					
Agriculture	851	800	740	859	737	780
Mining	428	384	343	339	367	329
Manufacturing	1 779	1 833	1 860	1 922	1 960	1 954
Utilities	77	87	93	97	86	94
Construction	656	783	937	1 016	1 051	1 136
Trade	2 675	2 748	3 180	3 450	3 342	3 150
Transport	656	678	705	684	717	766
Finance	1 173	1 228	1 338	1 361	1 459	1 656
Community and social services	2 288	2 295	2 321	2 379	2 490	2 616
Private households	1 230	1 206	1 252	1 311	1 258	1 230
<b>Total</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>

Over the past five years, employment in a number of major industries increased, although at different magnitudes. Table 4.3 shows that in South Africa, trade has consistently maintained the largest contribution to total employment, followed by community and social services, and manufacturing. However, in the year 2008, there was a decline in the number of employed persons within some of these industries. For example, compared to a year ago, decreases were noted in the number of individuals employed within trade (down by 192 000), mining (down by 38 000), private households (down by 28 000) and manufacturing (down by 6 000).

**Figure 4.5: Changes in employment by industry, 2003 and 2008**



In terms of growth between the period 2003 and 2008, the financial industry has seen the biggest growth (see Figure 4.5). In 2008 the number of individuals employed in finance had increased by 483 000 more jobs. Construction recorded the second highest growth: by the year 2008, the number of individuals employed within construction had almost doubled from 656 000 in 2003 to 1 136 000 in 2008 (i.e. 480 000 jobs created since 2003), followed by trade with 475 000 more jobs recorded in 2008. Although almost all industries generally experienced growth, decreases were observed within the mining and agriculture industries. Between the years 2003 and 2008, employment in mining declined by 99 000 while agriculture dropped by 71 000 jobs.

**Table 4.4: Employment by industry and province, 2008**

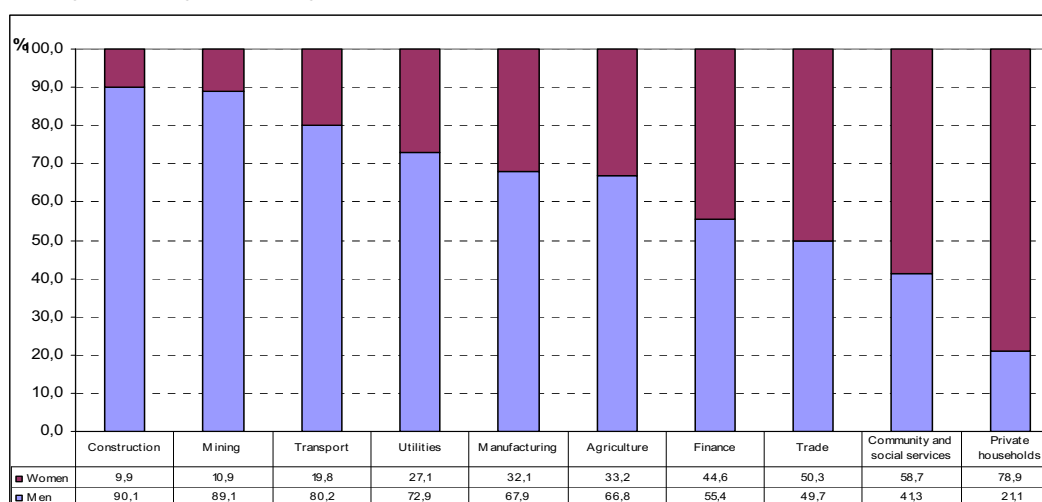
	WC	EC	NC	FS	KZN	NW	GP	MP	LP	Total
Industry	Per cent									
Agriculture	7,8	5,8	18,8	9,6	5,9	6,4	1,5	8,6	7,5	5,7
Mining	0,1	0,2	4,7	3,2	0,3	16,5	0,7	6,5	4,7	2,4
Manufacturing	17,6	13,9	4,6	10,5	16,0	9,2	16,9	8,9	7,8	14,3
Utilities	0,6	0,3	0,3	0,6	0,5	0,6	0,8	1,8	0,7	0,7
Construction	9,8	8,3	6,6	7,1	8,6	6,7	7,6	9,2	9,7	8,3
Trade	21,6	23,7	18,1	23,4	23,0	21,3	22,7	26,7	25,3	23,0
Transport	4,8	5,4	3,7	4,9	6,6	3,4	6,6	4,7	4,5	5,6
Finance	13,6	8,7	7,9	8,0	10,8	8,1	17,4	8,7	6,0	12,1
Community and social services	18,0	24,6	24,5	21,7	18,6	17,7	17,1	15,5	24,4	19,1
Private households	6,2	9,3	10,8	11,1	9,7	10,3	8,6	9,5	9,3	9,0
Other	0,0	0,0	0,0	0,0	0,0	0,0	0,1	0,0	0,0	0,0
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

Table 4.4 above indicates that in 2008, trade was the biggest contributor of employment across all provinces, except in Eastern Cape and Northern Cape, where community and social services made the largest contribution in employment.

## Employment by industry and sex

This section analyses employment by industry and sex. In 2008, an equal share of men and women were employed in the trade industry (Figure 4.6). However, men dominated in all other industries except in community and social services, and private households. A higher proportion of men were employed in goods producing industries such as manufacturing, mining and construction. In the year 2008, 90,1% of all persons that were employed within the construction industry were men. Similarly, among those who were employed in mining, 89,1% were also male while 67,9% of working individuals in manufacturing were male.

**Figure 4.6: Employment by industry and sex, 2008**



**Table 4.5: Employment by industry and sex, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Men</b>	<b>Thousand</b>					
Agriculture	577	528	490	549	467	521
Mining	408	368	324	321	344	293
Manufacturing	1 143	1 191	1 190	1 243	1 298	1 326
Utilities	56	65	76	73	63	69
Construction	588	705	851	903	937	1 023
Trade	1 326	1 389	1 589	1 720	1 652	1 566
Transport	525	536	552	564	572	614
Finance	682	729	763	783	847	918
Community and social services	1 002	990	1 035	1 029	1 045	1 082
Private households	284	286	297	298	300	260
<b>Total</b>	<b>6 592</b>	<b>6 788</b>	<b>7 167</b>	<b>7 483</b>	<b>7 523</b>	<b>7 672</b>
<b>Women</b>	<b>Thousand</b>					
Agriculture	274	272	250	310	269	259
Mining	20	16	19	18	23	36
Manufacturing	636	642	670	680	662	628
Utilities	21	22	18	23	23	25
Construction	68	78	86	113	114	112
Trade	1 349	1 359	1 591	1 730	1 690	1 584
Transport	131	142	153	120	146	152
Finance	491	499	574	577	612	738
Community and social services	1 286	1 305	1 286	1 351	1 446	1 534
Private households	946	920	955	1 013	959	970
<b>Total</b>	<b>5 220</b>	<b>5 256</b>	<b>5 602</b>	<b>5 936</b>	<b>5 944</b>	<b>6 041</b>

Although gender disparities have been pronounced over the period 2003 to 2008, the number of women employed in industries that were traditionally known to be male dominated has increased. Table 4.5, above, shows that the number of women within the financial industry increased from 491 000 in 2003 to 738 000 in 2008 (an increase of 247 000). In 2008, there were approximately twice (112 000) as many women in construction than there were in 2003 (68 000 – (up by 44 000). Likewise, in 2008 there were 16 000 more women employed in mining compared to 2003 (from 20 000 in 2003 to 36 000 in 2008).

## Employment by occupation

This section analyses employment by industry using demographic variables as well as industry.

**Figure 4.7: Employment by occupation<sup>14</sup>, 2003 and 2008**

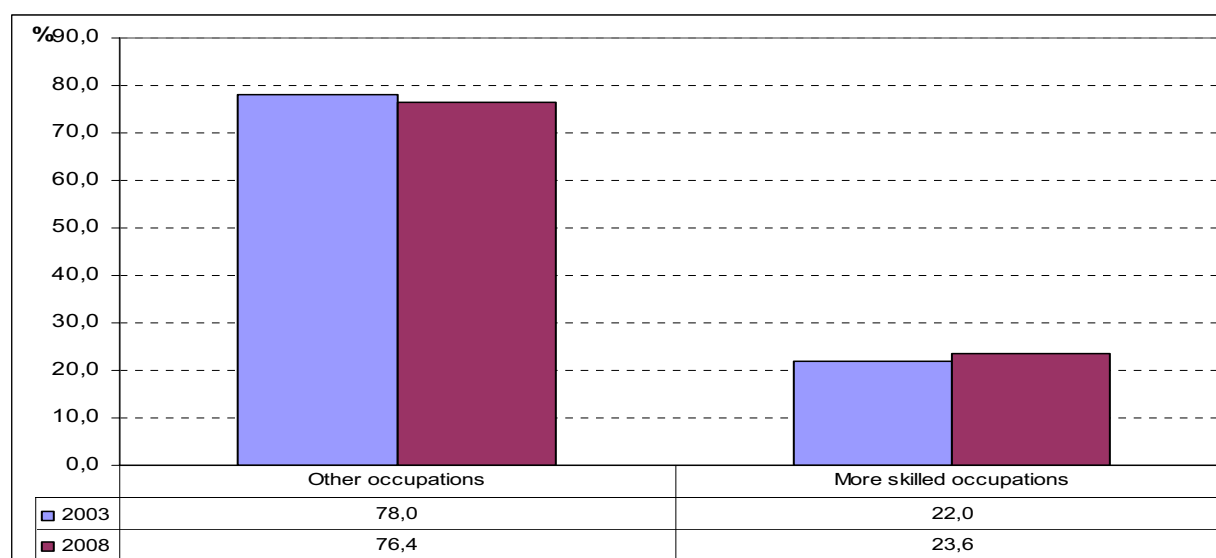


Figure 4.7 shows that a considerable proportion of the employed were working in relatively lower skilled occupations such as elementary, crafts and related trade and domestic work. The proportion of the employed in these three occupations has remained stable over the past five years with little change across the occupations. However, in terms of growth, between 2003 and 2008 there was a noticeable increase in the percentage of individuals taking up high-skilled positions. Table 4.6 below shows that between 2007 and 2008, the proportion of individuals employed in more skilled occupations increased by 1,6 percentage points while persons employed in other occupations declined by a similar 1,6 percentage points.

**Table 4.6: Employment by occupation, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Occupation classes</b>	<b>Thousand</b>					
More skilled occupations	2 593	2 665	2 717	2 816	2 979	3 246
Other occupations	9 219	9 379	10 052	10 602	10 488	10 466
<b>Total</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
	<b>Percentage share</b>					
More skilled occupations	22,0	22,1	21,3	21,0	22,1	23,6
Other occupations	78,0	77,9	78,7	79,0	77,9	76,4
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

<sup>14</sup> Stats SA classifies occupations as prescribed by the South African Standard Classification of Occupations (SASCO). See also the final report of the meeting of experts on Labour Statistics: Updating the International Standard Classification of Occupations (ISCO). Geneva, 3–6 December 2007.

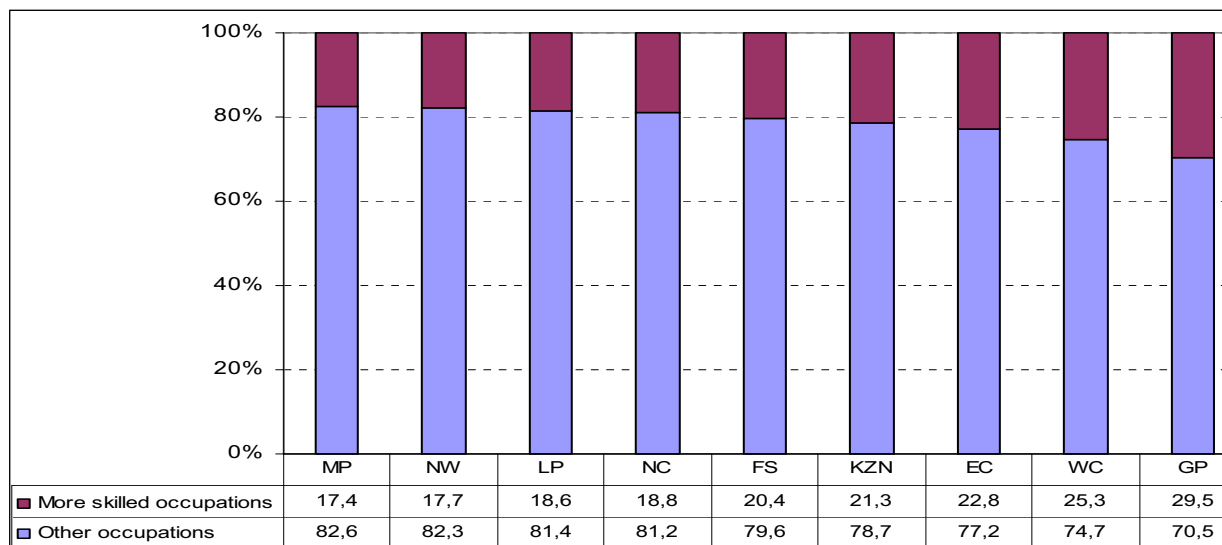
**Figure 4.8: Occupation by province, 2008**

Figure 4.8 shows that in 2008, across all provinces, a lower proportion of individuals were employed in more skilled occupations. However, Gauteng recorded the highest proportion (29,5%) of more skilled occupations when compared to other provinces, followed by Western Cape (25,3%) and Eastern Cape (22,8%).

### Occupation by sex, education, age and population group

In 2008, the proportion of men employed in both occupational categories was higher than that of women. However, this section only highlights gender disparities in the more skilled occupations.

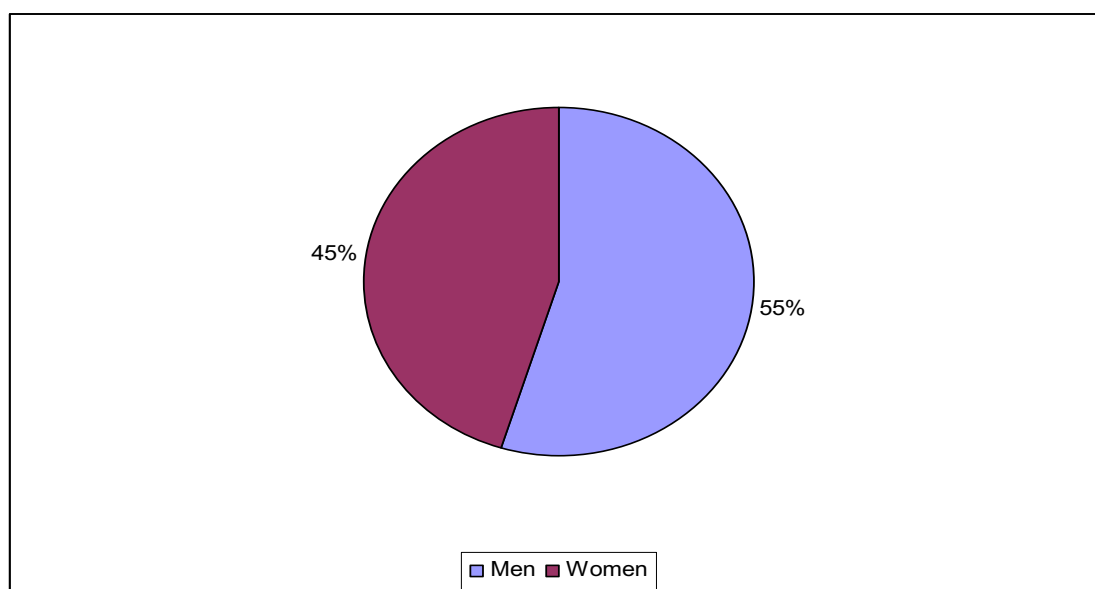
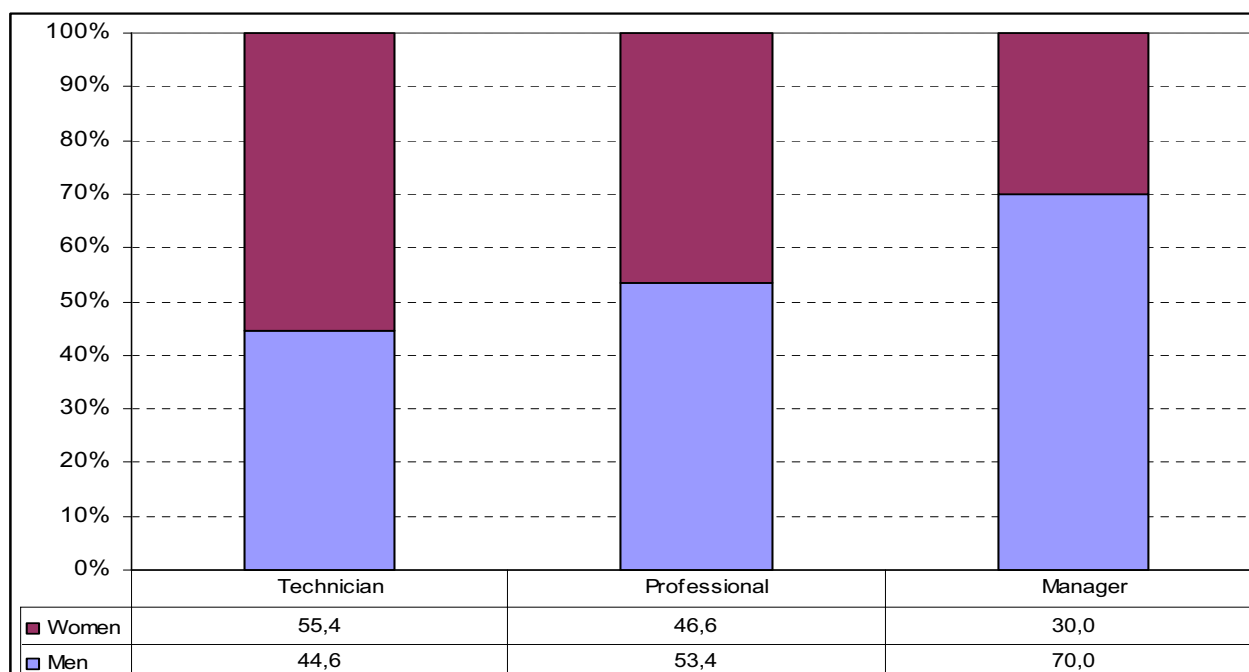
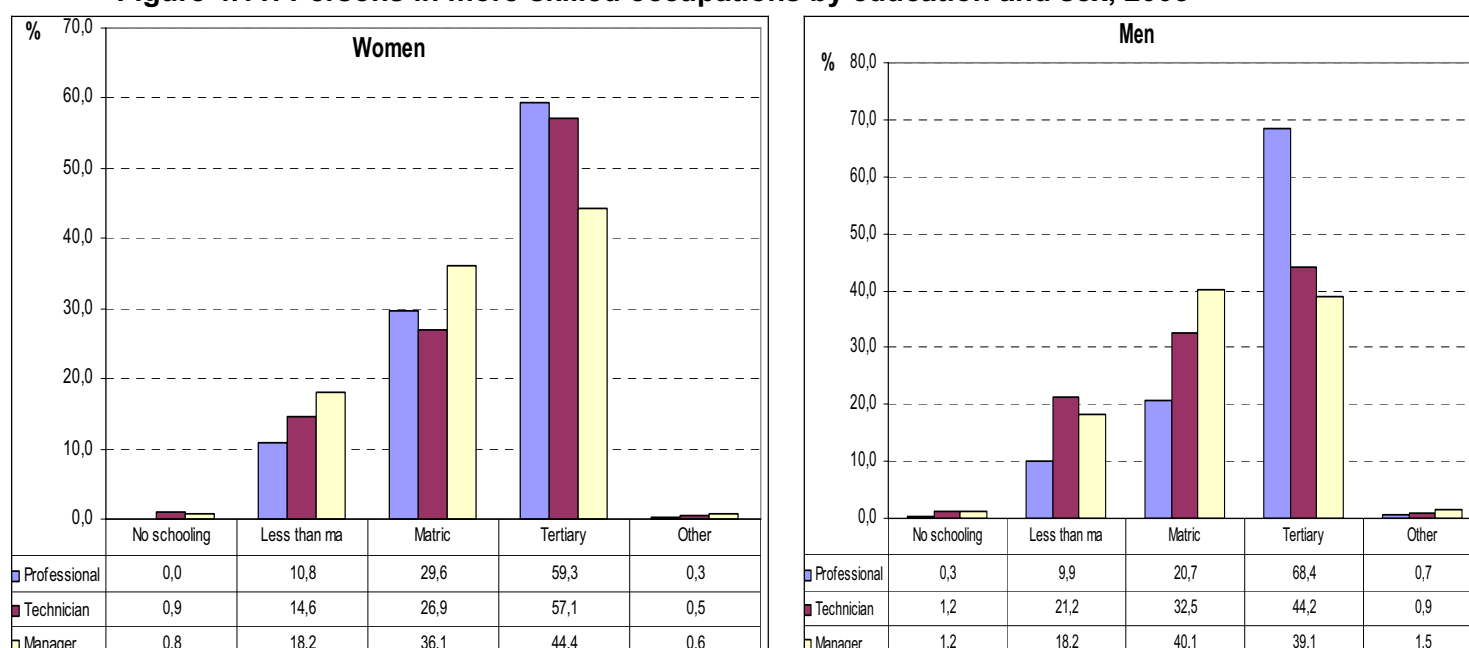
**Figure 4.9: Persons in more-skilled occupations by sex, 2008**

Figure 4.9 shows that in 2008, among those in more skilled occupations, men accounted for a larger proportion compared to women. Furthermore, when occupation categories were disaggregated at a lower level (Figure 4.10), there were more than twice as many male managers than there were women managers (70,0% as opposed to 30,0%). In addition, men contributed a higher proportion among professionals (53,4%) compared to women (46,6%). In contrast however, there were more female technicians (55,4%) than there were male technicians (44,6%).



**Figure 4.10: Managers, professionals and technicians by sex, 2008****Figure 4.11: Persons in more-skilled occupations by education and sex, 2008**

The likelihood of being in more skilled occupations such as managerial, professional and technical occupations generally increases with the level of educational attainment. Gender contradictions, however, seem noticeable. For example, Figure 4.11 shows that among women, a higher proportion (44,4%) in managerial positions had tertiary education, compared to men (39,1%). In addition, Figure 4.12 below indicates that in 2008, among the 15–24 age group a higher proportion of women had tertiary level education when compared to men. This reflects that over the last few years younger employed women have become better educated than their male counterparts. Since the above results suggest that tertiary education plays an important role in increasing chances of women occupying managerial positions, education can be used as a tool to bridge the gender gap that exists within higher level occupations.

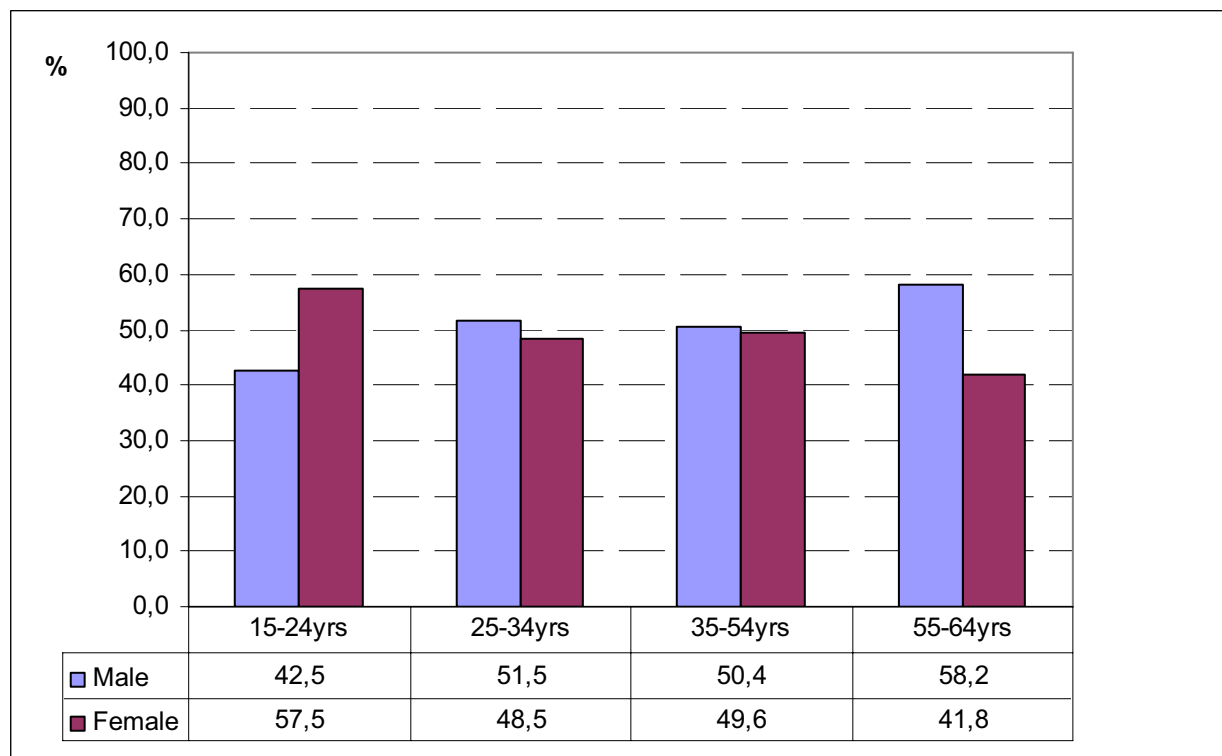
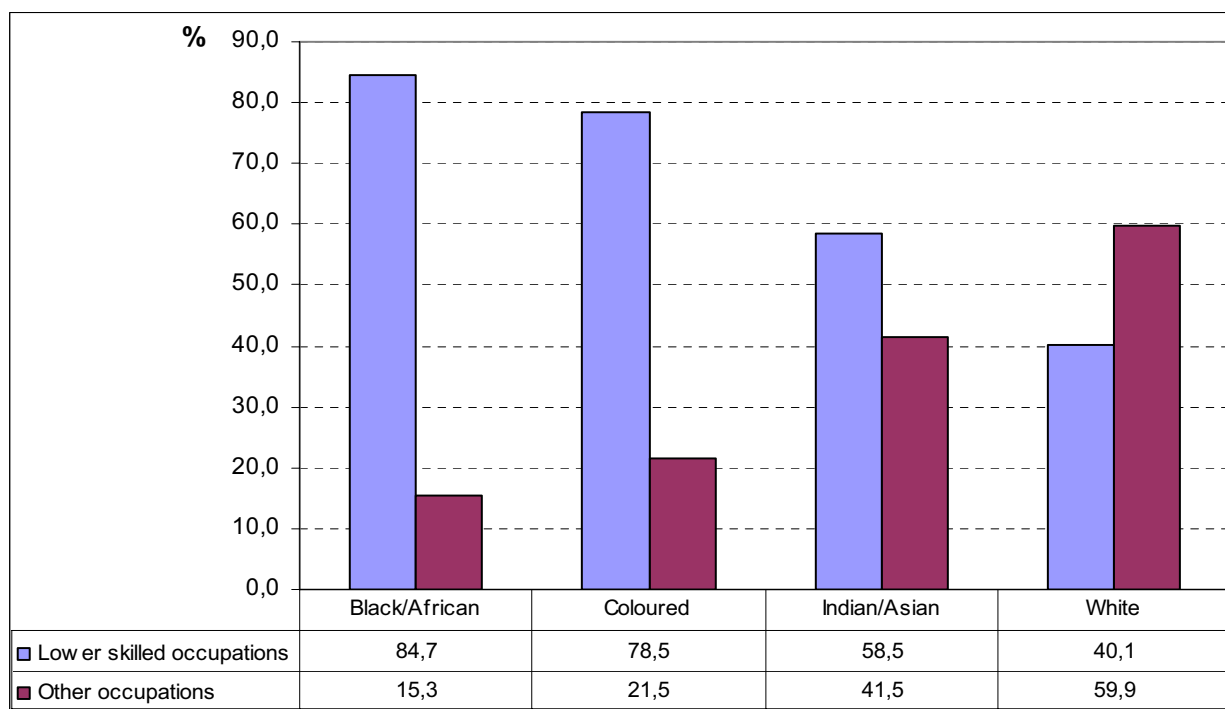
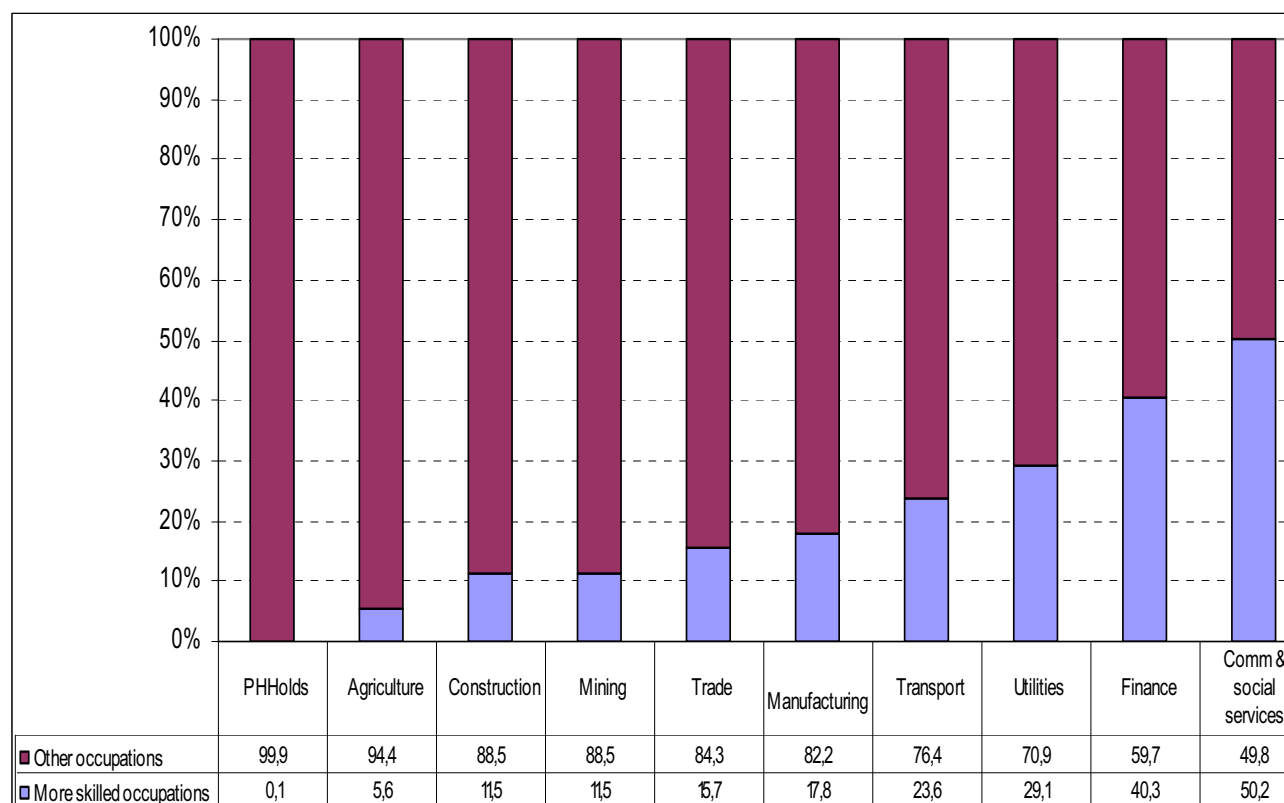
**Figure 4.12: Persons in more-skilled occupations by age, education and sex, 2008****Figure 4.13: Employment by occupation and population group: 2008**

Figure 4.13 shows that in 2008, among employed black Africans (84,7%), a higher proportion was employed in less skilled occupations when compared with persons in other population groups. Coloured persons followed closely at 78,5%. In contrast, a substantially higher proportion of the white population group (59,9%) was employed in occupations requiring higher skills, when compared to all the other population groups, with black Africans least likely to be in such occupations.

## Occupation and industry

**Figure 4.14: Employment by occupation and industry, 2008**



In 2008, the less skilled occupation group comprised individuals working in private households (99,9%), agriculture (94,4%) and construction (88,5%). On the contrary, individuals in more skilled occupations were mostly concentrated in community and social services (50,2%), followed by finance (40,3%) and utilities (29,1%) (Figure 4.14).

## Status in employment

Table 4.7 indicates that employees accounted for over 80% of total employment in 2008. Own-account workers made up the second largest proportion of the employed with an average of 9,2%, followed by employers (5,5%) and unpaid work (0,9%). In terms of changes in individuals' status in employment between 2003 and 2008, there was a general increase in three of the four categories with employees recording an increase of 1 907 000 jobs. The number of employers, on the other hand, declined by 43 000.

**Table 4.7: Status in employment by sex, 2003 and 2008**

	2003	2008	2003	2008
	Thousand		Percentage share	
<b>Men</b>				
Employee	5 463	6 486	82,9	84,5
Employer	570	573	8,6	7,5
Own-account worker	527	579	8,0	7,6
Unpaid household member	33	34	0,5	0,4
<b>Total</b>	<b>6 592</b>	<b>7 672</b>	<b>100,0</b>	<b>100,0</b>
<b>Women</b>				
Employee	4 204	5 087	80,5	84,2
Employer	226	180	4,3	3,0
Own-account worker	732	687	14,0	11,4
Unpaid household member	58	86	1,1	1,4
<b>Total</b>	<b>5 220</b>	<b>6 041</b>	<b>100,0</b>	<b>100,0</b>
<b>Both sexes</b>				
Employee	9 667	11 574	81,8	84,4
Employer	796	753	6,7	5,5
Own-account worker	1 259	1 267	10,7	9,2
Unpaid household member	91	120	0,8	0,9
<b>Total</b>	<b>11 812</b>	<b>13 713</b>	<b>100,0</b>	<b>100,0</b>

**Status in employment by sex**

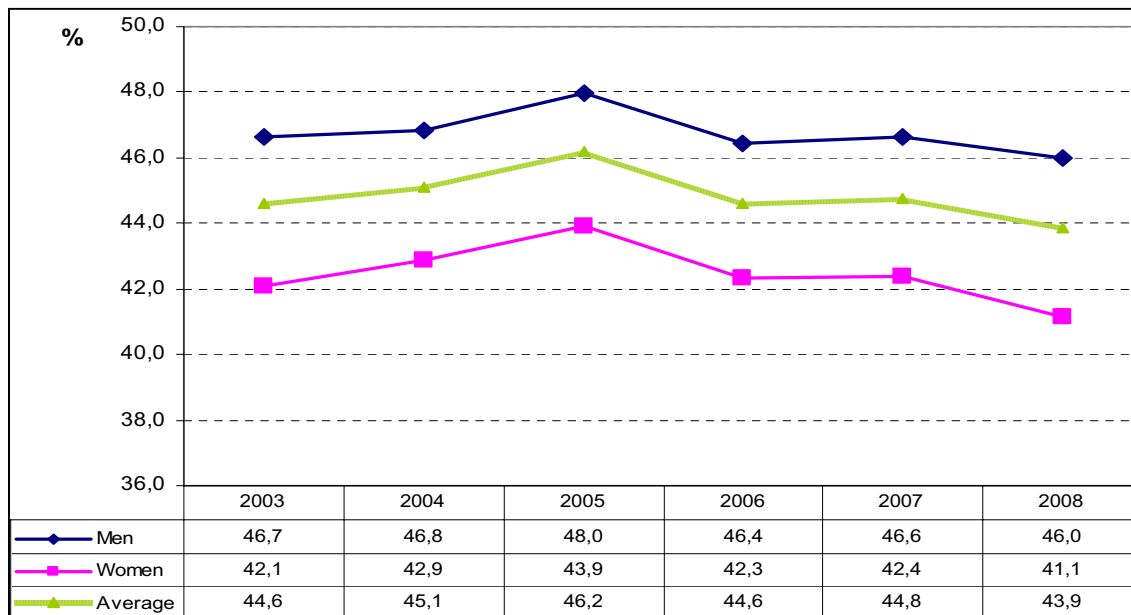
Comparisons in Table 4.7 above show that between 2003 and 2008, among men a higher proportion was far more likely to be employers than among women. In 2008, the number of male employers was more than three times higher than that of female employers (573 000 and 180 000 respectively). Table 4.7 further indicates that since 2003, the proportion of women employers decreased by 4,4 percentage points, while female own-account workers declined by 1,3 percentage points in 2008.

**Average weekly hours worked**

The routinely published employment estimates show the number of persons aged 15 and older who worked for *one or more hours* in the reference week, or who were temporarily absent from work. This means that not every employed person supplies the same volume of work to the South African economy. Some people work 5 hours in the reference week and some work 55. Those temporarily absent from work do not contribute any hours at all. To measure the volume of work absorbed by the South African economy more precisely, it is necessary to consider the hours that people work.

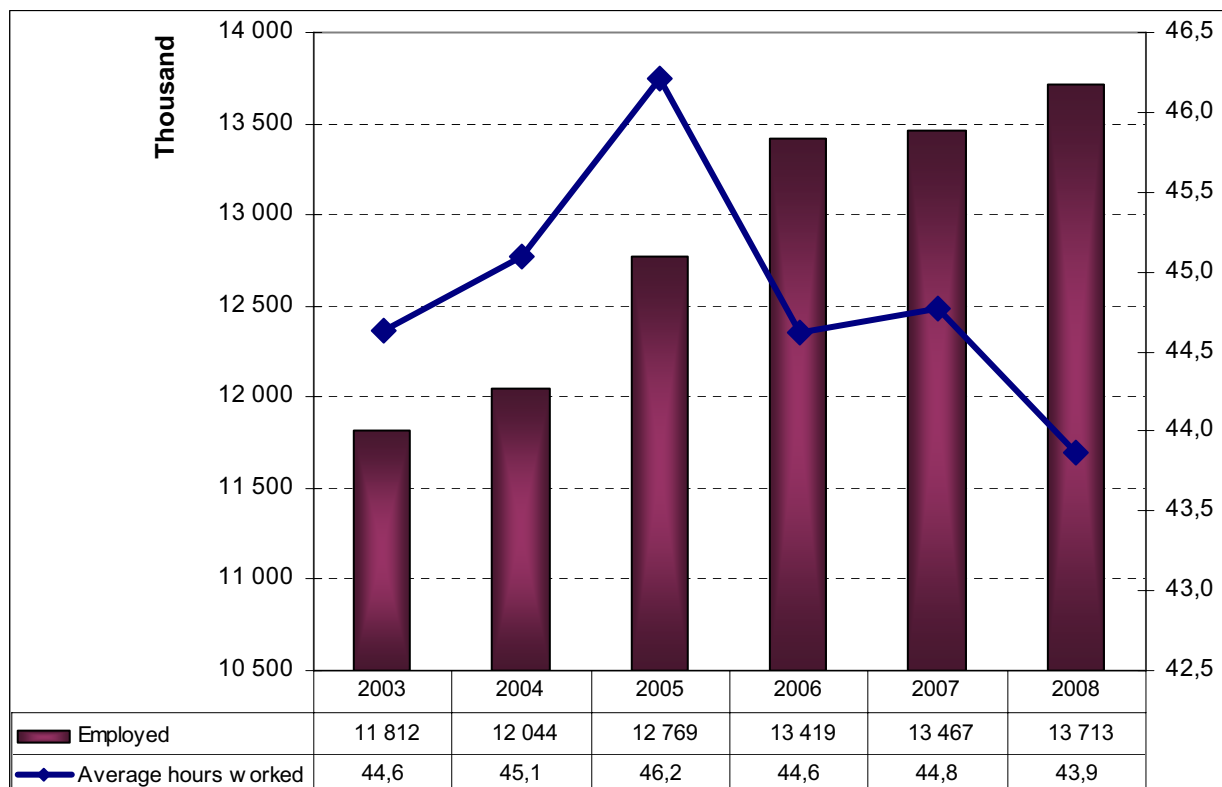
The QLFS measures individual hours worked (from 0 (temporarily absent) to 124 per week). These data can be tabulated in a variety of ways. For example, we can obtain estimates of those working 0 to 5 hours, 6 to 20 hours and so forth. Alternatively, a broader picture of hours can be construed from calculating average hours Worked (average hours for a given group is calculated by taking the total of all hours worked by all members of the group and dividing it by the number of persons employed in that group.)

This chapter looks at trends in average hours worked and the relationship between changes in employment and changes in average hours worked.

**Figure 4.15: Average weekly hours worked by sex**

The change in average hours worked shown in Figures 4.15 and 4.16 might seem to be too small to be analytically significant. However, even a change as small as half an hour represents a substantial change in the total volume of work supplied.

For example, between 2006 and 2007, overall average hours increased by just 0,2 hours (approximately 12 minutes). At the 2007 employment level of 13 467 million, this additional 0,2 hours adds 2 686 600 hours to the total hours supplied to the economy. These 2,7 million hours are equivalent to 67 000 persons working a 40-hour week.

**Figure 4.16: Total employment and average weekly hours worked**

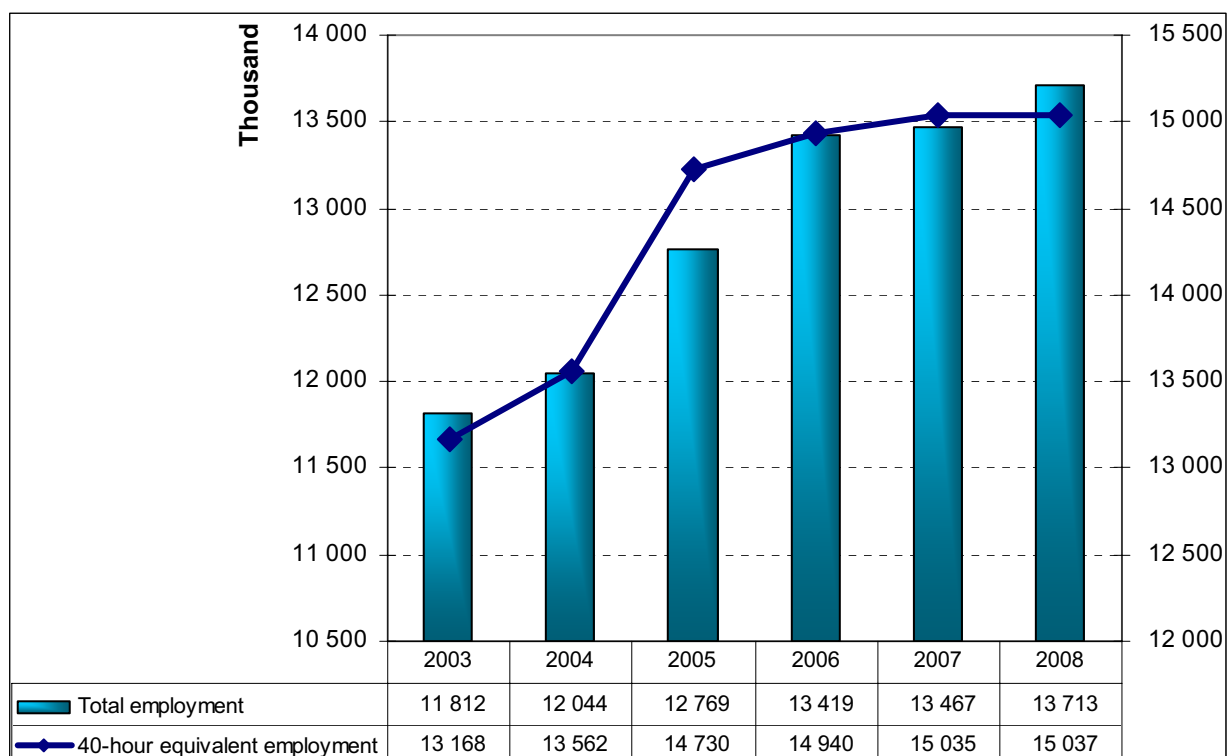
Employment and average hours worked do not necessarily move in tandem. When both increase, the total volume of work increases by more than the increase in either employment or hours. On the other hand, when average hours worked declines, the increase in the total volume of work supplied to the economy is smaller than the increase in employment.

**Table 4.8 Employment, average weekly hours and aggregate hours, levels and percentage change**

	2003	2004	2005	2006	2007	2008
Employment	11 812	12 044	12 769	13 419	13 467	13 713
Average hours	44,6	45,1	46,2	44,6	44,8	43,9
Total hours	526 716	542 499	589 192	597 588	601 397	601 486
<b>Percentage change</b>						
		<b>2003 to 2004</b>	<b>2004 to 2005</b>	<b>2005 to 2006</b>	<b>2006 to 2007</b>	<b>2007 to 2008</b>
Employment		1,9	6,0	5,1	0,4	1,8
Average hours		1,0	2,5	-3,5	0,4	-2,0
Total hours		2,9	8,6	1,4	0,6	0,0

The 2003–2004 and 2005–2006 changes illustrate how changes in employment and average hours worked interact to determine changes in total labour input to the economy (Table 4.8). In 2003–2004, both employment and average hours worked increased (by 1,9% and 1,0% respectively). The combination resulted in a 2,9 percentage increase in aggregate hours worked. In contrast, in 2005–2006, while employment increased by a healthy 5,1%, average hours worked declined, and so the labour input to the economy grew by only 1,4%.

**Figure 4.17 Total employment and 40-hour equivalent employment**



While total hours worked shows the labour input to the economy, they are extremely large and difficult to comprehend. Total hours worked in 2008 were 601 486 000 hours. One of the ways of making them more understandable is to express them as the number of persons working a 40-hour week. This is simply a matter of dividing the total hours by 40. This hypothetical employment number is called the 40-hour employment equivalent. It always moves by exactly the same percentage as total or aggregate hours worked (Figure 4.17).

Because of the interaction between changes in employment and changes in average hours worked, the relationship between employment as conventionally measured and 40-hour equivalent employment varies considerably over time. For example, in 2004–2005, because of the 2,5% increase in hours worked, the growth in 40-hour equivalent employment was even greater than the growth in employment.

In contrast, in 2007–2008, the decline in average hours worked meant that in spite of the increase in employment, the total supply of labour to the South African economy did not change.

**Table 4.9: Average hours worked in a week by industry**

Industry	2003	2004	2005	2006	2007	2008
	Average hours worked					
Agriculture	46,5	46,3	46,1	43,6	44,7	46,5
Mining	48,7	48,3	48,6	46,9	48,3	45,7
Manufacturing	44,1	44,9	45,4	44,5	44,4	43,2
Utilities	42,9	43,8	47,3	43,4	43,4	42,8
Construction	43,6	44,6	45,7	43,6	43,9	42,5
Trade	46,5	47,9	49,3	47,3	47,3	47,8
Transport	50,8	50,4	52,6	51,3	50,7	51,9
Finance	45,1	45,5	47,3	46,3	46,7	45,3
Community and social services	42,2	42,0	42,9	41,7	41,9	40,3
Private households	40,0	40,0	40,5	38,8	38,4	34,8
<b>Total</b>	<b>44,6</b>	<b>45,1</b>	<b>46,2</b>	<b>44,6</b>	<b>44,8</b>	<b>43,9</b>

Persons working within the transport industry have continuously worked the most hours relative to other industries, while individuals employed in private households worked the least hours (Table 4.9). In 2008, individuals working in transport worked 51,9 hours a week, followed by persons working in trade (47,8 hours) and agriculture (46,5 hours). As reported above, the period 2005–2008 was marked by decreases in the number of hours worked within most industries, with agriculture (up by 1,8 hours) and trade (up by 0,5 hours) being the only industries to record positive growth in the last two years.

As with overall employment and overall average hours worked, the changes in employment alone do not reflect the changes in the total labour input into these industries.

**Figure 4.18: Average hours worked in a week by sector**

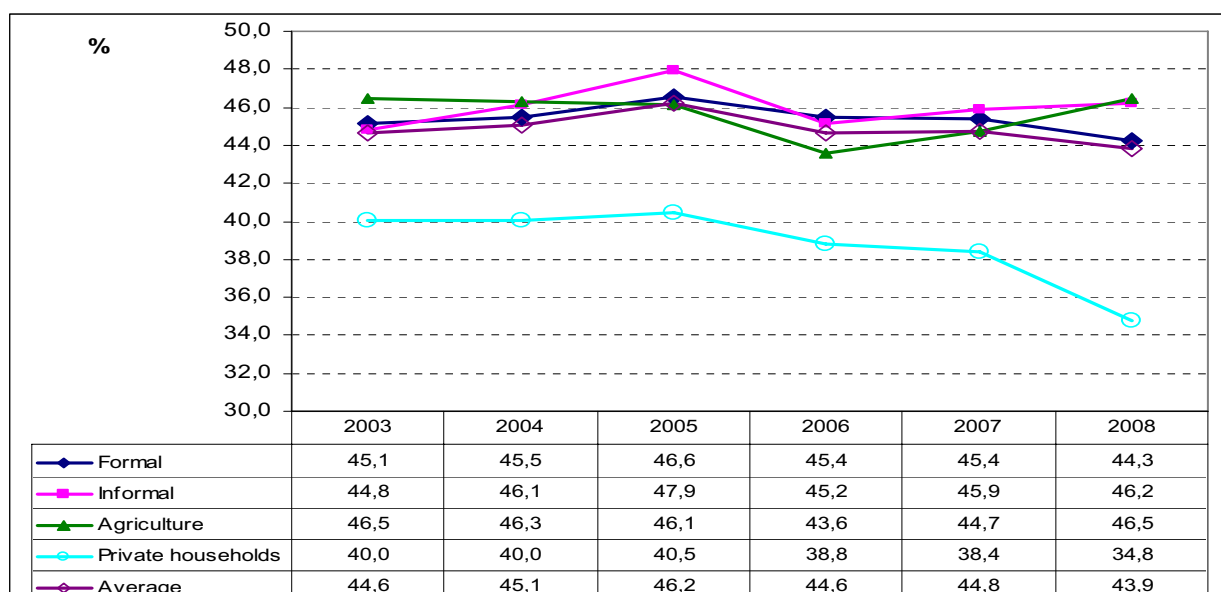


Figure 4.18 above shows that except in 2003 and in 2006, individuals employed in the informal sector have consistently worked the most hours as opposed to persons working in other sectors. This may reflect the much lower monthly earnings in the informal sector where more hours per month are required to attain a given monthly income. In contrast, over the period 2003–2008, employed persons in private households worked on average the least hours.

## Underemployed workers

Underemployment reflects an insufficiency in the volume of work<sup>15</sup>. Adopted by the Sixteenth International Conference of Labour Statisticians in October 1998, the resolution concerning the measurement of underemployment and inadequate employment situations provides guidelines on two types of underemployment, namely time-related underemployment, which is due to insufficient hours of work, and inadequate employment situations, which are due to other limitations in the labour market which limit the capacities and well-being of workers. Stats SA, like many other national statistical offices, measures only time-related underemployment (see Guide to QLFS<sup>16</sup>).

**Table 4.10: Underemployment, 2008**

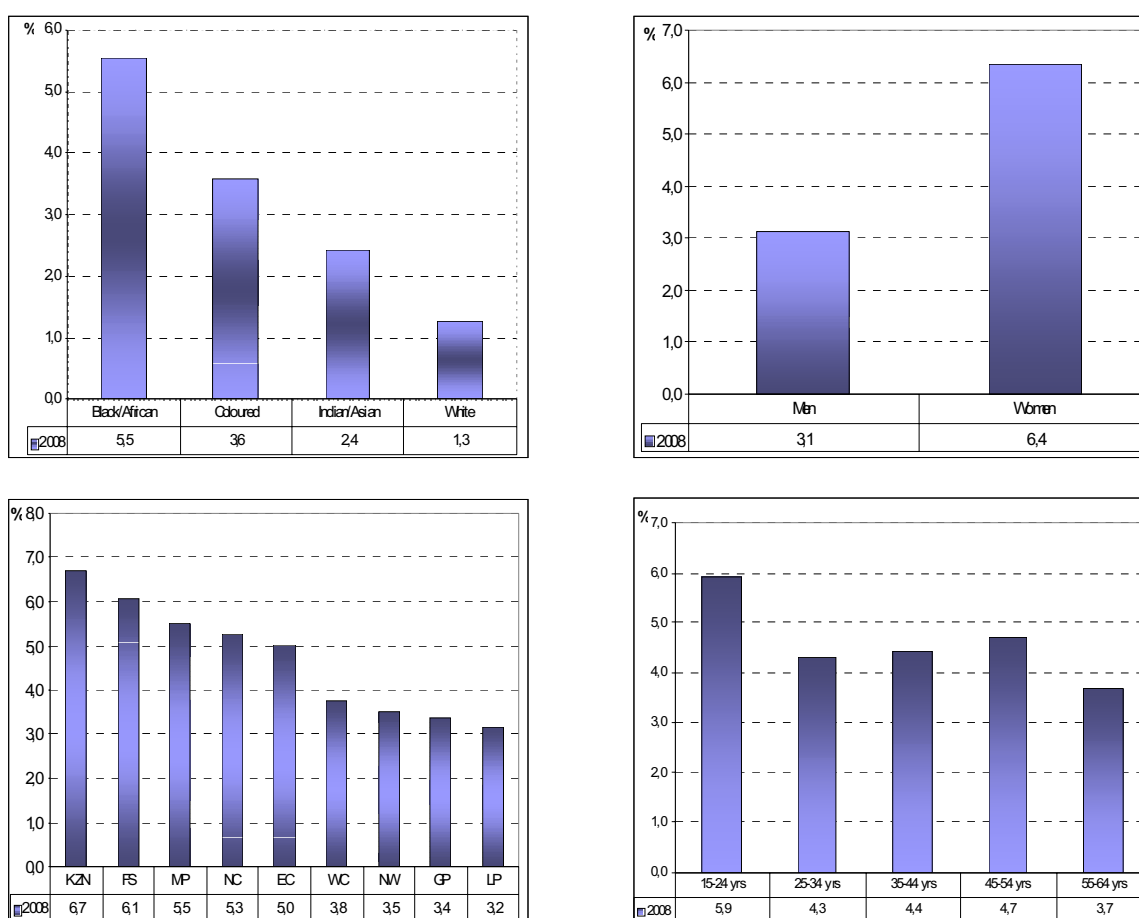
	<b>Men</b>	<b>Women</b>	<b>Both sexes</b>
	<b>Thousand</b>		
Total employment	7 672	6 041	13 713
Underemployment	240	385	625
% underemployed	3,1	6,4	4,6

Table 4.10 shows that in 2008, out of the 13 713 million employed people in South Africa, 625 000 persons were underemployed (4,6%). Furthermore, among women, a higher percentage (6,4%) were most likely to be underemployed compared to men (3,1%).

<sup>15</sup> International Labour Office. Resolution Concerning Statistics of the Economically Active Population, Employment, Unemployment and Underemployment, adopted by the Thirteenth International Conference of Labour Statisticians (October 1982). The Thirteenth International Conference of Labour Statisticians.

<sup>16</sup> Report-02-11-01 - Guide to the Quarterly Labour Force Survey (QLFS), August 2008. <http://statssa-web:9999/publications/Report-02-11-01/Report-02-11-01August2008.pdf>



**Figure 4.19: Underemployment by age, sex, population group and province, 2008**

### Characteristics of the underemployed

Figure 4.19 above indicates that in 2008, obvious gender disparities existed between underemployed men and women. This is evident in the fact that the proportion of women who were underemployed was twice as much as that of men (6,4% as opposed to 3,1%). In addition, the proportion of employed black Africans who were underemployed was more than four times higher than that of employed white individuals (5,5% as opposed to 1,3%). Further analysis also shows that younger workers between the ages of 15 and 24 years were most likely to be underemployed than employed individuals in other age-group categories. In terms of location, KwaZulu-Natal had the highest proportion of underemployed workers (6,7%), followed by Free State (6,1%), while Limpopo and Gauteng had the lowest numbers (3,2% and 3,4% respectively).

## Underemployment and hours worked

**Figure 4.20: Underemployment by hours worked per week, 2008**

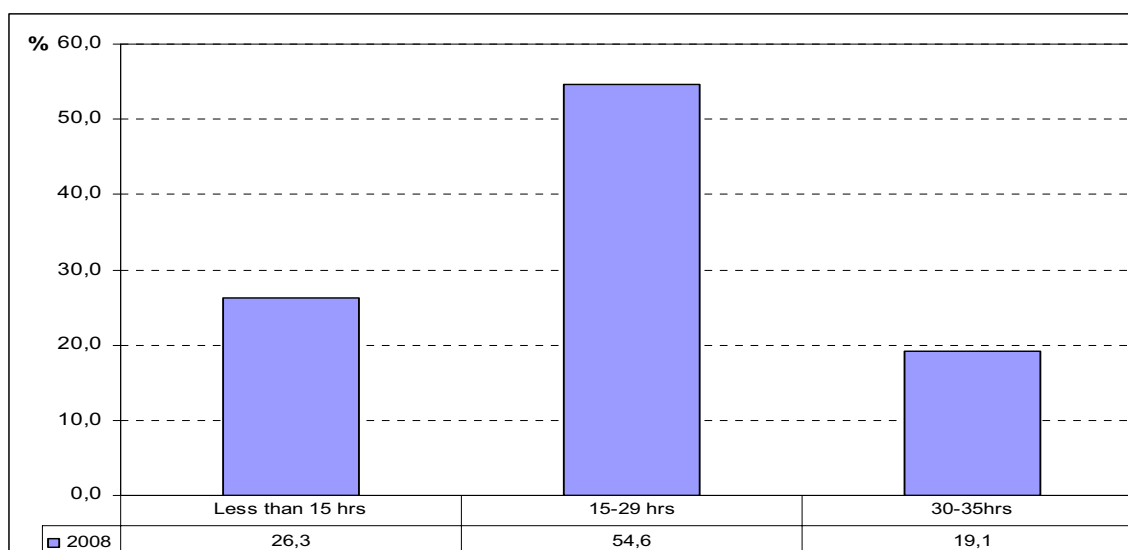
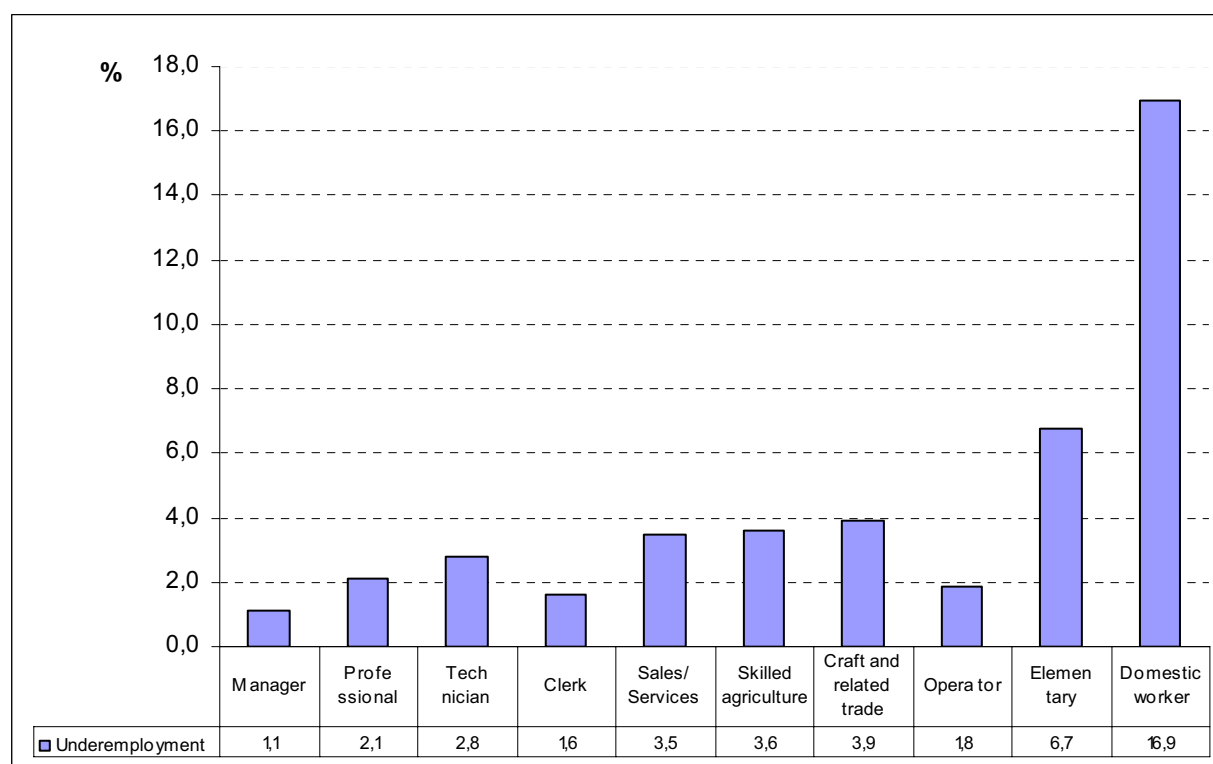


Figure 4.20 above shows that in 2008, over half of all underemployed workers (54,6%) worked 29 to 15 hours per week, followed by individuals who worked less than 15 hours per week (26,3%).

## Underemployed workers and occupation

**Figure 4.21: Underemployment by occupation, 2008**



**Table 4.11: Underemployment by occupation, 2008**

Occupation	Total employment	Underemployed	
	Thousand		Per cent
Manager	1 021	11	1,1
Professional	752	16	2,1
Technician	1 473	41	2,8
Clerk	1 456	23	1,6
Sales and services	1 766	61	3,5
Skilled agriculture	107	4	3,6
Craft and related trade	1 915	74	3,9
Plant and machine operator	1 179	22	1,8
Elementary	3 063	207	6,7
Domestic worker	981	166	16,9
<b>Total</b>	<b>13 713</b>	<b>625</b>	<b>4,6</b>

Figure 4.21 and Table 4.11 show that in 2008, underemployment tended to be concentrated in the less skilled occupation groups. In 2008, a higher proportion of individuals employed in low-skilled occupations such as elementary (6,7%) and domestic work (16,9%) were underemployed, whereas people employed in more skilled occupations such as managers and professionals were least likely to be underemployed (1,1% and 2,1% respectively). The high rate of underemployment among those employed in lower skilled occupations in part reflects the fact that people in these occupations were more likely to be working 29 hours or less per week (see occupation by hours worked). As women and young people were more likely than others to be working the above-mentioned hours, underemployment also tended to be higher among occupation groups with a high proportion of women and younger people.

### Underemployed workers and industry

As with occupation, the industries in which underemployment is most prevalent tend to be those which have a high proportion of women, many of whom are employed in lower skilled occupations such as domestic work.

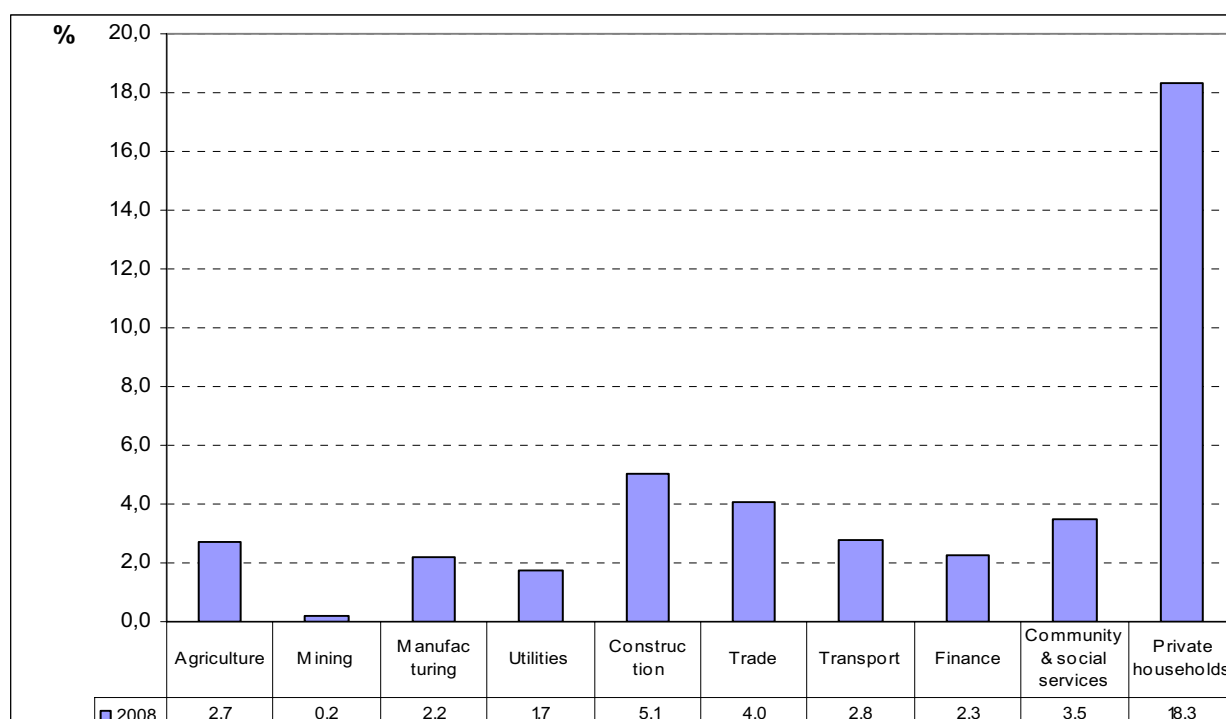
**Figure 4.22: Underemployment by industry 2008**

Figure 4.22 shows that in the year 2008, the highest proportion of underemployed workers were concentrated in three industries, namely private households, trade, and social services. Within the same year of reporting, private households contributed 18,3% of all underemployed workers in the country. This was followed by workers in construction (5,1%) and trade (4,0%). Underemployment was much less prevalent in the mining (0,2%) and utilities (1,7%) industries.

## Employee benefits

The likelihood that an individual will have access to benefits is closely tied to the type of work they do as well as the sector in which they are employed (see benefits by occupation below as well as benefits by sector in Chapter 5). In South Africa these benefits include pension, UIF, medical aid, and paid leave. This section presents findings on the benefits that employees are entitled to. The analysis first measures employee benefits by demographic variables, i.e. sex and age. Following this, the section will focus on the relationship between access to benefits and the number of hours worked by employees, and end with the assessment of employee benefits in relation to individuals' occupation and the industries in which they are employed.

**Figure 4.23: Access to benefits, 2003–2008**

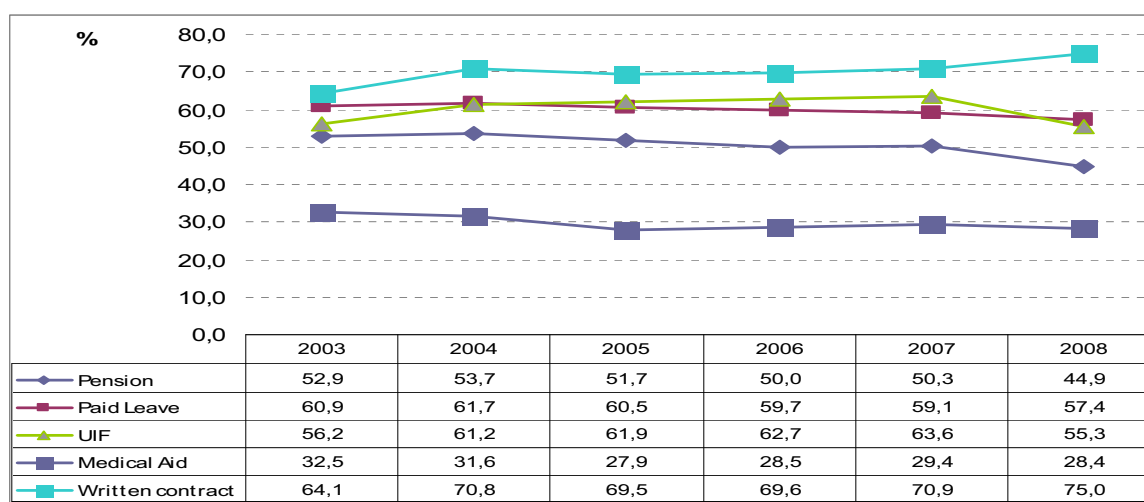
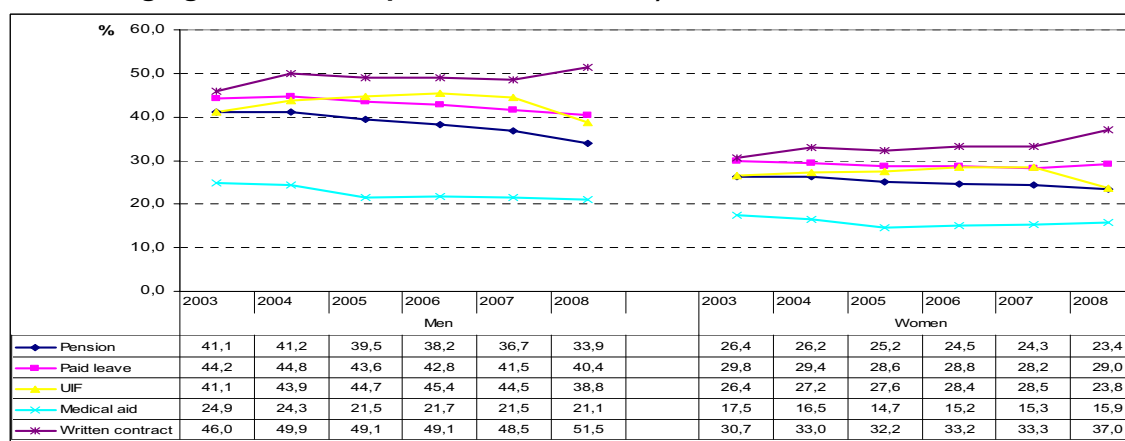


Figure 4.23 shows that over the period 2003 to 2008, the most accessible entitlement of employees has been a written contract, followed by paid leave and UIF. The benefit that has been the least accessible to employees has been medical aid.

## Employee benefits by sex, age and hours worked

**Figure 4.24: Proportion of employees with access to benefits by sex, 2003–2008 (formal sector excluding agriculture and private households)**



Disparities in conditions of employment between women and men persist. Figure 4.24 above indicates that since 2003, the proportion of male employees with access to each type of benefit has consistently been above that of women. In 2008, just over a third (37,0%) of women employed in the formal sector were entitled to a written contract compared to over half (51,5%) of employed men (a difference of 14,5 percentage points). Likewise men were on average about 10% more likely to have access to pension (33,9% compared to 23,4%), paid leave (40,4% compared to 29,0%), UIF (38,8% compared to 23,8%) and medical aid (21,1% compared to 15,9%).

**Table 4.12: Employees with benefits by hours worked, 2003 and 2008 (formal sector excluding agriculture and domestic work)**

Hours worked per week	Pension	Paid leave	UIF	Medical aid	Written contract
<b>2003</b>	<b>Percentage share</b>				
Less than 30 hrs	29,9	33,4	45,5	17,7	51,3
30–39 hrs	70,7	72,9	48,6	51,1	72,2
40–45 hrs	72,1	78,6	71,8	47,0	80,4
More than 45 hrs	63,0	70,7	67,2	35,7	74,1
<b>Total</b>	<b>67,5</b>	<b>74,0</b>	<b>67,6</b>	<b>42,5</b>	<b>76,7</b>
<b>2008</b>	<b>Percentage share</b>				
Less than 30 hrs	19,8	30,6	32,9	13,0	73,7
30–39 hrs	62,4	70,3	29,4	52,2	89,2
40–45 hrs	63,7	76,1	65,7	42,4	91,7
More than 45 hrs	47,1	59,9	66,7	25,3	83,2
<b>Total</b>	<b>57,2</b>	<b>69,4</b>	<b>62,6</b>	<b>37,0</b>	<b>88,4</b>

The types of benefits that employees are entitled to vary considerably by the number of hours they worked in a week. Table 4.12 indicates that between 2003 and 2008, among those working 40 to 45 hours per week, a large proportion had access to benefits. In 2008, employees without work benefits were concentrated among individuals working less than 29 hours per week. In the year 2008, fewer employees in this group had pension (19,8%), paid leave (30,6%) and medical aid (13,0%) benefits. Individuals working less than 29 hours a week are usually concentrated within younger age-group categories as well as in lower skills occupations such as domestic work or elementary occupations (indicated in the next subsections).

**Figure 4.25: Employees with benefits by age, 2008 (formal sector non-agriculture)**

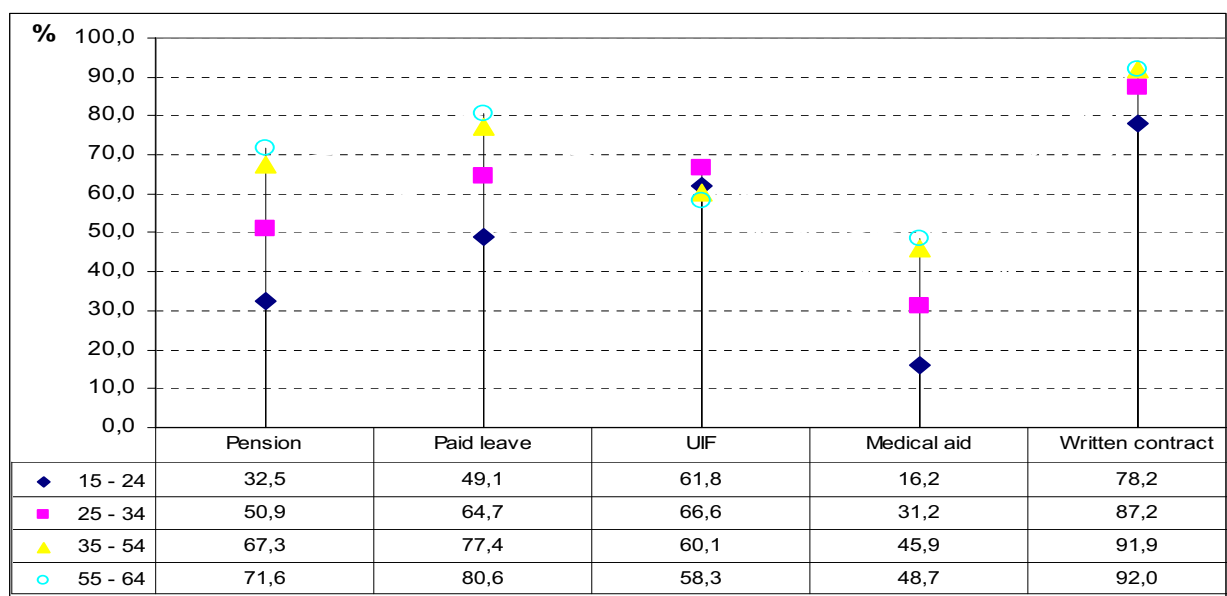
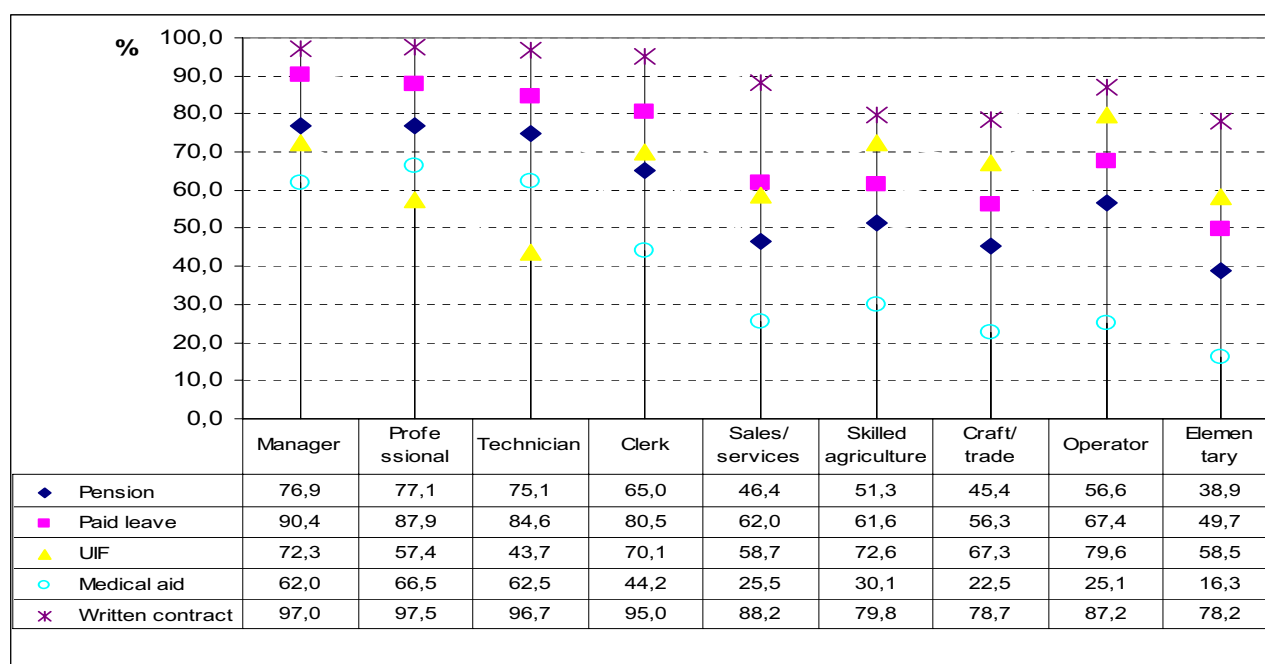


Figure 4.25 shows that in 2008, younger people (particularly those aged 15 to 24), were most likely to be working without benefits than people in other age-group categories. One reason for this is related to the number of hours worked. As was previously indicated, a higher proportion of employees within this age group worked less than 29 hours per week when compared to individuals in other age groups. In addition, previous results in this chapter also indicated that individuals working less than 29 hours were least likely to have access to benefits.

## Access to benefits by occupation and industry

**Figure 4.26: Employees with benefits by occupation, 2008 (formal sector non-agriculture)**



The lesser the skills that an occupation requires, the more unlikely it is that persons working in those occupations will be entitled to benefits. Figure 4.26 shows that employees without entitlements tend to be concentrated in lower skills occupations such as elementary, craft and trade, and skilled agriculture, followed by operators, sales, and clerks. In the year 2008, persons in elementary occupations were least likely to have access to all benefits, except UIF. This was followed by persons in craft and trade occupations. On the other hand, persons working in higher skilled occupations were most likely to have access to benefits such as a written contract, paid leave and pension. In 2008 managers (76,9%), professionals (77,1%) and technicians (75,1%) were (average 76,3%) most likely to have access to pension benefits compared to an average of 45,2% for persons working in elementary (38,9%), craft and trade (45,4%) and skilled agriculture (51,3%) occupations (a difference of 31,1%). A similar pattern can also be observed in access to paid leave benefits, where managers (90,4%), professionals (87,9%) and technicians (84,6%) were, at an average 87,6%, most likely to have paid leave compared to an average of 55,8% for individuals in elementary (49,7%), craft and trade (56,3%) and skilled agriculture (61,6%) (a difference of 31,7%).

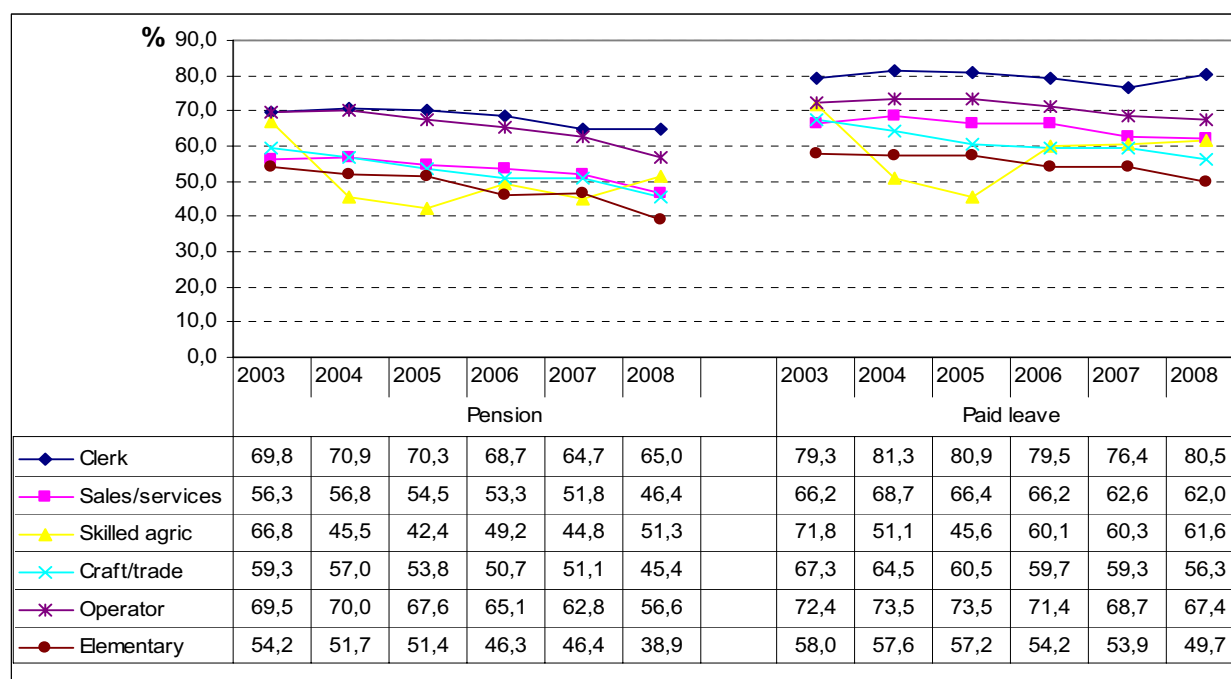
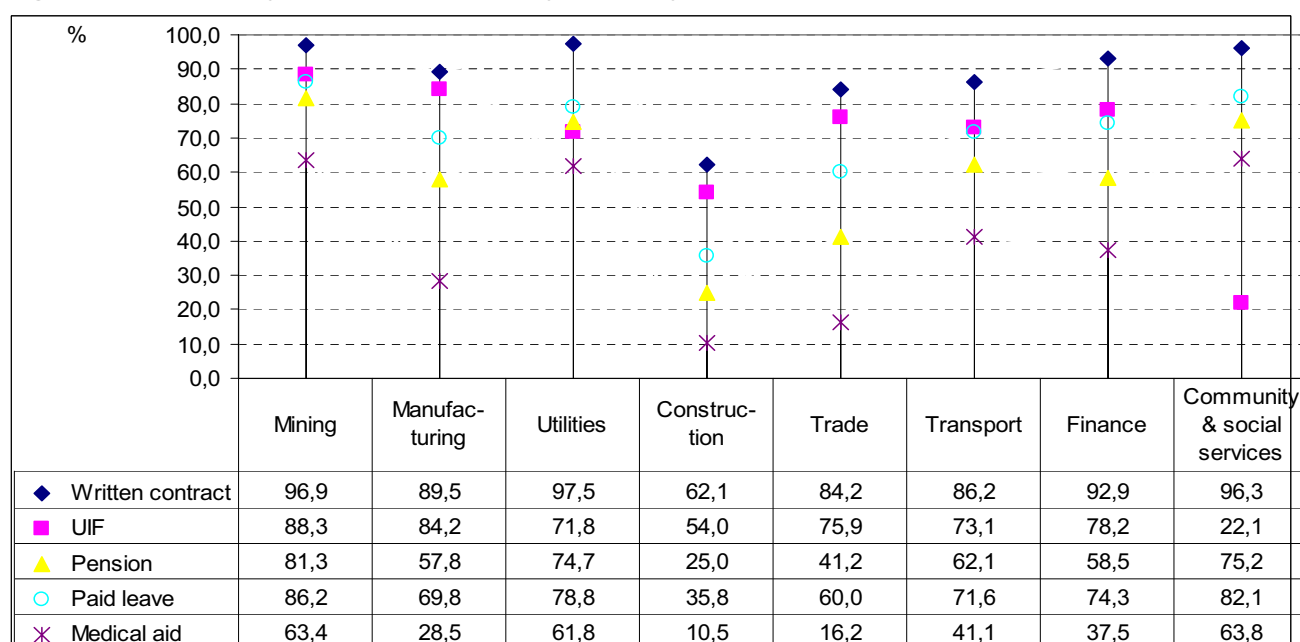
**Figure 4.27: Occupation and access to benefits: pension and paid leave, 2003–2008**

Figure 4.27 illustrates that in 2008 there was a small increase in access to pension and paid leave benefits for clerks, while pension and paid leave benefits for persons working in sales and as operators declined. Elementary and craft occupations were the only occupation groups to record continuous decreases in access to both pension and paid leave benefits over the six-year period. Lastly, although persons working in agriculture were among the least likely groups to have access to both benefits, noticeable increases in pension benefits were observed between the years 2005 and 2006 (from 42,4% to 49,2%) as well as between 2007 and 2008 (from 44,8% to 51,3%). Access to paid leave among this group has also been consistently increasing since 2006, reaching a peak of 61,6% in 2008.

**Figure 4.28: Employees with benefits by industry, 2008**

In 2008, the proportion of employees without entitlements was highest in three main industries: construction, trade, and transport, with construction being at the bottom of the three. As indicated in Figure 4.28, only 10,5% of employees working in construction had access to medical aid, 25,0% had pension benefits and 35,8% were entitled to paid leave. The proportions of employees working within the three above-mentioned industries were also prone to be working without a written contract. Industries with the largest proportion of employees with pension, medical aid, UIF and medical aid entitlements were in mining, followed by utilities and social services.

## Summary and conclusion

The results in this chapter indicated that employment levels in the country have been steadily increasing since 2003. Even though employment has been increasing, in 2008 the majority of South Africans were still employed in low-skilled occupations, with black Africans constituting the highest proportion in this occupation category. Further analysis also showed that there was an increase in employment in a number of major industries such as trade, community and social services, and manufacturing, with trade consistently maintaining the largest contribution in total employment over the years.

The examination of other descriptors of employment revealed that the number of hours worked was closely related to the type of the work individuals were engaged in. Persons working fewer hours per week were concentrated in occupations requiring lower levels of skills, such as elementary and domestic, and in industries such as private households. In addition, women and young people were most likely to be working fewer hours.

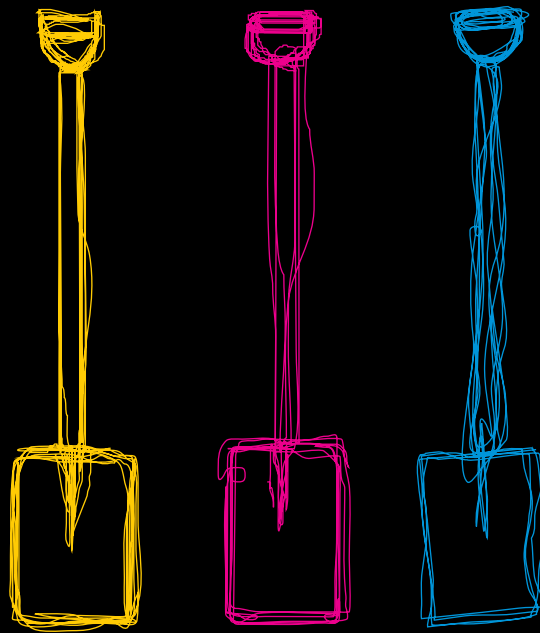
One of the main analyses in this chapter involved the assessment of benefits that employees were entitled to. In both 2003 and 2008, the most accessible benefit for employees was a written contract, followed by paid leave, with medical aid recorded as the least accessible benefit. Moreover, the fewer hours a person worked, the less likely the person was entitled to all benefits.

On the subject of gender, considerable differences between employed men and women continued to exist. Throughout 2003 to 2008, the proportion of employed men has consistently been higher than that of women. Further analysis also indicated that employed women were also less likely to have access to benefits compared to their male counterparts. Similarly, women were less likely to occupy high-level skills occupations such as managerial positions. However, education played a significant role in increasing the chances of women filling these positions. The results indicated that women with tertiary education were more likely to be in managerial occupations when compared to women without tertiary education. This suggests that education can be used as a tool to bridge the gender gap that exists within levels of occupations.



## Chapter 5

# The formal/informal sector in South Africa





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## Chapter 5: South African formal and informal sector

### Key labour market concepts

Employment is divided into four categories: formal sector, informal sector, employment in private households, and employment in agriculture.

**Formal sector** is characterised by establishments that are registered for income tax, and establishments that employ more than five persons. It also comprises employers and own-account workers who are registered for income tax and value added tax.

**Informal sector** is characterised firstly, by establishments that are not registered for income tax, and establishments that employ less than five persons. Secondly, the informal sector comprises employers, own-account workers and persons helping unpaid in their household business who are not registered for income tax or value added tax.

### Background

Although the informal sector has played an important role in creating employment in many parts of the world, this sector has not made a major contribution towards creating employment in South Africa (Mafiri, 2002).

In the history of South African labour markets, the formal sector has been dominant. Informal sector employment on the other hand, is small and survivalist in nature, and according to Fryer and Vencatachellum (2004) it is largely unskilled. It is an alternative when formal sector jobs are hard to find (Blaauw, 2005). It is also an alternative for vulnerable groups including women, and those with little or no education who have lost hope in finding work in the formal sector.

Although the informal sector is small, it is important as it can provide employment to the most vulnerable groups. It is also included in the estimates of GDP (OECD, 2002).

Goods and services that are produced in this sector are completely legal and are aimed at providing employment and income (OECD, 2002).

### Introduction

This chapter presents the analysis of employment, with special focus on the formal and informal sectors. The analysis will be done by demographic characteristics (sex, age, population group) as well as by educational level and province, and then be concluded by establishing the occupations and industry in which people in each sector work.

## Employment by sector

**Table 5.1: Employment by sector, 2003–2008**

	2003	2004	2005	2006	2007	2008
	Thousand					
Formal	7 725	8 039	8 336	8 675	9 147	9 433
Informal	2 006	1 998	2 441	2 573	2 325	2 270
Agricultural workers	851	800	740	859	737	780
Private households	1 230	1 206	1 252	1 311	1 258	1 230
Total	11 812	12 044	12 769	13 419	13 467	13 713

	2003	2004	2005	2006	2007	2008
	Percentage share					
Formal	65,4	66,7	65,3	64,7	67,9	68,8
Informal	17,0	16,6	19,1	19,2	17,3	16,6
Agricultural workers	7,2	6,6	5,8	6,4	5,5	5,7
Private households	10,4	10,0	9,8	9,8	9,3	9,0
Total	100,0	100,0	100,0	100,0	100,0	100,0

**Note:** Due to rounding, numbers do not necessarily add up to totals

There was a steady increase in the number of persons employed in the formal sector (from 7,7 million in 2003 to about 9,4 million in 2008). Informal sector employment, however, experienced some volatility. It peaked at 2,6 million in 2006 from 2,0 million in 2003, and subsequently decreased to 2,3 million on 2008.

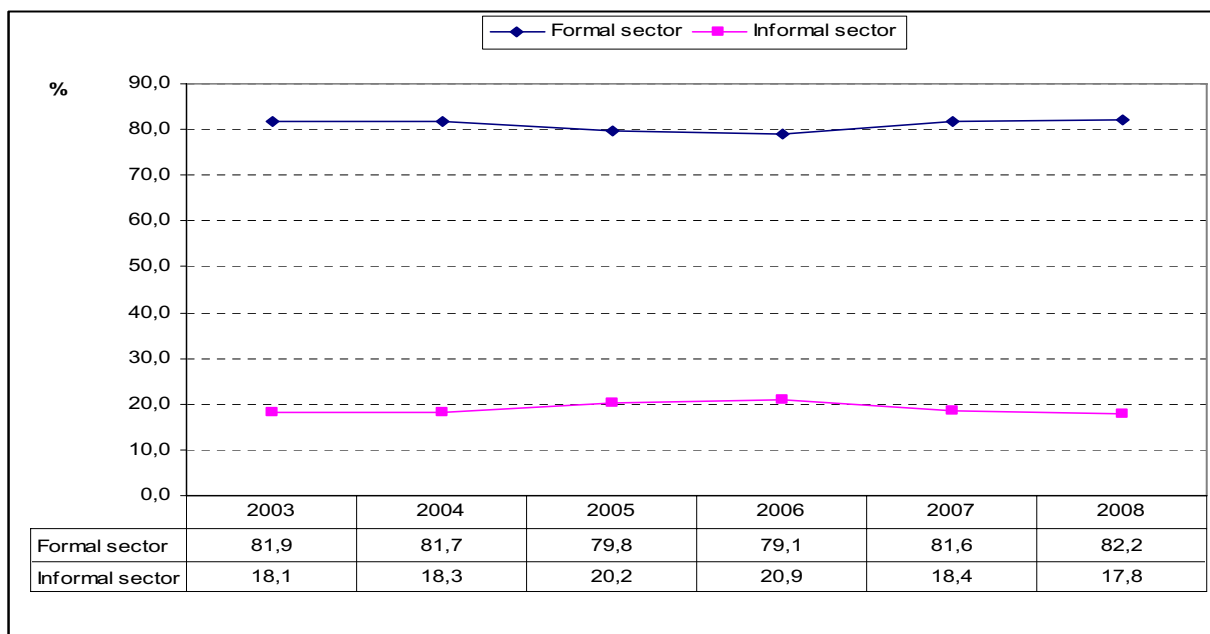
Employment in private households remained steady between 1,3 million (in 2005 and 2007) and 1,2 million (in 2003, 2004, 2006 and 2008). Employment in agriculture decreased from 851 000 in 2003 to 780 000 in 2008 (Table 5.1).

What is evident in Table 5.1 is that the number of persons employed in the formal sector has been growing but the trend has not been strong and consistent. There was a downward trend in formal sector employment after 2005 (64,7% in 2006) and it peaked again in 2007 (67,9%) and 2008 (68,8%).

In the period when the formal sector was down, informal sector employment grew (19,1% in 2005 and 19,2% in 2006) and then it slowed again when formal sector employment became strong.

## Employment by sector and sex

**Figure 5.1: Formal and informal sector employment by men, 2003–2008**



**Figure 5.2: Formal and informal sector employment by women, 2003–2008**

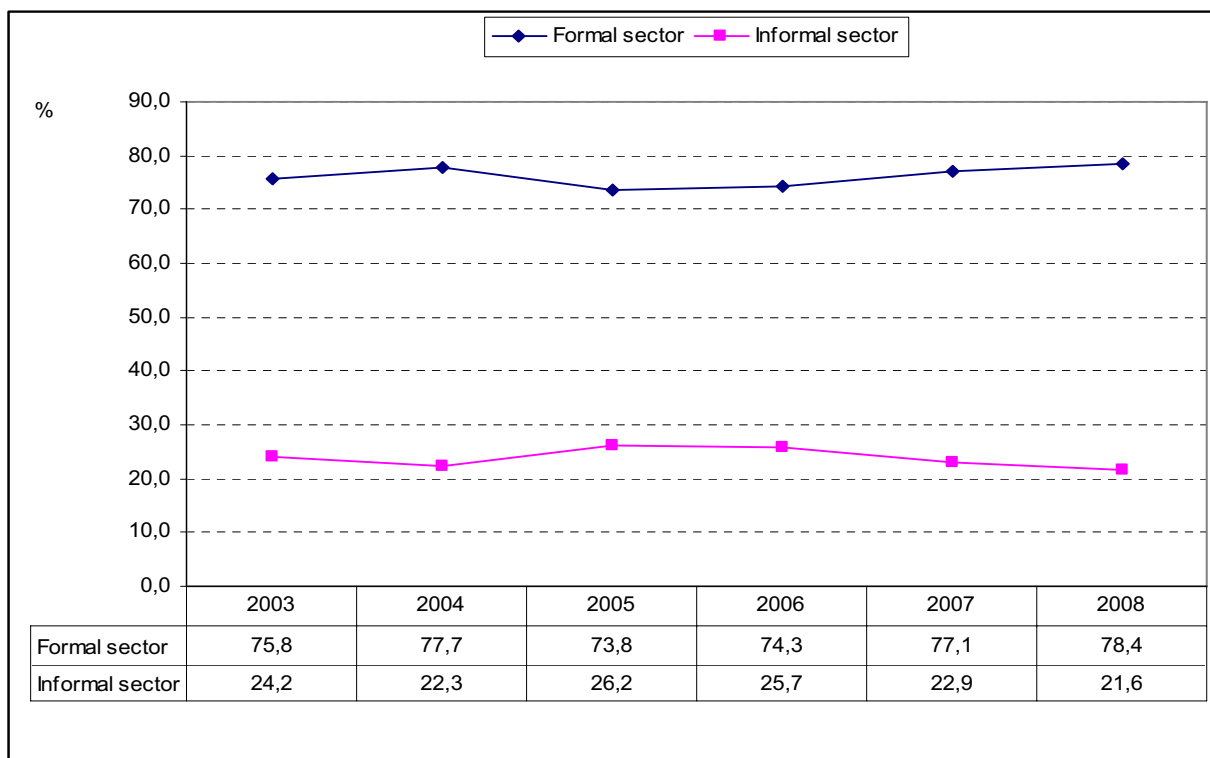


Figure 5.1 shows that for the period 2003 to 2008, of the men that were employed by sector, 79,1% were employed in the formal sector in 2006 (from 81,9% in 2003), which increased steadily to 81,6% in 2007, and to 82,2% in 2008. Figure 5.2 shows that the same pattern was evident for women, although the gap between formal and informal sector employment was not as wide as in the case of men. Of all the women who were employed in 2003, 75,8% were in the formal sector. This figure increased to 78,4% in 2008.

**Table 5.2: Employment by sector and sex, 2003 and 2008**

	2003			2008		
	Men	Women	Total	Men	Women	Total
Formal	4 692	3 033	7 725	5 662	3 771	9 433
Informal	1 039	967	2 006	1 229	1 041	2 270
Agriculture	577	274	851	521	259	780
Domestic	284	946	1 230	260	970	1 230
<b>Total</b>	<b>6 592</b>	<b>5 220</b>	<b>11 812</b>	<b>7 672</b>	<b>6 041</b>	<b>13 713</b>
<b>Percentage share</b>						
Formal	71,2	58,1	65,4	73,8	62,4	68,8
Informal	15,8	18,5	17,0	16,0	17,2	16,6
Agriculture	8,8	5,2	7,2	6,8	4,3	5,7
Domestic	4,3	18,1	10,4	3,4	16,1	9,0
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

**Note:** Due to rounding, numbers do not necessarily add up to totals

Both sexes also experienced an increase in informal sector employment: from 1,0 million or 71,2% among men in 2003 to 1,2 million or 73,8% in 2008, and among women from 967 000 or 58,1% in 2003 to 1,0 million or 62,4% in 2008 (Table 5.2).

Employment in agriculture declined over the period 2003 and 2008 for both sexes (from 8,8% among men in 2003 to 6,8% in 2008 and from 5,2% among women in 2003 to 4,3% in 2008). The contribution of women (259 000 in 2008) towards agricultural employment was lower than that of men (521 000 in 2008) (Table 5.2).

## Formal and informal sector employment by education

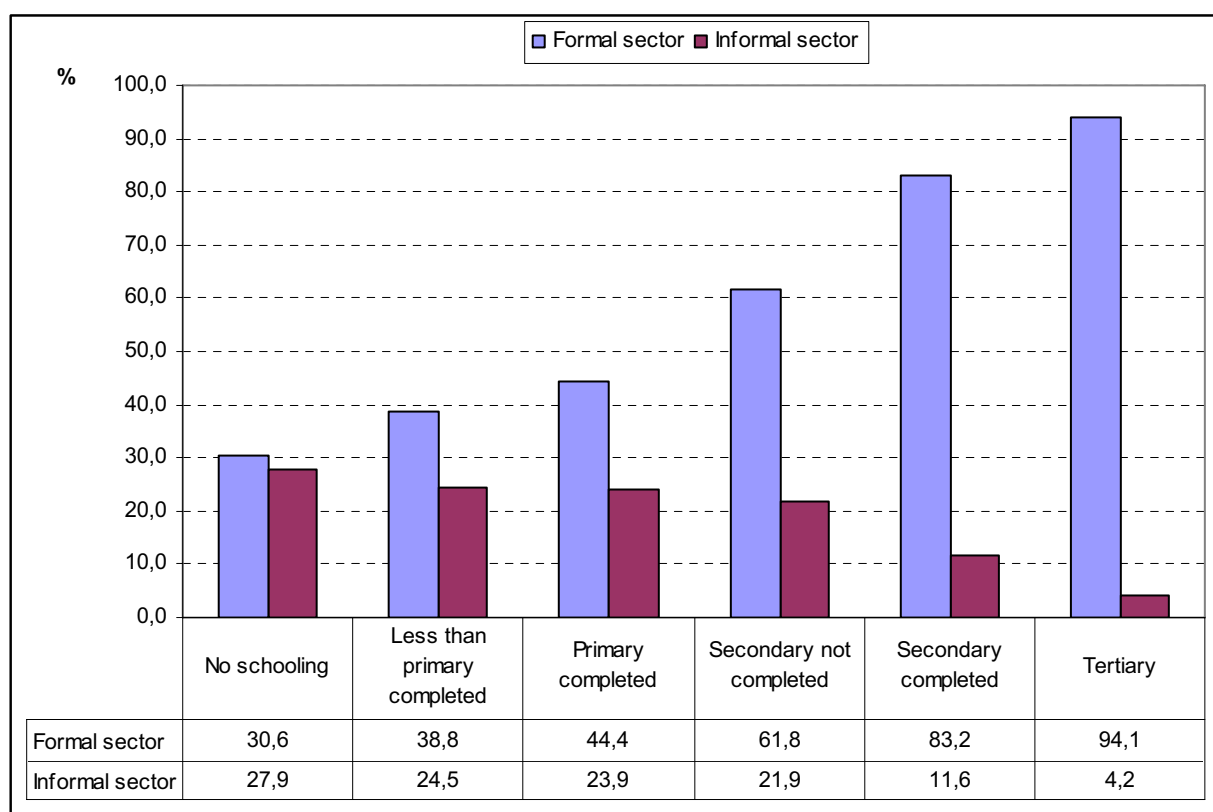
**Table 5.3: Formal and informal sector employment (excluding agriculture and private households) by education, 2003 and 2008**

	2003	2008	2003	2008
	Formal sector		Informal sector	
	Thousand			
No schooling	182	175	187	160
Less than primary completed	607	560	408	354
Primary completed	335	325	184	175
Secondary not completed	2 244	2 807	778	995
Secondary completed	2 642	3 253	352	453
Tertiary	1 661	2 206	82	99
<b>Total</b>	<b>7 725</b>	<b>9 433</b>	<b>2 006</b>	<b>2 270</b>
	<b>% of total employment</b>			
No schooling	26,2	30,6	27,0	27,9
Less than primary completed	35,4	38,8	23,8	24,5
Primary completed	43,7	44,4	24,1	23,9
Secondary not completed	61,7	61,8	21,4	21,9
Secondary completed	84,0	83,2	11,2	11,6
Tertiary	93,6	94,1	4,6	4,2
<b>Total</b>	<b>65,4</b>	<b>68,8</b>	<b>17,0</b>	<b>16,6</b>

Note: Percentages were calculated based on total employment, therefore excludes agriculture and private households

Table 5.3 shows that in 2003, if you were employed and had no schooling, you had a 26,2% probability of being employed in the formal sector; about the same probability as being in the informal sector. By 2008, the probability of being in the formal sector had risen to 30,6%, but the probability of being in the informal sector remained the same.

**Figure 5.3: Formal and informal sector employment (excluding agriculture and private households) by education, 2008**



Note: Percentages were calculated based on total employment, therefore excludes agriculture and private households

Figure 5.3 shows that among those with tertiary education, 94,1% in 2008 were employed in the formal sector and only 4,2% were employed in the informal sector. As educational attainment increases, the likelihood of being in the formal sector increases, but the likelihood of being in the informal sector decreases.

## Informal sector employment by population group

**Table 5.4: Formal and informal sector employment by population group, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Formal sector</b>	<b>Thousand</b>					
Black African	4 470	4 697	4 972	5 284	5 738	5 938
Coloured	1 002	1 071	1 090	1 125	1 136	1 174
Indian/Asian	373	375	388	406	398	427
White	1 880	1 896	1 886	1 859	1 874	1 894
<b>Total</b>	<b>7 725</b>	<b>8 039</b>	<b>8 336</b>	<b>8 675</b>	<b>9 147</b>	<b>9 433</b>
<b>Informal sector</b>						
Black African	1 755	1 773	2 172	2 280	2 065	1 978
Coloured	96	93	127	146	125	147
Indian/Asian	31	31	40	44	36	38
White	124	101	102	102	100	108
<b>Total</b>	<b>2 006</b>	<b>1 998</b>	<b>2 441</b>	<b>2 573</b>	<b>2 325</b>	<b>2 270</b>

Note: Due to rounding, numbers do not necessarily add up to totals



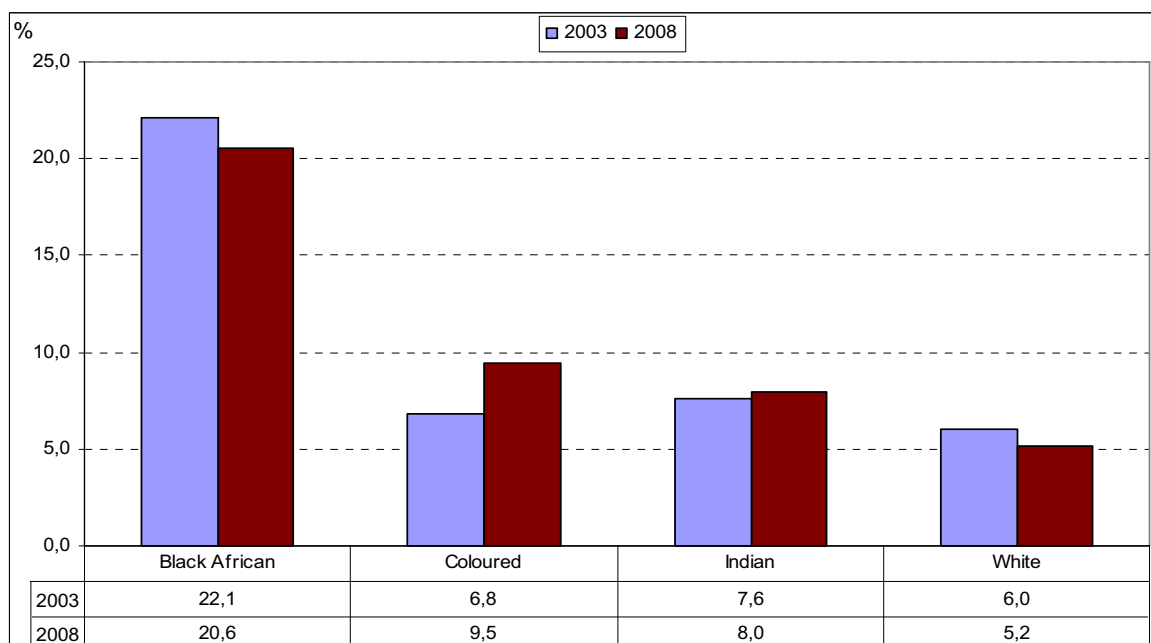
**Table 5.5: Formal and informal sector employment by population group, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Formal sector</b>	<b>Percentage of total employment</b>					
Black/African	56,3	57,6	56,2	56,1	60,5	61,7
Coloured	70,7	75,0	74,7	74,2	75,4	75,7
Indian/Asian	91,8	91,7	90,1	89,7	89,5	90,9
White	91,5	92,6	92,5	91,9	92,6	91,3
Total	65,4	66,7	65,3	64,7	67,9	68,8
<b>Informal sector</b>	<b>Percentage of total employment</b>					
Black/African	22,1	21,7	24,6	24,2	21,8	20,6
Coloured	6,8	6,5	8,7	9,7	8,3	9,5
Indian/Asian	7,6	7,7	9,2	9,8	8,1	8,0
White	6,0	4,9	5,0	5,0	4,9	5,2
Total	17,0	16,6	19,1	19,2	17,3	16,6

Note: Percentages were calculated based on total employment, therefore excludes agriculture and private households

Tables 5.4 and 5.5 show that formal sector employment among black Africans steadily increased from 4,5 million or 56,3% in 2003 to 5,9 million or 61,7% in 2008. Among Indians/Asians, formal sector employment increased steadily but declined to 398 000 in 2007 from 406 000 in 2006. It again peaked to 427 000 in 2008 (Table 5.4).

Informal sector employment among black Africans increased steadily from 1,8 million in 2003, with a notable increase in 2005 to 2,2 million or 24,6%. However, in 2007 there was a decrease in informal sector employment among black Africans to 2,1 million or 21,8%, and another decrease in 2008 to 2,0 million or 20,6%.

**Figure 5.4: Distribution of informal sector employment by population group as a percentage of total employment, 2003 and 2008**

Note: Percentages were calculated based on total employment, therefore excludes agriculture and private households

About 1 in 5 of the total employed in 2003 was black African and working in the informal sector. As a percentage of total employment, Figure 5.4 shows that there was a decrease among black Africans who were employed in the informal sector (from 22,1% in 2003 to 20,6% in 2008). Among coloureds there was an increase from 6,8% in 2003 to 9,4% in 2008. The decrease in informal sector employment in 2008 among black Africans can be as a result of gains in formal sector employment among this group in the same year (Table 5.4).

## Formal and informal sector employment by age

**Table 5.6: Formal and informal sector employment by age, 2003 and 2008**

	2003			2008		
	Formal	Informal	Total employment	Formal	Informal	Total employment
	Thousand					
15–24 yrs	769	224	1 269	1 134	301	1 644
25–34 yrs	2 699	651	3 959	3 314	779	4 674
35–44 yrs	2 222	534	3 313	2 500	573	3 636
45–54 yrs	1 470	409	2 307	1 752	415	2 619
55–64 yrs	565	187	964	733	203	1 140
<b>Total</b>	<b>7 725</b>	<b>2 006</b>	<b>11 812</b>	<b>9 433</b>	<b>2 270</b>	<b>13 713</b>
	Percentage share					
	Formal	Informal	Total	Formal	Informal	Total
	Percentage share					
15–24 yrs	60,6	17,7	100,0	69,0	18,3	100,0
25–34 yrs	68,2	16,4	100,0	70,9	16,7	100,0
35–44 yrs	67,1	16,1	100,0	68,8	15,7	100,0
45–54 yrs	63,7	17,7	100,0	66,9	15,8	100,0
55–64 yrs	58,6	19,4	100,0	64,3	17,8	100,0
<b>Total</b>	<b>65,4</b>	<b>17,0</b>	<b>100,0</b>	<b>68,8</b>	<b>16,6</b>	<b>100,0</b>

**Note:** Due to rounding, numbers do not necessarily add up to totals

Table 5.6 shows that as a percentage of total employment, among those persons aged 15–24 years, 60,6% were employed in the formal sector in 2003; this percentage increased to 69,0% in 2008. Among persons aged 25–34 years, 68,2% were employed in the formal sector in 2003, which increased to 70,9% in 2008. Informal sector employment also increased among 15–24-year-olds from 16,4% in 2003 to 18,3% in 2008.

## Formal and informal sector employment by province

**Table 5.7: Distribution of formal and informal sector employment by province, 2003 and 2008**

Province	2003	2008	2003	2008
	Formal sector		Informal sector	
	Thousand			
Western Cape	1 222	1 444	151	187
Eastern Cape	576	825	261	310
Northern Cape	179	185	22	31
Free State	507	522	114	140
KwaZulu-Natal	1 411	1 691	392	503
North West	463	619	117	124
Gauteng	2 550	3 122	501	521
Mpumalanga	449	537	214	211
Limpopo	369	489	233	243
Total	7 725	9 433	2 006	2 270

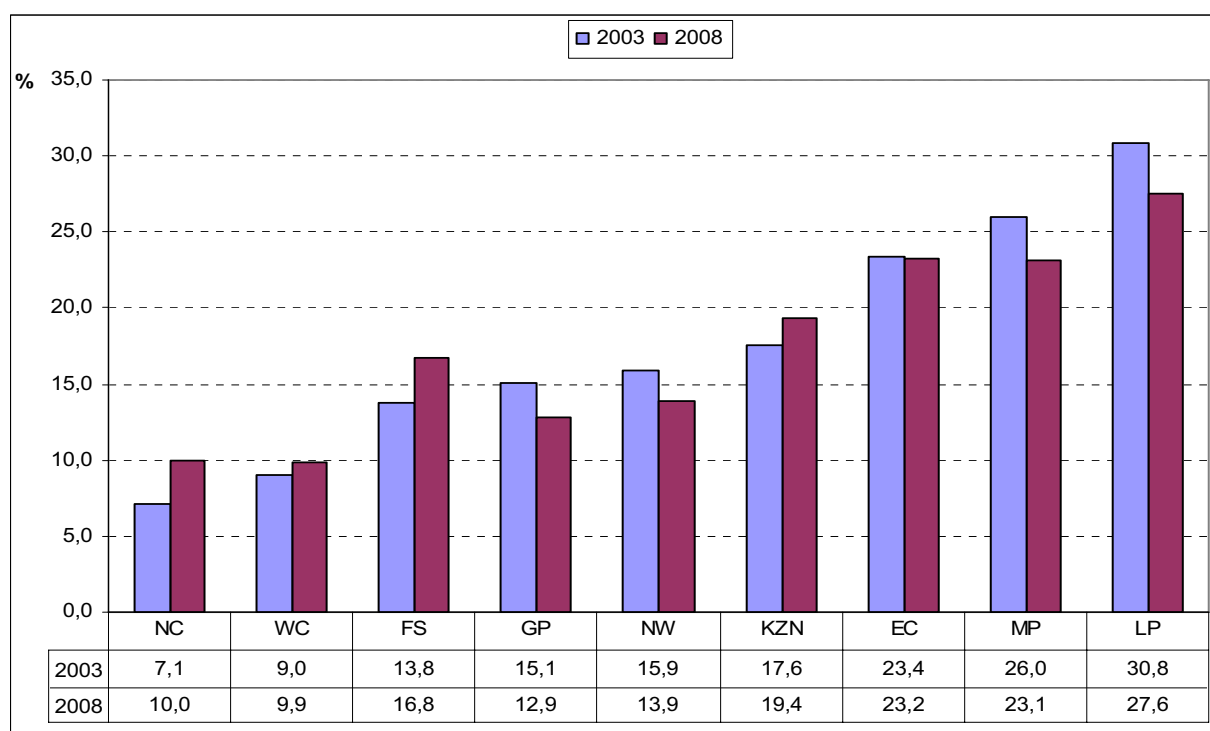
**Note:** Due to rounding, numbers do not necessarily add up to totals

**Table 5.8: Distribution of formal and informal sector employment by province, 2003 and 2008**

	2003	2008	2003	2008
	Formal sector		Informal sector	
	% of total employment			
Western Cape	72,8	76,1	9,0	9,9
Eastern Cape	51,7	61,6	23,4	23,2
Northern Cape	57,1	60,4	7,1	10,0
Free State	61,1	62,6	13,8	16,8
KwaZulu-Natal	63,2	65,1	17,6	19,4
North West	62,7	69,4	15,9	13,9
Gauteng	76,7	77,0	15,1	12,9
Mpumalanga	54,4	58,8	26,0	23,1
Limpopo	48,8	55,6	30,8	27,6
<b>Total</b>	<b>65.4</b>	<b>68.8</b>	<b>17.0</b>	<b>16.6</b>

Note: Percentages were calculated based on total employment, therefore excludes agriculture and private households

Tables 5.7 and 5.8 show that for the period 2003 to 2008, formal sector employment increased across all provinces, with Western Cape increasing from 72,8% in 2003 to 76,1% in 2008. Although there was an increase in the levels of employment in the informal sector in Limpopo (233 000 in 2003 to 243 000 in 2008) and Gauteng (501 000 in 2003 to 521 000 in 2008), there was a decrease in informal sector employment as a percentage of total employment.

**Figure 5.5: Informal sector employment by province, 2003 and 2008**

Note: Percentages were calculated based on total employment, therefore excludes agriculture and private households

Figure 5.5 shows that as a percentage of total employment, informal sector employment in Limpopo decreased from 30,8% in 2003 to 27,6% in 2008. Informal sector employment in Gauteng decreased from 15,1% in 2003 to 12,9% in 2008, while it decreased from 26,0% in 2003 to 23,1% in 2008 in Mpumalanga. In KwaZulu-Natal, informal sector employment increased from 17,6% in 2003 to 19,4% in 2008.

## Formal and informal sector employment by industry

**Table 5.9: Formal and informal sector employment (excluding agriculture and private households) by industry, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Formal sector</b>	<b>Per cent</b>					
Mining	99,2	99,5	98,8	99,2	99,4	99,4
Manufacturing	86,5	86,7	84,9	85,2	85,4	87,9
Utilities	97,1	97,3	96,6	97,6	92,7	95,8
Construction	59,4	60,8	62,0	58,0	64,1	72,3
Wholesale and retail trade	60,5	62,9	59,8	62,1	65,7	66,2
Transport	76,0	76,9	74,6	73,6	78,3	73,3
Finance	92,3	93,5	93,0	92,3	94,8	91,1
Community and social services	91,7	91,8	89,5	88,9	88,9	88,7
<b>Informal sector</b>						
Mining	0,8	0,5	1,2	0,8	0,6	0,6
Manufacturing	13,5	13,3	15,1	14,8	14,6	12,1
Utilities	2,9	2,7	3,4	2,4	7,3	4,2
Construction	40,6	39,2	38,0	42,0	35,9	27,7
Wholesale and retail trade	39,5	37,1	40,2	37,9	34,3	33,8
Transport	24,0	23,1	25,4	26,4	21,7	26,7
Finance	7,7	6,5	7,0	7,7	5,2	8,9
Community and social services	8,3	8,2	10,5	11,1	11,1	11,3

**Note:** Due to rounding, numbers do not necessarily add up to totals

**Figure 5.6: Formal and informal sector employment (excluding agriculture and private households) by industry, 2008**

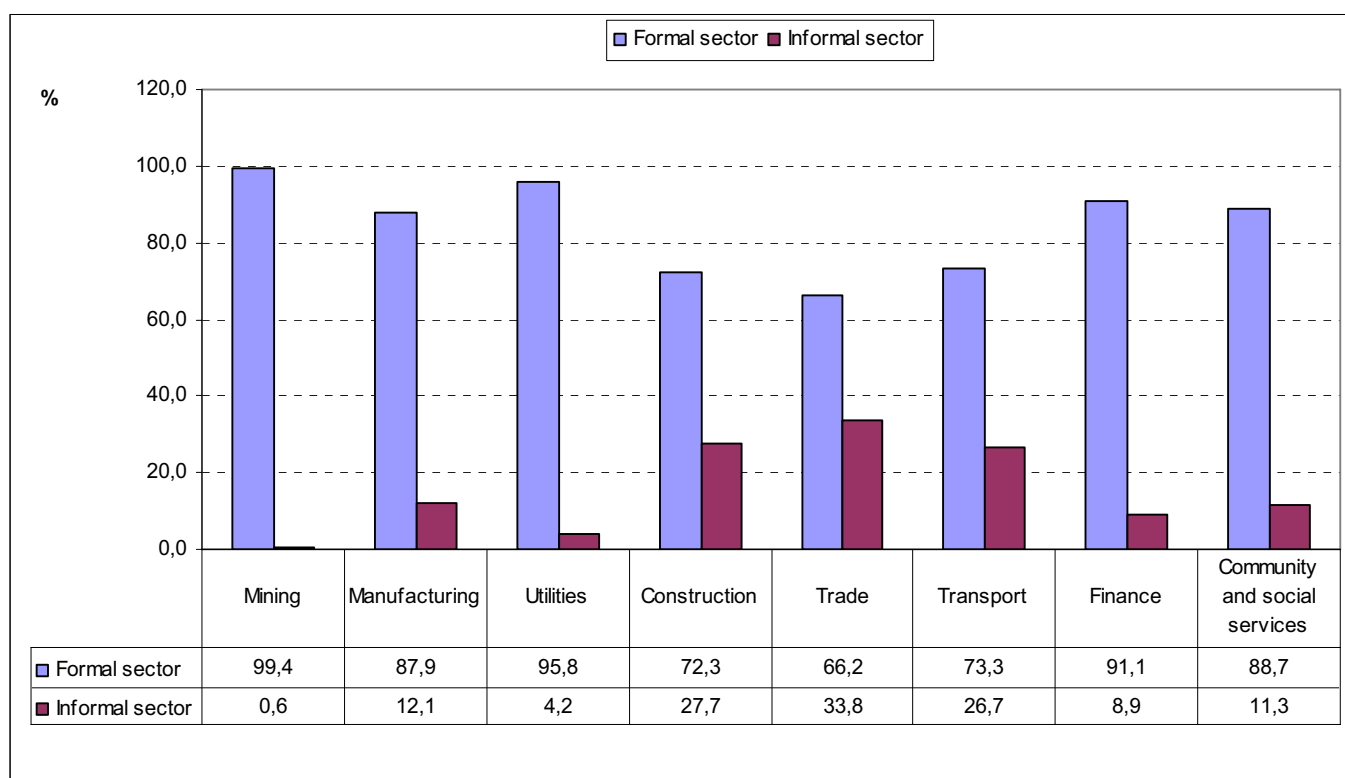


Table 5.9 and Figure 5.6 show shares of formal and informal sector employment within each industry. On the other hand, Figure 5.7 shows formal and informal sector employment not by each industry but by all industries, i.e. how much of total formal or informal sector was accounted for by one industry compared to another.

Table 5.9 and Figure 5.6 show that in all the industries, formal sector employment accounted for a larger share, although the intensity differed by industry. For instance, 99,4% of mining employment was in the formal sector, and only 0,6% employment was in the informal sector, while in the wholesale and retail trade industry, only 66,2% of employment was in the formal sector; the rest of its employment (33,8%) was in the informal sector.

Table 5.9 also shows that informal sector employment in the wholesale and retail trade industry decreased from 39,5% in 2003 to 33,8% in 2008, although there were fluctuations in between. For instance, the percentage of persons who were employed in the wholesale and retail trade informal sector peaked to 40,2% in 2005.

**Figure 5.7: Formal and informal sector employment (excluding agriculture and private households) by industry, 2008**

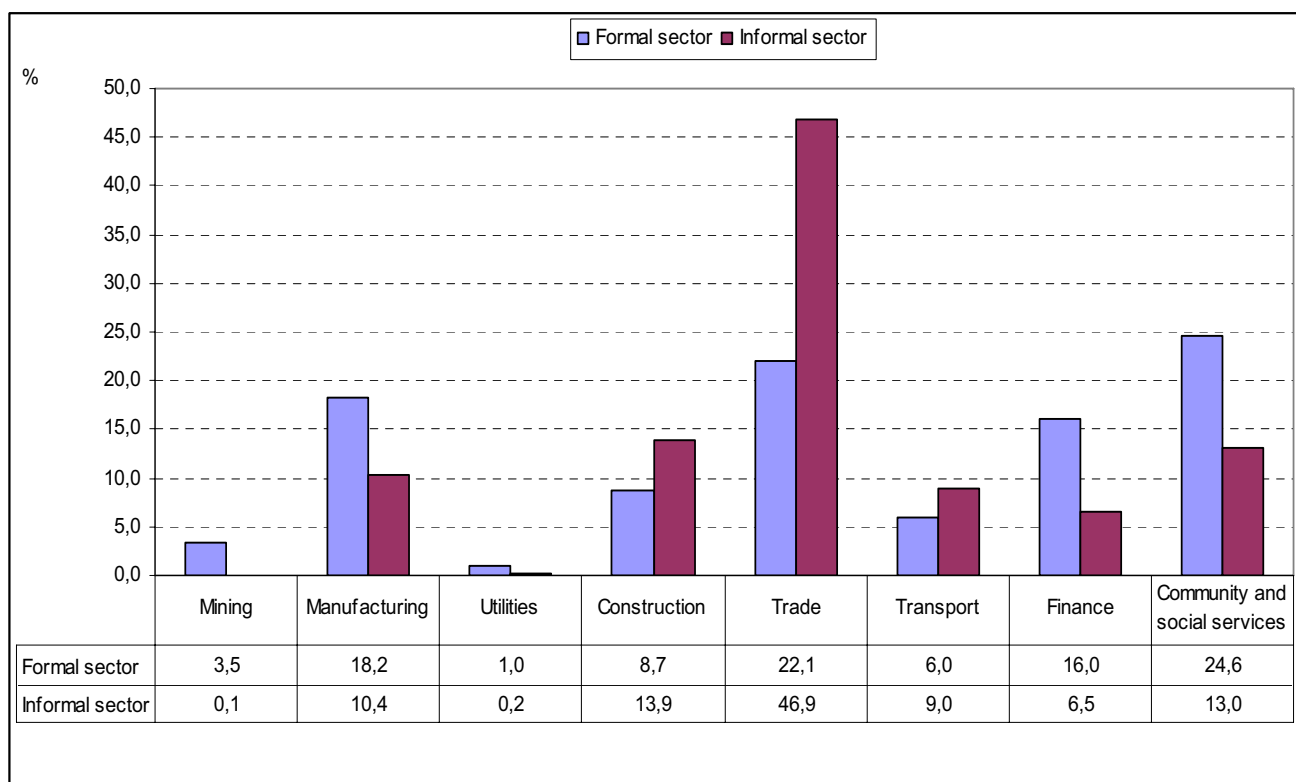


Figure 5.7 shows that among those who were employed in the formal sector in 2008, the highest proportion were those employed in the community and social services industry (24,6%), followed by those who were employed in the wholesale and retail trade industry (22,1%), manufacturing (18,2%) and finance (16,0%).

Conversely, among those who were employed in the informal sector in 2008, a significant 46,9% were employed in the wholesale and retail trade industry, followed by construction (13,9%) and community and social services (13,0%).

## Formal and informal sector employment by occupation

**Table 5.10: Formal and informal sector employment by occupation, 2003–2008**

	2003	2008	2003	2008
	Formal sector		Informal sector	
	Percentage share			
Manager	8,9	9,6	4,3	3,8
Professional	5,1	7,4	1,1	1,8
Technician	16,2	14,1	5,3	5,7
Clerk	15,6	14,4	1,4	3,8
Sales and services	13,9	13,6	16,8	20,6
Skilled agriculture	0,1	0,3	0,0	0,2
Craft and related trade	13,4	14,4	25,0	23,2
Plant/machine operator	11,7	9,9	6,7	7,8
Elementary	15,1	16,2	39,4	33,2
<b>Total (%)</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>
<b>Total (thousand)</b>	<b>7 725</b>	<b>9 433</b>	<b>2 006</b>	<b>2 270</b>

**Note:** Due to rounding, numbers do not necessarily add up to totals

Among the persons who were employed in the formal sector in 2008, the majority were in elementary jobs (16,2%), followed by those who were in craft and related trade (14,4%), and clerical (14,4%) positions, and technicians (14,1%). Of the people who were employed in the informal sector, the majority were in elementary jobs (33,2%), followed by those who were in craft and related trade (23,2%), and community and social services occupations (20,6%) (Table 5.10).

## Summary and conclusion

This chapter was devoted to analysing employment, focusing mainly on formal and informal sector employment.

Men accounted for the largest portion of both formal and informal sector employment. There was a greater chance of people being employed in the formal sector as their level of education increases. In 2008, 94,1% of those with tertiary education were employed in the formal sector. Among black Africans, informal sector employment decreased from 22,1% in 2003 to 20,6% in 2008.

Within each age group, both formal and informal sector employment increased in the period 2003 and 2008 but most increases were observed in the formal sector and among persons younger than 35 years of age. This could be related to the fact that this group accounted for a larger percentage of those who were employed.

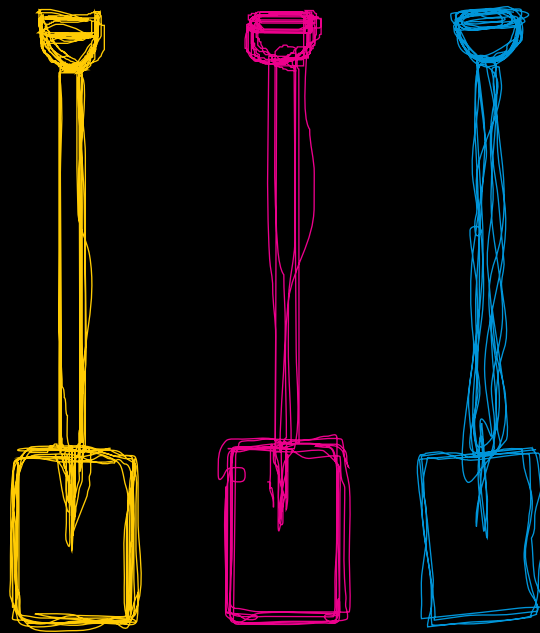
The community and social services industry accounted for the largest share (24,7%) of those who were employed in the formal sector in 2008, followed by wholesale and retail trade (22,0%). Those with elementary jobs accounted for the largest share of both formal and informal sector employment in 2008.

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## Chapter 6

### A profile of the unemployed







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## Chapter 6: A profile of the unemployed

### Other unemployment categories

**New entrants** into unemployment are persons who were unemployed during the reference period that had never worked before and were currently looking for their first job. It is possible for new entrants to be among those that are in long-term unemployment if the duration of their job searching was one year or longer.

In order to be considered **unemployed**, three criteria must be met simultaneously: completely without work, currently available to work, and taking active steps to find work.

Persons in **short-term unemployment** have been unemployed, available for work, and looking for a job for less than one year.

Persons in **long-term unemployment** have been unemployed, available for work, and looking for a job for one year or longer.

The **long-term unemployment rate** measures the proportion of the labour force that has been trying to find work for a period of one year or longer.

The **incidence of long-term unemployment** is the proportion of the unemployed that has been unemployed for one year or longer.

**Job losers** are unemployed persons who were working when they became unemployed: They lost their job; or they were laid off; or the business in which they had previously worked had been sold or had closed down.

**Unemployed job leavers** are those among the unemployed who were working when they became unemployed and had stopped working at their last job for any of the following reasons:

- Caring for own children/relatives;
- Pregnancy;
- Other family/community responsibilities;
- Going to school;
- Changed residence;
- Retired; or
- Other reasons.

**Unemployed re-entrants to the labour force** are unemployed persons who worked before and who were currently looking for work, whose main activity before looking for work was either managing a home or going to school.

Those who **last worked more than five years ago** is not included in any of the above four categories since their previous employment experience is likely to be difficult to recall. In light of this, persons who last worked more than five years ago were not required to answer questions that would place them into any of the above categories. In addition, since they last worked more than five years ago, the reasons for stopping work are now largely irrelevant.

### Background

The levels of and trends in unemployment are important indicators of the well-being or otherwise of persons in the labour market. In this regard, research has shown that the extent of social and economic deprivation may be analysed through several indicators, including the nature of labour contracts and the rate of unemployment, especially long-term unemployment (Villeval, 1991<sup>17</sup>).

<sup>17</sup> Villeval Marie-Claire, 1991. Labour market restructuring and deprivation processes. ILO International Institute for labour Studies, 1991

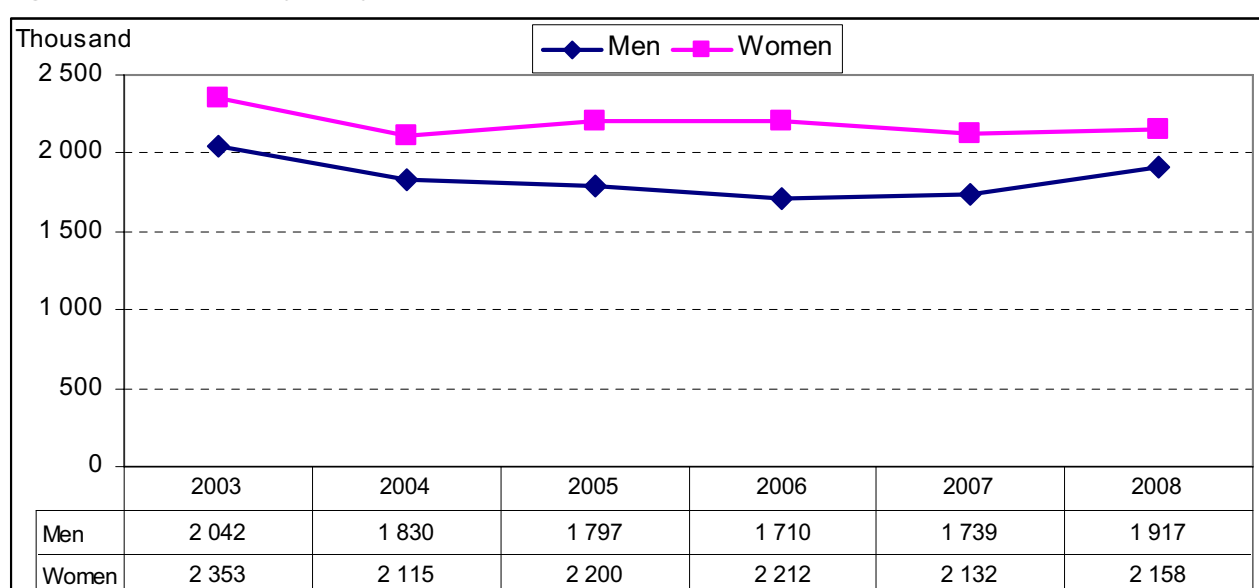
## Introduction

The analysis in this chapter first focuses on various demographic characteristics of the unemployed as well as their type of job-search activity. This is followed by a discussion of the profile of persons who fall into each of five categories: job leavers, job losers, new entrants, re-entrants, and those who last worked more than five years ago, including (where relevant) their previous occupation and industry. Finally, the chapter provides insight into various aspects of unemployment duration, and in that context discusses the long-term unemployment rate.

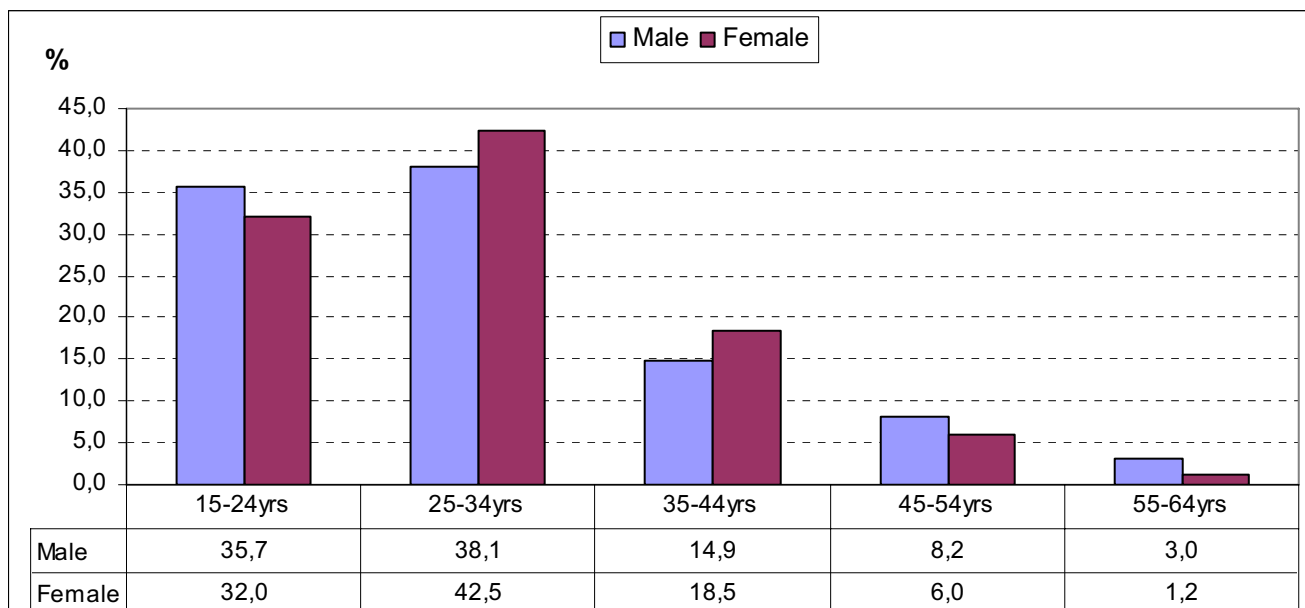
## Demographic characteristics of the unemployed

The sex and age profiles of the unemployed discussed in this chapter are intended to complement the aggregate picture presented in Chapter 3, where the demographic characteristics of the unemployed were discussed relative to those of the other labour market components (the employed and the not economically active).

**Figure 6.1: Unemployed by sex, 2003–2008**



Although there were fewer women than men in the labour force, a larger number of women than men were unemployed each year over the period 2003 to 2008, but the gap narrowed somewhat in both 2007 and 2008 largely because of the increase in unemployment among men as a result of the deterioration in labour market conditions that began in 2007 (Figure 6.1).

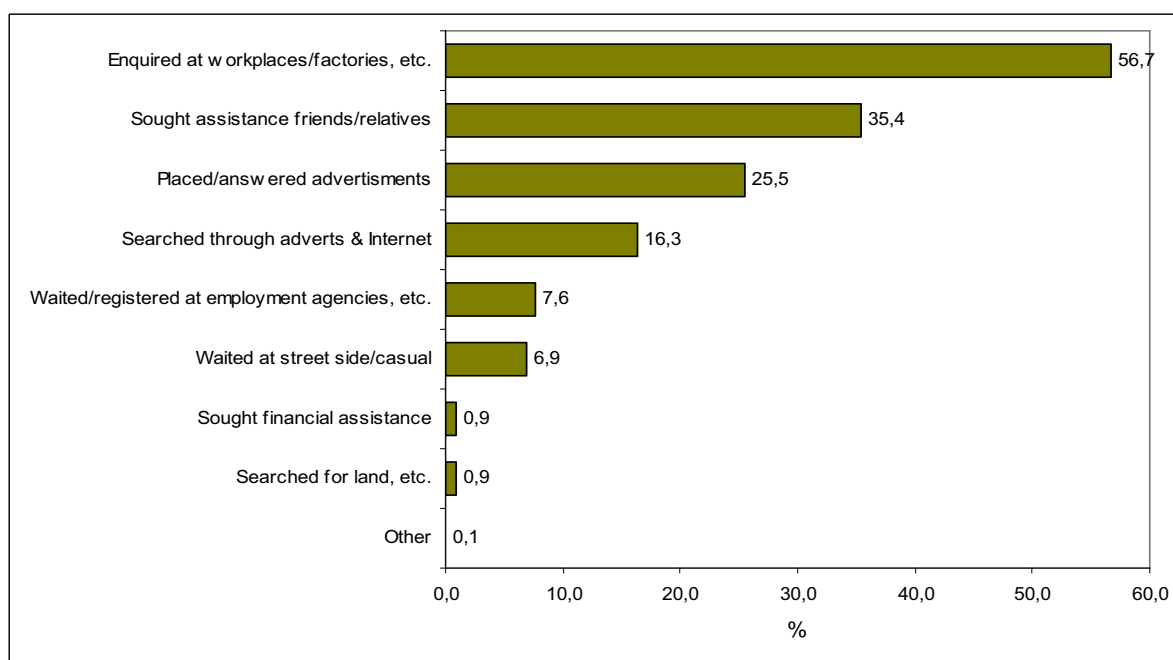
**Figure 6.2: Age profile of the unemployed by sex, 2008**

Among both men and women, the bulk of the unemployed were below the age of 35 years in 2008.

### Job-search activities of the unemployed

Caution is required in interpreting the job-search patterns of unemployed persons, since an unemployed person may have undertaken several types of search activities in his/her quest for a job. In addition, the survey does not determine how many times each of the job-search methods was used in the four-week reference period. One unemployed person might have 'enquired at workplaces/factories, etc.' 12 times while another might have done that only once. In essence, one cannot use these data to measure the intensity of job search.

In the historical series, respondents were asked to identify only their main job-search activity, and it is therefore not possible to meaningfully compare datasets across time. As a result, the analysis in this section will be restricted to 2008 only.

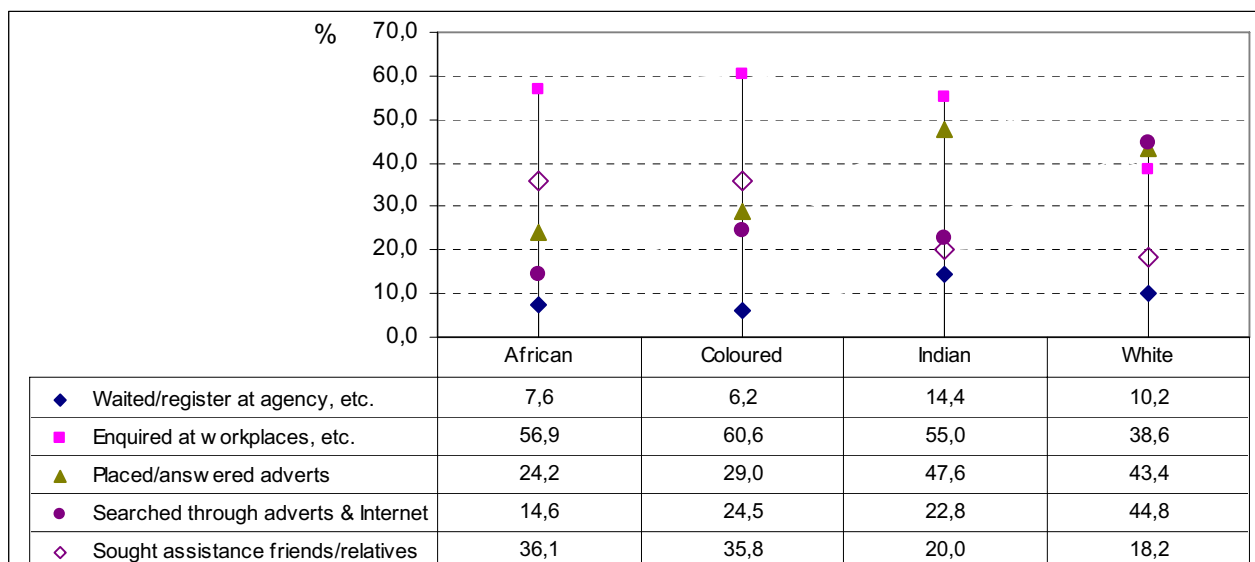
**Figure 6.3 Types of job-search activities, 2008**

Note: Each job-search activity as a percentage of total unemployment

Figure 6.3 highlights the following:

- In 2008, more than half (56,7%) of all unemployed persons enquired at workplaces, factories, etc. in search of a job.
- More than one in every three (35,4%) unemployed persons sought the assistance of friends or relatives.
- As many as 16,3% of all unemployed persons searched through advertisements or the Internet in their quest for a job.

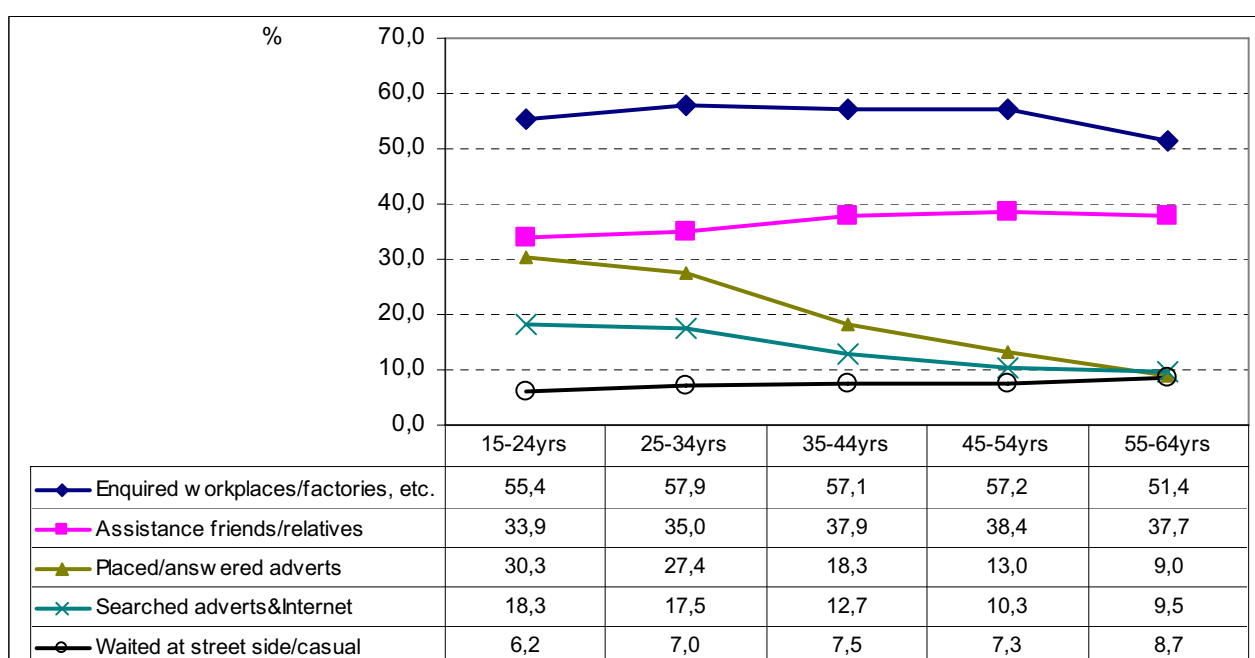
**Figure 6.4: Job-search activities by population group, 2008**



Note: Each job-search activity as a percentage of total unemployment

The most frequently used job-search activity among Africans, coloureds and Indians was to enquire at workplaces, farms and factories, or to call on other possible employers. In contrast, among whites the most frequently used type of activity was searching through job advertisements or the Internet.

**Figure 6.5: Job-search activities by age, 2008**



Note: Each job-search activity as a percentage of total unemployment

Irrespective of age, the most frequently used type of job-search activity was through enquiring at workplaces, farms and factories, or to call on other possible employers. But searching through job advertisements and the Internet as well as placing and answering advertisements was strongly associated with the age of the unemployed person. Young unemployed people below the age of 35 years were particularly keen on these types of search activities relative to those in older age groups.

**Table 6.1: Job-search activities by province, 2008**

	WC	EC	NC	FS	KZN	NW	GP	MP	LP	RSA
	Per cent									
Waited/registered at employment agency, etc.	7,9	7,0	0,6	6,6	5,8	5,1	12,6	8,8	0,6	<b>7,6</b>
Enquired at workplaces/factories, etc.	63,1	49,7	63,5	71,4	56,3	80,7	44,9	67,1	56,7	<b>56,7</b>
Placed/answered advertisements	26,8	25,2	16,3	24,9	28,5	20,4	28,0	32,0	12,4	<b>25,5</b>
Searched through adverts and the Internet	24,9	19,0	4,4	12,7	10,7	16,3	22,7	6,9	7,5	<b>16,3</b>
Sought assistance of friends/relatives	35,6	59,9	1,2	15,2	29,3	33,6	45,1	26,3	17,9	<b>35,4</b>
Searched for land, etc.	1,1	1,0	0,3	1,1	0,7	1,0	1,2	0,6	0,2	<b>0,9</b>
Waited at street side for casual jobs	5,6	7,2	1,1	4,5	8,2	6,5	7,4	9,3	5,4	<b>6,9</b>
Sought financial assistance	0,6	0,8	0,4	1,0	1,0	0,8	1,0	1,5	1,0	<b>0,9</b>
Other	0,2	0,0	0,1	0,3	0,1	0,1	0,1	0,1	0,2	<b>0,1</b>

Note: Each job-search activity as a percentage of total unemployment

Two patterns emerge from the provincial distribution of job-search activities: firstly, except in Eastern Cape and Gauteng, more than 55% of all unemployed persons favoured enquiring at workplaces, farms and factories, or calling on other possible employers as their preferred job-search method. Secondly, searching through job advertisements and the Internet featured more prominently in provinces such as Western Cape and Gauteng than elsewhere.

**Figure 6.6: Job-search activities by education, 2008**

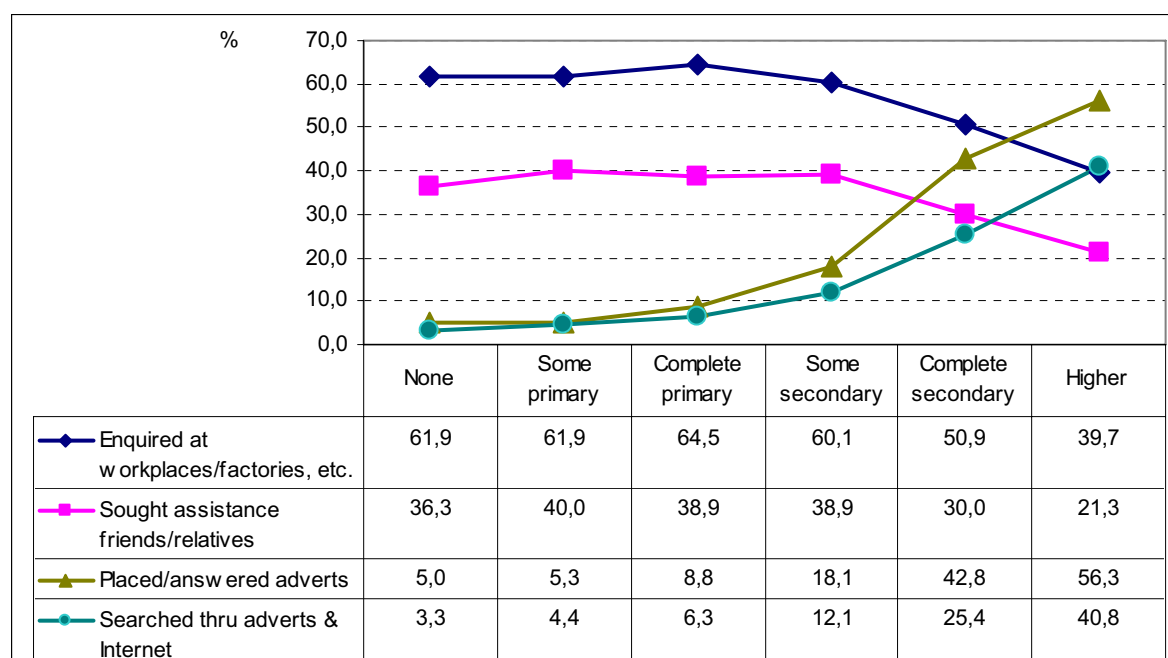


Figure 6.6 shows a strong association between certain types of job-search activities and the level of educational attainment. The percentage of unemployed persons with post-primary education who either enquired at workplaces/factories, etc., or sought the assistance of friends and relatives, declined as their qualifications increased. In contrast, the percentage of unemployed persons who placed and answered advertisements as well as those who searched through job advertisements or looked for jobs on the Internet increased.

## Characteristics of the unemployed by origin of unemployment

A useful dimension of the analysis of unemployment is a disaggregation into five groups as follows: Job losers; job leavers; new entrants; re-entrants; and those who last worked more than five years ago. These measures describe the flows into unemployment since they show what people who were unemployed in the reference period were doing at the time that they became unemployed, and for job losers and job leavers, how they came to be unemployed.

Since not all of the relevant questions to determine these groups were included in the LFS, it is not possible to establish an historical series for these indicators. As a result, the analysis in this section will focus solely on patterns in 2008.

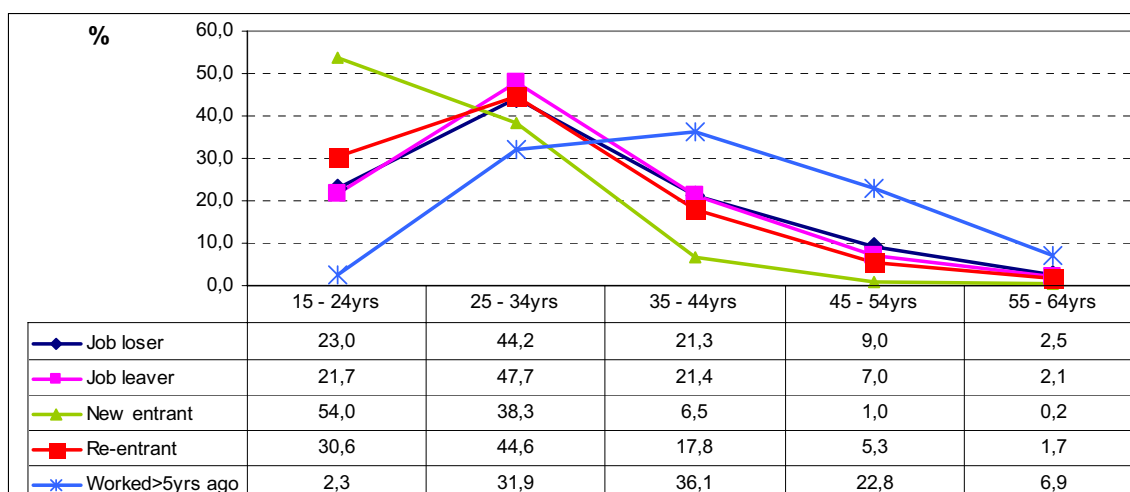
**Table 6.2: Characteristics of the unemployed by origin and sex, 2008**

	Men	Women	Total
	Thousand		
Job loser	686	532	1 219
Job leaver	152	226	378
New entrant	744	982	1 726
Re-entrant	86	140	225
Worked > 5 years ago	249	278	527
<b>Total</b>	<b>1 917</b>	<b>2 158</b>	<b>4 075</b>
	Per cent		
Job loser	35,8	24,7	29,9
Job leaver	7,9	10,5	9,3
New entrant	38,8	45,5	42,3
Re-entrant	4,5	6,5	5,5
Worked > 5 years ago	13,0	12,9	12,9
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

A larger percentage of unemployed women (45,5%) than men (38,8%) were new entrants to the labour force in 2008, and in that year a substantially smaller percentage of women than men were job losers (Table 6.2).

This clearly shows the effects of the relatively young labour force in South Africa as described in Chapter 2. Almost half (42,3%) of unemployed South Africans are looking for their first job. As studies have shown everywhere, looking for a first job is extremely challenging, if for no other reason that one has no work experience (and the references that go with them) to offer prospective employers.

**Figure 6.7: Age profile of the unemployed by origin of unemployment, 2008**



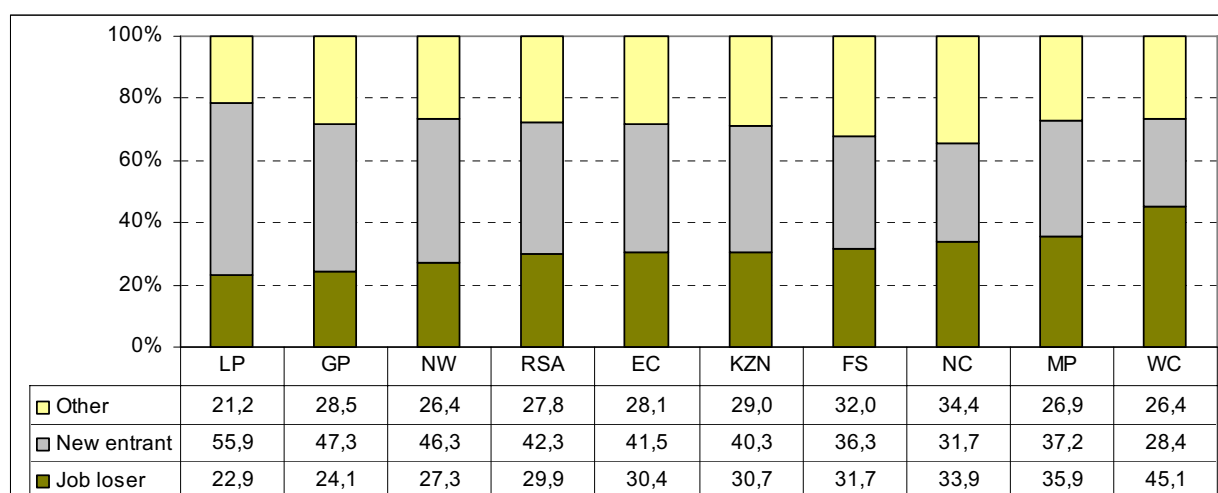
The age structure of the various unemployment categories highlights an important pattern. Whereas new entrants, not surprisingly, were predominantly young people (over 90% were below the age of 35 years), those who last worked more than five years ago were older (over 65% were older than 35 years). Job losers, job leavers and re-entrants tended to be in between these two groups with 44% to 48% in the 25–34-year age group (Figure 6.7).

**Table 6.3: Education profile of the unemployed by origin of unemployment, 2008**

	Job loser	Job leaver	New entrant	Re-entrant	Last worked >5 yrs ago	Total
<b>Men</b>	<b>Per cent</b>					
No education	3,0	1,9	0,9	2,5	6,7	2,6
Less than complete secondary	68,4	63,4	57,6	65,0	75,1	64,6
Complete secondary	24,4	26,6	35,9	26,6	15,6	28,0
Higher	3,3	6,4	4,7	5,0	1,3	3,9
Don't know	0,8	1,6	0,9	0,9	1,2	1,0
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>
<b>Women</b>						
No education	2,5	2,1	1,5	1,8	4,8	2,3
Less than complete secondary	62,9	60,2	52,0	64,0	71,5	58,9
Complete secondary	28,7	30,2	40,1	27,2	19,9	32,8
Higher	5,4	6,9	5,8	6,4	3,2	5,5
Don't know	0,5	0,6	0,5	0,6	0,6	0,5
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

Irrespective of which of the five groups they fell into (job loser, job leaver, new entrant, re-entrant, etc.), unemployed women tended to be better educated than their male counterparts – compared to men, larger proportions of women had completed secondary education or achieved higher qualifications (Table 6.3).

**Figure 6.8: Provincial profile of the unemployed by origin of unemployment, 2008**



The provincial profile of the unemployed, by various characteristics, highlights the following interesting patterns:

- Over 45% of the unemployed in North West, Gauteng and Limpopo were new entrants compared with fewer than 30% in Western Cape.
- Job losers accounted for almost twice the percentage of the unemployed in Western Cape (45,1%) compared with Limpopo (22,9%).

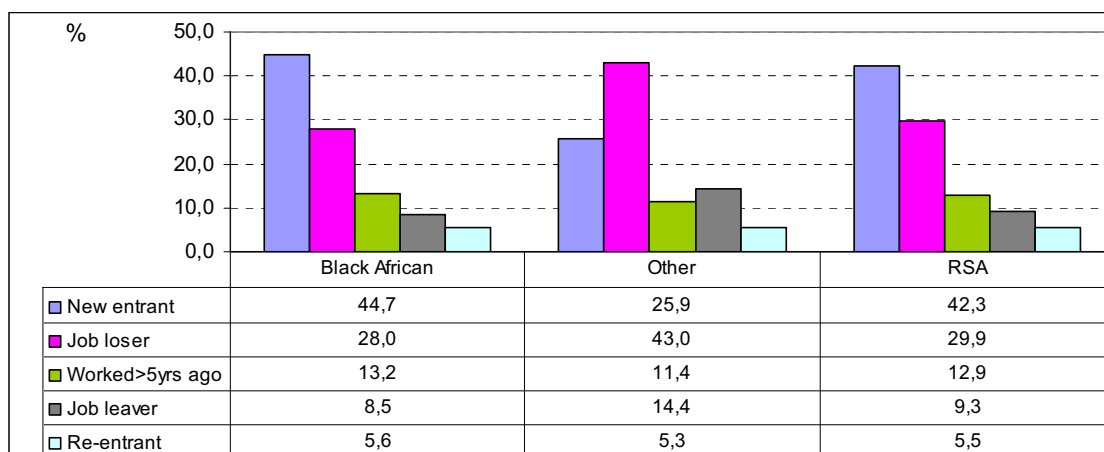


**Table 6.4: Population group of the unemployed by origin of unemployment, 2008**

	Job loser	Job leaver	New entrant	Re-entrant	Last worked >5 yrs ago	Total
	Thousand					
<b>Men</b>						
Black African	559	119	682	73	222	1 656
Other	127	33	61	12	28	261
<b>Total</b>	<b>686</b>	<b>152</b>	<b>744</b>	<b>86</b>	<b>249</b>	<b>1 917</b>
<b>Women</b>						
Black African	437	184	909	124	247	1 901
Other	95	42	73	15	31	257
<b>Total</b>	<b>532</b>	<b>226</b>	<b>982</b>	<b>140</b>	<b>278</b>	<b>2 158</b>
<b>Both sexes</b>						
Black African	996	303	1 592	198	468	3 557
Other	222	75	134	28	59	518
<b>Total</b>	<b>1 219</b>	<b>378</b>	<b>1 726</b>	<b>225</b>	<b>527</b>	<b>4 075</b>

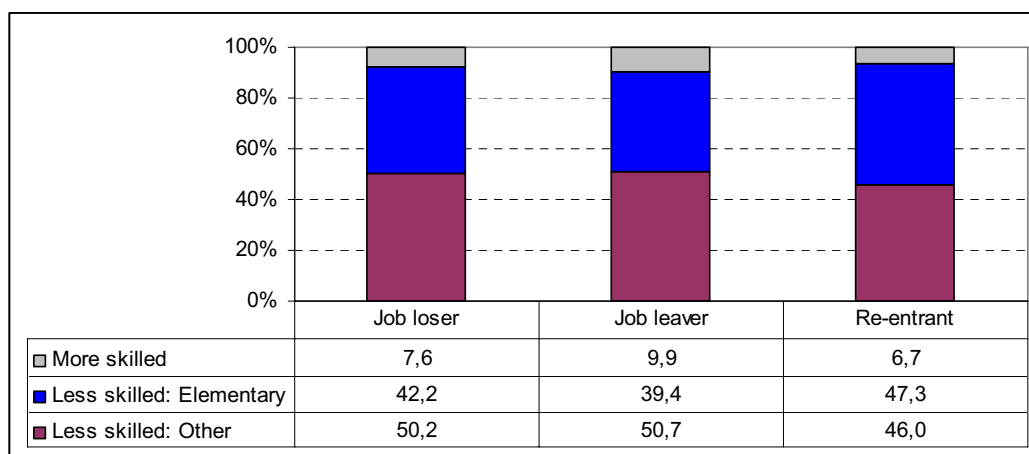
Among both men and women, new entrants accounted for the largest number of unemployed persons, and this pattern is reflected in the distribution by population group (Table 6.4).

**Figure 6.9: Population group of the unemployed by origin of unemployment, 2008**



Reflecting the youthfulness of the Black African population, Figure 6.9 indicates that new entrants to the labour force accounted for over 40% of total unemployment among the Black African population group, whereas job losers accounted for over 40% of the unemployed among the combined 'other' population group.

**Figure 6.10: Previous occupation of the unemployed by origin of unemployment, 2008**



Details of the previous occupation and industry of job losers, job leavers and re-entrants suggest that for all three groups, elementary work (including domestic work) was the single largest occupation category (Figure 6.10). Among other less-skilled occupations, sales and service was the second most important occupation among job leavers while crafts was the second most important occupation among job losers.

**Table 6.5: Previous industry of the unemployed by origin of unemployment, 2008**

	Job loser	Job leaver	Re-entrant
	Thousand		
Agriculture	79	18	14
Mining	21	4	3
<b>Primary industries</b>	<b>100</b>	<b>22</b>	<b>17</b>
Manufacture	183	38	26
Utilities	8	1	2
Construction	221	35	29
<b>Secondary industries</b>	<b>412</b>	<b>74</b>	<b>57</b>
Trade	276	119	64
Transport	62	16	8
Finance	127	41	16
Social	106	43	24
Private households	136	64	38
Other	0	0	1
<b>Tertiary industries</b>	<b>707</b>	<b>282</b>	<b>151</b>
<b>Total</b>	<b>1 219</b>	<b>378</b>	<b>225</b>

Wholesale and retail trade – part of the secondary industries group – accounted for the largest number of jobs previously done by unemployed persons. Among job losers, job leavers and re-entrants, 22% to 32% had previously worked in that industry. The construction industry – part of the primary industries group – was the second largest provider of jobs among job losers. Working as domestic workers, gardeners, security guards, etc. in private households – part of the tertiary industries group – was the second largest industry of both job leavers and re-entrants (Table 6.5). This is reflected in the relatively large proportions of job leavers (74,6%) and re-entrants (67,0%) whose previous occupation was in the tertiary industries (Figure 6.11).

**Figure 6.11: Previous industry of the unemployed by origin of unemployment, 2008**



## Unemployment duration

Short-term unemployment arises because there is some minimal rate of unemployment that occurs in any modern economy. This may be the result of time lags in a number of areas: between workers changing jobs and finding alternative employment; the closure of firms and the opening of others; as well as new workers entering the labour force at a faster rate than others leave (OECD, 1991<sup>18</sup>). On the other hand, long-term unemployment arises because of social and economic imbalances that do not facilitate job creation at a pace that is fast enough to absorb those already unemployed and those entering the labour market for the first time.

Long-term unemployment may also reflect a mismatch between the skills required by employers and those supplied by workers, or it could reflect a geographical mismatch between the locations of unemployed persons and where job vacancies occur (See: IMF 1999<sup>19</sup>; Barker, 1998<sup>20</sup>).

Caution must be exercised when interpreting the unemployment numbers and rates at sub-national levels and more so within unemployment categories (i.e. short-term and long-term) because of small numbers. As a result, more emphasis will be placed on the analysis of those in long-term unemployment, since this group is relatively larger and lower levels of disaggregation allow more robust analysis. Also, to the extent that short-term unemployment occurs in even the best performing economies, the bigger challenge is long-term unemployment.

**Table 6.6: The duration of unemployment, 2003–2008**

	2003	2004	2005	2006	2007	2008	Annual average change 2003–2008
	Thousand						
Less than 3 mths	662	666	649	780	1 030	618	-1,4
3 mths, less than 6 mths	347	276	341	361	318	427	4,2
6 mths, less than 1 yr	468	408	458	434	407	641	6,5
1 yr, less than 3 yrs	1 139	973	993	934	858	961	-3,3
3 yrs and longer	1 700	1 546	1 480	1 337	1 159	1 421	-3,5
<b>Total*</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>	<b>-1,5</b>

\* Includes 'don't know' and 'unspecified'

**Table 6.7: The incidence of unemployment, 2003–2008**

	2003	2004	2005	2006	2007	2008	Annual average change 2003–2008
	Thousand						
<b>Short-term</b>	<b>1 477</b>	<b>1 350</b>	<b>1 448</b>	<b>1 575</b>	<b>1 754</b>	<b>1 686</b>	<b>2,7</b>
<b>Long-term</b>	<b>2 839</b>	<b>2 519</b>	<b>2 473</b>	<b>2 271</b>	<b>2 016</b>	<b>2 383</b>	<b>-3,4</b>
1 yr, less than 3 yrs	1 139	973	993	934	858	961	-3,3
3 yrs and longer	1 700	1 546	1 480	1 337	1 159	1 421	-3,5
<b>Total*</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>	<b>-1,5</b>
	Per cent						
<b>Incidence</b>							
Short-term	33,6	34,2	36,2	40,2	45,3	41,4	-
Long-term	64,6	63,9	61,9	57,9	52,1	58,5	-

\* Includes don't know and unspecified

<sup>18</sup> OECD Economic Survey, Paris, 1991

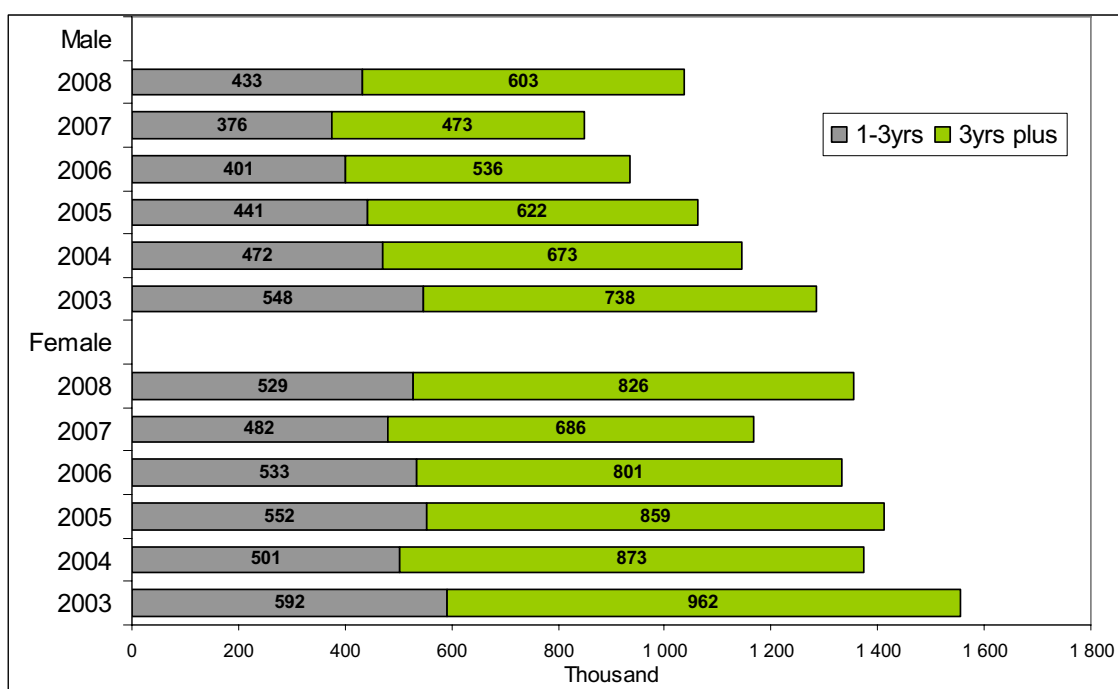
<sup>19</sup> World Economic Outlook: International Financial Contagion, Chronic unemployment in the Euro area: Causes and Cures, IMF, May 1999

<sup>20</sup> Barker, F S. The South African Labour Market, Critical Issues for reconstruction, Pretoria, 1995

As discussed in Chapter 3, there was a decline in the unemployment rate from 27,1 in 2003 to 22,9% in 2008 due to the expansion of employment by an average annual 3,0%, and a decline in the number of unemployed persons by an average annual 1,5% over that period. This was accompanied by a decline in the number of persons in long-term unemployment (down by an average annual 3,4% over the period 2003–2008).

Despite this improvement in key labour market aggregates over the five year period as a whole, in 2007 weaknesses in the South African economy had already begun to emerge. By 2008, the increase in the number of persons that were unemployed reflected an increase in those that were in long-term unemployment (up from 2,1 million in 2007 to 2,4 million in 2008) to such an extent that the incidence of long-term unemployment rose from 53,2% in 2007 to 58,5% in 2008 (Tables 6.6 and 6.7).

**Figure 6.12: Long-term unemployment by duration of job search, 2003–2008**



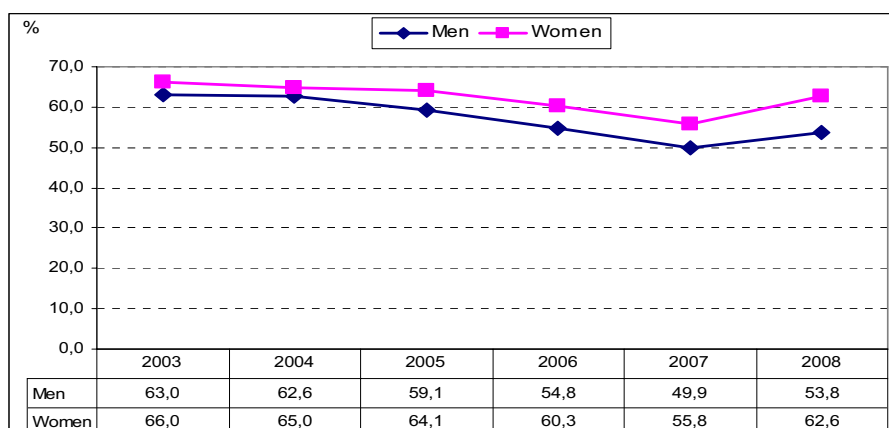
A challenging aspect of the profile of persons in long-term unemployment is that among both men and women, the majority have been looking for work for three years or more (Table 6.5 and Figure 6.12).

**Table 6.8: Annual changes in the duration of unemployment, 2003–2008**

	2004	2005	2006	2007	2008	Cumulative change 2003–2008
	Thousand					
<b>Short-term</b>	<b>-127</b>	<b>98</b>	<b>127</b>	<b>179</b>	<b>-68</b>	<b>209</b>
<b>Long-term</b>	<b>-320</b>	<b>-46</b>	<b>-203</b>	<b>-213</b>	<b>325</b>	<b>-457</b>
1 yr, less than 3 yrs	-166	20	-60	-76	104	-178
3 yrs and longer	-154	-66	-143	-178	262	-279
<b>Total unemployment*</b>	<b>-450</b>	<b>52</b>	<b>-75</b>	<b>-51</b>	<b>204</b>	<b>-320</b>

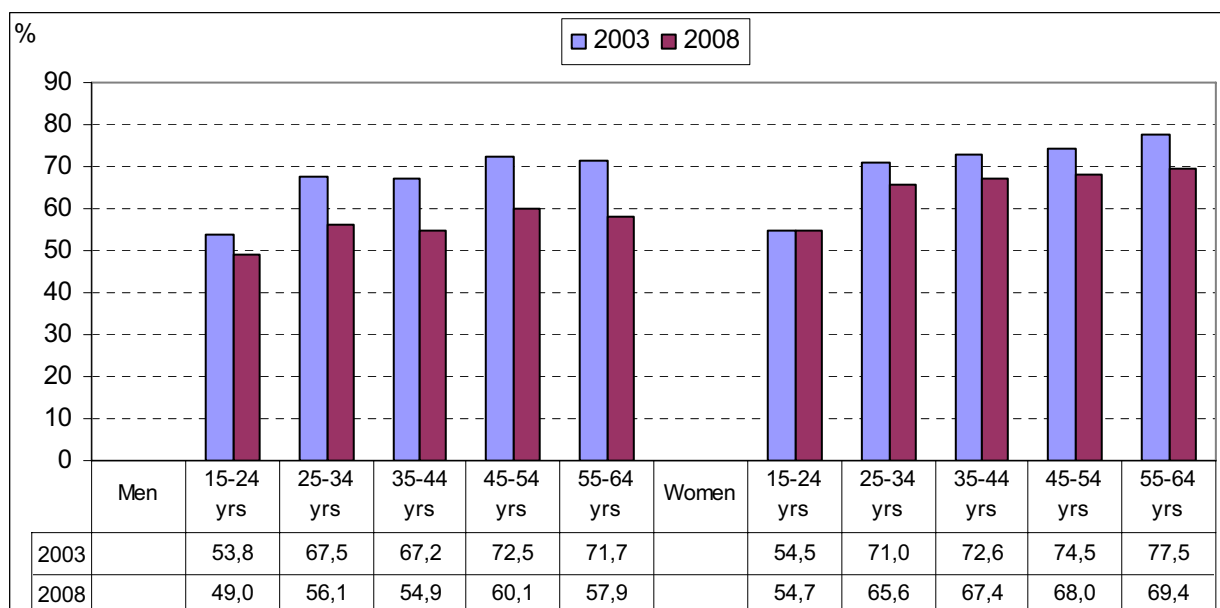
\* Includes 'don't know' and 'unspecified'

Table 6.8 shows that in 2008, there was a reversal in the downward trend of persons in long-term unemployment and that the increase in long-term employment by 325 000 in 2008 was largely on account of the rise among those who had been looking for work for three years or longer.

**Figure 6.13: Incidence of long-term unemployment by sex, 2008****Table 6.9: The duration of unemployment by sex, 2003–2008**

	2003	2004	2005	2006	2007	2008	Annual average change 2003–2008
	Thousand						Per cent
<b>Men</b>							
Short-term	719	652	701	737	840	882	4,2
Long-term	1 286	1 145	1 063	937	869	1 031	-4,3
<b>Total</b>	<b>2 042</b>	<b>1 830</b>	<b>1 797</b>	<b>1 710</b>	<b>1 739</b>	<b>1 917</b>	<b>-1,3</b>
<b>Women</b>							
Short-term	758	698	746	837	914	804	1,2
Long-term	1 554	1 374	1 411	1 334	1 189	1 351	-2,8
<b>Total</b>	<b>2 353</b>	<b>2 115</b>	<b>2 200</b>	<b>2 212</b>	<b>2 132</b>	<b>2 158</b>	<b>-1,7</b>
<b>Both sexes</b>							
Short-term	1 477	1 350	1 448	1 575	1 754	1 686	2,7
Long-term	2 839	2 519	2 473	2 271	2 016	2 383	-3,4
<b>Total</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>	<b>-1,5</b>

The reversal of the downturn in long-term unemployment in 2008 is reflected in a rise in the incidence of long-term unemployment among both men and women in 2008 (Figure 6.14).

**Figure 6.14: The incidence of long-term unemployment by age and sex, 2003 and 2008**

As is the case with the situation faced by youth in other countries, many of the youth in the South African labour market may also be continuing with their education to enhance their job-prospects, rather than face unemployment. This is perhaps an important factor associated with the lower incidence of long-term unemployment among younger people than in the older age groups.

### Long-term unemployment by population group

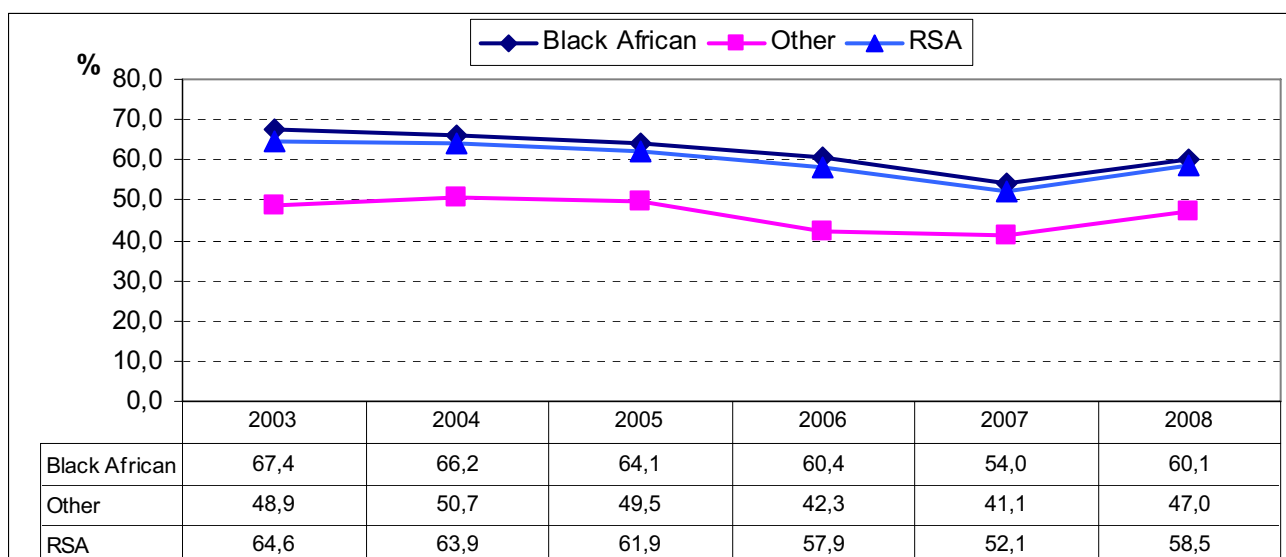
As discussed earlier, black Africans account for 77,4% of persons aged 15–64 years (the working-age population), but over 80% of the unemployed. Table 6.6 and Figure 6.17 show that, in addition to being disproportionately represented among the unemployed by a large margin, the incidence of long-term unemployment among black Africans is higher than that of the other groups. Because Indians/Asians and whites are mostly employed, their small numbers among the unemployed make it difficult to obtain an accurate measure of the incidence of long-term unemployment for these groups. As a result, only black Africans are identified separately.

**Table 6.10: The incidence of long-term unemployment by population group, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Thousand</b>						
<b>Long-term unemployment</b>						
Black African	2 514	2 221	2 171	2 038	1 779	2 139
Other	325	298	302	233	237	244
<b>RSA</b>	<b>2 839</b>	<b>2 519</b>	<b>2 473</b>	<b>2 271</b>	<b>2 016</b>	<b>2 383</b>
<b>Total unemployment</b>						
Black African	3 729	3 357	3 387	3 371	3 294	3 557
Other	666	588	610	550	577	518
<b>RSA</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>
<b>Per cent</b>						
<b>Incidence of long-term unemployment</b>						
Black African	67,4	66,2	64,1	60,4	54,0	60,1
Other	48,9	50,7	49,5	42,3	41,1	47,0
<b>RSA</b>	<b>64,6</b>	<b>63,9</b>	<b>61,9</b>	<b>57,9</b>	<b>52,1</b>	<b>58,5</b>

Over the period 2003 to 2007, there has been a steady decline in the number of black Africans in long-term unemployment, as well as in the incidence of long-term unemployment among persons in that population group. However, the deterioration in the labour market in 2008 is reflected in the upturn in the incidence of long-term unemployment among the black African population group as well as the 'other' population groups combined.

**Figure 6.15: The incidence of long-term unemployment by population group, 2003–2008**



## Long-term unemployment by level of educational attainment

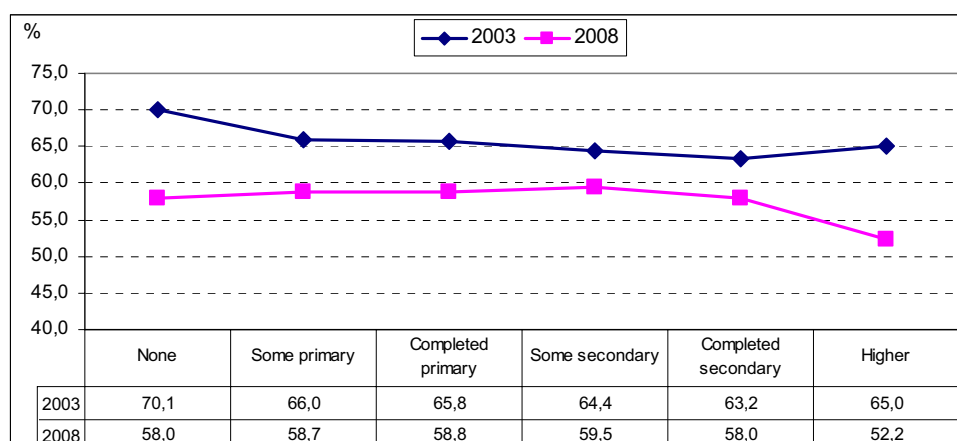
Aggregate data on education outcomes cloud the fact that not all members of society are able to participate equally at all levels of the education system. As discussed in Chapter 2 and Chapter 3, there are often large disparities in the education performance of people in the working-age population based on sex, population group, age, and location.

**Table 6.11: Long-term unemployment by education, 2003–2008**

	2003	2004	2005	2006	2007	2008
	Thousand					
<b>Men</b>						
None	48	30	41	30	27	27
Some primary	202	158	127	118	117	128
Complete primary	97	82	54	69	62	67
Some secondary	533	505	596	413	375	481
Complete secondary	348	333	206	268	233	285
Higher	50	33	34	38	33	34
<b>Total (incl. 'other' and 'don't know')</b>	<b>1 286</b>	<b>1 145</b>	<b>1 063</b>	<b>937</b>	<b>849</b>	<b>1 031</b>
<b>Women</b>						
None	54	39	46	52	31	30
Some primary	178	132	129	128	101	106
Complete primary	118	79	72	76	78	67
Some secondary	677	624	782	603	555	638
Complete secondary	448	445	320	413	343	438
Higher	75	53	58	58	56	67
<b>Total (incl. 'other' and 'don't know')</b>	<b>1 554</b>	<b>1 374</b>	<b>1 411</b>	<b>1 334</b>	<b>1 168</b>	<b>1 351</b>

Compared with 2003, in 2008, the number of men and women in long-term unemployment declined in each education category (Table 6.11). Extreme caution is required in interpreting the results at both ends of the educational spectrum because of small numbers. However, it would appear that the decline was most pronounced among those with no formal education as well as those with higher education. Figure 6.17 shows that in 2003, 70,1% of unemployed persons with no formal education had been looking for work for one year or longer; by 2008 the percentage had fallen to 58,0%. At the top end of the education ladder, the incidence of long-term unemployment also declined among those with post-secondary qualifications. Despite this improvement, in 2008 more than half (52,2%) of persons with higher educational qualifications had been unemployed for one year or more (Figure 6.17). The lower skills level of a significant fraction of the workforce is reflected in a low employment/population ratio (Table 3.4) and a high incidence of long-term unemployment among less educated individuals.

**Figure 6.17: Incidence of long-term unemployment by education, 2003 and 2008**



## The duration of unemployment by other characteristics of the unemployed

Demand patterns heavily influence structural change and employment dynamics, since labour shedding in one sector can be absorbed in other sectors. The process is of course not instantaneous and frictions in the market (e.g. skill matching, wages, differences in labour and product market regulation) mean that labour requires time to adjust (ILO<sup>21</sup>). Against this background, a useful dimension to the analysis of the unemployed is with reference to the five groups presented in Table 6.8.

**Table 6.12: Duration of unemployment by other characteristics, 2008**

	Short-term	Long-term	Total	Incidence: long-term
	Thousand			Per cent
Job loser	832	387	1 219	31,7
Job leaver	240	139	378	36,8
New entrant	451	1 275	1 726	73,9
Re-entrant	128	97	225	43,1
Last worked more than 5 yrs ago	35	492	527	93,4
<b>Total</b>	<b>1 686</b>	<b>2 389</b>	<b>4 075</b>	<b>58,6</b>
	Percentage share			
Job loser	49,3	16,2	29,9	-
Job leaver	14,2	5,8	9,3	-
New entrant	26,7	53,4	42,3	-
Re-entrant	7,6	4,1	5,5	-
Last worked more than 5 yrs ago	2,1	20,6	12,9	-
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>-</b>

The impact of work history on the likelihood of falling into long-term unemployment is substantial. If a person last worked more than five years ago, such person is almost certain (93,4%) to end up in long-term unemployment. Those with no work history (new entrants) also face a high probability of long-term unemployment (73,9%). Those who have worked before but spent some time being not economically active before starting to look for work have a much lower probability of being unemployed for a long time (43,1%). It is likely that because they have recent work experience, those least likely to be unemployed for a long time are the job losers and job leavers. Between those two groups, it is of interest to note that those who leave their jobs are slightly more likely to face long-term unemployment than those who lost their last job.

The reluctance of employers to bear the additional costs of on-the-job training of inexperienced workers is well documented. Such is the case in South Africa as well, where many young people (in particular black Africans) who join the labour force, are confronted with a lack of demand for their newly gained professional education.

This, coupled with the legacy of 'Bantu education', tends to have two outcomes. On the one hand, skill mismatches arise, and on the other, employers complain about the lack of sufficiently qualified recruits for available vacancies.

In addition to demographic variables such as age, race and sex, research has shown that asymmetries in the occupational structure are also associated with the duration of job searching among unemployed persons, because some occupations are in greater demand than others. Individuals who are in occupations that are in low demand have a difficult time finding a job. Evidence of this is also present in the South African labour market, where in 2008, two in every five job leavers and a similar percentage of job losers in long-term unemployment had previously worked in elementary occupations. Against this background, technological progress, and the fact that the manufacturing and modern services sectors are so broad, means there is an increasing demand for human resources with higher educational levels and/or technical training (Gallart, 2008<sup>22</sup>).

<sup>21</sup> World Employment Report. ILO, 2007.

<sup>22</sup> Gallart Maria Antonia, 2008. ILO/Cinterfor, Skills, Productivity and Employment Growth: The case of Latin America



## Long-term unemployment by province

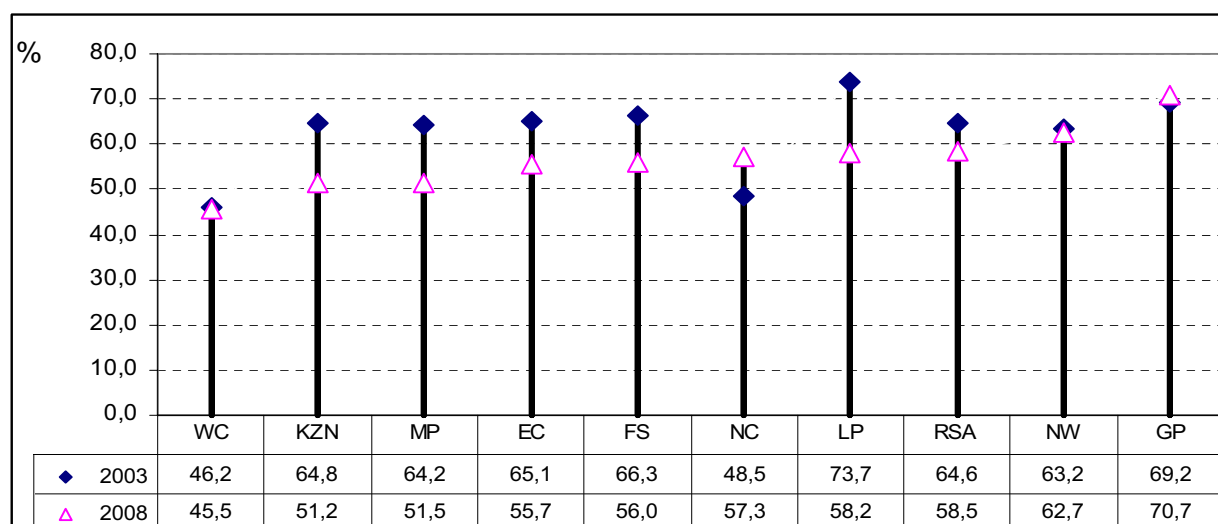
Historically, the incidence of long-term unemployment has generally been higher in Gauteng and Limpopo than in the other provinces, while it has been lowest in Western Cape.

**Table 6.13: The incidence of long-term unemployment by province, 2003–2008**

	2003	2004	2005	2006	2007	2008
	Per cent					
Western Cape	46,2	49,3	46,4	40,6	30,3	45,5
Eastern Cape	65,1	56,8	60,4	59,3	58,0	55,7
Northern Cape	48,5	51,1	49,8	42,1	49,6	57,3
Free State	66,3	63,9	63,5	56,9	56,7	56,0
KwaZulu-Natal	64,8	67,0	58,8	54,6	44,6	51,2
North West	63,2	68,4	67,0	62,9	56,4	62,7
Gauteng	69,2	69,6	69,8	65,2	60,2	70,7
Mpumalanga	64,2	52,4	51,6	56,0	48,0	51,5
Limpopo	73,7	72,1	70,9	60,8	59,5	58,2
<b>RSA</b>	<b>64,6</b>	<b>63,9</b>	<b>61,9</b>	<b>57,9</b>	<b>52,1</b>	<b>58,5</b>

The weakening of the labour market in 2007 was reflected in an increase in the incidence of long-term unemployment in most provinces across the country. The largest increases occurred in the provinces with the lowest unemployment rates in 2008. Gauteng, Western Cape and KwaZulu-Natal experienced increases of between 6 and 16 percentage points in the incidence of long-term unemployment between 2007 and 2008. Over the same period, the incidence of long-term unemployment remained virtually unchanged in Eastern Cape and Free State, while in Limpopo it declined from 59,5% in 2007 to 58,2% in 2008. In Western Cape and KwaZulu-Natal the increase in the incidence of long-term unemployment occurred despite a decline in the unemployment rate, suggesting particularly serious employment constraints in those labour markets. However, research in Canada and the US has shown that with every increase in the number of weeks of unemployment, the probability of remaining unemployed for an additional week increases. If it is the short-term unemployed who do indeed get jobs at the expense of the long-term unemployed, those in long-term unemployment will increase as a percentage of total unemployment.

**Figure 6.18: Incidence of long-term unemployment by province, 2003 and 2008**



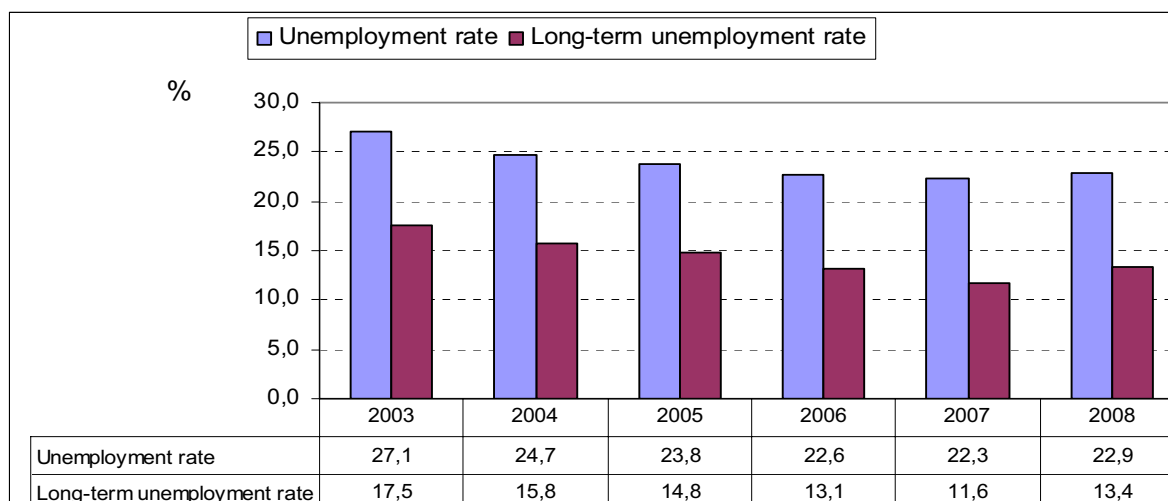
Over a longer timeframe (2003 to 2008), the percentage of unemployed persons in long-term unemployment was virtually unchanged in Western Cape and Gauteng, but declined in every other province except Northern Cape (Figure 6.18). An examination of the shifts into and out of the labour force indicates that the provinces in which the incidence of long-term unemployment declined the most over the period 2003 to 2008, were those in which there was evidence of people giving up hope altogether of finding work and joining the ranks of the not economically active.

## Long-term unemployment rate

The long-term unemployment rate is an important labour market variable because it provides an additional indication of how severe the unemployment problem is for various groups in the labour market. Figure 6.19 shows the relationship between the overall unemployment rate (discussed in greater detail in Chapter 3) and the long-term unemployment rate. Over the period 2003 to 2008, the latter has fluctuated between 11% and 18% while the unemployment rate has been within the 22% to 28% range.

One clear indication of the deteriorating labour market situation in 2008 was that the overall unemployment rate was virtually unchanged compared with a year earlier, but the long-term unemployment rate increased from 11,6% in 2007 to 13,4% in 2008 (Figure 6.19).

**Figure 6.19: Trend in the long-term unemployment rate, 2003–2008**

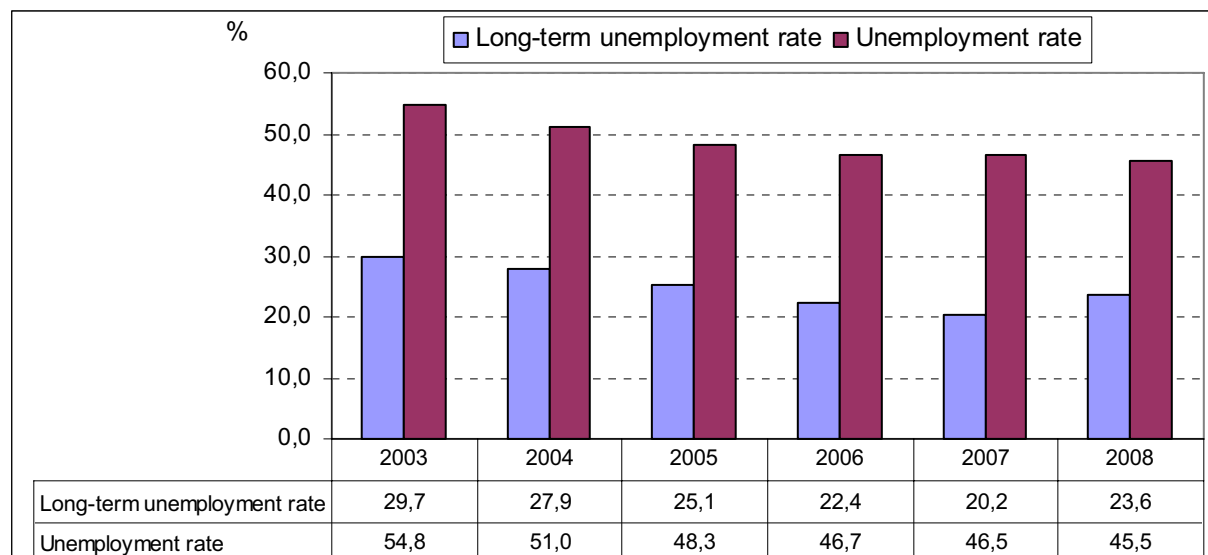


**Figure 6.20: The long-term unemployment rate by sex, 2008**



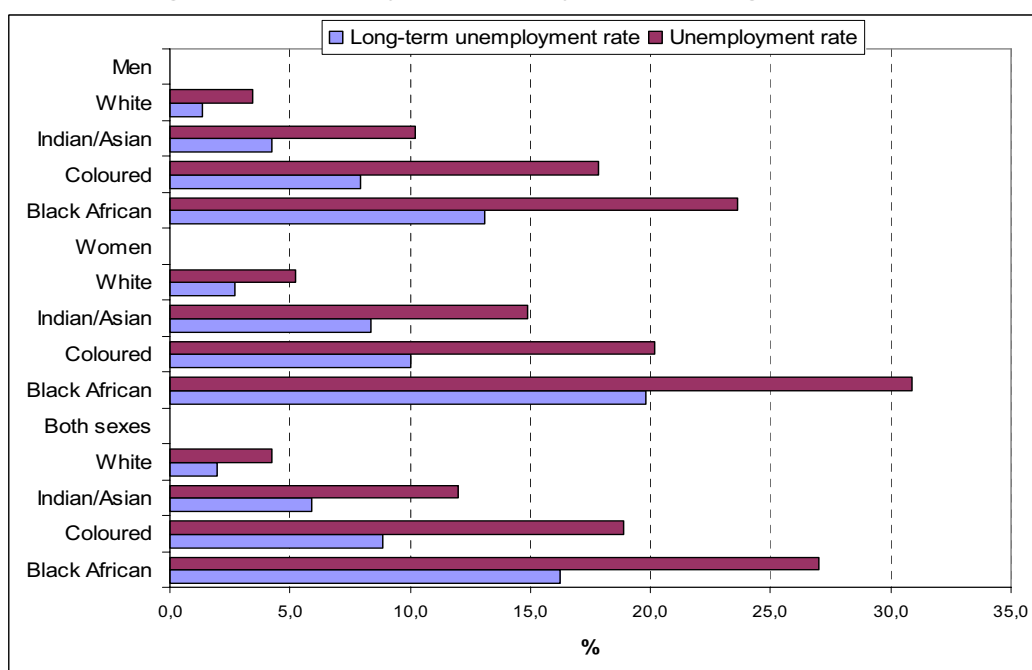
Over the period 2003 to 2008, the unemployment rate among women was higher than that of men, and so too was the long-term unemployment rate. In 2008, the long-term unemployment rate among women was 16,5% compared with 10,8% among men (Figure 6.20). Another important occurrence is that among women, the unemployment rate remained virtually unchanged in 2008 compared with a year earlier, but the long-term unemployment rate increased from 14,5% in 2007 to 16,5% in 2008.

**Figure 6.21: The long-term unemployment rate among persons aged 15–24 years, 2003–2008**



The long-term unemployment rate among persons aged 15–24 years has been over 20% every year since 2003. In 2008 as many as 23,6% of the labour force aged 15–24 years had been looking for a job for one year or more (Figure 6.21). Although the overall unemployment rate among that age group declined each year over the period 2003 to 2008, the weakening of the labour market is reflected in the increase in the long-term unemployment rate from 20,2% in 2007 to 23,6% in 2008.

**Figure 6.22: The long-term unemployment rate by population group, 2008**



Reflecting the pattern of unemployment rates by population group, the long-term unemployment rate was highest among black African women and lowest among white males in 2008 (Figure 6.22).

## Summary and conclusion

This chapter analysed various aspects of the unemployed in terms of their socio-demographic characteristics such as age and sex and variations in their job-search behaviour, followed by an analysis of unemployment duration and in that context a discussion of the long-term unemployment rate.

Job-search patterns among the unemployed were concentrated in a narrow range of activities. In 2008, more than one half of all unemployed persons enquired at workplaces/factories, etc., in search of work.

It is widely recognised that employers are often hesitant to employ people who have been out of work for a long time or who have never had a job since they left school. This reflects endemic social barriers to hiring people based on factors such as age, sex and population group. The historical backdrop against which the South African labour market has developed is a major underlying factor. The bulk of unemployed individuals are black African, many of whom are likely to be at a disadvantage in finding work due to lower levels of education, obsolete skills, their lower expectancy of finding work, or – in the case of older people – because their job-search or interview styles did not match those of younger individuals.

Over the period 2003–2008 there was a reduction in long-term unemployment that was largely attributable to the expansion in employment opportunities over the period (especially among men). However, this good overall performance masks weaknesses in the labour market that became evident in 2008 when the number of persons in long-term unemployment increased after four successive years of decline. As a result, in 2008 the incidence of long-term unemployment increased among both men and women to such an extent that over 50% of unemployed men and over 60% of unemployed women were actively looking for a job for one year or longer.

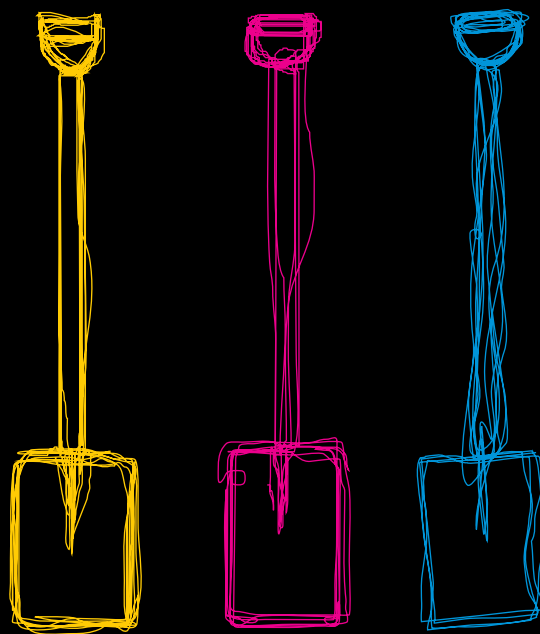
In addition to demographic variables such as age, race and sex, research has shown that asymmetries in the occupational structure are also associated with the duration of job searching among unemployed persons, because there is greater demand for some occupations than for others. Individuals who are in occupations that are in low demand have a difficult time finding a job. For example, in 2008, two in every five job leavers and a similar percentage of job losers in long-term unemployment had previously worked in elementary occupations. Technological progress and the fact that the manufacturing and modern services sectors are so broad, also means there is an increasing demand for human resources with higher educational levels and/or technical training.

The lower skills level of a significant fraction of the workforce is reflected in a low employment/population ratio and a high incidence of long-term unemployment among the less educated workers. As a result, the additional jobs required to ensure a continued reduction in long-term unemployment (without a shift into inactivity) will be a major challenge in the years ahead – particularly among those that have been looking for a job for three years or more without success.

The long-term unemployment rate is an important labour market variable because it provides an additional indication of how severe the unemployment problem is for various groups in the labour market. One clear indication of the deteriorating labour market situation in 2008 was that the overall unemployment rate was virtually unchanged compared with a year earlier, but the long-term unemployment rate increased from 11,6% in 2007 to 13,4% in 2008.

## Chapter 7

### A profile of the not economically active population





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## Chapter 7: A profile of the not economically active

### Key labour market concepts

**Not economically active persons** are those who did not work in the reference week because they either did not look for work or start a business in the four weeks preceding the survey or were not available to start work or a business in the reference week. Not economically active constitutes two groups: discouraged work-seekers and other (not economically active).

**Discouraged work-seekers** are persons who wanted to work but did not try to find work or start a business because they believed that there were no jobs available in the area, or were unable to find jobs requiring their skills, or they had lost hope finding any kind of work.

**Other (not economically active)** are those who did not work and did not try to find work or start a business and were not available for work in the four weeks preceding the survey.

Discouraged workers and other (not economically active) are counted as out of the labour force under international guidelines since they were not looking for work and were not available for work.

### Background

The not economically active are those persons who, during the reference week, were neither employed nor unemployed. More specifically, they are those who did not have a job in the reference week, did not look for work or try to start a business in the four weeks ending with the reference week, or were not available to start work or a business in the reference week. The economically inactive is divided into 'discouraged work-seekers' and 'other not economically active'. Discouraged work-seekers want work but are not looking for work because they believe: that there are no available jobs in the area, were unable to find work requiring their skills, or have lost hope in finding any job. As is the case in most other countries, this group is not included in the official unemployment rate, since the definitions of employment and unemployment are based on the standards of the International Labour Organization (ILO)<sup>23</sup>.

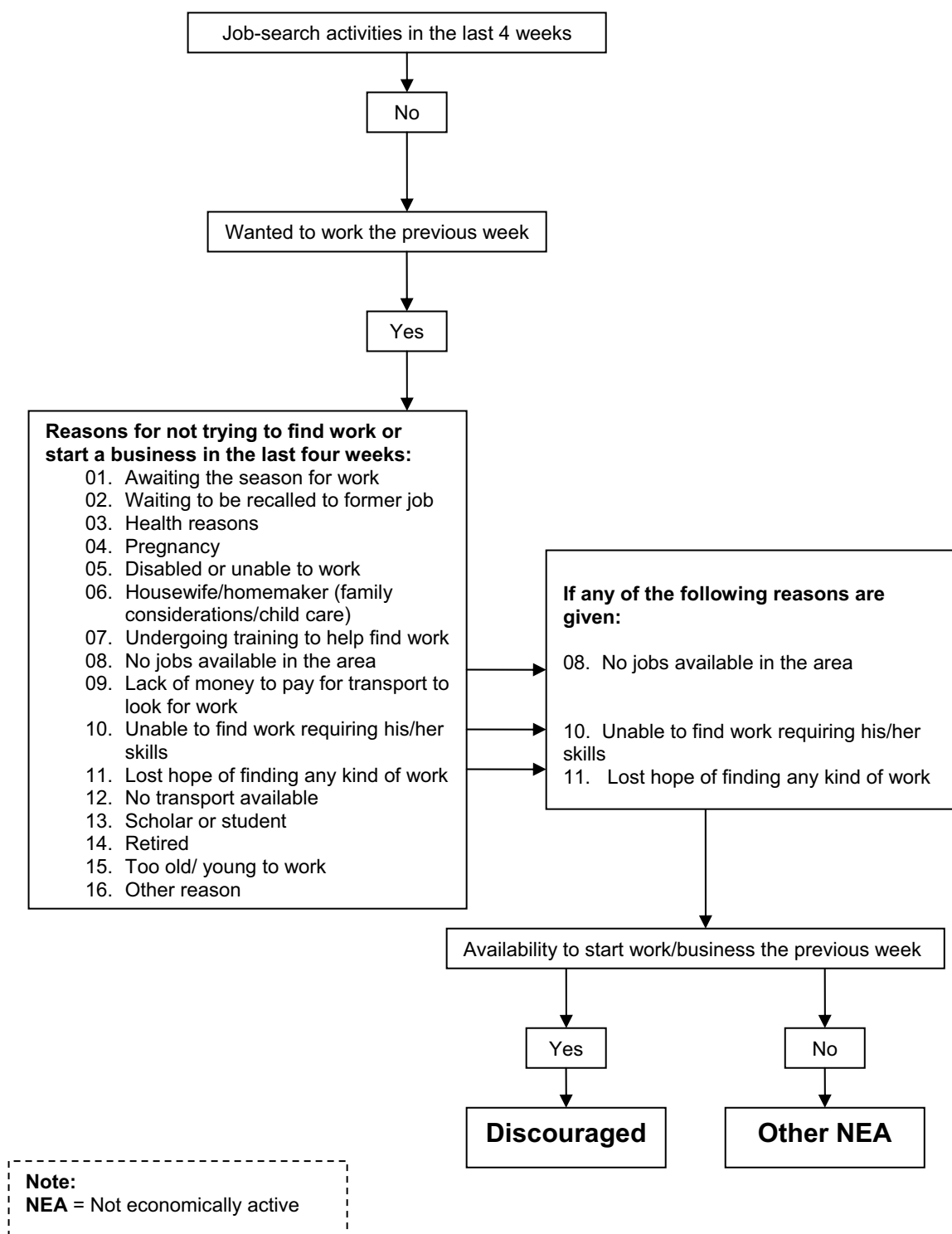
The South African government has set targets to reduce unemployment by half in 2014, and the unemployment rate has been used as the measure of unemployment. There will be a positive impact on the unemployment rate if government is successful in creating substantial and sustained employment growth. However, the impact of such growth on the unemployment rate depends entirely on the response of the not economically active (NEA) population. This is especially true of the discouraged work-seekers, as they are near-term potential workers. If large portions of the NEA respond to improved job opportunities created by employment growth and start looking for work, then for every person who leaves unemployment by getting a job, someone else in the NEA population may be counted as unemployed because he/she has started to look for work. Because some of today's NEA population will be tomorrow's labour force participants (as employed or unemployed), it is important to be aware of the past and current characteristics of this population.

On the other hand, the 'other not economically active' group comprises students, home-makers, and persons who are too young or old to work, ill or disabled persons, etc. This group does not have much influence on the labour market as they are not available to work, but it still is an important aspect to consider as it gives predictive insight of the future. Students in particular, form a group that has the ability to change the labour market in the future.

<sup>23</sup> ILO, 13<sup>th</sup> Conference of Labour Statisticians, Geneva, 1982



In the South African Quarterly Labour Force Survey (QLFS), the not economically active population is described by the following flow chart (Stats SA QLFS Guide<sup>24</sup>). The guide starts by identifying the job-search activities that household members had undertaken to find jobs.



<sup>24</sup> Guide to the Quarterly Labour Force Survey, P02-11-01, August 2008

## Introduction

Given the role played by the not economically active population in the South African labour market, and in particular discouraged work-seekers, this chapter first analyses the NEA in general by socio-economic variables such as gender and age. Inactivity rates are analysed for all age groups by province, and then prime-age (25–54 years) inactivity is examined. Analysis is also done on the reasons for inactivity. A special focus will then be given to discouraged work-seekers. Lastly, a comparison between discouraged work-seekers and other not economically active persons is conducted.

## The not economically active population

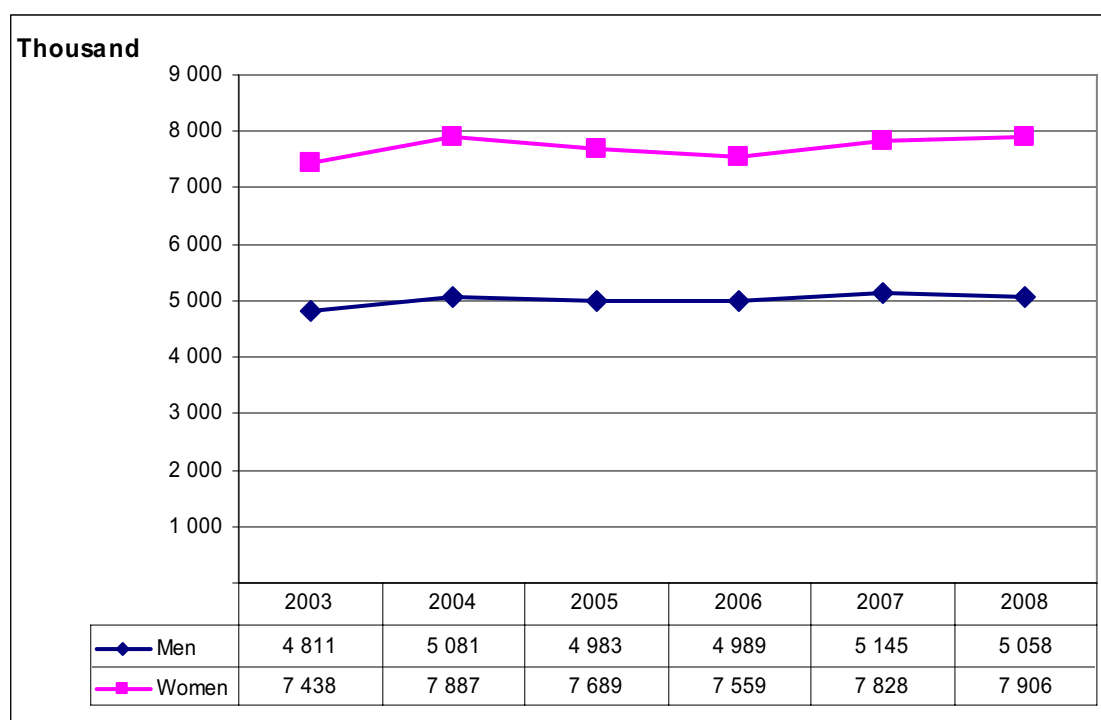
This section looks at the evolution of the not economically active group and seeks to analyse the trends over the period 2003–2008.

### Not economically active by sex, 2003–2008

**Table 7.1: Not economically active by sex, 2003–2008**

	2003	2004	2005	2006	2007	2008
	<b>Thousand</b>					
Men	4 811	5 081	4 983	4 989	5 145	5 058
Women	7 438	7 887	7 689	7 559	7 828	7 906
<b>Total</b>	<b>12 249</b>	<b>12 968</b>	<b>12 672</b>	<b>12 548</b>	<b>12 973</b>	<b>12 964</b>
	<b>Percentage share</b>					
Men	39,3	39,2	39,3	39,8	39,7	39,0
Women	60,7	60,8	60,7	60,2	60,3	61,0
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

**Figure 7.1: Distribution of the NEA by sex, 2003–2008**



The labour force plus the not economically active comprise the working-age population. For any given population, the more people there are in the labour force, the fewer not economically active there will be.

Earlier chapters showed that more men than women are in the labour force and so, as the above chart shows (Figure 7.2), there are more women than men who are not economically active.

The number of economically inactive persons increased at a barely perceptible upward trend since 2003 in spite of growth of the working-age population in that period. This is due to increasing proportions of both men and women in the labour force (participation rate).

## Age profile of the not economically active, 2003–2008

**Table 7.2: Not economically active by age, 2003–2008**

	2003	2004	2005	2006	2007	2008
<b>Thousand</b>						
15–24 yrs	6 548	6 796	6 799	6 783	6 933	6 919
25–34 yrs	1 969	2 196	2 062	2 002	2 093	1 958
35–44 yrs	1 135	1 260	1 194	1 152	1 198	1 217
45–54 yrs	1 179	1 251	1 194	1 167	1 235	1 276
55–64 yrs	1 418	1 465	1 424	1 445	1 515	1 594
<b>Total</b>	<b>12 249</b>	<b>12 968</b>	<b>12 672</b>	<b>12 548</b>	<b>12 973</b>	<b>12 964</b>
<b>Percentage share</b>						
15–24 yrs	53,5	52,4	53,7	54,1	53,4	53,4
25–34 yrs	16,1	16,9	16,3	16,0	16,1	15,1
35–44 yrs	9,3	9,7	9,4	9,2	9,2	9,4
45–54 yrs	9,6	9,6	9,4	9,3	9,5	9,8
55–64 yrs	11,6	11,3	11,2	11,5	11,7	12,3
<b>Total</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

**Figure 7.2: Distribution of the NEA by age, 2003–2008**

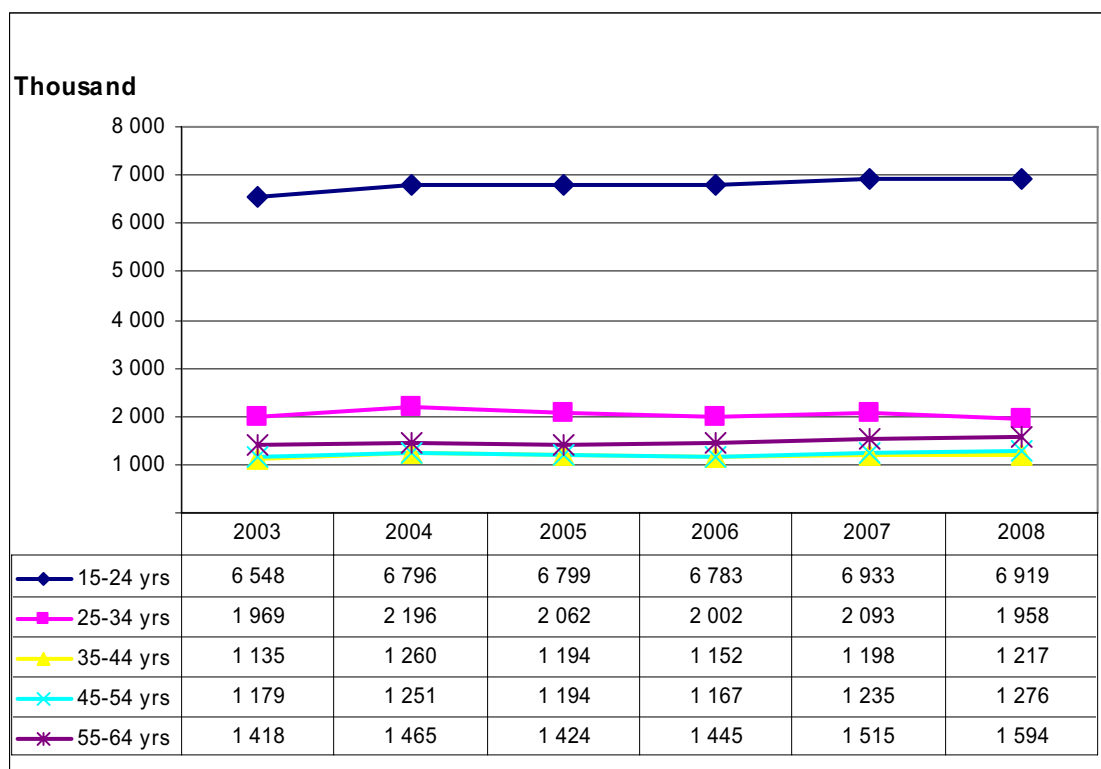


Table 7.2 and Figure 7.2 show that inactivity was high among persons aged between 15 and 24 years. The number of inactive persons aged 15–24 went up from 6,5 million in 2003 to 6,9 million in 2008. There was a decline in the same age group between 2007 and 2008. It is clear from the table that the youth (15–34 years, in South African context) in general were the most affected, followed by persons aged 55–64 years.

On the other hand, inactivity among persons aged 35–44 years and 45–54 years was more or less the same, and remained stable at approximately 1,2 million over the period 2003 to 2008. The number of inactive persons was the same for these two age groups in 2005.

## Inactivity rates

In this section the inactivity rates are discussed. It is useful to note the relationship between the inactivity rates and labour force participation rates. Both the participation rate and the inactivity rate have the same denominator, that is, the working-age population or some specific subgroup of the population. The labour force plus the not economically active add up to the working-age population. As a result, the labour force participation rate and the inactivity rate always add up to 100%. This in turn means that when the participation rate goes up, the inactivity rate goes down by exactly the same amount.

Inactivity for all working-age groups (15–64 years) will be examined, followed by an analysis of prime-age (25–54 years) inactivity. This prime-age group is seen as an important group, as persons in that group are expected to be working; therefore a deeper analysis of the level of inactivity within this group is important.

## Inactivity rates for all age groups, 2003–2008

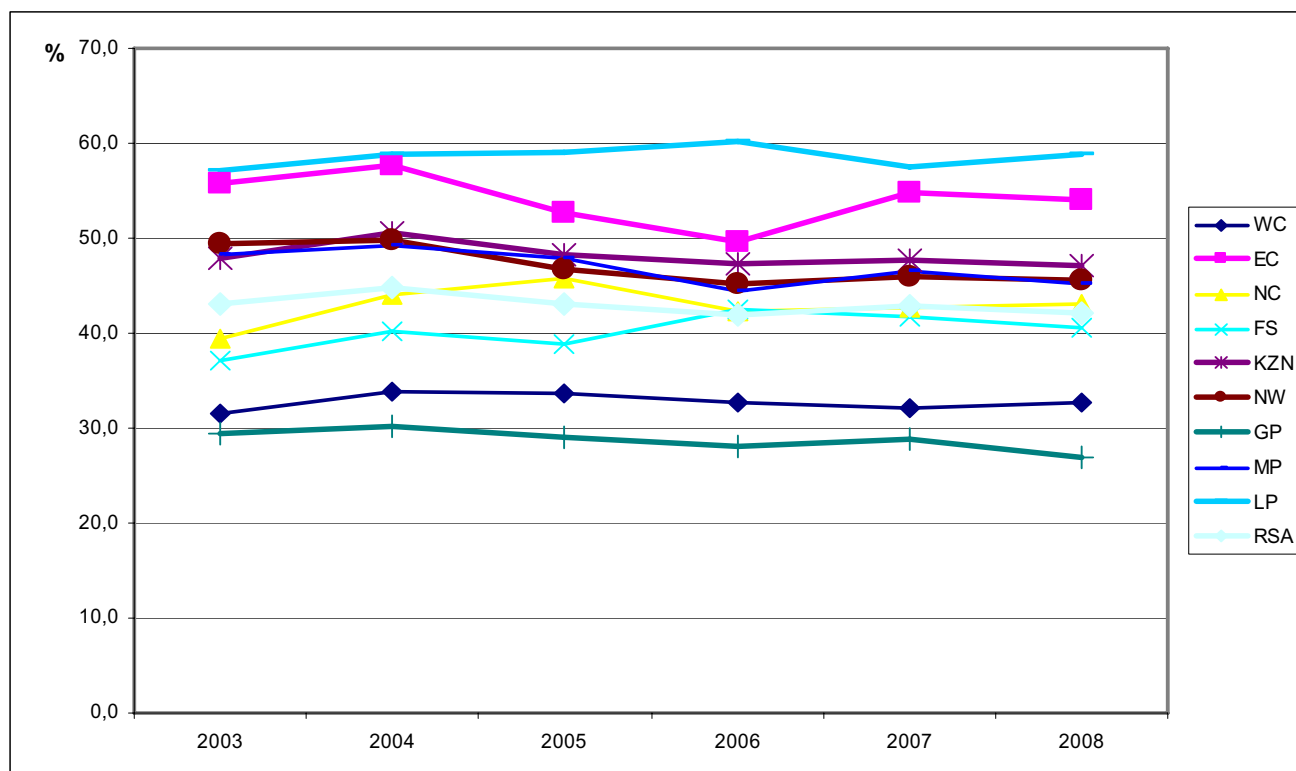
### Inactivity rates for all age groups by province, 2003–2008

**Table 7.3: Proportion of the not economically active (all age groups) by province, 2003–2008**

	2003	2004	2005	2006	2007	2008
	<b>Inactivity rates</b>					
WC	31,5	33,8	33,6	32,7	32,2	32,7
EC	55,7	57,8	52,6	49,6	54,8	54,0
NC	39,5	44,0	45,8	42,2	42,6	43,0
FS	37,1	40,2	38,9	42,4	41,7	40,7
KZN	48,0	50,5	48,3	47,3	47,6	47,1
NW	49,4	49,7	46,6	45,2	46,0	45,6
GP	29,5	30,2	29,1	28,0	28,9	26,9
MP	48,3	49,2	47,9	44,4	46,5	45,2
LP	57,1	58,8	59,0	60,2	57,6	58,8
<b>RSA</b>	<b>43,0</b>	<b>44,8</b>	<b>43,0</b>	<b>42,0</b>	<b>42,8</b>	<b>42,2</b>

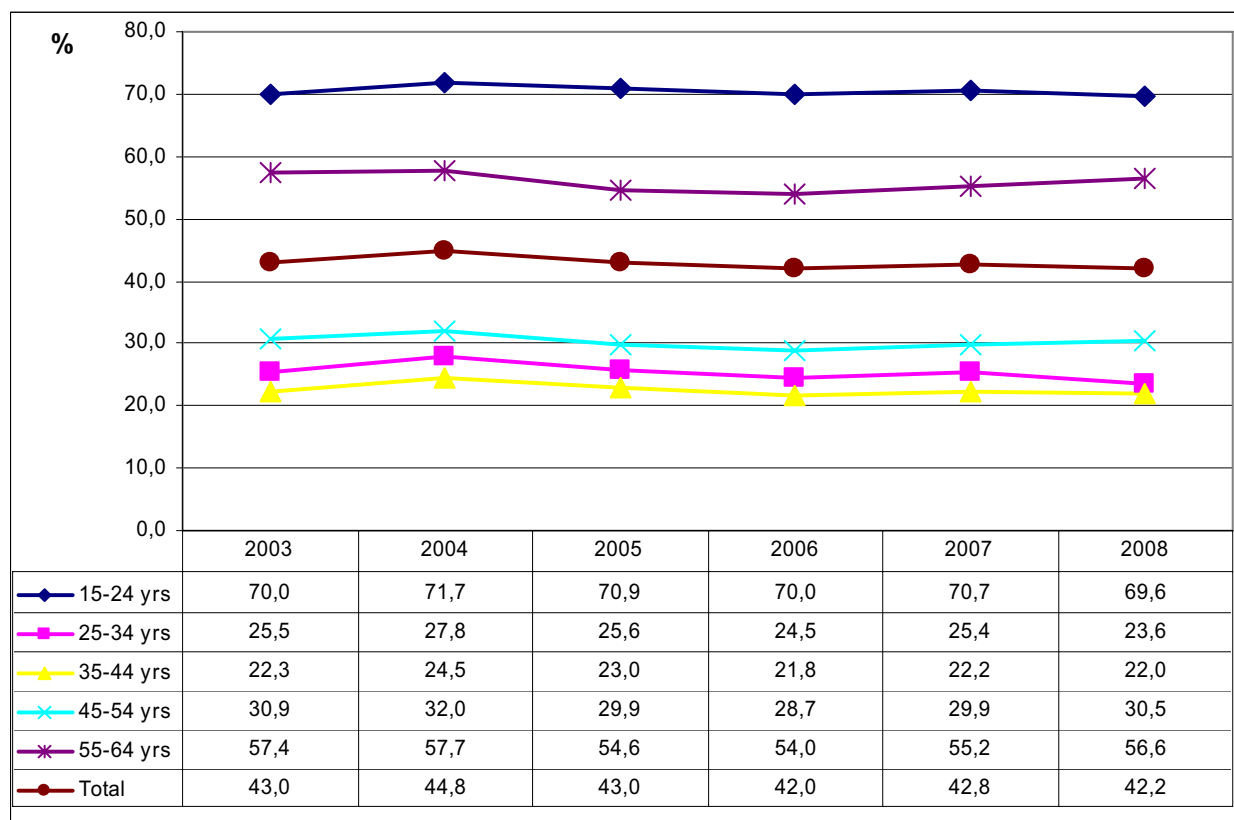
Limpopo and Eastern Cape had the most inactive population among the provinces, while Western Cape and Gauteng had the smallest number of inactive populations (below national level) who were not seeking jobs. The inactivity rate in Eastern Cape went down in 2006, while the reverse was found in Limpopo where the rate increased to 60,2% – the highest ever throughout the series and in all provinces (Figure 7.3).

**Figure 7.3: Inactivity rates by province, 2003–2008**



## Inactivity rates for all age groups by age, 2003–2008

**Figure 7.4: Inactivity rates by age, 2003–2008**



In Figure 7.4, inactivity rates for all age groups are illustrated. This figure shows that the youngest age group (15–24 years) constituted a higher proportion of unemployed persons not seeking work, followed by those aged between 54 and 64 years. The high inactivity rate for 15–24-year-olds reflects in part the fact that many people in this age group are in school, and so have not yet started looking for work. As for 55–64-year-olds, many will already have entered retirement either voluntarily or involuntarily (e.g. due to illness or disability).

## Prime-age (25–54 years) inactivity rates, 2003–2008

### Prime-age inactivity rates by province, 2003–2008.

Figure 7.5: Proportion of the not economically active by province, 2003–2008

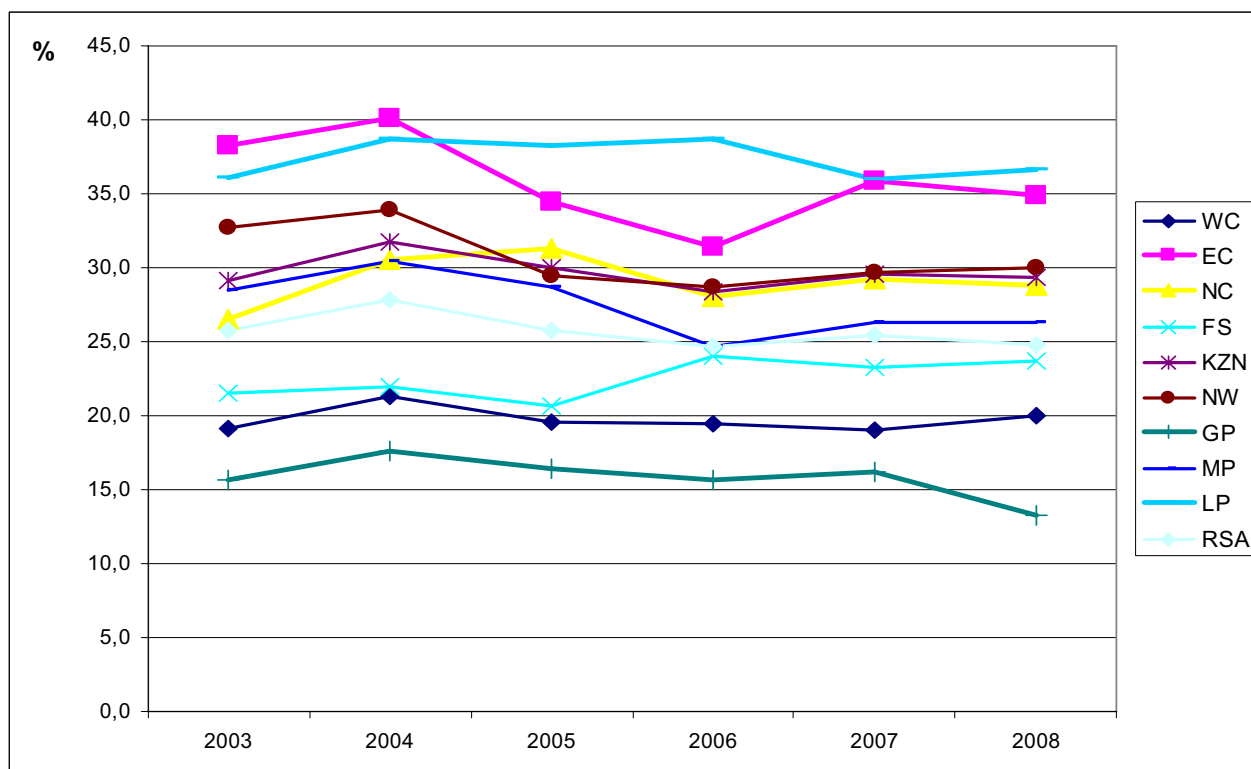
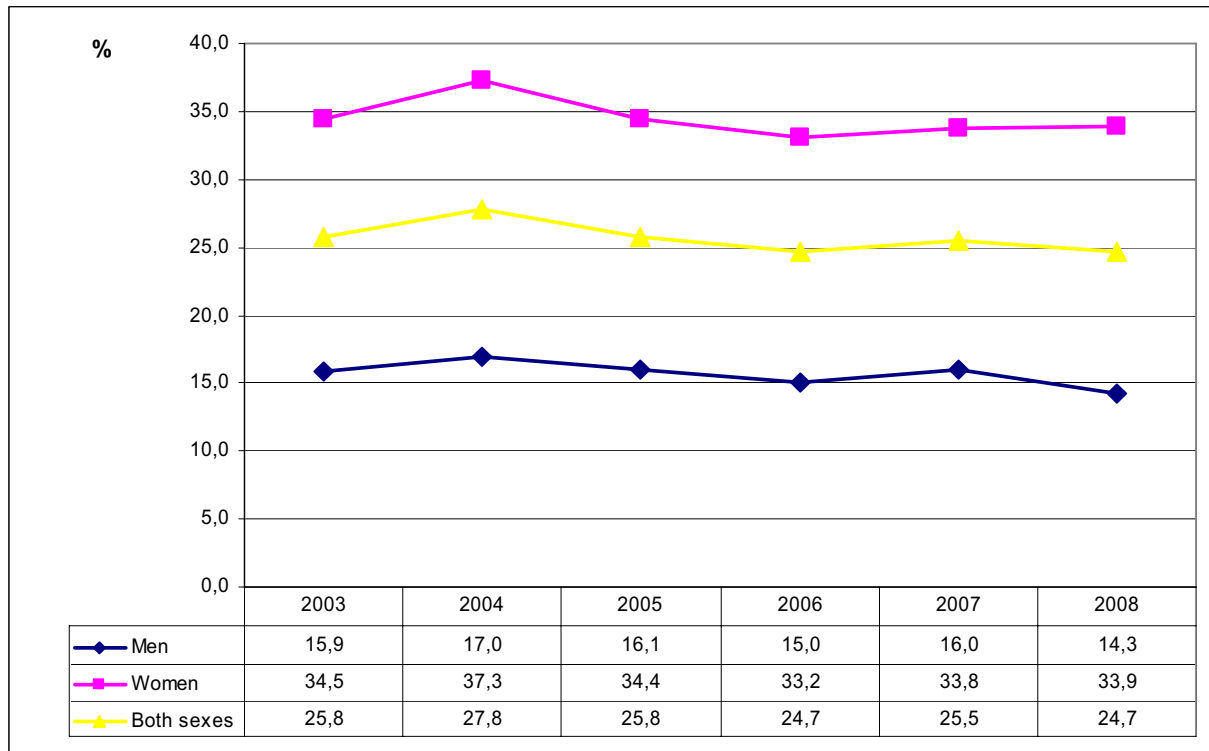


Figure 7.5 shows that Gauteng and Western Cape experienced lower than national inactivity rates for the prime-age group. Moreover, Free State was also below national level for prime-age and all other age groups except in 2006, where for all age groups; the rate was above the national inactivity rate. However, Eastern Cape had a higher inactivity rate at the beginning of the series compared to Limpopo, which started to show higher levels from 2004. These two provinces had the largest proportion of persons out of the labour force and also had the same rate of inactivity in 2007 (35,9%).

## Prime-age inactivity rates by sex, 2003–2008

**Figure 7.6: Proportion of the not economically active by sex, 2003–2008**



The same pattern is observed for both sexes – inactivity rates for both sexes were positively correlated. Women who were not economically active accounted for about twice as much as the men who were not economically active over the period 2003–2008. Inactivity reached its peak in 2004 where the figures for men were 17,0% and for women 37,3%. The rate for men showed a downturn in 2008 whilst those for women remained stable (Figure 7.6).

## Prime-age inactivity rates by population group, 2003–2008

**Figure 7.7: Proportion of the not economically active by population group, 2003–2008**

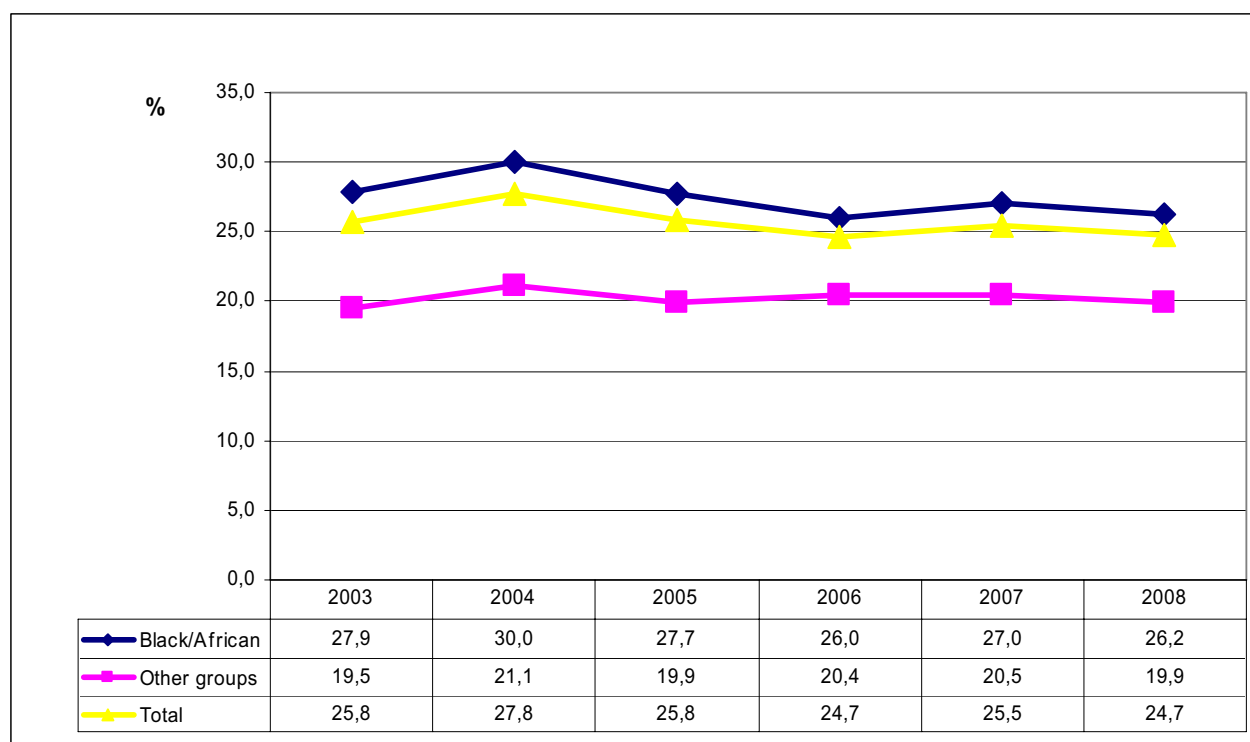
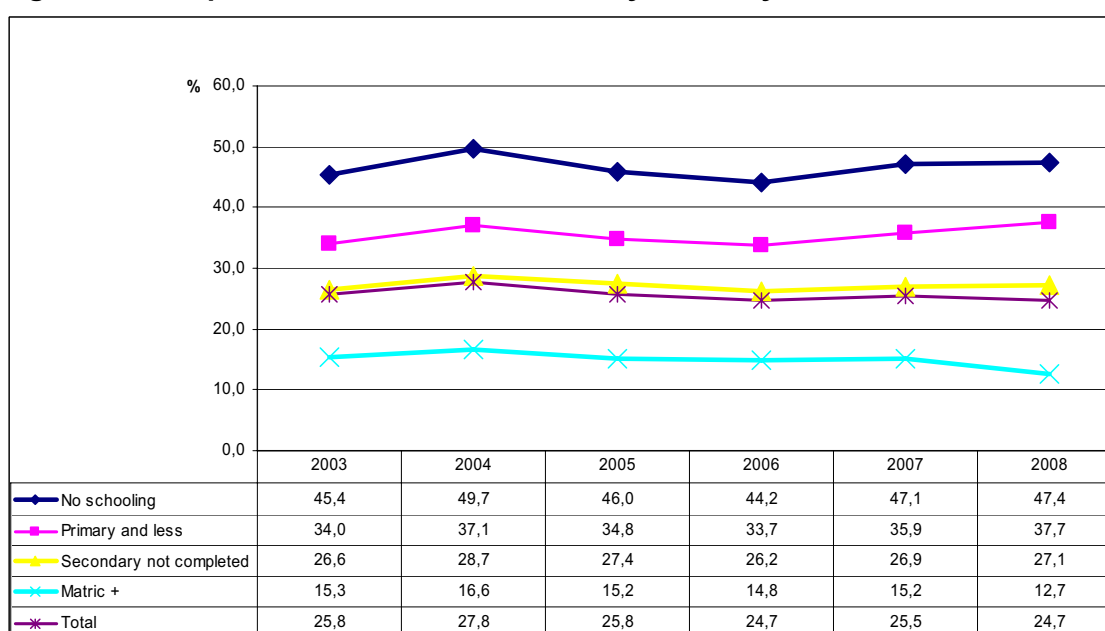


Figure 7.7 shows that irrespective of population group, inactivity was high in 2004. Other groups had a smaller percentage of inactive persons, and this remained stable throughout the time series. However, the black African population group had a higher rate of inactivity of over 25,0%. Black African and other population groups displayed similar trends throughout the period 2003–2008.

## Prime-age inactivity rates by education, 2003–2008.

**Figure 7.8: Proportion of the not economically active by education, 2003–2008**





Persons with higher qualifications recorded the lowest inactivity rates. This reflects the fact that education is positively correlated with labour force participation rates (see Chapter 3), and so is inversely correlated with inactivity. It was evident that persons without schooling constituted the highest rates of inactivity, which reflects in part that those with no schooling tend to be older and have lower participation rates. Different educational categories displayed similar trends over the period 2003–2008, with only those who had matric or higher falling below the average inactivity rate.

### Prime-age inactivity rates by marital status, 2003–2008

Figure 7.9: Proportion of the not economically active by marital status, 2003–2008

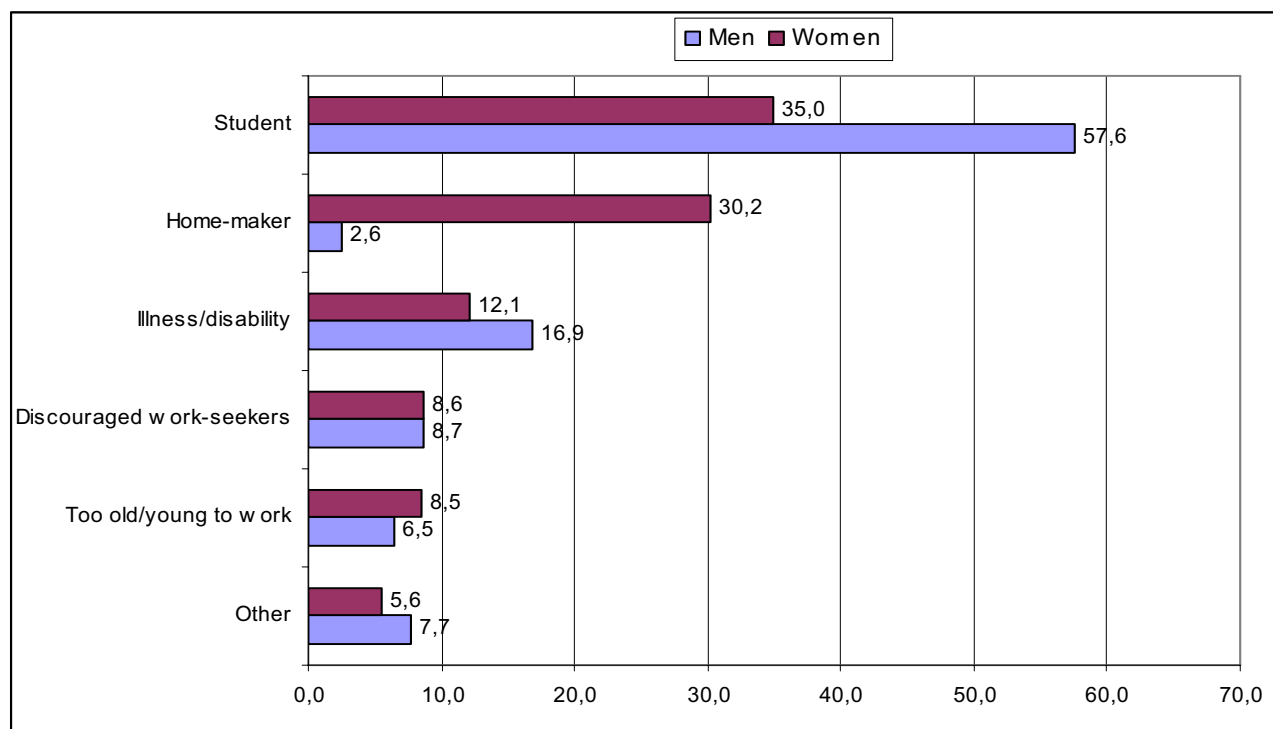


Figure 7.9 shows that among the not economically active persons, those whose spouses had died were the highest in inactivity. This largely reflects the fact that they are considerably older on average than the others. On the other hand, those who had separated from their spouses through divorce had the lowest inactivity rate, followed by married or living together as husband and wife. Over the period 2003–2008, all marital classes evolved in the same pattern.

### Reasons for inactivity, 2008

Table 7.4: Characteristics of the not economically active by sex, 2008

2008	Men	Women	Both sexes
Thousand			
Student	2 916	2 766	5 682
Home-maker	130	2 388	2 519
Illness/disability	854	959	1 813
Too old/young to work	327	669	997
Discouraged work-seekers	440	683	1 124
Other	390	440	830
<b>Total</b>	<b>5 058</b>	<b>7 906</b>	<b>12 964</b>

**Figure 7.10: Characteristics of the NEA by sex, 2008**

Students constituted more than 40,0% of the economically inactive group. Men (57,6%) accounted for a larger proportion of students than women (35,0%). Home-making was the second reason cited by women for their inactivity; they accounted for 30,2% of all the not economically active women. The gender gap was small among discouraged work-seekers (Table 7.4 and Figure 7.10).

### Discouraged work-seekers, 2008

Analysis in this section focuses on the number of discouraged persons as a percentage of total not economically active persons, as well as a percentage of total working age in 2008.

**Table 7.5: Discouraged work-seekers by sex and population group, 2008**

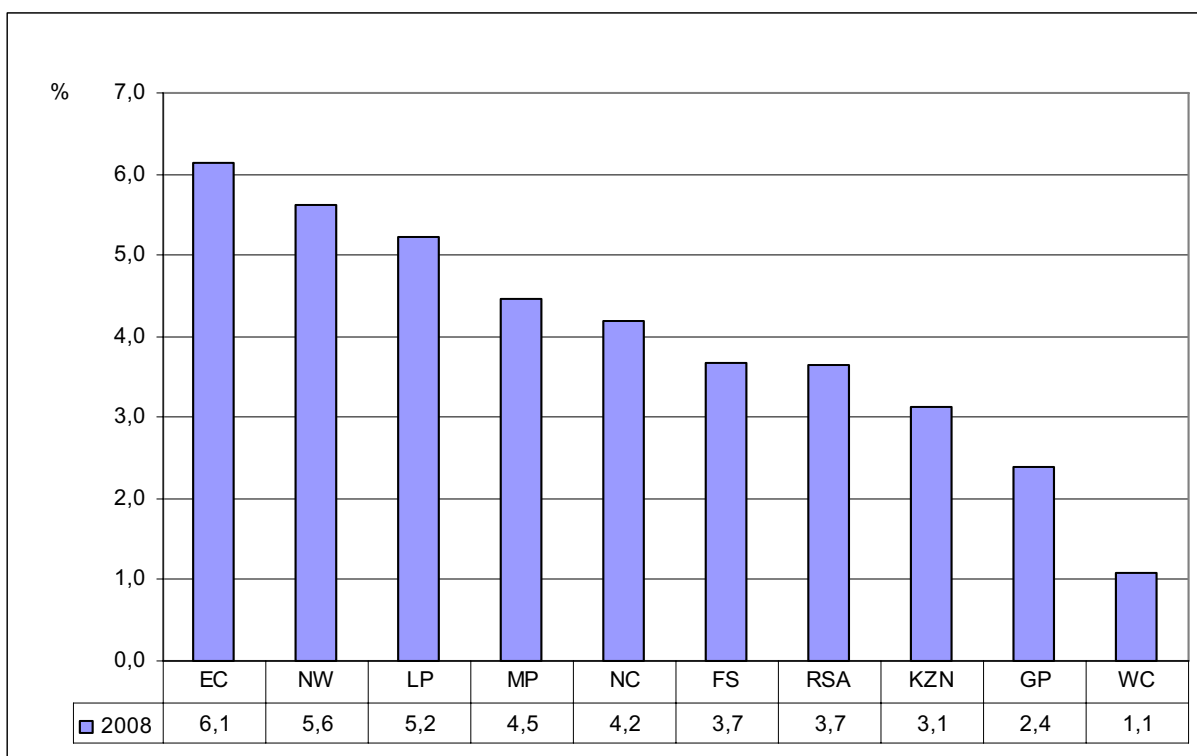
2008	Men	Women	Both sexes
<b>Thousand</b>			
Black African	419	646	1 065
Other groups	21	37	59
<b>Total</b>	<b>440</b>	<b>683</b>	<b>1 124</b>
<b>As a percentage of working age</b>			
Black African	3,7	5,1	4,5
Other groups	0,6	1,1	0,8
<b>Total</b>	<b>3,0</b>	<b>4,2</b>	<b>3,7</b>
<b>As a percentage of NEA</b>			
Black African	9,9	10,1	10,0
Other groups	2,6	2,5	2,5
<b>Total</b>	<b>8,7</b>	<b>8,6</b>	<b>8,7</b>

Table 7.5 shows that in 2008 among the black African population group, discouraged female work-seekers constituted a higher percentage of the total working age (5,1%) than men (3,7%). Among the other groups, women were still prominent with 1,1% whilst men accounted for 0,6%. However, the gender gap was almost eliminated when the proportion of discouraged work-seekers was taken off the total of not economically active persons. This reflects the higher male labour force participation rates for all population groups analysed in Chapter 3.

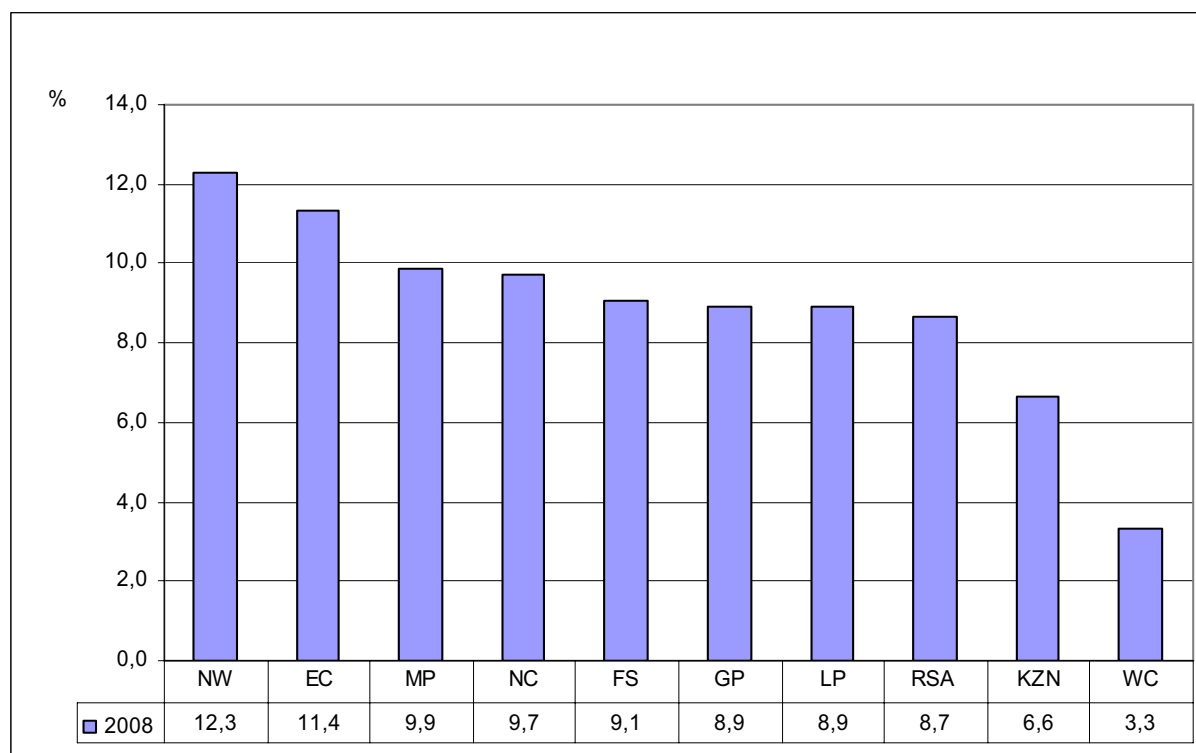
**Table 7.6: Discouraged work-seekers by province, 2008**

2008	Thousand	As a percentage of working age	As a percentage of NEA
Western Cape	37	1,1	3,3
Eastern Cape	243	6,1	11,4
Northern Cape	29	4,2	9,7
Free State	68	3,7	9,1
KwaZulu-Natal	197	3,1	6,6
North West	122	5,6	12,3
Gauteng	170	2,4	8,9
Mpumalanga	97	4,5	9,9
Limpopo	160	5,2	8,9
<b>RSA</b>	<b>1 124</b>	<b>3,7</b>	<b>8,7</b>

**Figure 7.11: Discouraged work-seekers as a percentage of working age by province, 2008**



Eastern Cape had the largest proportion of discouraged work-seekers from the total working age within each province, followed by North West. Gauteng, Western Cape and KwaZulu-Natal had the lowest proportions which were also lower than the national ratio of 3,7% (Table 7.6 and Figure 7.11).

**Figure 7.12: Discouraged work-seekers as a percentage of NEA by province, 2008**

North West had the largest proportion of discouraged work-seekers from the total not economically active population within each province, followed by Eastern Cape. Western Cape and KwaZulu-Natal had the lowest proportions which were also lower than the national ratio of 8,7% (Table 7.6 and Figure 7.12).

## Comparison between discouraged and other NEA, 2008

**Table 7.7: Desegregation of NEA by province, 2008**

2008	WC	EC	NC	FS	KZN	NW	GP	MP	LP	RSA
Discouraged work-seekers	37	243	29	68	197	122	170	97	160	1 124
Other NEA	1 093	1 895	273	686	2 761	868	1 734	890	1 641	11 840
Total	1 130	2 137	303	754	2 957	990	1 904	988	1 801	12 964
Discouraged work-seekers	3,3	11,4	9,7	9,1	6,6	12,3	8,9	9,9	8,9	8,7
Other NEA	96,7	88,6	90,3	90,9	93,4	87,7	91,1	90,1	91,1	91,3
Total	100,0	100,0	100,0	100,0	100,0	100,0	100,0	100,0	100,0	100,0

Western Cape (3,3%) showed a low level of discouraged work-seekers compared to other provinces, followed by KwaZulu-Natal. North West had the highest proportion of discouraged work-seekers (12,3%), followed by Eastern Cape with 11,4% (Table 7.7).

## Summary and conclusion

This chapter analysed the economically inactive group in terms of socio-demographic characteristics like sex, age and population group.

Prime-aged (25–54) persons are expected to be in the labour force; as a result prime-age inactivity rates were observed by various characteristics. Another reason for focusing on those aged 25–54 years is that 15–24 and 55–64 are ages of transition. For 15–24, many are still in school and others are making the transition from school to work. This clouds the meaning of NEA. For 55–64 years, the transitions are out of the labour force and into some form of retirement, or they have already made an age-related move out of the labour force. This means that the composition of the NEA group is not like that of younger groups.

The situation for 25–54-year-olds is much more homogeneous across the component age groups. As a result, meaningful statements can be made about the whole group.

Analysis was also performed on discouraged work-seekers, as this group is characterised by potential workers who want to work but are not looking for work.

It was noted that women constituted larger numbers than their counterparts, and black Africans made up almost the whole of the inactive population. This gives an indication that black Africans remain a disadvantaged population.

The youth accounted for high numbers of inactivity, and Limpopo, Eastern Cape and KwaZulu-Natal were the provinces most affected by this inactivity, while Western Cape had the lowest rate of inactivity. This suggests that in Limpopo, Eastern Cape and KwaZulu Natal there are large rural areas, and there are no job creation and training programmes, which attributed to low job influx.

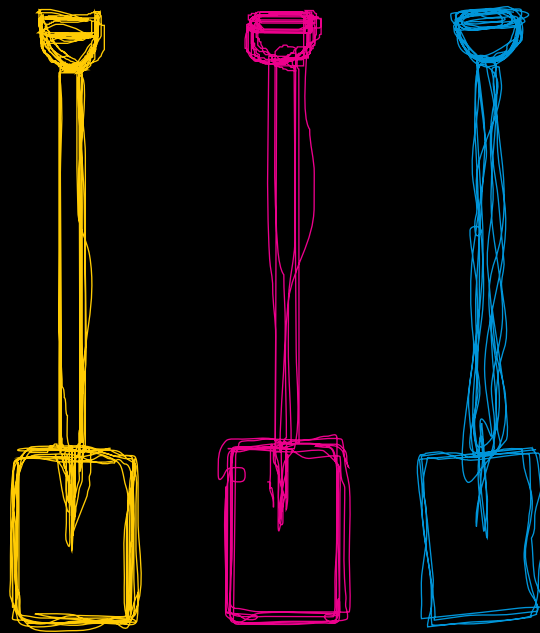
The not economically active widowed group aged 25–54 years had the highest inactivity proportions. However, there were fewer discouraged work-seekers among the widowed group compared to other marital statuses.

Low educational qualifications explained the high rate of inactivity. An inverse relationship between the two was obvious. It was also established in Chapter 3, that education is positively correlated with labour force participation rates. This implies that labour force participation rates are inversely correlated with inactivity rates. Taking note of the black African population (as they make up almost all of the inactive population and the lower labour force participation rate among black Africans), suggests that educational attainment of black Africans is lower than that of other population groups.



## Chapter 8

### Underutilised labour







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## Chapter 8: Underutilised labour

### Key labour market concepts

Employed persons may be fully employed, that is, they do not want to work more hours than they currently do, or they may be underemployed, that is, they would like to work more hours, either at their current job or at another job. This measure of time-related underemployment indicates the number of people whose hours of work are less than what that person is willing and available to work. In essence, time-related underemployment measures situations of partial lack of work, and thus complements statistics on unemployment that measure situations of total lack of work.

Stats SA has developed a new variable that is intended to provide an indicator of 'labour market slack'. In this report, this new variable is referred to as underutilised labour and is measured as the sum of the following:

1. Persons who are employed for less than 35 hours per week but would like to work longer hours and are available to do so (time-related underemployment);
2. Persons who are unemployed;
3. Persons who are discouraged work-seekers.

The **underemployment rate** refers to the proportion of the labour force that is in time-related underemployment.

### Background

The ILO says that '... the problem in developing countries is not so much unemployment but rather the lack of decent and productive work, which results in various forms of labour underutilisation'<sup>25</sup>. In this regard, it is widely recognised that the unemployment rate has limitations as a measure of labour market slack for two crucial reasons. Firstly, it excludes discouraged workers – persons without work who would like to work, but who have stopped looking actively for a job, and secondly, it also does not take into account persons who have jobs but would prefer to work longer hours and are available to do so. As a result of these limitations, and to provide a more comprehensive measure of additional labour market slack not captured by the unemployment rate, a new labour market variable has been developed as an indicator of underutilisation. It too has limitations. As noted by the ILO, '... visible underemployment can be measured in terms of hours of work (time-related underemployment), whereas invisible underemployment, which is measured in terms of income earned from the activity, low productivity or the extent to which education or skills are underutilized or mismatched, are much more difficult to quantify.'

Against this background, the supplementary measure of labour market slack or underutilisation adopted by Stats SA excludes a measure of invisible underemployment but includes the most vulnerable groups from each of the three components of the working age population as follows:

1. It includes persons who are employed but are in time-related underemployment;
2. It includes all of the unemployed; and
3. It includes discouraged work-seekers from among those that are not economically active.

<sup>25</sup> Key Indicators of the Labour Market, ILO, Geneva, 2002

## Introduction

This chapter highlights the limitations of the unemployment measurement and signals the need for a broader measure of labour market slack. Each of the above elements of the new measure of labour market slack or labour underutilisation has already been discussed in earlier chapters. This chapter will therefore examine various aspects of the group as a whole in terms of sex, age, population group, province, and level of educational attainment with a view to providing a comprehensive profile of persons in the labour market who are underutilised. Finally, given the importance of underemployment in the discussion of underutilised labour, this chapter provides a brief overview of the underemployment rate and its association with the unemployment rate for various groups.

Changes over the five-year period 2003 to 2008 are not discussed in this chapter, since a consistent time series of discouraged work-seekers cannot be established between the QLFS and the LFS because discouraged job-seekers were not one of the controlled variables when the link factors between QLFS and LFS were computed.

## Underutilised labour by sex

Women are at a disadvantage in the South African labour market because their employment opportunities are more limited than those of men (Chapter 4). Even for those lucky enough to have jobs – as discussed in Chapter 4 – a larger percentage of women (6,4%) would like to work longer hours and are available to do so compared to men (3,1%). While many working-age women may not wish to work, the higher level of female unemployment relative to men indicates that there are many who would like to work but are unable to find a job. In addition, discouragement is higher among working-age women than among working age men – women would like to work but have given up hope of finding suitable work. Taken together, these patterns are reflected in the broader measure of labour market slack or underutilised labour (Table 8.1).

**Table 8.1: The components of underutilised labour, 2008**

	Men	Women	Total
	Thousand		
Time-related underemployment	240	385	625
Unemployed	1 917	2 158	4 075
Discouraged work-seekers	441	683	1 124
<b>Total underutilised labour</b>	<b>2 598</b>	<b>3 226</b>	<b>5 824</b>
	Per cent share		
Time-related underemployment	9,2	11,9	10,7
Unemployed	73,8	66,9	70,0
Discouraged work-seekers	17,0	21,2	19,3
<b>Total underutilised labour</b>	<b>100,0</b>	<b>100,0</b>	<b>100,0</b>

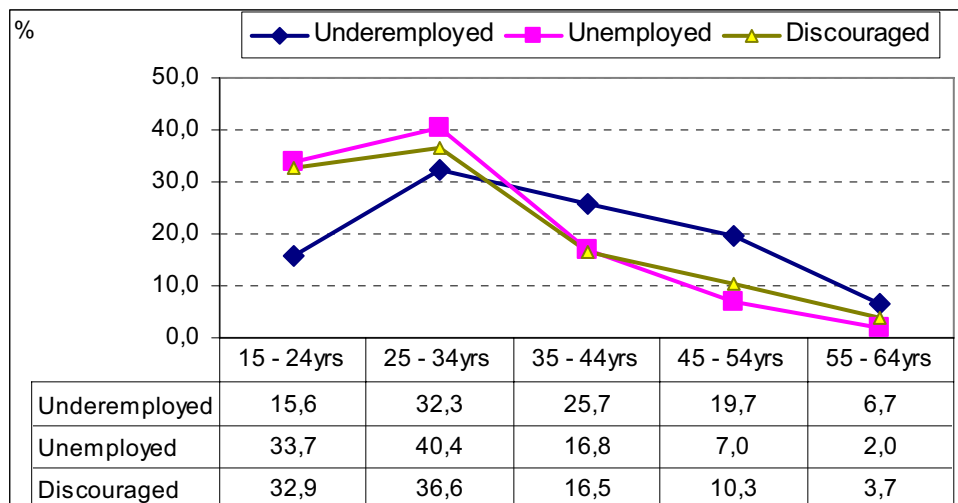
Among the 5,8 million persons categorised as underutilised in 2008, as many as 4,1 million (70%) were unemployed (Table 8.1). This dominance of the unemployed has a large influence on the overall distribution of underutilised persons. As result, the analysis that follows will sometimes focus on comparing the profile of persons that fall within each of the three groups that together make up underutilised labour.

Table 8.1 also shows the gender dimension of underutilised labour and highlights that time-related underemployment and discouragement are more of a problem among women than among men.

## The age profile of underutilised labour

The age profile of persons in the 'underutilised labour' category in 2008, suggests that the unemployed and the discouraged were more youthful compared with those in time-related underemployment.

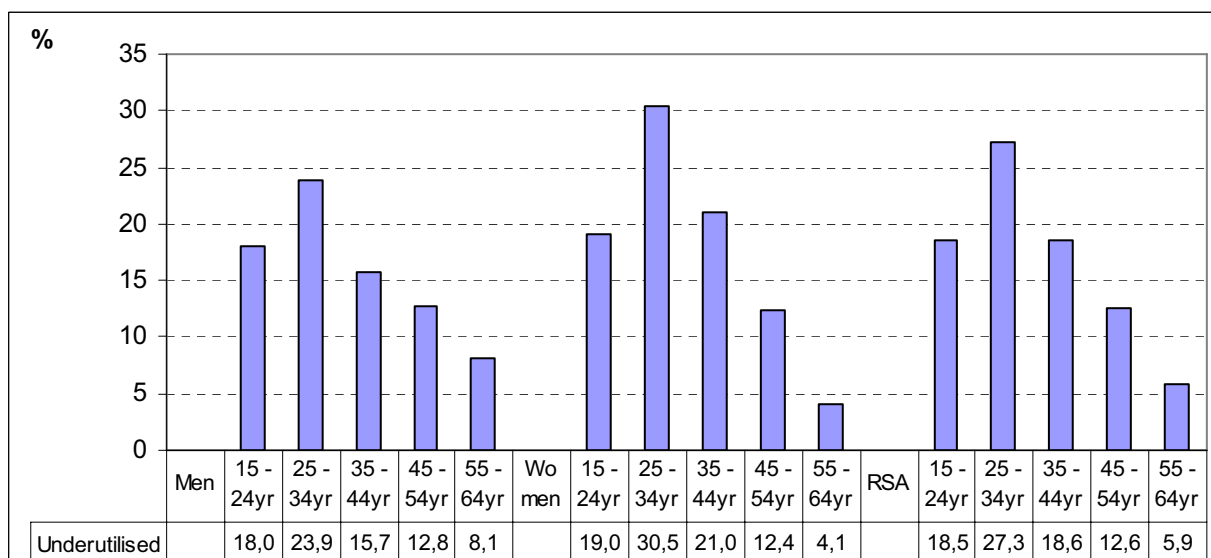
**Figure 8.2: The components of underutilised labour, 2008**



Note: Time-related underemployment is abbreviated as underemployment

Figure 8.2 shows that in 2008, over 30% of the unemployed and the discouraged were 15–24 years old, whereas among those in time-related underemployment only 15,6% fell in that age category (Figure 8.2).

**Figure 8.3: Underutilised labour as percentage of the working-age population by age group, 2008**

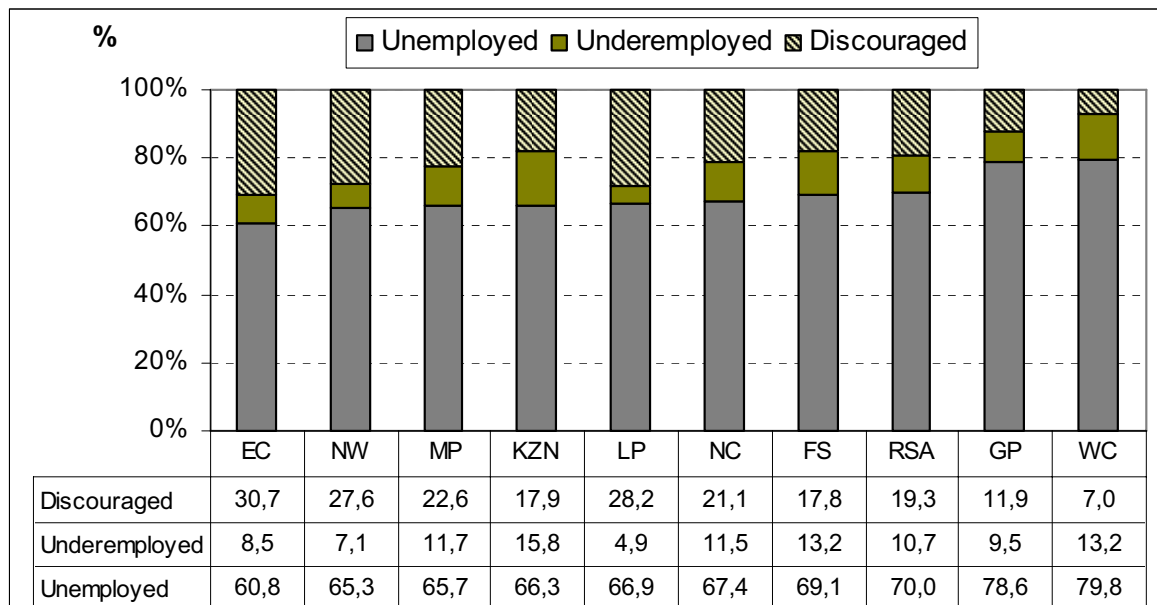


An alternative view of the age profile of those in underutilised labour is illustrated in Figure 8.3, where it is evident that, except in the oldest age groups, a higher percentage of working-age women were underutilised compared with working-age men.

## Provincial profile of underutilised labour

As discussed in Chapter 3, provincial differences in labour market outcomes depend on a whole range of factors, such as the level of urbanisation, the economic structure and natural resource endowment of the province, and socio-demographic factors such as the age structure, population group mix, and level of educational attainment. In terms of underutilised labour, the provincial employment picture is also of particular importance since, as discussed earlier, it is from among the employed that persons in time-related underemployment are identified.

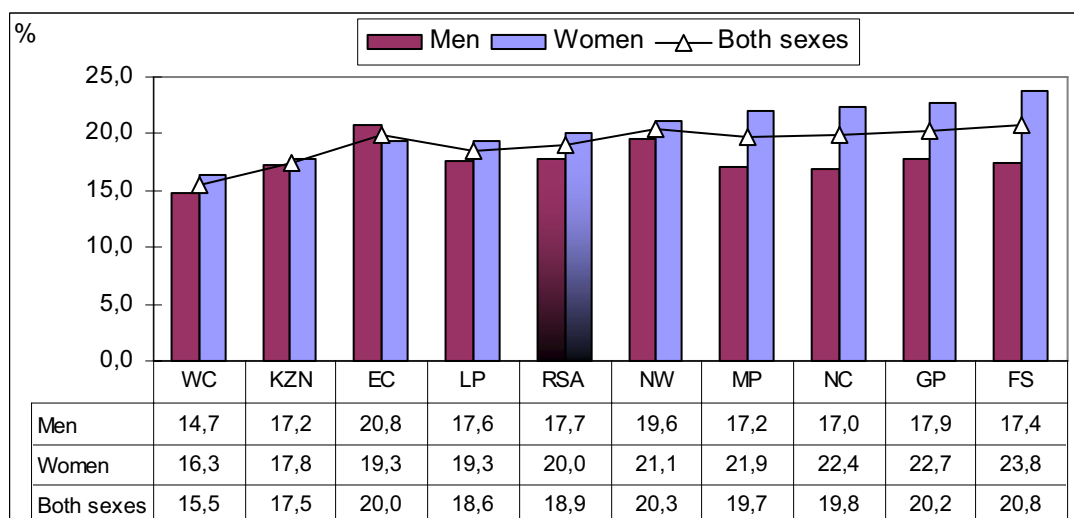
**Figure 8.4: Components of underutilised labour by province, 2008**



Note: Time-related underemployment is abbreviated as underemployment

In provinces such as Eastern Cape, North West and Limpopo, discouraged work-seekers accounted for over 25% of those regarded as underutilised, while unemployment accounted for 60% to 65%. In the more urbanised provinces (Gauteng and Western Cape), discouragement was substantially lower than in the other provinces (under 12%) while unemployment accounted for more than 75% of underutilised labour (Figure 8.4).

**Figure 8.5: Underutilised labour as a percentage of the working-age population by province, 2008**



Nationally, 18,9% of working-age individuals were regarded as underutilised, because they were in time-related underemployment, or they were discouraged or they were unemployed. A higher percentage of working-age women (20,0%) than men (17,7%) were underutilised – a situation reflected in all the provinces except Eastern Cape, where the reverse was true. In Northern Cape and Gauteng, more than 22% of working-age women were underutilised compared with only 17% to 18% of working-age men – as a result, the gender gap is largest in these provinces (Figure 8.5).

## The population group of underutilised labour

The analysis elsewhere in this report signalled disparities by population group in a number of labour market outcomes. There are equally notable variations by population group with regard to underutilised labour.

**Table 8.2: Underutilised labour by population group, 2008**

	Underemployed	Unemployed	Discouraged	Underutilised
	Thousand			
Black African	532	3 557	1 065	<b>5 154</b>
Coloured	56	362	44	<b>461</b>
Indian/Asian	11	64	5	<b>80</b>
White	26	92	10	<b>129</b>
<b>Total</b>	<b>625</b>	<b>4 075</b>	<b>1 124</b>	<b>5 824</b>
	Per cent			
Black African	10,3	69,0	20,7	<b>100,0</b>
Coloured	12,1	78,5	9,5	<b>100,0</b>
Indian/Asian	14,1	80,1	5,7	<b>100,0</b>
White	20,4	71,5	8,2	<b>100,0</b>
<b>Total</b>	<b>10,7</b>	<b>70,0</b>	<b>19,3</b>	<b>100,0</b>

Note: Time-related underemployment is abbreviated as underemployment

Irrespective of population group, in 2008 unemployment was the most serious issue among those regarded as underutilised. But whereas discouragement is the second most important issue among the black African population group – accounting for 20,7% of all those regarded as underutilised – among the white population group, underemployment (20,4%) accounts for the second largest share of underutilised labour. This suggests that one in every five underutilised whites at least have access to employment opportunities, albeit not for as many hours as desired, whereas a similar number of black Africans have no jobs and have given up hope of finding a suitable job in the areas in which they live.

## Level of educational attainment

At national level, gender differences in the proportion of men and women that are underutilised, mask important patterns by level of educational attainment.

**Figure 8.6: Underutilised labour as a percentage of the working-age population in each education category, 2008**

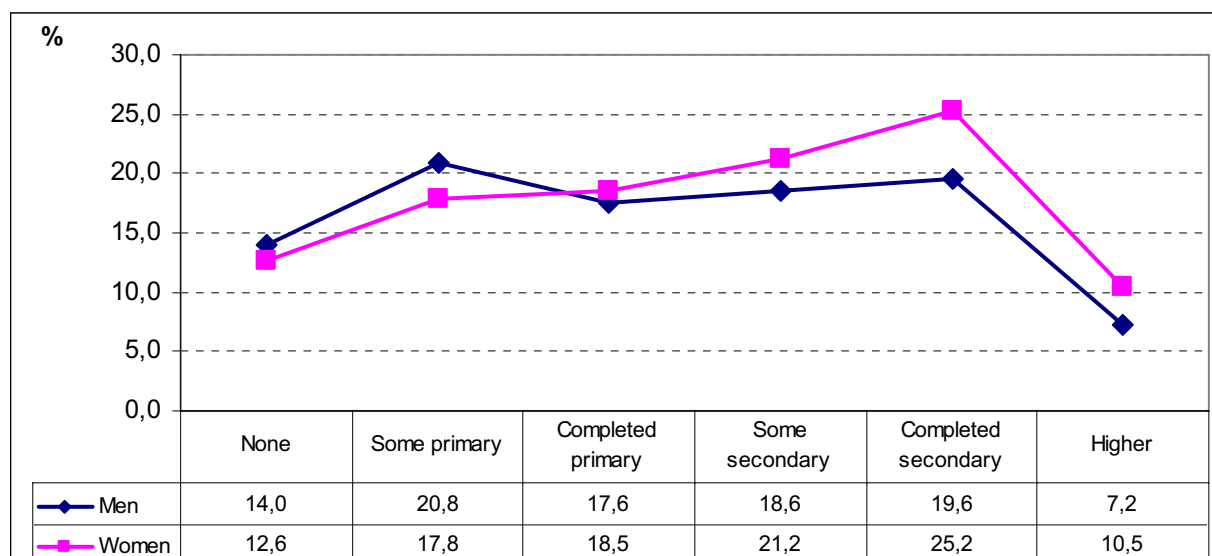
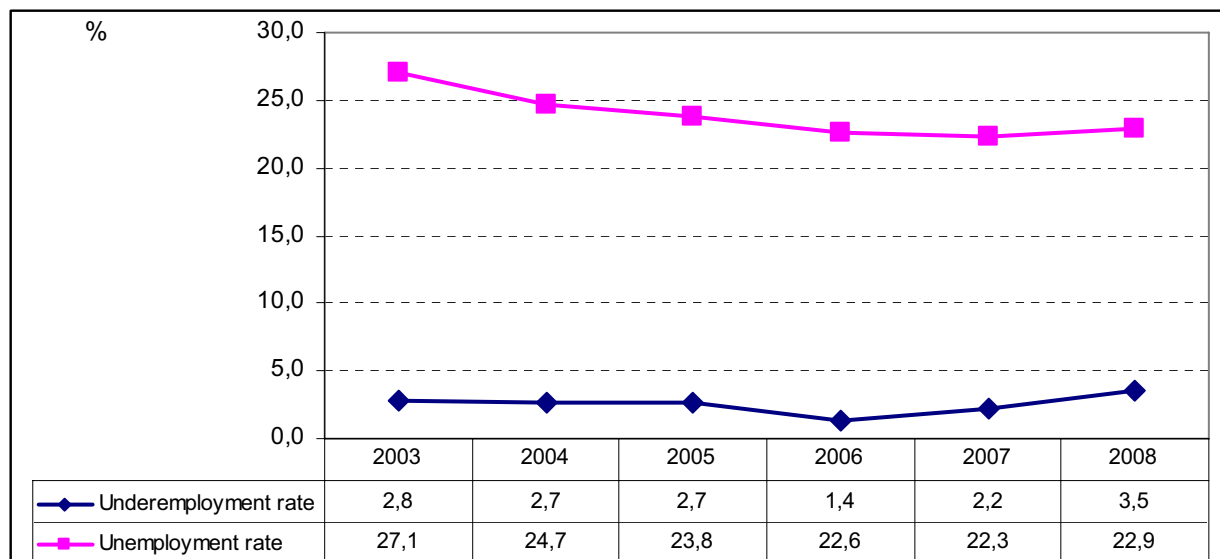


Figure 8.6 highlights the gender disparities among persons in the working-age population that are regarded as underutilised when education levels are assessed. As noted earlier, in 2008, a higher percentage of working-age women was underutilised (20,0%) compared with working-age men (17,7%). This was largely due to the higher percentage of women compared with men who had completed post-primary levels of education but found themselves underemployed, discouraged or unemployed. One in every four working-age women who had completed secondary school (25,2%) was underutilised, as against one in every five (19,6%) working-age men with similar qualifications. Whereas 10,5% of working-age women with higher qualifications were underutilised, only 7,2% of their male counterparts fell into the 'underutilised labour' category.

## The underemployment rate

The ILO notes that the falling unemployment rates in a number of industrialised economies following the relatively sound period of economic growth in the last half-decade of the 1990s were nonetheless associated with an increase or at least a stabilisation of rates of time-related underemployment, indicating perhaps that the manner in which people attempted to adjust to downward changes in labour demand was to accept short-time work rather than not to work at all. The same appears to be true in the context of the South African labour market.

**Figure 8.7: The underemployment rate compared with the unemployment rate, 2003–2008**

Note: Underemployed refers to time-related underemployment only

The decline in the unemployment rate from 27,1% in 2003 to 22,9% in 2008 is associated with an increase in the underemployment rate from 2,8% to 3,5% over the same period (Figure 8.7).

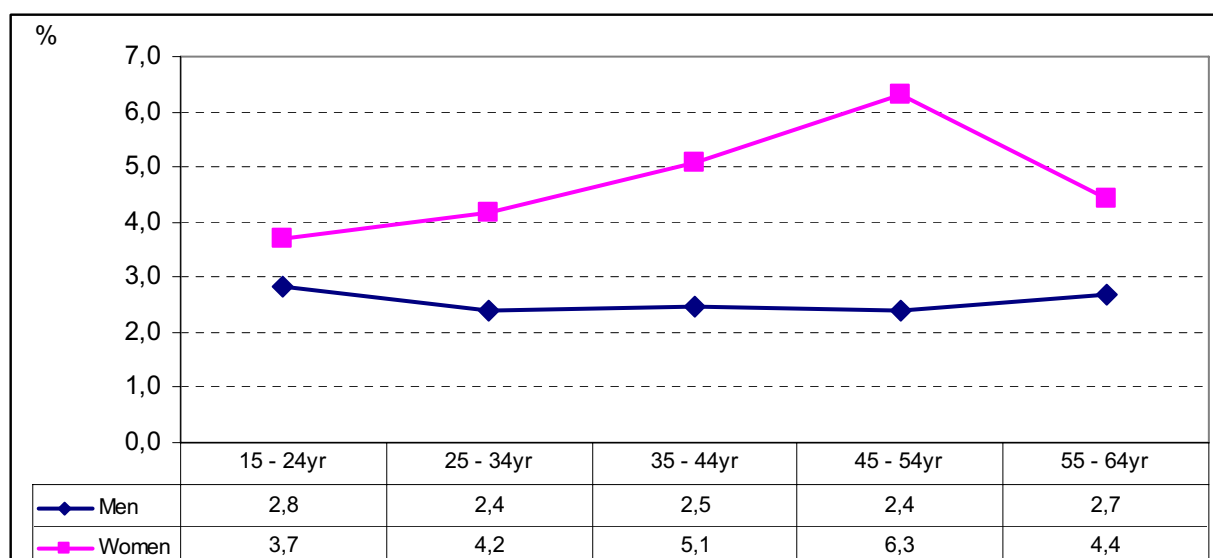
**Table 8.4: Underemployment rate by sex, 2003–2008**

	2 003	2 004	2 005	2006	2007	2008
<b>Thousand</b>						
<b>Underemployed</b>						
Men	174	188	197	195	155	240
Women	275	246	255	272	225	385
<b>Both sexes</b>	<b>449</b>	<b>434</b>	<b>452</b>	<b>467</b>	<b>380</b>	<b>625</b>
<b>Labour force</b>						
Men	8 634	8 618	8 964	9 193	9 262	9 589
Women	7 573	7 371	7 802	8 147	8 076	8 199
<b>Both sexes</b>	<b>16 207</b>	<b>15 989</b>	<b>16 766</b>	<b>17 340</b>	<b>17 338</b>	<b>17 788</b>
<b>Percentage of the labour force</b>						
<b>Underemployment rate</b>						
Men	2,0	2,2	2,2	2,1	1,7	2,5
Women	3,6	3,3	3,3	3,3	2,8	4,7
<b>Both sexes</b>	<b>2,8</b>	<b>2,7</b>	<b>2,7</b>	<b>2,7</b>	<b>2,2</b>	<b>3,5</b>

Note: Underemployed refers to time-related underemployment only

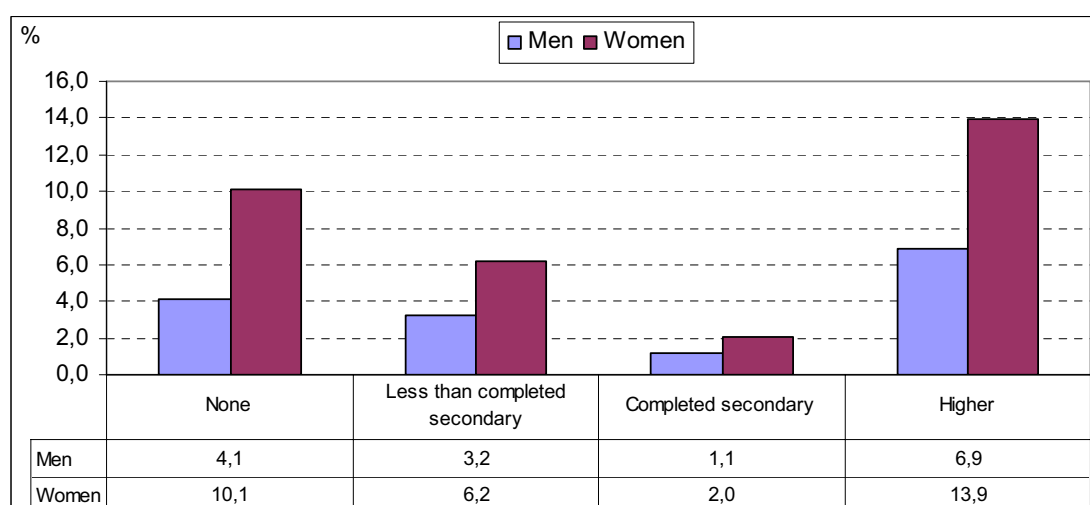
Table 8.4 shows that the percentage of the female labour force that was underemployed (4,7%) was higher than that of the male labour force (2,5%). Reflecting the onset of adverse labour market developments, the underemployment rate was higher in 2008 than in 2007 among both men and women.



**Figure 8.8: Underemployment rate by age and sex, 2008**

Note: Underemployed refers to time-related underemployment only

The underemployment rate was highest among women aged 45–54 years (6,3%) and lowest among men in the prime working age group of 25–54 years (2,4%) (Figure 8.8).

**Figure 8.9: Underemployment rate by level of educational attainment, 2008**

Note: Underemployed refers to time-related underemployment only

The underemployment rate by level of educational attainment highlights large gender disparities as follows:

- The underemployment rate was highest among both men (6,9%) and women (13,9%) with higher education, suggesting a greater preference for shorter than desired working hours rather than unemployment among people with higher education (Figure 8.9).
- The underemployment rate among women with no education was more than twice as high (10,1%) as that among men with no education (4,1%).

## Summary and conclusion

Labour underutilisation or the new measure of additional labour market slack includes persons in time-related underemployment, plus the unemployed, plus the discouraged. Together they provide a broader measure of labour market slack than the conventional unemployment rate discussed elsewhere in this report. In 2008, 18,9% of working-age individuals were underutilised in the South African labour market because they were either underemployed, or unemployed or discouraged.

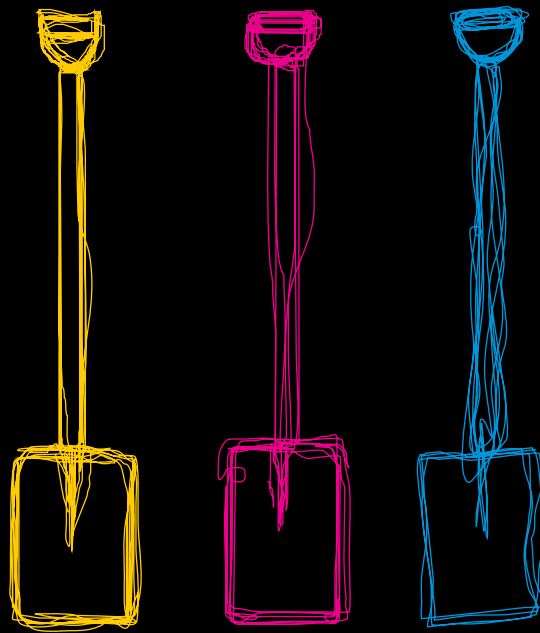
There were important gender differences in the percentage of men and women who were underutilised in 2008. Whereas one in every five working-age women (20,0%) was underutilised, a smaller proportion of working-age men (17,7%) fell into the 'underutilised labour' category. Discouragement and time-related underemployment feature more prominently among women than among men who fall into the 'underutilised labour' category. Gender issues also loomed large with respect to the educational profile of men and women who were underutilised. A larger percentage of women compared with men had completed post-primary levels of education but found themselves underemployed.

In terms of age, a higher percentage of underemployed persons were 35–54 years old compared with the discouraged or the unemployed. In terms of population group, discouragement was more a feature of the black African population group than the other population groups, although unemployment was the most serious issue across all groups.

Reflecting the weaknesses in the labour market that surfaced in 2008, the underemployment rate rose from 2,2% in 2007 to 3,5% in 2008 (the highest rate over the period 2003–2008). This occurred despite the relative stability in the unemployment rate which remained virtually unchanged in 2008 compared with 2007.

In 2008, the underemployment rate was highest among both men (6,9%) and women (13,9%) with higher education, suggesting a preference for shorter than desired working hours rather than facing unemployment among people with higher education.

# Statistical appendix





## Appendix 1

Table 1: Population of working age (15-64 years)						
	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>
Women	15 011	15 257	15 491	15 706	15 904	16 105
Men	13 445	13 699	13 947	14 182	14 407	14 647
<b>Population groups</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>
Black/African	21 722	22 182	22 623	23 036	23 423	23 827
Coloured	2 711	2 756	2 801	2 846	2 891	2 940
Indian/Asian	788	805	823	840	857	876
White	3 234	3 213	3 191	3 167	3 141	3 109
<b>South Africa</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>
Western Cape	3 133	3 207	3 280	3 349	3 403	3 456
Eastern Cape	3 698	3 751	3 801	3 847	3 898	3 955
Northern Cape	673	680	686	692	698	703
Free State	1 774	1 793	1 811	1 826	1 841	1 855
KwaZulu Natal	5 792	5 895	5 993	6 084	6 180	6 284
North West	2 056	2 082	2 107	2 130	2 150	2 169
Gauteng	6 557	6 679	6 797	6 911	6 999	7 085
Mpumalanga	2 008	2 046	2 082	2 115	2 148	2 184
Limpopo	2 765	2 824	2 881	2 935	2 994	3 060

Due to rounding, numbers do not necessarily add up to totals.

**Table 2: Labour force characteristics by sex - All population groups**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>						
<b>Population 15-64 yrs</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>
Labour Force	16 207	15 989	16 766	17 340	17 338	17 788
Employed	11 812	12 044	12 769	13 419	13 467	13 713
Formal sector (Non-agricultural)	7 725	8 039	8 336	8 675	9 147	9 433
Informal sector (Non-agricultural)	2 006	1 998	2 441	2 573	2 325	2 270
Agriculture	851	800	740	859	737	780
Private households	1 230	1 206	1 252	1 311	1 258	1 230
Unemployed	4 395	3 945	3 997	3 922	3 871	4 075
Not economically active	12 249	12 968	12 672	12 548	12 973	12 964
Discouraged work-seekers	2 234	2 429	2 337	2 331	2 557	1 124
Other(not economically active)	10 015	10 539	10 335	10 217	10 416	11 840
<b>Rates (%)</b>						
Unemployment rate	27,1	24,7	23,8	22,6	22,3	22,9
Employed / population ratio (Absorption)	41,5	41,6	43,4	44,9	44,4	44,6
Labour force participation rate	57,0	55,2	57,0	58,0	57,2	57,8
<b>Women</b>						
<b>Population 15-64 yrs</b>	<b>15 011</b>	<b>15 257</b>	<b>15 491</b>	<b>15 706</b>	<b>15 904</b>	<b>16 105</b>
Labour Force	7 573	7 371	7 802	8 147	8 076	8 199
Employed	5 220	5 256	5 602	5 936	5 944	6 041
Formal sector (Non-agricultural)	3 033	3 158	3 244	3 427	3 635	3 771
Informal sector (Non-agricultural)	967	906	1 153	1 185	1 082	1 041
Agriculture	274	272	250	310	269	259
Private households	946	920	955	1 013	959	970
Unemployed	2 353	2 115	2 200	2 212	2 132	2 158
Not economically active	7 438	7 887	7 689	7 559	7 828	7 906
Discouraged work-seekers	1 410	1 516	1 484	1 466	1 603	683
Other(not economically active)	6 028	6 371	6 205	6 093	6 225	7 222
<b>Rates (%)</b>						
Unemployment rate	31,1	28,7	28,2	27,1	26,4	26,3
Employed / population ratio (Absorption)	34,8	34,4	36,2	37,8	37,4	37,5
Labour force participation rate	50,4	48,3	50,4	51,9	50,8	50,9
<b>Men</b>						
<b>Population 15-64 yrs</b>	<b>13 445</b>	<b>13 699</b>	<b>13 947</b>	<b>14 182</b>	<b>14 407</b>	<b>14 647</b>
Labour Force	8 634	8 618	8 964	9 193	9 262	9 589
Employed	6 592	6 788	7 167	7 483	7 523	7 672
Formal sector (Non-agricultural)	4 692	4 881	5 092	5 248	5 512	5 662
Informal sector (Non-agricultural)	1 039	1 093	1 288	1 388	1 244	1 229
Agriculture	577	528	490	549	467	521
Private households	284	286	297	298	300	260
Unemployed	2 042	1 830	1 797	1 710	1 739	1 917
Not economically active	4 811	5 081	4 983	4 989	5 145	5 058
Discouraged work-seekers	824	913	854	865	954	440
Other(not economically active)	3 987	4 168	4 129	4 124	4 191	4 618
<b>Rates (%)</b>						
Unemployment rate	23,7	21,2	20,0	18,6	18,8	20,0
Employed / population ratio (Absorption)	49,0	49,5	51,4	52,8	52,2	52,4
Labour force participation rate	64,2	62,9	64,3	64,8	64,3	65,5

Due to rounding, numbers do not necessarily add up to totals.

**Table 2.1: Labour force characteristics by population group**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>South Africa</b>						
<b>Population 15-64 yrs</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>
Labour Force	16 207	15 989	16 766	17 340	17 338	17 788
Employed	11 812	12 044	12 769	13 419	13 467	13 713
Unemployed	4 395	3 945	3 997	3 922	3 871	4 075
Not economically active	12 249	12 968	12 672	12 548	12 973	12 964
<b>Rates (%)</b>						
Unemployment rate	27,1	24,7	23,8	22,6	22,3	22,9
Employed / population ratio (Absorption)	41,5	41,6	43,4	44,9	44,4	44,6
Labour force participation rate	57,0	55,2	57,0	58,0	57,2	57,8
<b>Black/African</b>						
<b>Population 15-64 yrs</b>	<b>21 722</b>	<b>22 182</b>	<b>22 623</b>	<b>23 036</b>	<b>23 423</b>	<b>23 827</b>
Labour Force	11 662	11 517	12 226	12 797	12 785	13 175
Employed	7 933	8 160	8 839	9 426	9 490	9 617
Unemployed	3 729	3 357	3 387	3 371	3 294	3 557
Not economically active	10 060	10 664	10 397	10 239	10 638	10 652
<b>Rates (%)</b>						
Unemployment rate	32,0	29,1	27,7	26,3	25,8	27,0
Employed / population ratio (Absorption)	36,5	36,8	39,1	40,9	40,5	40,4
Labour force participation rate	53,7	51,9	54,0	55,6	54,6	55,3
<b>Coloured</b>						
<b>Population 15-64 yrs</b>	<b>2 711</b>	<b>2 756</b>	<b>2 801</b>	<b>2 846</b>	<b>2 891</b>	<b>2 940</b>
Labour Force	1 857	1 830	1 875	1 914	1 944	1 913
Employed	1 417	1 427	1 460	1 517	1 508	1 551
Unemployed	440	402	415	397	436	362
Not economically active	854	927	926	932	947	1 026
<b>Rates (%)</b>						
Unemployment rate	23,7	22,0	22,1	20,8	22,4	18,9
Employed / population ratio (Absorption)	52,3	51,8	52,1	53,3	52,2	52,8
Labour force participation rate	68,5	66,4	66,9	67,2	67,2	65,1
<b>Indian/Asian</b>						
<b>Population 15-64 yrs</b>	<b>788</b>	<b>805</b>	<b>823</b>	<b>840</b>	<b>857</b>	<b>876</b>
Labour Force	494	477	508	500	495	534
Employed	407	409	430	453	445	470
Unemployed	87	68	78	47	50	64
Not economically active	295	328	314	340	361	341
<b>Rates (%)</b>						
Unemployment rate	17,5	14,3	15,4	9,3	10,2	12,0
Employed / population ratio (Absorption)	51,6	50,8	52,3	54,0	52,0	53,7
Labour force participation rate	62,6	59,3	61,8	59,5	57,8	61,0
<b>White</b>						
<b>Population 15-64 yrs</b>	<b>3 234</b>	<b>3 213</b>	<b>3 191</b>	<b>3 167</b>	<b>3 141</b>	<b>3 109</b>
Labour Force	2 194	2 164	2 156	2 130	2 114	2 166
Employed	2 055	2 047	2 040	2 024	2 024	2 074
Unemployed	139	117	117	107	90	92
Not economically active	1 040	1 049	1 035	1 037	1 027	944
<b>Rates (%)</b>						
Unemployment rate	6,3	5,4	5,4	5,0	4,3	4,2
Employed / population ratio (Absorption)	63,5	63,7	63,9	63,9	64,4	66,7
Labour force participation rate	67,8	67,4	67,6	67,3	67,3	69,7

Due to rounding, numbers do not necessarily add up to totals.

**Table 2.2: Labour force characteristics by province**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>South Africa</b>						
<b>Population 15-64 yrs</b>	<b>28 456</b>	<b>28 957</b>	<b>29 438</b>	<b>29 889</b>	<b>30 311</b>	<b>30 752</b>
Labour Force	16 207	15 989	16 766	17 340	17 338	17 788
Employed	11 812	12 044	12 769	13 419	13 467	13 713
Unemployed	4 395	3 945	3 997	3 922	3 871	4 075
Not economically active	12 249	12 968	12 672	12 548	12 973	12 964
Discouraged work-seekers	2 234	2 429	2 337	2 331	2 557	1 124
Other	10 015	10 539	10 335	10 217	10 416	11 840
<b>Rates (%)</b>						
Unemployment rate	27,1	24,7	23,8	22,6	22,3	22,9
Employed / population ratio (Absorption)	41,5	41,6	43,4	44,9	44,4	44,6
Labour force participation rate	57,0	55,2	57,0	58,0	57,2	57,8
<b>Western Cape</b>						
<b>Population 15-64 yrs</b>	<b>3 133</b>	<b>3 207</b>	<b>3 280</b>	<b>3 349</b>	<b>3 403</b>	<b>3 456</b>
Labour Force	2 147	2 124	2 178	2 254	2 308	2 326
Employed	1 678	1 697	1 734	1 857	1 875	1 897
Unemployed	470	427	444	396	433	429
Not economically active	985	1 083	1 102	1 095	1 095	1 130
Discouraged work-seekers	94	121	93	109	138	37
Other	891	962	1 009	986	957	1 093
<b>Rates (%)</b>						
Unemployment rate	21,9	20,1	20,4	17,6	18,8	18,4
Employed / population ratio (Absorption)	53,6	52,9	52,9	55,5	55,1	54,9
Labour force participation rate	68,5	66,2	66,4	67,3	67,8	67,3
<b>Eastern Cape</b>						
<b>Population 15-64 yrs</b>	<b>3 698</b>	<b>3 751</b>	<b>3 801</b>	<b>3 847</b>	<b>3 898</b>	<b>3 955</b>
Labour Force	1 637	1 584	1 800	1 937	1 762	1 818
Employed	1 114	1 079	1 291	1 423	1 290	1 338
Unemployed	523	504	509	514	472	480
Not economically active	2 061	2 167	2 001	1 910	2 136	2 137
Discouraged work-seekers	388	381	386	305	402	243
Other	1 673	1 785	1 615	1 604	1 735	1 895
<b>Rates (%)</b>						
Unemployment rate	31,9	31,8	28,3	26,5	26,8	26,4
Employed / population ratio (Absorption)	30,1	28,8	34,0	37,0	33,1	33,8
Labour force participation rate	44,3	42,2	47,4	50,4	45,2	46,0
<b>Northern Cape</b>						
<b>Population 15-64 yrs</b>	<b>673</b>	<b>680</b>	<b>686</b>	<b>692</b>	<b>698</b>	<b>703</b>
Labour Force	407	380	372	400	400	401
Employed	313	305	285	311	309	307
Unemployed	94	75	86	89	91	94
Not economically active	266	299	315	292	297	303
Discouraged work-seekers	55	85	73	52	63	29
Other	210	214	242	240	234	273
<b>Rates (%)</b>						
Unemployment rate	23,2	19,7	23,2	22,2	22,8	23,5
Employed / population ratio (Absorption)	46,5	44,9	41,6	45,0	44,3	43,6
Labour force participation rate	60,5	56,0	54,2	57,8	57,4	57,0
<b>Free State</b>						
<b>Population 15-64 yrs</b>	<b>1 774</b>	<b>1 793</b>	<b>1 811</b>	<b>1 826</b>	<b>1 841</b>	<b>1 855</b>
Labour Force	1 115	1 073	1 107	1 052	1 073	1 101
Employed	831	817	806	803	832	835
Unemployed	285	256	301	249	241	266
Not economically active	659	720	704	774	768	754
Discouraged work-seekers	133	133	91	140	134	68
Other	526	587	612	635	633	686
<b>Rates (%)</b>						
Unemployment rate	25,5	23,9	27,2	23,7	22,5	24,2
Employed / population ratio (Absorption)	46,8	45,6	44,5	44,0	45,2	45,0
Labour force participation rate	62,9	59,8	61,1	57,6	58,3	59,3

Due to rounding, numbers do not necessarily add up to totals.



**Table 2.2: Labour force characteristics by province (concluded)**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>KwaZulu Natal</b>						
<b>Population 15-64 yrs</b>	<b>5 792</b>	<b>5 895</b>	<b>5 993</b>	<b>6 084</b>	<b>6 180</b>	<b>6 284</b>
Labour Force	3 014	2 919	3 101	3 208	3 239	3 327
Employed	2 233	2 237	2 346	2 549	2 512	2 597
Unemployed	781	681	755	660	727	730
Not economically active	2 778	2 976	2 891	2 876	2 942	2 957
Discouraged work-seekers	469	498	492	506	549	197
Other	2 309	2 478	2 400	2 370	2 393	2 761
<b>Rates (%)</b>						
Unemployment rate	25,9	23,3	24,4	20,6	22,4	21,9
Employed / population ratio (Absorption)	38,6	38,0	39,1	41,9	40,6	41,3
Labour force participation rate	52,0	49,5	51,7	52,7	52,4	52,9
<b>North West</b>						
<b>Population 15-64 yrs</b>	<b>2 056</b>	<b>2 082</b>	<b>2 107</b>	<b>2 130</b>	<b>2 150</b>	<b>2 169</b>
Labour Force	1 040	1 046	1 124	1 167	1 161	1 179
Employed	737	773	845	839	858	891
Unemployed	302	273	280	328	303	288
Not economically active	1 016	1 036	983	962	988	990
Discouraged work-seekers	185	210	189	179	199	122
Other	831	826	793	783	789	868
<b>Rates (%)</b>						
Unemployment rate	29,1	26,1	24,9	28,1	26,1	24,4
Employed / population ratio (Absorption)	35,9	37,1	40,1	39,4	39,9	41,1
Labour force participation rate	50,6	50,3	53,4	54,8	54,0	54,4
<b>Gauteng</b>						
<b>Population 15-64 yrs</b>	<b>6 557</b>	<b>6 679</b>	<b>6 797</b>	<b>6 911</b>	<b>6 999</b>	<b>7 085</b>
Labour Force	4 622	4 660	4 819	4 977	4 975	5 181
Employed	3 324	3 470	3 783	3 914	3 972	4 056
Unemployed	1 298	1 190	1 035	1 063	1 003	1 126
Not economically active	1 935	2 019	1 979	1 934	2 024	1 904
Discouraged work-seekers	332	387	401	436	445	170
Other	1 603	1 632	1 578	1 498	1 579	1 734
<b>Rates (%)</b>						
Unemployment rate	28,1	25,5	21,5	21,4	20,2	21,7
Employed / population ratio (Absorption)	50,7	52,0	55,7	56,6	56,8	57,2
Labour force participation rate	70,5	69,8	70,9	72,0	71,1	73,1
<b>Mpumalanga</b>						
<b>Population 15-64 yrs</b>	<b>2 008</b>	<b>2 046</b>	<b>2 082</b>	<b>2 115</b>	<b>2 148</b>	<b>2 184</b>
Labour Force	1 039	1 039	1 084	1 176	1 149	1 196
Employed	824	839	856	899	923	913
Unemployed	214	200	228	277	225	283
Not economically active	969	1 007	998	939	1 000	988
Discouraged work-seekers	185	218	191	158	208	97
Other	785	788	806	781	792	890
<b>Rates (%)</b>						
Unemployment rate	20,6	19,3	21,0	23,5	19,6	23,7
Employed / population ratio (Absorption)	41,0	41,0	41,1	42,5	43,0	41,8
Labour force participation rate	51,7	50,8	52,1	55,6	53,5	54,8
<b>Limpopo</b>						
<b>Population 15-64 yrs</b>	<b>2 765</b>	<b>2 824</b>	<b>2 881</b>	<b>2 935</b>	<b>2 994</b>	<b>3 060</b>
Labour Force	1 185	1 163	1 181	1 170	1 271	1 260
Employed	757	826	823	823	896	880
Unemployed	428	337	358	346	375	380
Not economically active	1 580	1 661	1 701	1 766	1 723	1 801
Discouraged work-seekers	394	395	421	447	419	160
Other	1 186	1 266	1 280	1 319	1 304	1 641
<b>Rates (%)</b>						
Unemployment rate	36,1	29,0	30,3	29,6	29,5	30,2
Employed / population ratio (Absorption)	27,4	29,2	28,6	28,0	29,9	28,7
Labour force participation rate	42,9	41,2	41,0	39,8	42,4	41,2

Due to rounding, numbers do not necessarily add up to totals.

Table 3.1: Employed by industry and sex - South Africa						
Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Agriculture	851	800	740	859	737	780
Mining	428	384	343	339	367	329
Manufacturing	1 779	1 833	1 860	1 922	1 960	1 954
Utilities	77	87	93	97	86	94
Construction	656	783	937	1 016	1 051	1 136
Trade	2 675	2 748	3 180	3 450	3 342	3 150
Transport	656	678	705	684	717	766
Finance	1 173	1 228	1 338	1 361	1 459	1 656
Community and social services	2 288	2 295	2 321	2 379	2 490	2 616
Private households	1 230	1 206	1 252	1 311	1 258	1 230
Other						3
<b>Women</b>	<b>5 220</b>	<b>5 256</b>	<b>5 602</b>	<b>5 936</b>	<b>5 944</b>	<b>6 041</b>
Agriculture	274	272	250	310	269	259
Mining	20	16	19	18	23	36
Manufacturing	636	642	670	680	662	628
Utilities	21	22	18	23	23	25
Construction	68	78	86	113	114	112
Trade	1 349	1 359	1 591	1 730	1 690	1 584
Transport	131	142	153	120	146	152
Finance	491	499	574	577	612	738
Community and social services	1 286	1 305	1 286	1 351	1 446	1 534
Private households	946	920	955	1 013	959	970
Other						2
<b>Men</b>	<b>6 592</b>	<b>6 788</b>	<b>7 167</b>	<b>7 483</b>	<b>7 523</b>	<b>7 672</b>
Agriculture	577	528	490	549	467	521
Mining	408	368	324	321	344	293
Manufacturing	1 143	1 191	1 190	1 243	1 298	1 326
Utilities	56	65	76	73	63	69
Construction	588	705	851	903	937	1 023
Trade	1 326	1 389	1 589	1 720	1 652	1 566
Transport	525	536	552	564	572	614
Finance	682	729	763	783	847	918
Community and social services	1 002	990	1 035	1 029	1 045	1 082
Private households	284	286	297	298	300	260
Other						1

For all values of 10 000 or lower the sample size is too small for reliable estimates.  
Due to rounding, numbers do not necessarily add up to totals.

**Table 3.2: Employed by industry and province**

Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Agriculture</b>	<b>851</b>	<b>800</b>	<b>740</b>	<b>859</b>	<b>737</b>	<b>780</b>
Western Cape	178	142	118	135	132	148
Eastern Cape	121	96	135	183	84	78
Northern Cape	62	52	38	48	44	58
Free State	94	78	55	51	54	80
KwaZulu Natal	159	165	152	190	177	152
North West	56	54	59	54	50	57
Gauteng	16	40	39	48	44	62
Mpumalanga	84	84	85	88	88	78
Limpopo	80	90	58	62	62	66
<b>Mining</b>	<b>428</b>	<b>384</b>	<b>343</b>	<b>339</b>	<b>367</b>	<b>329</b>
Western Cape	1	2	1	1	4	1
Eastern Cape	1	2	3	1	2	2
Northern Cape	24	24	24	19	21	14
Free State	86	78	68	61	61	27
KwaZulu Natal	4	5	6	6	12	8
North West	122	120	117	132	131	147
Gauteng	104	76	38	34	40	28
Mpumalanga	64	47	32	34	40	59
Limpopo	22	32	52	51	54	42
<b>Manufacturing</b>	<b>1 779</b>	<b>1 833</b>	<b>1 860</b>	<b>1 922</b>	<b>1 960</b>	<b>1 954</b>
Western Cape	313	335	289	327	287	333
Eastern Cape	136	149	164	179	174	187
Northern Cape	19	22	15	19	18	14
Free State	83	86	89	82	85	87
KwaZulu Natal	412	410	404	419	434	416
North West	79	72	68	63	82	81
Gauteng	587	590	646	664	712	686
Mpumalanga	97	103	110	109	106	81
Limpopo	52	67	75	60	62	69
<b>Utilities</b>	<b>77</b>	<b>87</b>	<b>93</b>	<b>97</b>	<b>86</b>	<b>94</b>
Western Cape	7	10	8	11	13	11
Eastern Cape	4	3	6	7	6	3
Northern Cape	2	2	3	2	2	1
Free State	3	2	4	2	3	5
KwaZulu Natal	16	15	18	14	13	14
North West	3	4	3	2	4	6
Gauteng	22	33	35	39	28	31
Mpumalanga	13	13	12	16	12	17
Limpopo	8	7	4	3	6	6
<b>Construction</b>	<b>656</b>	<b>783</b>	<b>937</b>	<b>1 016</b>	<b>1 051</b>	<b>1 136</b>
Western Cape	122	141	156	145	160	185
Eastern Cape	98	97	92	136	131	111
Northern Cape	10	15	14	19	23	20
Free State	32	42	48	55	58	59
KwaZulu Natal	120	129	158	187	168	223
North West	28	36	48	50	51	59
Gauteng	150	202	300	303	301	309
Mpumalanga	49	68	75	73	92	84
Limpopo	47	53	46	49	66	85

For all values of 10 000 or lower the sample size is too small for reliable estimates.  
Due to rounding, numbers do not necessarily add up to totals.

**Table 3.2: Employed by industry and province (concluded)**

Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Trade</b>	<b>2 675</b>	<b>2 748</b>	<b>3 180</b>	<b>3 450</b>	<b>3 342</b>	<b>3 150</b>
Western Cape	355	338	416	465	464	410
Eastern Cape	255	236	341	359	332	317
Northern Cape	57	59	64	71	65	55
Free State	171	177	187	192	188	195
KwaZulu Natal	480	481	597	660	616	597
North West	152	173	197	187	183	189
Gauteng	751	819	899	1 018	975	919
Mpumalanga	224	218	218	232	243	243
Limpopo	230	248	262	267	275	222
<b>Transport</b>	<b>656</b>	<b>678</b>	<b>705</b>	<b>684</b>	<b>717</b>	<b>766</b>
Western Cape	101	94	92	83	94	91
Eastern Cape	54	54	60	64	68	72
Northern Cape	11	12	12	13	14	11
Free State	29	33	41	35	36	41
KwaZulu Natal	144	151	148	153	137	173
North West	28	34	32	27	30	30
Gauteng	231	240	240	235	265	267
Mpumalanga	34	34	46	46	47	43
Limpopo	23	27	34	29	25	39
<b>Finance</b>	<b>1 173</b>	<b>1 228</b>	<b>1 338</b>	<b>1 361</b>	<b>1 459</b>	<b>1 656</b>
Western Cape	180	209	212	235	245	257
Eastern Cape	61	64	85	88	101	116
Northern Cape	12	16	15	17	19	24
Free State	48	50	51	54	63	67
KwaZulu Natal	198	184	198	214	236	280
North West	36	50	64	57	67	72
Gauteng	565	563	602	588	607	707
Mpumalanga	51	54	67	64	71	79
Limpopo	23	37	44	44	50	53
<b>Community and social services</b>	<b>2 288</b>	<b>2 295</b>	<b>2 321</b>	<b>2 379</b>	<b>2 490</b>	<b>2 616</b>
Western Cape	293	292	311	313	326	341
Eastern Cape	229	246	269	271	276	327
Northern Cape	64	66	67	70	72	75
Free State	169	175	170	178	191	181
KwaZulu Natal	429	429	434	464	490	483
North West	133	134	151	152	155	158
Gauteng	641	632	621	604	643	694
Mpumalanga	132	133	118	135	131	142
Limpopo	198	187	179	191	206	215
<b>Private households</b>	<b>1 230</b>	<b>1 206</b>	<b>1 252</b>	<b>1 311</b>	<b>1 258</b>	<b>1 230</b>
Western Cape	126	135	131	142	148	117
Eastern Cape	157	132	135	134	114	125
Northern Cape	50	38	34	34	30	33
Free State	115	98	93	94	93	93
KwaZulu Natal	270	269	230	240	228	251
North West	102	97	105	116	106	91
Gauteng	258	276	364	381	357	350
Mpumalanga	77	85	91	102	93	87
Limpopo	75	77	68	68	90	82

Due to rounding, numbers do not necessarily add up to totals.

**Table 3.3: Employed by sector and industry - South Africa**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Total employed</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
<b>Formal and informal sector (Non-agricultural)</b>	<b>9 731</b>	<b>10 037</b>	<b>10 777</b>	<b>11 248</b>	<b>11 472</b>	<b>11 703</b>
Mining	428	384	343	339	367	329
Manufacturing	1 779	1 833	1 860	1 922	1 960	1 954
Utilities	77	87	93	97	86	94
Construction	656	783	937	1 016	1 051	1 136
Trade	2 675	2 748	3 180	3 450	3 342	3 150
Transport	656	678	705	684	717	766
Finance	1 173	1 228	1 338	1 361	1 459	1 656
Community and social services	2 288	2 295	2 321	2 379	2 490	2 616
Other						3
<b>Formal sector (Non-agricultural)</b>	<b>7 725</b>	<b>8 039</b>	<b>8 336</b>	<b>8 675</b>	<b>9 147</b>	<b>9 433</b>
Mining	425	383	339	337	364	326
Manufacturing	1 540	1 589	1 579	1 638	1 675	1 718
Utilities	75	85	90	94	80	90
Construction	390	477	581	589	674	821
Trade	1 618	1 728	1 902	2 143	2 195	2 085
Transport	499	522	526	504	562	562
Finance	1 082	1 149	1 244	1 256	1 383	1 508
Community and social services	2 098	2 107	2 077	2 114	2 215	2 320
Other						3
<b>Informal sector (Non-agricultural)</b>	<b>2 006</b>	<b>1 998</b>	<b>2 441</b>	<b>2 573</b>	<b>2 325</b>	<b>2 270</b>
Mining	3	2	4	3	2	2
Manufacturing	239	244	281	285	285	236
Utilities	2	2	3	2	6	4
Construction	266	307	356	426	378	314
Trade	1 057	1 020	1 279	1 307	1 146	1 065
Transport	157	156	179	180	155	205
Finance	91	80	94	105	76	148
Community and social services	190	187	244	265	276	296
Other						0
<b>Agriculture</b>	<b>851</b>	<b>800</b>	<b>740</b>	<b>859</b>	<b>737</b>	<b>780</b>
<b>Private households</b>	<b>1 230</b>	<b>1 206</b>	<b>1 252</b>	<b>1 311</b>	<b>1 258</b>	<b>1 230</b>

For all values of 10 000 or lower the sample size is too small for reliable estimates.

Due to rounding, numbers do not necessarily add up to totals.

**Table 3.4: Employed by province and sector**

Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>South Africa</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Formal sector (Non-agricultural)	7 725	8 039	8 336	8 675	9 147	9 433
Informal sector (Non-agricultural)	2 006	1 998	2 441	2 573	2 325	2 270
Agriculture	851	800	740	859	737	780
Private households	1 230	1 206	1 252	1 311	1 258	1 230
<b>Western Cape</b>	<b>1 678</b>	<b>1 697</b>	<b>1 734</b>	<b>1 857</b>	<b>1 875</b>	<b>1 897</b>
Formal sector (Non-agricultural)	1 222	1 285	1 316	1 378	1 406	1 444
Informal sector (Non-agricultural)	151	135	170	203	188	187
Agriculture	178	142	118	135	132	148
Private households	126	135	131	142	148	117
<b>Eastern Cape</b>	<b>1 114</b>	<b>1 079</b>	<b>1 291</b>	<b>1 423</b>	<b>1 290</b>	<b>1 338</b>
Formal sector (Non-agricultural)	576	617	678	741	777	825
Informal sector (Non-agricultural)	261	234	342	365	315	310
Agriculture	121	96	135	183	84	78
Private households	157	132	135	134	114	125
<b>Northern Cape</b>	<b>313</b>	<b>305</b>	<b>285</b>	<b>311</b>	<b>309</b>	<b>307</b>
Formal sector (Non-agricultural)	179	197	183	200	210	185
Informal sector (Non-agricultural)	22	18	31	29	25	31
Agriculture	62	52	38	48	44	58
Private households	50	38	34	34	30	33
<b>Free State</b>	<b>831</b>	<b>817</b>	<b>806</b>	<b>803</b>	<b>832</b>	<b>835</b>
Formal sector (Non-agricultural)	507	519	519	516	555	522
Informal sector (Non-agricultural)	114	123	139	141	129	140
Agriculture	94	78	55	51	54	80
Private households	115	98	93	94	93	93
<b>KwaZulu Natal</b>	<b>2 233</b>	<b>2 237</b>	<b>2 346</b>	<b>2 549</b>	<b>2 512</b>	<b>2 597</b>
Formal sector (Non-agricultural)	1 411	1 434	1 491	1 586	1 661	1 691
Informal sector (Non-agricultural)	392	369	472	533	446	503
Agriculture	159	165	152	190	177	152
Private households	270	269	230	240	228	251
<b>North West</b>	<b>737</b>	<b>773</b>	<b>845</b>	<b>839</b>	<b>858</b>	<b>891</b>
Formal sector (Non-agricultural)	463	500	530	527	561	619
Informal sector (Non-agricultural)	117	121	151	141	142	124
Agriculture	56	54	59	54	50	57
Private households	102	97	105	116	106	91
<b>Gauteng</b>	<b>3 324</b>	<b>3 470</b>	<b>3 783</b>	<b>3 914</b>	<b>3 972</b>	<b>4 056</b>
Formal sector (Non-agricultural)	2 550	2 623	2 734	2 766	2 931	3 122
Informal sector (Non-agricultural)	501	531	646	719	640	521
Agriculture	16	40	39	48	44	62
Private households	258	276	364	381	357	350
<b>Mpumalanga</b>	<b>824</b>	<b>839</b>	<b>856</b>	<b>899</b>	<b>923</b>	<b>913</b>
Formal sector (Non-agricultural)	449	451	452	506	548	537
Informal sector (Non-agricultural)	214	219	227	203	195	211
Agriculture	84	84	85	88	88	78
Private households	77	85	91	102	93	87
<b>Limpopo</b>	<b>757</b>	<b>826</b>	<b>823</b>	<b>823</b>	<b>896</b>	<b>880</b>
Formal sector (Non-agricultural)	369	410	433	454	499	489
Informal sector (Non-agricultural)	233	248	263	240	245	243
Agriculture	80	90	58	62	62	66
Private households	75	77	68	68	90	82

Due to rounding, numbers do not necessarily add up to totals.

**Table 3.5: Employed by sex and occupation - South Africa**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Manager	806	935	878	908	976	1 021
Professional	421	382	435	479	563	752
Technician	1 366	1 348	1 404	1 429	1 439	1 473
Clerk	1 244	1 285	1 295	1 344	1 380	1 456
Sales and services	1 428	1 528	1 684	1 779	1 755	1 766
Skilled agriculture	96	86	98	144	105	107
Craft and related trade	1 556	1 601	1 858	2 020	1 995	1 915
Plant and machine operator	1 135	1 103	1 132	1 119	1 176	1 179
Elementary	2 790	2 829	3 020	3 183	3 059	3 063
Domestic worker	970	948	965	1 013	1 019	981
Other						1
<b>Women</b>	<b>5 220</b>	<b>5 256</b>	<b>5 602</b>	<b>5 936</b>	<b>5 944</b>	<b>6 041</b>
Manager	207	250	257	280	309	306
Professional	190	185	202	230	284	350
Technician	739	730	762	768	791	815
Clerk	827	875	888	910	952	1 002
Sales and services	656	678	764	825	793	846
Skilled agriculture	44	42	53	83	52	29
Craft and related trade	255	248	309	327	337	286
Plant and machine operator	178	168	155	166	184	174
Elementary	1 203	1 171	1 285	1 347	1 296	1 289
Domestic worker	921	909	928	1 000	945	944
Other						0
<b>Men</b>	<b>6 592</b>	<b>6 788</b>	<b>7 167</b>	<b>7 483</b>	<b>7 523</b>	<b>7 672</b>
Manager	599	685	621	628	667	715
Professional	231	197	234	249	279	402
Technician	627	618	643	661	648	657
Clerk	418	410	407	434	428	454
Sales and services	771	849	920	954	962	920
Skilled agriculture	53	44	45	61	53	78
Craft and related trade	1 301	1 353	1 549	1 693	1 657	1 628
Plant and machine operator	957	935	977	953	992	1 005
Elementary	1 588	1 658	1 735	1 836	1 763	1 774
Domestic worker	49	39	37	13	74	36
Other						1

For all values of 10 000 or lower the sample size is too small for reliable estimates.  
Due to rounding, numbers do not necessarily add up to totals.

**Table 3.6: Employed by sex and status in employment - South Africa**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Both sexes</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Employee	9 667	9 857	10 330	10 740	11 038	11 573
Employer	796	836	875	973	917	753
Own-account worker	1 259	1 263	1 426	1 623	1 452	1 267
Unpaid household member	91	88	138	83	59	120
Unspecified	0		0	0	1	
<b>Women</b>	<b>5 220</b>	<b>5 256</b>	<b>5 602</b>	<b>5 936</b>	<b>5 944</b>	<b>6 041</b>
Employee	4 204	4 245	4 401	4 653	4 786	5 088
Employer	226	250	262	293	278	180
Own-account worker	732	703	847	933	843	687
Unpaid household member	58	57	91	56	35	86
Unspecified					1	
<b>Men</b>	<b>6 592</b>	<b>6 788</b>	<b>7 167</b>	<b>7 483</b>	<b>7 523</b>	<b>7 672</b>
Employee	5 463	5 612	5 928	6 086	6 252	6 486
Employer	570	586	612	679	639	573
Own-account worker	527	560	580	691	608	579
Unpaid household member	33	30	46	27	24	34
Unspecified	0		0	0	0	

For all values of 10 000 or lower the sample size is too small for reliable estimates.  
Due to rounding, numbers do not necessarily add up to totals.



**Table 3.7: Employed by sex and usual hours of work - South Africa**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Both sexes</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Working less than 15 hours per week	369	310	376	459	358	313
Working 15-29 hours per week	649	600	693	750	709	799
Working 30-39 hours per week	1 016	1 074	1 057	1 123	985	1 039
Working 40-45 hours per week	5 286	5 666	5 086	6 232	6 861	6 921
Working more than 45 hours per week	4 493	4 393	5 557	4 854	4 554	4 641
<b>Women</b>	<b>5 220</b>	<b>5 256</b>	<b>5 602</b>	<b>5 936</b>	<b>5 944</b>	<b>6 041</b>
Working less than 15 hours per week	231	182	237	287	233	199
Working 15-29 hours per week	430	395	455	489	471	537
Working 30-39 hours per week	606	656	622	659	594	651
Working 40-45 hours per week	2 334	2 437	2 172	2 692	2 995	2 980
Working more than 45 hours per week	1 625	1 587	2 122	1 810	1 653	1 674
<b>Men</b>	<b>6 592</b>	<b>6 788</b>	<b>7 167</b>	<b>7 483</b>	<b>7 523</b>	<b>7 672</b>
Working less than 15 hours per week	138	128	139	172	126	114
Working 15-29 hours per week	219	205	238	261	238	262
Working 30-39 hours per week	410	418	435	464	391	388
Working 40-45 hours per week	2 953	3 229	2 915	3 541	3 866	3 942
Working more than 45 hours per week	2 873	2 808	3 440	3 045	2 902	2 967

Due to rounding, numbers do not necessarily add up to totals.

**Table 3.8: Time-related underemployment - South Africa**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>450</b>	<b>416</b>	<b>452</b>	<b>468</b>	<b>380</b>	<b>625</b>
Women	275	240	255	272	225	385
Men	174	176	197	195	155	240
<b>As percentage of the labour force (Both sexes)</b>	<b>2,8</b>	<b>2,6</b>	<b>2,7</b>	<b>2,7</b>	<b>2,2</b>	<b>3,5</b>
Women	3,6	3,3	3,3	3,3	2,8	4,7
Men	2,0	2,0	2,2	2,1	1,7	2,5
<b>As percentage of total employment (Both sexes)</b>	<b>3,8</b>	<b>3,5</b>	<b>3,5</b>	<b>3,5</b>	<b>2,8</b>	<b>4,6</b>
Women	5,3	4,6	4,6	4,6	3,8	6,4
Men	2,6	2,6	2,7	2,6	2,1	3,1
<b>Industry</b>	<b>450</b>	<b>416</b>	<b>452</b>	<b>468</b>	<b>380</b>	<b>625</b>
Agriculture	23	16	17	19	16	21
Mining	0	1	1		0	1
Manufacturing	43	36	42	40	25	42
Utilities	1	0	1	1		2
Construction	26	32	38	39	37	57
Trade	144	129	124	135	103	127
Transport	13	9	11	12	16	21
Finance	28	17	23	18	13	37
Community and social services	42	45	58	55	51	91
Private households	130	129	137	149	120	225
<b>Occupation</b>	<b>450</b>	<b>416</b>	<b>452</b>	<b>468</b>	<b>380</b>	<b>625</b>
Manager	8	6	7	6	7	11
Professional	5	3	4	5	3	16
Technician	25	22	39	30	26	41
Clerk	22	20	21	16	19	23
Sales and services	44	42	46	49	38	61
Skilled agriculture	12	10	9	13	8	4
Craft and related trade	63	64	64	68	53	74
Plant and machine operator	15	10	14	15	17	22
Elementary	162	152	162	162	126	207
Domestic worker	94	88	86	105	83	166
Other						0

For all values of 10 000 or lower the sample size is too small for reliable estimates.  
Due to rounding, numbers do not necessarily add up to totals.

**Table 3.9: Underutilisation of labour**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Both sexes</b>	<b>7 079</b>	<b>6 790</b>	<b>6 786</b>	<b>6 721</b>	<b>6 808</b>	<b>5 824</b>
Underemployed	450	416	452	468	380	625
Unemployed	4 395	3 945	3 997	3 922	3 871	4 075
Discouraged work-seekers	2 234	2 429	2 337	2 331	2 557	1 124
<b>Women</b>	<b>4 039</b>	<b>3 870</b>	<b>3 939</b>	<b>3 950</b>	<b>3 960</b>	<b>3 226</b>
Underemployed	275	240	255	272	225	385
Unemployed	2 353	2 115	2 200	2 212	2 132	2 158
Discouraged work-seekers	1 410	1 516	1 484	1 466	1 603	683
<b>Men</b>	<b>3 040</b>	<b>2 919</b>	<b>2 847</b>	<b>2 771</b>	<b>2 848</b>	<b>2 598</b>
Underemployed	174	176	197	195	155	240
Unemployed	2 042	1 830	1 797	1 710	1 739	1 917
Discouraged work-seekers	824	913	854	865	954	440
<b>As percentage of total working age (Both sexes)</b>	<b>24,9</b>	<b>23,4</b>	<b>23,1</b>	<b>22,5</b>	<b>22,5</b>	<b>18,9</b>
Women	26,9	25,4	25,4	25,1	24,9	20,0
Men	22,6	21,3	20,4	19,5	19,8	17,7

Due to rounding, numbers do not necessarily add up to totals.

**Table 4: Characteristics of the unemployed - South Africa**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Unemployed</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>
Short-term unemployment (less than 1 year)	1 477	1 350	1 448	1 575	1 754	1 686
<b>Long-term unemployment (1 year and more)</b>	<b>2 839</b>	<b>2 519</b>	<b>2 473</b>	<b>2 271</b>	<b>2 016</b>	<b>2 383</b>
1 year to less than 3 years	1 139	973	993	934	858	961
3 years and over	1 700	1 546	1 480	1 337	1 159	1 421
<b>Long-term unemployment (%)</b>						
Proportion of the labour force	17,5	15,8	14,8	13,1	11,6	13,4
Proportion of the unemployed	64,6	63,9	61,9	57,9	52,1	58,5

Due to rounding, numbers do not necessarily add up to totals.  
Totals include the 'don't know' and 'other'.

**Table 5: Characteristics of the not economically active - South Africa**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Not economically active</b>	<b>12 249</b>	<b>12 968</b>	<b>12 672</b>	<b>12 548</b>	<b>12 973</b>	<b>12 964</b>
Student	4 783	4 914	4 991	5 065	5 178	5 682
Home-maker	1 437	1 507	1 235	1 196	1 178	2 519
Illness/disability	1 149	1 385	1 400	1 338	1 411	1 813
Too old/young to work	1 073	1 028	1 021	1 072	1 035	997
Discouraged work seekers	2 234	2 429	2 337	2 331	2 557	1 124
Other	1 573	1 705	1 687	1 547	1 614	830
<b>Inactivity rate by age (Both sexes)</b>	<b>43,0</b>	<b>44,8</b>	<b>43,0</b>	<b>42,0</b>	<b>42,8</b>	<b>42,2</b>
15-24 yrs	70,0	71,7	70,9	70,0	70,7	69,6
25-54 yrs	25,8	27,8	25,8	24,7	25,5	24,7
55-64 yrs	57,4	57,7	54,6	54,0	55,3	56,6
<b>Inactivity rate by age (Women)</b>	<b>49,6</b>	<b>51,7</b>	<b>49,6</b>	<b>48,1</b>	<b>49,2</b>	<b>49,1</b>
15-24 yrs	71,9	73,7	73,2	71,4	73,4	72,5
25-54 yrs	34,4	37,3	34,4	33,2	33,8	33,9
55-64 yrs	68,6	68,0	66,8	65,1	66,7	67,3
<b>Inactivity rate by age (Men)</b>	<b>35,8</b>	<b>37,1</b>	<b>35,7</b>	<b>35,2</b>	<b>35,7</b>	<b>34,5</b>
15-24 yrs	67,9	69,6	68,5	68,4	68,0	66,8
25-54 yrs	15,9	17,0	16,1	15,0	16,0	14,3
55-64 yrs	43,5	44,9	39,5	40,1	40,9	43,1

Due to rounding, numbers do not necessarily add up to totals.

**Table 6: Socio-demographic characteristics - South Africa**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Age group of the employed</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
15-24 yrs	1 269	1 312	1 442	1 554	1 538	1 644
25-34 yrs	3 959	4 070	4 309	4 565	4 547	4 674
35-44 yrs	3 313	3 283	3 415	3 526	3 633	3 636
45-54 yrs	2 307	2 374	2 501	2 607	2 592	2 619
55-64 yrs	964	1 005	1 102	1 167	1 158	1 140
<b>Age group of the unemployed</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>
15-24 yrs	1 541	1 368	1 348	1 359	1 336	1 375
25-34 yrs	1 783	1 631	1 682	1 600	1 598	1 648
35-44 yrs	652	593	589	609	568	684
45-54 yrs	331	283	295	289	300	286
55-64 yrs	88	69	82	64	69	83
<b>Age group of the not economically active</b>	<b>12 249</b>	<b>12 968</b>	<b>12 672</b>	<b>12 548</b>	<b>12 973</b>	<b>12 964</b>
15-24 yrs	6 548	6 796	6 799	6 783	6 933	6 919
25-34 yrs	1 969	2 196	2 062	2 002	2 093	1 958
35-44 yrs	1 135	1 260	1 194	1 152	1 198	1 217
45-54 yrs	1 179	1 251	1 194	1 167	1 235	1 276
55-64 yrs	1 418	1 465	1 424	1 445	1 515	1 594
<b>Highest level of education of the employed</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
No schooling	693	695	695	691	627	573
Less than primary completed	1 717	1 610	1 632	1 671	1 598	1 444
Primary completed	765	773	810	820	793	731
Secondary not completed	3 635	4 280	4 098	4 431	4 501	4 545
Secondary completed	3 144	3 349	3 598	3 787	3 814	3 909
Tertiary	1 774	1 271	1 841	1 958	2 054	2 345
Other	84	65	96	62	80	166
<b>Highest level of education of the unemployed</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>
No schooling	145	104	128	134	96	98
Less than primary completed	575	467	483	425	409	399
Primary completed	327	260	270	252	254	228
Secondary not completed	1 879	1 814	1 785	1 753	1 833	1 881
Secondary completed	1 258	1 204	1 170	1 176	1 112	1 245
Tertiary	192	88	146	171	159	194
Other	19	8	13	10	9	30
<b>Highest level of education of the not economically active</b>	<b>12 249</b>	<b>12 968</b>	<b>12 672</b>	<b>12 548</b>	<b>12 973</b>	<b>12 964</b>
No schooling	1 011	1 058	969	892	918	892
Less than primary completed	2 116	2 227	2 035	1 905	1 925	1 897
Primary completed	1 135	1 170	1 137	1 117	1 074	1 070
Secondary not completed	5 991	6 392	6 296	6 365	6 759	6 871
Secondary completed	1 699	1 870	1 870	1 913	1 944	1 848
Tertiary	246	215	303	300	293	287
Other	51	36	61	57	60	98
<b>Current marital status of the employed</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Married or living together like husband and wife	6 808	6 911	7 136	7 300	7 275	7 173
Widow/widower	496	464	482	538	492	479
Divorced or separated	499	508	508	474	447	504
Never married	4 006	4 158	4 643	5 106	5 248	5 557
Unspecified	2	3	1	1	5	
<b>Current marital status of the unemployed</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>
Married or living together like husband and wife	1 240	1 088	1 166	1 033	1 047	1 120
Widow/widower	67	64	63	71	66	63
Divorced or separated	102	87	83	69	61	78
Never married	2 986	2 707	2 684	2 750	2 696	2 815
Unspecified	0		1	0	0	
<b>Current marital status of the not economically active</b>	<b>12 249</b>	<b>12 968</b>	<b>12 672</b>	<b>12 548</b>	<b>12 973</b>	<b>12 964</b>
Married or living together like husband and wife	3 361	3 597	3 327	3 167	3 244	3 425
Widow/widower	573	594	541	567	592	617
Divorced or separated	222	245	227	209	235	238
Never married	8 091	8 530	8 571	8 605	8 892	8 684
Unspecified	2	2	6	1	10	

Due to rounding, numbers do not necessarily add up to totals.

Table A: Employed by industry and volume of hours worked - South Africa						
Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>526 716</b>	<b>542 499</b>	<b>589 192</b>	<b>597 588</b>	<b>601 397</b>	<b>601 486</b>
Agriculture	39 510	37 010	34 082	37 372	32 940	36 262
Mining	20 850	18 555	16 579	15 874	17 659	15 012
Manufacturing	78 262	82 243	84 370	85 451	86 797	84 415
Utilities	3 297	3 813	4 420	4 199	3 726	4 024
Construction	28 558	34 868	42 843	44 145	46 140	48 269
Trade	124 396	131 685	156 677	162 693	157 488	150 454
Transport	33 280	34 175	37 047	35 089	36 303	39 730
Finance	52 830	55 734	63 133	62 754	68 033	74 926
Community and social services	96 489	96 205	99 427	99 118	104 057	105 463
Private households	49 245	48 211	50 615	50 892	48 255	42 811
<b>Women</b>	<b>219 476</b>	<b>225 063</b>	<b>245 798</b>	<b>250 637</b>	<b>251 245</b>	<b>248 519</b>
Agriculture	11 434	11 395	10 314	11 948	11 078	11 229
Mining	869	717	850	819	1 030	1 547
Manufacturing	26 592	27 445	28 679	28 693	27 409	25 866
Utilities	862	908	805	975	919	1 005
Construction	2 492	3 013	3 342	3 876	4 046	4 044
Trade	60 493	63 890	77 010	79 700	78 274	73 838
Transport	5 793	6 329	6 829	5 430	6 182	6 558
Finance	20 277	21 059	25 492	24 653	26 433	30 644
Community and social services	52 573	53 102	52 827	54 716	58 684	59 703
Private households	38 091	37 205	39 650	39 827	37 190	34 027
<b>Men</b>	<b>307 240</b>	<b>317 436</b>	<b>343 394</b>	<b>346 951</b>	<b>350 151</b>	<b>352 967</b>
Agriculture	28 075	25 615	23 768	25 423	21 862	25 032
Mining	19 981	17 839	15 729	15 055	16 628	13 465
Manufacturing	51 670	54 798	55 691	56 759	59 388	58 550
Utilities	2 435	2 904	3 614	3 224	2 807	3 019
Construction	26 065	31 855	39 501	40 269	42 094	44 224
Trade	63 903	67 795	79 667	82 993	79 213	76 616
Transport	27 487	27 846	30 218	29 659	30 121	33 172
Finance	32 553	34 676	37 641	38 102	41 600	44 282
Community and social services	43 916	43 103	46 600	44 402	45 372	45 761
Private households	11 155	11 006	10 965	11 065	11 065	8 784

Due to rounding, numbers do not necessarily add up to totals.

**Table B: Employed by industry and average hours of work**

Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Hours	Hours	Hours	Hours	Hours	Hours
<b>Both sexes</b>	<b>45</b>	<b>45</b>	<b>46</b>	<b>45</b>	<b>45</b>	<b>44</b>
Agriculture	46	46	46	44	45	46
Mining	49	48	49	47	48	46
Manufacturing	44	45	45	44	44	43
Utilities	43	44	47	43	43	43
Construction	44	45	46	44	44	43
Trade	47	48	49	47	47	48
Transport	51	50	53	51	51	52
Finance	45	46	47	46	47	45
Community and social services	42	42	43	42	42	40
Private households	40	40	40	39	38	35
<b>Women</b>	<b>42</b>	<b>43</b>	<b>44</b>	<b>42</b>	<b>42</b>	<b>41</b>
Agriculture	42	42	41	39	41	43
Mining	44	45	45	44	45	43
Manufacturing	42	43	43	42	42	41
Utilities	41	42	45	42	41	40
Construction	37	39	39	35	35	36
Trade	45	47	48	46	47	47
Transport	44	45	45	45	43	43
Finance	41	42	44	43	43	42
Community and social services	41	41	41	41	41	39
Private households	40	40	42	39	39	35
<b>Men</b>	<b>47</b>	<b>47</b>	<b>48</b>	<b>46</b>	<b>47</b>	<b>46</b>
Agriculture	49	49	49	46	47	48
Mining	49	48	49	47	48	46
Manufacturing	45	46	47	46	46	44
Utilities	43	44	48	44	44	44
Construction	44	45	46	45	45	43
Trade	48	49	50	48	48	49
Transport	52	52	55	53	53	54
Finance	48	48	49	49	49	48
Community and social services	44	44	45	43	43	42
Private households	39	39	37	37	37	34



Table C: Employed by occupation and volume of hours worked						
	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>526 716</b>	<b>542 499</b>	<b>589 192</b>	<b>597 588</b>	<b>601 397</b>	<b>601 486</b>
Manager	38 533	44 774	43 374	43 077	46 554	48 115
Professional	17 775	16 156	18 578	20 074	23 859	31 770
Technician	56 443	56 161	60 081	59 846	60 010	58 384
Clerk	53 383	55 420	56 988	58 089	59 362	62 012
Sales and services	70 056	75 947	86 969	88 503	88 325	89 110
Skilled agriculture	2 453	2 291	2 644	3 115	2 731	4 940
Craft and related trade	68 229	71 312	84 723	88 648	87 252	81 812
Plant and machine operator	55 687	54 178	57 335	55 523	57 551	57 525
Elementary	124 948	127 793	138 237	140 917	136 211	133 402
Domestic worker	39 210	38 467	40 262	39 796	39 542	34 388
<b>Women</b>	<b>219 476</b>	<b>225 063</b>	<b>245 798</b>	<b>250 637</b>	<b>251 245</b>	<b>248 519</b>
Manager	9 513	11 259	12 048	12 864	13 682	13 585
Professional	7 579	7 407	8 161	9 249	11 559	14 010
Technician	29 495	29 559	31 505	31 474	32 017	30 952
Clerk	34 819	37 171	38 487	38 720	40 451	41 941
Sales and services	30 426	32 673	37 670	38 740	37 999	39 852
Skilled agriculture	882	940	1 234	1 589	1 118	1 168
Craft and related trade	9 630	9 864	12 810	12 333	13 052	11 249
Plant and machine operator	7 901	7 841	7 119	7 601	8 204	7 488
Elementary	52 148	51 564	58 046	58 788	56 515	55 228
Domestic worker	37 083	36 786	38 719	39 278	36 649	33 040
<b>Men</b>	<b>307 240</b>	<b>317 436</b>	<b>343 394</b>	<b>346 951</b>	<b>350 151</b>	<b>352 967</b>
Manager	29 019	33 515	31 326	30 212	32 872	34 530
Professional	10 196	8 749	10 417	10 825	12 300	17 759
Technician	26 948	26 602	28 576	28 372	27 993	27 432
Clerk	18 564	18 249	18 501	19 369	18 911	20 070
Sales and services	39 630	43 274	49 299	49 763	50 327	49 258
Skilled agriculture	1 571	1 352	1 410	1 526	1 613	3 771
Craft and related trade	58 599	61 448	71 913	76 315	74 199	70 563
Plant and machine operator	47 786	46 338	50 216	47 922	49 347	50 037
Elementary	72 800	76 229	80 191	82 129	79 696	78 174
Domestic worker	2 126	1 681	1 543	518	2 893	1 348

Due to rounding, numbers do not necessarily add up to totals.

**Table D: Employed by occupation and average hours of work**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Hours	Hours	Hours	Hours	Hours	Hours
<b>Both sexes</b>	<b>45</b>	<b>45</b>	<b>46</b>	<b>45</b>	<b>45</b>	<b>44</b>
Manager	48	48	50	48	48	47
Professional	42	42	43	42	42	42
Technician	41	42	43	42	42	40
Clerk	43	43	44	43	43	43
Sales and services	49	50	52	50	51	50
Skilled agriculture	25	27	27	22	26	46
Craft and related trade	44	45	46	44	44	43
Plant and machine operator	49	49	51	50	49	49
Elementary	45	45	46	44	45	44
Domestic worker	40	41	42	39	39	35
<b>Women</b>	<b>42</b>	<b>43</b>	<b>44</b>	<b>42</b>	<b>42</b>	<b>41</b>
Manager	46	45	47	46	45	44
Professional	40	40	41	40	41	40
Technician	40	41	41	41	41	38
Clerk	42	43	43	43	43	42
Sales and services	46	48	49	47	48	47
Skilled agriculture	20	22	24	19	22	40
Craft and related trade	38	40	42	38	39	39
Plant and machine operator	44	47	46	46	45	43
Elementary	43	44	45	44	44	43
Domestic worker	40	41	42	39	39	35
<b>Men</b>	<b>47</b>	<b>47</b>	<b>48</b>	<b>46</b>	<b>47</b>	<b>46</b>
Manager	49	49	51	48	49	48
Professional	44	44	45	44	44	44
Technician	43	43	45	43	43	42
Clerk	44	44	45	45	44	44
Sales and services	51	51	54	52	52	54
Skilled agriculture	30	31	32	25	31	48
Craft and related trade	45	45	46	45	45	43
Plant and machine operator	50	50	51	50	50	50
Elementary	46	46	46	45	45	44
Domestic worker	44	43	42	40	39	37

**Table E: Employed by sector and volume of hours worked**

Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both Sexes</b>	<b>526 716</b>	<b>542 499</b>	<b>589 192</b>	<b>597 588</b>	<b>601 397</b>	<b>601 486</b>
Formal sector (Non-agricultural)	348 188	365 224	387 753	393 682	414 189	417 487
Informal sector (Non-agricultural)	89 773	92 054	116 742	115 642	106 012	104 927
Agriculture	39 510	37 010	34 082	37 372	32 940	36 262
Private households	49 245	48 211	50 615	50 892	48 255	42 811
<b>Women</b>	<b>219 476</b>	<b>225 063</b>	<b>245 798</b>	<b>250 637</b>	<b>251 245</b>	<b>248 519</b>
Formal sector (Non-agricultural)	129 220	136 116	142 614	148 093	155 430	157 499
Informal sector (Non-agricultural)	40 731	40 347	53 220	50 769	47 548	45 763
Agriculture	11 434	11 395	10 314	11 948	11 078	11 229
Private households	38 091	37 205	39 650	39 827	37 190	34 027
<b>Men</b>	<b>307 240</b>	<b>317 436</b>	<b>343 394</b>	<b>346 951</b>	<b>350 151</b>	<b>352 967</b>
Formal sector (Non-agricultural)	218 968	229 109	245 139	245 590	258 760	259 988
Informal sector (Non-agricultural)	49 042	51 707	63 522	64 873	58 465	59 163
Agriculture	28 075	25 615	23 768	25 423	21 862	25 032
Private households	11 155	11 006	10 965	11 065	11 065	8 784

Due to rounding, numbers do not necessarily add up to totals.

**Table F: Employed by sector and average hours of work**

Market production activities	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Hours	Hours	Hours	Hours	Hours	Hours
<b>Both Sexes</b>	<b>45</b>	<b>45</b>	<b>46</b>	<b>45</b>	<b>45</b>	<b>44</b>
Formal sector (Non-agricultural)	45	45	47	45	45	44
Informal sector (Non-agricultural)	45	46	48	45	46	46
Agriculture	46	46	46	44	45	46
Private households	40	40	40	39	38	35
<b>Women</b>	<b>42</b>	<b>43</b>	<b>44</b>	<b>42</b>	<b>42</b>	<b>41</b>
Formal sector (Non-agricultural)	43	43	44	43	43	42
Informal sector (Non-agricultural)	42	45	46	43	44	44
Agriculture	42	42	41	39	41	43
Private households	40	40	42	39	39	35
<b>Men</b>	<b>47</b>	<b>47</b>	<b>48</b>	<b>46</b>	<b>47</b>	<b>46</b>
Formal sector (Non-agricultural)	47	47	48	47	47	46
Informal sector (Non-agricultural)	47	47	49	47	47	48
Agriculture	49	49	49	46	47	48
Private households	39	39	37	37	37	34

**Table G: The duration of unemployment**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Both Sexes</b>	<b>4 395</b>	<b>3 945</b>	<b>3 997</b>	<b>3 922</b>	<b>3 871</b>	<b>4 075</b>
Less than 3 months	662	666	649	780	1 030	618
3 months less than 6 months	347	276	341	361	318	427
6 months less than 1 year	468	408	458	434	407	641
1 year less than 3 years	1 139	973	993	934	858	961
3 years and over	1 700	1 546	1 480	1 337	1 159	1 421
<b>Women</b>	<b>2 353</b>	<b>2 115</b>	<b>2 200</b>	<b>2 212</b>	<b>2 132</b>	<b>2 158</b>
Less than 3 months	344	341	328	414	547	266
3 months less than 6 months	185	140	175	199	161	204
6 months less than 1 year	230	217	243	224	206	333
1 year less than 3 years	592	501	552	533	482	529
3 years and over	962	873	859	801	686	823
<b>Men</b>	<b>2 042</b>	<b>1 830</b>	<b>1 797</b>	<b>1 710</b>	<b>1 739</b>	<b>1 917</b>
Less than 3 months	318	325	321	366	482	351
3 months less than 6 months	162	136	166	161	157	222
6 months less than 1 year	238	192	215	210	201	308
1 year less than 3 years	548	472	441	401	376	433
3 years and over	738	673	622	536	473	599

Due to rounding, numbers do not necessarily add up to totals.

**Table H: Employment by province and sex**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Both sexes</b>	<b>11 812</b>	<b>12 044</b>	<b>12 769</b>	<b>13 419</b>	<b>13 467</b>	<b>13 713</b>
Western cape	1 678	1 697	1 734	1 857	1 875	1 897
Eastern Cape	1 114	1 079	1 291	1 423	1 290	1 338
Northern Cape	313	305	285	311	309	307
Free State	831	817	806	803	832	835
KwaZulu-Natal	2 233	2 237	2 346	2 549	2 512	2 597
North West	737	773	845	839	858	891
Gauteng	3 324	3 470	3 783	3 914	3 972	4 056
Mpumalanga	824	839	856	899	923	913
Limpopo	757	826	823	823	896	880
<b>Women</b>	<b>5 220</b>	<b>5 256</b>	<b>5 602</b>	<b>5 936</b>	<b>5 944</b>	<b>6 041</b>
Western cape	748	759	793	873	867	834
Eastern Cape	553	534	634	688	626	636
Northern Cape	126	124	118	132	123	126
Free State	343	350	353	351	360	366
KwaZulu-Natal	1 043	1 058	1 088	1 219	1 179	1 190
North West	283	293	340	323	337	353
Gauteng	1 350	1 366	1 517	1 571	1 605	1 703
Mpumalanga	374	356	357	382	397	402
Limpopo	400	415	403	397	451	430
<b>Men</b>	<b>6 592</b>	<b>6 788</b>	<b>7 167</b>	<b>7 483</b>	<b>7 523</b>	<b>7 672</b>
Western cape	929	937	941	984	1 008	1 063
Eastern Cape	561	545	658	735	664	702
Northern Cape	186	181	167	179	186	181
Free State	488	468	453	452	472	469
KwaZulu-Natal	1 191	1 179	1 258	1 330	1 333	1 407
North West	455	480	505	516	521	538
Gauteng	1 975	2 103	2 267	2 343	2 367	2 353
Mpumalanga	451	483	499	517	527	511
Limpopo	357	410	420	426	445	449

Due to rounding, numbers do not necessarily add up to totals.

**Table I: Employees Access to benefits by sex**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Both sexes</b>						
Pension	5 116	5 291	5 341	5 372	5 552	5 198
Paid Leave	5 883	6 081	6 252	6 416	6 526	6 644
UIF	5 437	6 028	6 394	6 730	7 019	6 398
Medical Aid	3 141	3 115	2 884	3 057	3 241	3 291
Written Contract	6 196	6 974	7 182	7 470	7 822	8 681
<b>Women</b>						
Pension	2 026	2 099	2 115	2 141	2 255	2 126
Paid Leave	2 433	2 508	2 570	2 669	2 736	2 845
UIF	2 166	2 424	2 541	2 695	2 860	2 568
Medical Aid	1 298	1 268	1 173	1 265	1 354	1 413
Written Contract	2 527	2 880	2 948	3 122	3 309	3 731
<b>Men</b>						
Pension	3 090	3 192	3 226	3 231	3 298	3 072
Paid Leave	3 450	3 573	3 682	3 748	3 791	3 799
UIF	3 272	3 604	3 853	4 035	4 159	3 830
Medical Aid	1 843	1 847	1 711	1 792	1 887	1 878
Written Contract	3 669	4 094	4 234	4 347	4 513	4 950

Due to rounding, numbers do not necessarily add up to totals.

**Table J: Time-related underemployment by population group**

	<b>Lfs 2003</b>	<b>Lfs 2004</b>	<b>Lfs 2005</b>	<b>Lfs 2006</b>	<b>Lfs 2007</b>	<b>Qlfs 2008*</b>
	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>	<b>Thousand</b>
<b>Population group</b>	<b>450</b>	<b>416</b>	<b>452</b>	<b>468</b>	<b>380</b>	<b>625</b>
Black African	372	361	384	414	318	532
Coloured	46	36	46	36	39	56
Indian/Asian	5	2	3	5	6	11
White	27	18	19	12	16	26
<b>As a percentage of the labour force</b>	<b>2.8</b>	<b>2.6</b>	<b>2.7</b>	<b>2.7</b>	<b>2.2</b>	<b>3.5</b>
Black African	3.2	3.1	3.1	3.2	2.5	4.0
Coloured	2.5	1.9	2.5	1.9	2.0	2.9
Indian/Asian	1.1	0.3	0.6	1.0	1.3	2.1
White	1.2	0.8	0.9	0.6	0.7	1.2
<b>As a percentage of total employment</b>	<b>3.8</b>	<b>3.5</b>	<b>3.5</b>	<b>3.5</b>	<b>2.8</b>	<b>4.6</b>
Black African	4.7	4.4	4.3	4.4	3.4	5.5
Coloured	3.2	2.5	3.2	2.4	2.6	3.6
Indian/Asian	1.3	0.4	0.8	1.1	1.4	2.4
White	1.3	0.9	0.9	0.6	0.8	1.3

Due to rounding, numbers do not necessarily add up to totals.

**Table K: Characteristics of the unemployed by province**

	Lfs 2003	Lfs 2004	Lfs 2005	Lfs 2006	Lfs 2007	Qlfs 2008
	Thousand	Thousand	Thousand	Thousand	Thousand	Thousand
<b>Long-term unemployment</b>	<b>2 918</b>	<b>2 595</b>	<b>2 549</b>	<b>2 347</b>	<b>2 117</b>	<b>2 389</b>
Western cape	228	218	223	176	157	198
Eastern Cape	349	293	314	311	284	268
Northern Cape	48	39	44	39	47	54
Free State	191	166	197	146	141	149
KwaZulu-Natal	522	474	465	374	346	374
North West	197	192	191	212	177	182
Gauteng	921	858	733	713	617	797
Mpumalanga	142	110	123	160	118	146
Limpopo	319	245	259	217	229	222
<b>Long-term unemployment (%)</b>	<b>66.4</b>	<b>65.8</b>	<b>63.8</b>	<b>59.8</b>	<b>54.7</b>	<b>58.6</b>
Western cape	48.6	51.0	50.2	44.4	36.2	46.2
Eastern Cape	66.8	58.2	61.7	60.5	60.3	55.9
Northern Cape	51.1	52.4	51.4	44.1	51.9	57.3
Free State	67.3	64.8	65.5	58.5	58.4	56.1
KwaZulu-Natal	66.9	69.6	61.6	56.7	47.6	51.3
North West	65.1	70.2	68.3	64.5	58.5	63.1
Gauteng	71.0	72.0	70.8	67.0	61.6	70.8
Mpumalanga	66.0	55.0	53.8	57.8	52.2	51.6
Limpopo	74.5	72.7	72.4	62.6	61.0	58.2
<b>Short-term unemployment</b>	<b>1 477</b>	<b>1 350</b>	<b>1 448</b>	<b>1 575</b>	<b>1 754</b>	<b>1 686</b>
Western cape	242	209	221	220	276	231
Eastern Cape	174	211	195	203	187	212
Northern Cape	46	36	42	50	44	40
Free State	93	90	104	103	100	117
KwaZulu-Natal	259	207	290	286	381	355
North West	105	81	89	116	126	106
Gauteng	376	333	303	350	385	329
Mpumalanga	73	90	105	117	108	137
Limpopo	109	92	99	129	146	159
<b>Short-term unemployment (%)</b>	<b>33.6</b>	<b>34.2</b>	<b>36.2</b>	<b>40.2</b>	<b>45.3</b>	<b>41.4</b>
Western cape	51.4	49.0	49.8	55.6	63.8	53.8
Eastern Cape	33.2	41.8	38.3	39.5	39.7	44.1
Northern Cape	48.9	47.6	48.6	55.9	48.1	42.7
Free State	32.7	35.2	34.5	41.5	41.6	43.9
KwaZulu-Natal	33.1	30.4	38.4	43.3	52.4	48.7
North West	34.9	29.8	31.7	35.5	41.5	36.9
Gauteng	29.0	28.0	29.2	33.0	38.4	29.2
Mpumalanga	34.0	45.0	46.2	42.2	47.8	48.4
Limpopo	25.5	27.3	27.6	37.4	39.0	41.8

Due to rounding, numbers do not necessarily add up to totals.



Appendix 2: Sampling variability for labour force characteristics by sex	
	CV 2008
<b>Both sexes</b>	
<b>Population 15-64 yrs</b>	
Labour Force	0,3
Employed	0,4
Formal sector (Non-agricultural)	0,7
Informal sector (Non-agricultural)	1,6
Agriculture	4,1
Private households	2,0
Unemployed	1,3
Not economically active	0,5
Discouraged work-seekers	3,0
Other(not economically active)	0,5
<b>Rates (%)</b>	
Unemployment rate	1,2
Employed / population ratio (Absorption)	0,4
Labour force participation rate	0,3
<b>Women</b>	
<b>Population 15-64 yrs</b>	
Labour Force	0,5
Employed	0,6
Formal sector (Non-agricultural)	0,9
Informal sector (Non-agricultural)	1,9
Agriculture	5,0
Private households	2,0
Unemployed	1,7
Not economically active	0,5
Discouraged work-seekers	3,2
Other(not economically active)	0,5
<b>Rates (%)</b>	
Unemployment rate	1,5
Employed / population ratio (Absorption)	0,6
Labour force participation rate	0,5
<b>Men</b>	
<b>Population 15-64 yrs</b>	
Labour Force	0,3
Employed	0,5
Formal sector (Non-agricultural)	0,8
Informal sector (Non-agricultural)	2,1
Agriculture	4,5
Private households	3,9
Unemployed	1,5
Not economically active	0,6
Discouraged work-seekers	3,6
Other(not economically active)	0,6
<b>Rates (%)</b>	
Unemployment rate	1,5
Employed / population ratio (Absorption)	0,5
Labour force participation rate	0,3

<b>Appendix 3.3: Sampling variability for the employed by sector and industry - South Africa</b>	
	<b>CV 2008</b>
<b>Total employed</b>	0,4
<b>Formal and informal sector (Non-agricultural)</b>	0,5
Mining	7,6
Manufacturing	1,9
Utilities	8,8
Construction	2,3
Trade	1,3
Transport	2,7
Finance	2,1
Community and social services	1,5
Other	37,9
<b>Formal sector (Non-agricultural)</b>	0,7
Mining	7,6
Manufacturing	2,1
Utilities	9,1
Construction	2,8
Trade	1,6
Transport	3,4
Finance	2,2
Community and social services	1,7
Other	39,7
<b>Informal sector (Non-agricultural)</b>	1,6
Mining	29,4
Manufacturing	3,8
Utilities	25,7
Construction	3,5
Trade	2,1
Transport	4,8
Finance	5,0
Community and social services	3,6
Other	72,1
<b>Agriculture</b>	4,1
<b>Private households</b>	2,0